Kenai Peninsula Borough Planning Department

MEMORANDUM

TO: Brent Johnson, Assembly President

Kenai Peninsula Borough Assembly Members

FROM: Robert Ruffner, Planning Director

DATE: April 11, 2023

RE: Right-Of-Way Vacation

Vacate Approximately 425' Of The Northern Portion Of Waterman Road As Dedicated By

Skipper's View, Plat HM 81-32; KPB File 2023-026V

In accordance with AS 29.40.140, no vacation of a Borough right-of-way and/or easement may be made without the consent of the Borough Assembly.

During their regularly scheduled meeting of April 10, 2023 the Kenai Peninsula Borough Planning Commission granted approval of the proposed right-of-way vacation, vacating approximately 425' of the northern portion of Waterman Road as dedicated by Skipper's View, Plat HM 81-32 by unanimous vote (10-Yes, 2-Absent) based on the means of evaluating public necessity established by KPB 20.65. This petition is being sent to you for your consideration and action.

A draft copy of the unapproved minutes of the pertinent portion of the meeting and other related materials are attached.

April 10, 2023 Planning Commission Draft Meeting Minutes April 10, 2023 Agenda Item E5 Meeting Materials

ITEM 5 - RIGHT OF WAY VACATION VACATE APPROXIMATELY 425 FEET OF THE NORTHERN PORTION OF WATERMAN ROAD AS DEDICATED BY SKIPPER'S VIEW, PLAT HM 81-32

KPB File No.	2023-026V		
Planning Commission Meeting:	April 10, 2023		
Applicant / Owner:	The Canyon Creek Trust of Homer, Alaska		
Surveyor:	Tom Latimer / Orion Surveys		
General Location:	Waterman Road, Mile 5 of East End Road, Fritz Creek, Kachemak		
Contra Location	Bay Advisory Planning Commission		
Legal Description:	Waterman Road, Skipper's View, Plat HM 81-32, Township 6		
Legal Description.	South, Range 13 West, Section 1		

Staff report given by Platting Specialist Julie Hindman

Chair Brantley opened the item for public comment.

<u>Tom Latimar, Orion Surveys; P.O. Box 15025, Fritz Creek, AK 99603:</u> Mr. Latimar was the surveyor on this project and he made himself available for questions.

Seeing and hearing no one else wishing to comment, public comment was closed and discussion was opened among the commission.

MOTION: Commissioner Horton moved, seconded by Commissioner Staggs to approve the vacation as petitioned, based on the means of evaluating public necessity established by KPB 20.65, based on staff recommendations and subject to the 4 conditions as set forth in the staff report.

Hearing no objection or further discussion, the motion was carried by the following vote:

MOTION PASSED BY UNANIMOUS VOTE:

Yes - 10	Brantley, Fikes, Gillham, Hooper, Horton, Slaughter, Staggs, Stutzer, Tautfest, Venuti
Absent - 2	Martin, Morgan

ITEM 6 – CONDITIONAL LAND USE PERMIT TO OPERATE A SAND, GRAVEL OR MATERIAL SITE

PC Resolution	2023-08
Planning Commission Meeting:	April 10, 2023
Applicant	Richard Gregoire
Landowner	Jerold Vantrease
Parcel Numbers	159-360-09, 10, 11, 12
General Location	Mile 1.4 of Tim Avenue, Ninilchik, AK
Legal Description:	T03S R14W SEC 4 Seward Meridian, HM 2006036 Hoffman Acres
Legal Description.	Lowell Field Phase 1 Lots 1, 2, 3, 4

Staff report given by Resource Planner Ryan Raidmae.

Chair Brantley opened the item for public comment.

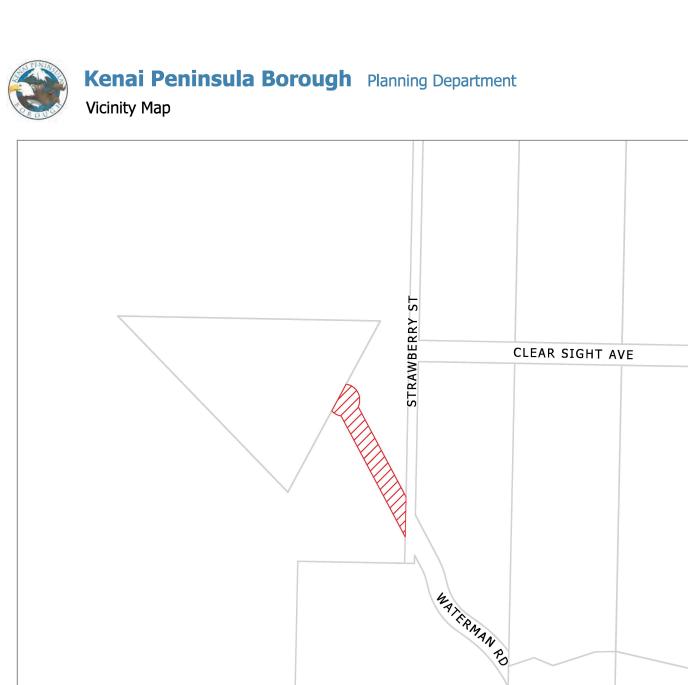
Seeing and hearing no one wishing to comment, public comment was closed and discussion was opened among the commission.

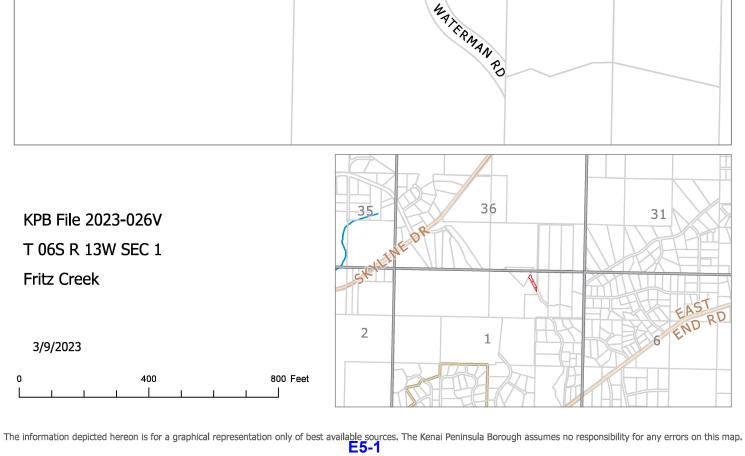
MOTION: Commissioner Horton moved, seconded by Commissioner Venuti to postpone action on this item until brought back by staff.

Kenai Peninsula Borough Page 5

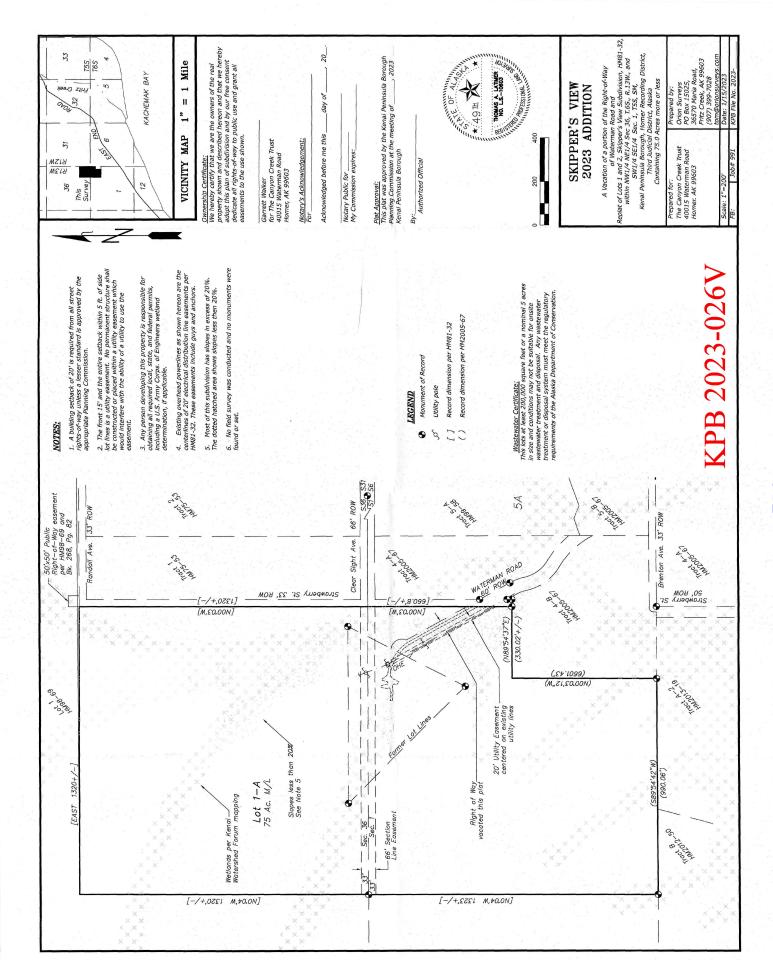
E. NEW BUSINESS

5. Right-of-Way Vacation; KPB File 2023-026V Orion / Canyon Creek Trust Request: Vacates entire north portion of Waterman Road dedicated on Skipper's View, Plat HM 81-32 Fritz Creek Area / Kachemak APC









AGENDA ITEM E. NEW BUSINESS

ITEM 5 - RIGHT OF WAY VACATION VACATE APPROXIMATELY 425 FEET OF THE NORTHERN PORTION OF WATERMAN ROAD AS DEDICATED BY SKIPPER'S VIEW, PLAT HM 81-32

KPB File No.	2023-026V
Planning Commission Meeting:	April 10, 2023
Applicant / Owner:	The Canyon Creek Trust of Homer, Alaska
Surveyor:	Tom Latimer / Orion Surveys
General Location:	Waterman Road, Mile 5 of East End Road, Fritz Creek, Kachemak Bay
	Advisory Planning Commission
Legal Description:	Waterman Road, Skipper's View, Plat HM 81-32, Township 6 South,
	Range 13 West, Section 1

STAFF REPORT

<u>Specific Request / Purpose as stated in the petition:</u> The portion of Waterman Road being vacated lies entirely within this subdivision and does not connect to any surrounding properties. The owners wish to consolidate Lots 1 and 2 HM 81-32 into a single lot. The right of way will no longer be needed to serve former Lot 1. No other parties will be affected by this vacation.

Notification: The public hearing notice was published in the April 6, 2023 issue of the Homer News as part of the Commission's tentative agenda.

The public notice was posted on the Planning Commission bulletin board at the Kenai Peninsula Borough George A. Navarre Administration building. Additional notices were mailed to the following with the request to be posted for public viewing.

Library of Homer

Post Office of Homer

Fourteen certified mailings were sent to owners of property within 300 feet of the proposed vacation. Eight receipts had been returned when the staff report was prepared.

Public hearing notices were sent by regular mail to six owners within 600 feet of the proposed vacation.

Twenty public hearing notices were emailed to agencies and interested parties as shown below;

State of Alaska Dept. of Fish and Game

Kenai Peninsula Borough Office
State of Alaska DNR

Kenai Peninsula Borough Office
Ninilchik Traditional Council

State of Alaska DOT Alaska Communication Systems (ACS)

State of Alaska DNR Forestry ENSTAR Natural Gas

Kachemak Bay Advisory Planning Commission General Communications Inc, (GCI)
Kachemak Emergency Services Homer Electric Association (HEA)

Legal Access (existing and proposed): The portion of right-of-way proposed for vacation is the northern portion of a right-of-way with the partial cul-de-sac bulb. The road has been dedicated with several names but is now named as Waterman Road. Waterman Road is located near mile 5 of state maintained East End Road. Waterman Road is constructed and borough maintained until it reaches the dedicated right-of-way, Brenton Avenue. The maintained portion of Waterman Road is approximately 2,700 feet in length. The right-of-way continues north via a 25 foot ingress-egress easement over the roadway as granted by Pease Subdivision Red Rock Addition, HM 99-58. The constructed roadway continues north within a right-of-way dedication. The end of the right-of-way ends with a

Page **1** of **6**

partial bulb to provide access to a lot. The proposed vacation will vacate the northern portion starting at the intersection of Strawberry Street. Access for all lots will remain the same. A proposed replat will combine the two lots that front along the proposed vacation and will not require additional access.

Section line easements are present that runs through the subdivision. The section line easements do not appear to be in use.

There are many undeveloped and incomplete right-of-way dedications and section line easements within the area. The terrain in this area will make the ability to get feasible roads to create a complete block minimal.

KPB Roads Dept. comments	Out of Jurisdiction: No
	Roads Director: Griebel, Scott Comments: No comments
SOA DOT comments	No comment – DOT Engineering

<u>Site Investigation:</u> The right-of-way proposed for vacation is constructed and used to access improvements on Lot 1. The right-of-way is not maintained. It appears that there are areas within the dedication where the slope exceeds 10 percent. Lot 1 and Lot 2 have limited areas not affected by steep terrain. Some of the areas of Lot 2 that have slopes that are not as steep are not accessible due to the current lot configurations.

KPB River Center review	A. Floodplain
	Reviewer: Carver, Nancy
	Floodplain Status: Not within flood hazard area
	Comments: No comments
	B. Habitat Protection
	Reviewer: Aldridge, Morgan
	Habitat Protection District Status: Is NOT within HPD
	Comments: No comments
	C. State Parks
	Reviewer: Russell, Pam
	Comments: No Comments

<u>Staff Analysis:</u> Skipper's View, Plat HM 81-32, dedicated the right-of-way proposed for vacation. The plat named the right-of-way Strawberry Street but was changed by Resolution SN 2003-10 to Hanging Circle. Resolution SN 2012-04 then changed it to Waterman Road.

Skipper's View, HM 81-32, was a subdivision of aliquot lands. The 75 acre parcel created Lot 2, a 69.5 acre lot, and Lot 1, a 5 acre lot. The design of Lot 1 is unusual as it is a triangle with section line easement that intersect the lot. The placement of Lot 1 was over the best terrain found within in the subdivision. Steep slopes are throughout with limited use. The dedication was to comply with code and provide access to a dedicated street to Lot 1. Looking at older aerial photos it appears the area dedicated was already in use for access to the improvements that are located on Lot 1.

There are steep slopes throughout the subdivision. Some are within Lot 1 but most of the steep terrain is within Lot 2. There are some areas with slopes that are not as steep. Some of those may be accessed from the right-of-way but others are on the other side of Lot 1 and can only be accessed through Lot 1 or by section line easements. The section line easement along the east with a partial dedication for Strawberry Street is subject to very steep slopes and the ability for this to be used for access is minimal.

There are dedications and easements available to neighboring lands. Some will be difficult to access due to terrain. The area proposed for dedication only provides access to two lots that are proposed to be combined into one lot.

The parent plat did not grant utility easements adjacent to the right-of-way. An existing powerline was in place that provided service to Lot 1. This powerline appears to be within a portion of the dedication. Per Skipper's View, HM 81-32, the powerline is center of a 20 foot utility easement. The existing easement will remain in place on the replat of the property.

20.65.050 – Action on vacation application

- D. The planning commission shall consider the merits of each vacation request and in all cases the planning commission shall deem the area being vacated to be of value to the public. It shall be incumbent upon the applicant to show that the area proposed for vacation is no longer practical for the uses or purposes authorized, or that other provisions have been made which are more beneficial to the public. In evaluating the merits of the proposed vacation, the planning commission shall consider whether:
 - 1. The right-of-way or public easement to be vacated is being used;

 Staff comments: The right-of-way is currently being used as a driveway to improvements on Lot 1.
 - A road is impossible or impractical to construct, and alternative access has been provided;
 Staff comments: Road is constructed as a driveway. The terrain does not comply with KPB Code for maintained roads and would require work to be entered into the KPB maintenance program. The two lots using the road will be combined and share the driveway. All other lots appear to have some form of access.
 - 3. The surrounding area is fully developed and all planned or needed rights-of-way and utilities are constructed:

Staff comments: There are numerous large acreage lots in the area but due to terrain will have limited access. It appears most lots in the general area have some form of access but all may not be feasible. The design of this road only benefits two lots that are to be combined.

4. The vacation of a public right-of-way provides access to a lake, river, or other area with public interest or value, and if so, whether equal or superior access is provided;

Staff comments: Does not provide access to public interest areas.

5 The proposed vacation would limit opportunities for interconnectivity with adjacent parcels, whether developed or undeveloped;

Staff comments: Only benefits two lots. Ends as a cul-de-sac and due to terrain limited ability to be dedicated any further.

6. Other public access, other than general road use, exist or are feasible for the right-of-way; **Staff comments:**

7. All existing and future utility requirements are met. Rights-of-way which are utilized by a utility, or which

logically would be required by a utility, shall not be vacated, unless it can be demonstrated that equal or superior access is or will be available. Where an easement would satisfactorily serve the utility interests, and no other public need for the right-of-way exists, the commission may approve the vacation and require that a utility easement be granted in place of the right-of-way.

Staff comments: An easement is in place over the existing powerlines and will be carried over. Any easements requested by the utility providers shall be considered.

8. Any other factors that are relevant to the vacation application or the area proposed to be vacated.

Staff comments: The vacation will place the driveway back onto private property and it currently only provides access to improvements that are in the middle of 75 acres.

A KPB Planning Commission decision denying a vacation application is final. A KPB Planning Commission decision to approve the vacation application is subject to consent or veto by the KPB Assembly, or City Council if located within City boundaries. The KPB Assembly, or City Council must hear the vacation within thirty days of the Planning Commission decision.

The Assembly will hear the vacation at their scheduled May 2, 2023 meeting.

If approved, Skipper's View 2023 Addition will finalize the proposed right of way vacations. The plat has been submitted but at the time the staff report was prepared the application was incomplete based on KPB Code 20.25 requirements. Once the application is complete the plat will be scheduled for the first available Plat Committee meeting.

KPB department / agency review:

<u>KPB department / agency review</u>	<u>':</u>
Addressing	Reviewer: Robinson, Celina
_	Affected Addresses:
	40015 WATERMAN RD, 40025 WATERMAN RD
	Existing Street Names are Correct: Yes
	List of Correct Street Names:
	STRAWBERRY ST, CLEAR SIGHT AVE, WATERMAN RD
	Existing Street Name Corrections Needed:
	RANDALL AVE SHOULD BE RANDAL AVE (ONE "L"); REFER TO PLAT
	HM 1975-53
	All Now Ctreat Names are Approved. No
	All New Street Names are Approved: No
	List of Approved Street Names:
	List of Approved otheet Names.
	List of Street Names Denied:
	Comments:
	40015 WATERMAN RD, 40025 WATERMAN RD WILL NOT BE
	AFFECTED, THE VACATED PORTION OF WATERMAN RD WILL BE
	PORTRAYED BY DRIVEWAY DATA FOR DISPATCH PURPOSES
Code Compliance	Reviewer: Ogren, Eric
·	Comments: No comments
Planner	Reviewer: Raidmae, Ryan
	There are not any Local Option Zoning District issues with this proposed
	plat.
	Material Site Comments:
	There are not any material site issues with this proposed plat.
Assessing	Reviewer: Windsor, Heather
	Comments: No comment
Advisory Planning Commission	

Utility provider review:

Other provide	A TOTIONI
HEA	
ENSTAR	No comments or recommendations
ACS	
GCI	Approved as shown

RECOMMENDATION:

Based on consideration of the merits as per KPB 20.65.050(D) as outlined by Staff comments, Staff recommends APPROVAL as petitioned, subject to:

- Consent by KPB Assembly.
- 2. Compliance with the requirements for preliminary plats per Chapter 20 of the KPB Code.
- 3. Grant utility easements requested by the utility providers.
- 4. Submittal of a final plat within a timeframe such that the plat can be recorded within one year of vacation consent (KPB 20.70.130).

KPB 20.65.050 – Action on vacation application

- H. A planning commission decision to approve a vacation is not effective without the consent of the city council, if the vacated area to be vacated is within a city, or by the assembly in all other cases. The council or assembly shall have 30 days from the date of the planning commission approval to either consent to or veto the vacation. Notice of veto of the vacation shall be immediately given to the planning commission. Failure to act on the vacation within 30 days shall be considered to be consent to the vacation. This provision does not apply to alterations of utility easements under KPB 20.65.070 which do not require the consent of the assembly or city council unless city code specifically provides otherwise.
- I. Upon approval of the vacation request by the planning commission and no veto by the city council or assembly, where applicable, the applicant shall have a surveyor prepare and submit a plat including the entire area approved for vacation in conformance with KPB 20.10.080. Only the area approved for vacation by the assembly or council may be included on the plat. The final plat must be recorded within one year of the vacation consent.
- J. A planning commission decision denying a vacation application is final. No reapplication or petition concerning the same vacation may be filed within one calendar year of the date of the final denial action except in the case where new evidence or circumstances exist that were not available or present when the original petition was filed.
- K. An appeal of the planning commission, city council or assembly vacation action under this chapter must be filed in the superior court in accordance with the Alaska Rules of Appellate Procedure.

The 2019 Kenai Peninsula Borough Comprehensive Plan adopted November, 2019 by Ordinance No. 2019-25. The relevant objectives are listed.

Goal 3. Preserve and improve quality of life on the Kenai Peninsula Borough through increased access to local and regional facilities, activities, programs and services.

- Focus Area: Energy and Utilities
 - Objective A Encourage coordination or residential, commercial, and industrial development with extension of utilities and other infrastructure.
 - Strategy 1. Near Term: Maintain existing easements (especially section line easements) in addition to establishing adequate utility rights of way or easements to serve existing and future utility needs.
 - Strategy 2. Near Term: Maintain regular contact with utility operators to coordinate and review utility easement requests that are part of subdivision plat approval.
 - Strategy 3. Near Term: Identify potential utility routes on Borough lands.
- Housing

Page **5** of **6**

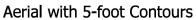
- Objective D. Encourage efficient use of land, infrastructure and services outside incorporated cities by prioritizing future growth in the most suitable areas.
 - Strategy 1. Near Term: Collaborate with the AK Department of Transportation, incorporated cities within the borough, utility providers, other agencies overseeing local services, and existing communities located adjacent to the undeveloped areas that are appropriate for future growth, to align plans for future expansion of services to serve future residential development and manage growth.

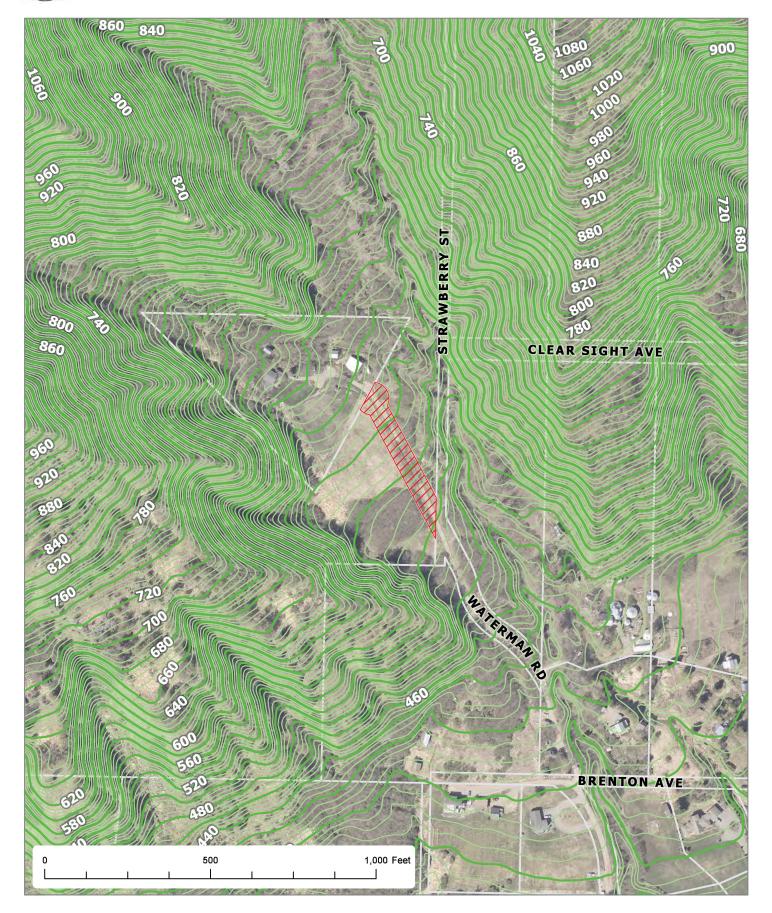
Goal 4. Improve access to, from and connectivity within the Kenai Peninsula Borough

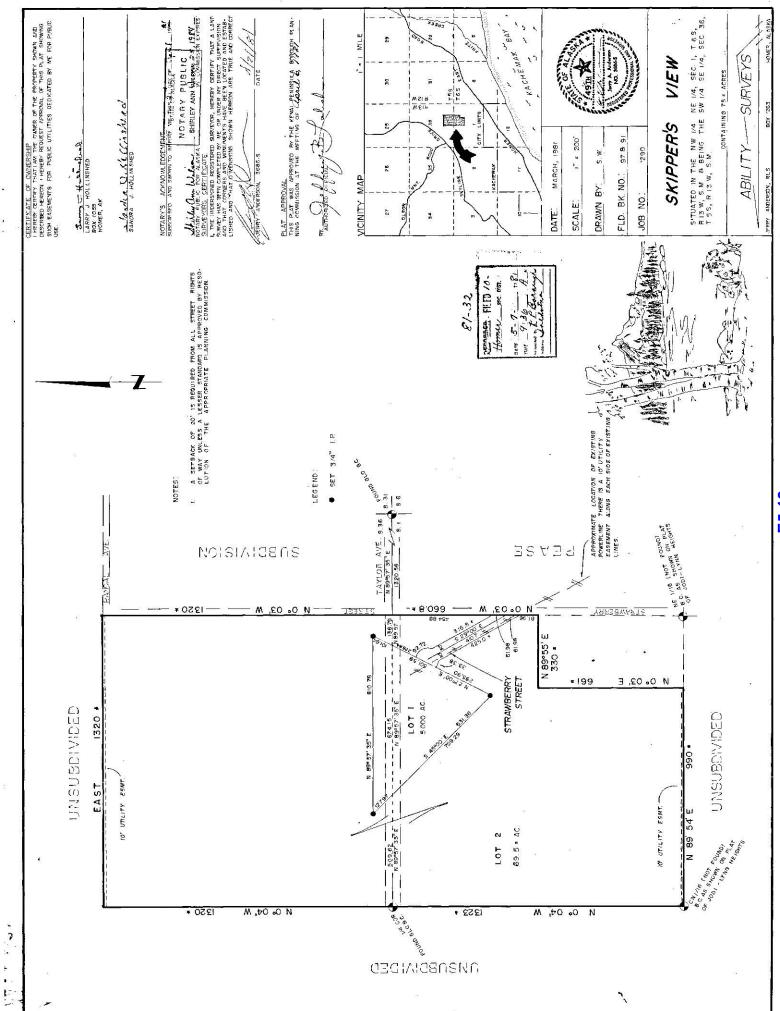
- Focus Area: Transportation
 - Objective B. Ensure new roads are developed in alignment with existing and planned growth and development.
 - Strategy 2. Near Term: Establish subdivision codes that dictate road construction standards to accommodate future interconnectivity and/or public safety.
 - Strategy 3. Near Term: Identify areas of anticipated growth to determine future access needs.

END OF STAFF REPORT









E5-12



144 N. Binkley Street, Soldotna, Alaska 99669 • (907) 714-2200 • (907) 714-2378 Fax

PETITION TO VACATE PLATTED RIGHT OF WAY / PLATTED PUBLIC EASEMENT / PLATTED PUBLIC AREA

FEB 28 2023

PUBLIC HEARING REQUIRED

Upon receipt of complete application with fees and all required attachments, a public hearing before the Planning Commission will be scheduled. The petition with all required information and attachments must be in the Planning Department at least 30 days prior to the preferred hearing date. By State Statute and Borough Code, the public hearing must be scheduled within 60 days of receipt of complete application.

Initially, a sketch may be included with the vacation petition for review by the Planning Commission. After the Planning Commission takes action on the vacation, a Subdivision Plat must be prepared by a licensed land surveyor. The plat will be processed in accordance with KPB 20.10.080. Platting authority is vested in the Planning Director.

A platted right of way vacation (ROWV) application	on will be scheduled for the next available	e pl	annir	g	
commission meeting after a complete application					
- \$500 non-refundable fee to help defray co	sts of advertising public hearing. Plat fe	es v	vill be	e in	
addition to the vacation fees.	securior or an area and a second	t.ne:	1/24	020	
- City Advisory Planning Commission. Copy of	minutes at which this item was acted on,	aloi	ng wi	th a	
copy of City Staff Report. Portion Waterman Rd. platted p	ublic right of way proposed to be vacated	was			
dedicated by the plat of Skipper's View	Subdivision, filed a				
81-32 in the Homer Recording			76 140	•	
- 3 copies of the plat or map showing the platt		хсе	ed 11	х	
17 inches in size. Area to be vacated must be					
be shown and labeled on the sketch.	, a a				
- REASON FOR VACATING The petitioner must	attach a statement with reasonable justif	ficat	ion fo	or	
the vacation of the platted right of way / platt					
as the platted right of way been fully or partially	constructed?	1	Yes		No
the platted right of way used by vehicles / pede	strians / other?	1	Yes		No
alternative right-of-way being provided?			Yes	1	No
re there utility easements associated with the rig	ht of way to be vacated?		Yes	1	No
the platted right of way and or associated utility	easement in use by any utility company?	1	Yes		No
	ead power is within an existing ease	eme	ent		7
LEGAL DESCRIPTION ADJOINING LAND: Lot, Block, Subd. or street address Tract 4-B HM2005-67	ead power is within an existing ease	eme	ent		
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egal Description adjoining Land: ot, Block, Subd. or street address fract 4-B HM2005-67 fection, township, range Sec. 1, T6S R13W	ead power is within an existing ease		ent		
If so, which utility provider? HEA Overholder. LEGAL DESCRIPTION ADJOINING LAND: Lot, Block, Subd. or street address Fract 4-B HM2005-67 Section, township, range Sec. 1, T6S R13W City (if applicable) The petition must be signed by owners of a major proposed to be vacated. Each petitioner must incorporately. Attach additional signature sheets if necessions and owner	General area 5 miles east of Home rity of the land affected by the platted rigulate address and legal description of his/	r ght o	of wa	у	
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EGAL DESCRIPTION ADJOINING LAND: ot, Block, Subd. or street address Fract 4-B HM2005-67 fection, township, range Sec. 1, T6S R13W City (if applicable) The petition must be signed by owners of a major proposed to be vacated. Each petitioner must incorporate, Attach additional signature sheets if new and Owner Jame (printed): The Canyon Creek Trust Demail: granite-bedrock-06@icloud.com	General area 5 miles east of Home rity of the land affected by the platted riglude address and legal description of his eded. Signature Address: 40015 Waterman Road,	r /her Hor	of wa	ΑK	_
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