E. NEW BUSINESS

1. Conditional Use Permit; PC Resolution 2025-09

Applicant: Alaska Railroad Corporation

Request: To replace a culvert at rail milepost 30.44, east of

Moose Pass withing the 50' Habitat Protection District of the

Upper Trail Lake Moose Pass Area

(Staff Person: Planner Morgan Aldridge)

Quainton, Madeleine

To: Kenai River Center

Subject: RE: <EXTERNAL-SENDER>ARRC Culvert 30.44 Replacement

From: Nick Havelock < HavelockN@akrr.com>

Sent: Friday, May 16, 2025 12:14 PM

To: Kenai River Center < kenairivcenter@kpb.us >

Cc: Jeanette Holt < Holt J@akrr.com>

Subject: <EXTERNAL-SENDER>ARRC Culvert 30.44 Replacement

CAUTION: This email originated from outside of the KPB system. Please use caution when responding or providing information. Do not click on links or open attachments unless you recognize the sender, know the content is safe and were expecting the communication.

Good Afternoon,

The Alaska Railroad Corporation proposes a culvert replacement project at rail milepost 30.44, east of Moose Pass, Alaska. The project would replace a partially collapsed round concrete pipe culvert with a smooth steel pipe culvert. Based on the KPB "viewKPB" online database, the project disturbance limits appear to be within Zone A floodplain and possibly within 50ft of Upper Trail Lake. Attachments include a KRC MAPA, photo page, and design plans for the proposed project. Project disturbance within waters of the US are covered under USACE NWP #3, and an application will be sent to DNR for water diversion and pumping needs. Please feel free to contact me via email or telephone if there are any questions or if additional information is required.

Thank you and have a great weekend,

Nicholas Havelock

Environmental Analyst I

907-265-2313 office | 907-903-5326 mobile mailing: PO Box 107500, Anchorage, AK 99510-7500 physical: 327 W Ship Creek Ave, Anchorage, AK 99501

web: www.AlaskaRailroad.com



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Multi-Agency Permit Application



514 Funny River Road, Soldotna, AK 99669 • (907) 714-2460 • KenaiRivCenter@kpb.us

<u>Applican</u>	<u>ıt Informati</u>	on: (must be a la	andowner)	Agent Info	ormation: (if applicable)
Name:	Brian Lindamood (ARRC)		Name:	Nicholas Havelock (ARRC)	
Mailing:	P.O. Box	107500		Mailing:	P.O. Box 107500
	Anchorag	je, AK 99510			Anchorage, AK 99510
Phone:	907-265-	3095		Phone:	907-265-2313
Email:	Lindamod	odB@akrr.com		Email:	HavelockN@akrr.com
Project L	ocation:			Waterbody	y Information:
KPB Parcel ID: N/A		N/A		Waterbody:	: Unnamed Drainage
Physical Address: 60.		60.500999°, -1	49.361352°	Riverbank:	(looking downstream)
		ARRC MP 30.4	44	River Mile:	N/A
Subdivision: N/A		N/A			
Lot: N/A	Block:	N/A Addition	n/No.: <u>N/A</u>		
State of	Alaska Per	mit Fees:		KPB Permi	it Fees: (select one)
☐ \$100 - ADNR State Parks Permit					PB Habitat/Floodplain Permit
				□ \$300 - K	KPB Conditional Use/Floodway Permit
Project I	<u>nformation</u>	. ■ New <u>OR</u>	Extension/	Amendment to	to RC#
Please se	elect all acti	vities that apply t	o your project:		
□ Bank S	Stabilization		☐ Fish & Wildlife	Management	☐ Road Construction☐ Structure (Accessory)
☐ Boat La			☐ Floating Dock ☐ Structure (Residential)		
			☐ In-Stream Stru		☐ Spruce Tree Revetment
■ Culver	t		☐ Oil & Gas		☐ Stream Crossing☐ Utility Line/Easement
☐ ELP Structures ☐ On-Site Utilities					□ Veg Mat
	nent Stream	-	■ Prior-Existing S□ Revegetation	Structure	☐ Vegetation Removal
■ Excavation, Dredging, and/or Fill□ Revegetatio□ Root Wads			-		☐ Water Withdrawal ☐ Other:
Project D	<u>Description</u>	: Provide a deta	ailed description o	f your project,	t; attach additional pages if necessary.
					ect at rail milepost 30.44, east of Moose Pass. The
					amed drainage would be replaced with a 36" X 45"
					n a temporary work pad (up to 20' X 30') adjacent to cludes existing material and D-1 for competent
					ROW) uplands and outside of the floodplain. Up to
					on and erosion protection. Necessary damming for din-the-dry. All work will be within the ARRC ROW.
	· · · · · · · · · · · · · · · · · · ·				
Cost-Sha	are: Is this p	project funded by	the Cost-Share P	rogram?	Yes ■ No
KPB Tax	Credit Pro	gram: The Boro	ugh provides a tax	credit as par	rtial reimbursement for new habitat protection
					ou would like to pre-qualify for this credit,
please pr	ovide your	estimated project	cost(s) below. Do	o not include (grants or other funding assistance:
			ght Penetrating St		.
		Habitat Res	storation & Protect	ion \$	
		Green Infra	structure	\$	
		Other Activ	ritios	\$	k

Project Questions:					
1. Start date: July 1, 2025 End date: October 31, 2025 Estimated Days of Construction: 1	<u> </u>				
 Is any portion of the work already complete? If yes, please describe: N/A 	☐ Yes ■ No				
Ordinary High Water (OHW) and Mean High Water (MHW):					
3. Is the project located within 50 feet of OHW or MHW a waterbody?	■ Yes □ No				
4. Does any portion of the project extend below the OHW or MHW of the waterbody?	Yes No				
5. Does any portion of the project cantilever or extend <u>over</u> the MHW of the waterbody?	☐ Yes ■ No				
6. Will anything be placed below OHW or MHW of the waterbody?	Yes I No				
Regulatory Floodplains:					
7. Is the property where the project is taking place near or within a regulatory floodplain?	■ Yes □ No				
a. Is this project within or adjacent to a regulatory floodway?	☐ Yes ■ No				
b. Is this project within or adjacent to a coastal high hazard zone?	☐ Yes ■ No				
c. For new buildings and/or additions, list all project costs (labor, materials, etc.):	\$ N/A				
Excavation, Dredging, and Fill:	1000 000 A DEMANG				
8. Will material be <u>excavated</u> or <u>dredged</u> from the site?	☐ Yes ☐ No				
a. Type of material(s): D-1, Existing					
b. Area to be dredged below OHW or MHW:					
Length: (ft) Width: (ft) Depth: (ft) Total Cubic Yards:					
c. Area to be excavated above OHW or MHW:					
Length: (ft) Width: (ft) Depth: (ft) Total Cubic Yards: 386 Max					
d. Location materials will be deposited: Re-used or placed within ARRC uplands outside of the floodplain					
9. Will any material (including soils, debris, and/or overburden) be used as fill? ■ Yes □ No					
a. Type of material(s): Existing, D-1, riprap					
b. Is this fill permanent or temporary?	■Perm ☐Temp				
c. Area to be filled <u>above</u> OHW or MHW:					
Length: (ft), Width: (ft), Depth: (ft), Total Cubic Yards: <u>421 Max</u>					
d. Area to be filled below OHW or MHW:					
Length: (ft), Width: (ft), Depth: (ft), Total Cubic Yards:					
Motorized Equipment:					
10. Will you be using motorized equipment for this project? If yes, please list all equipment: Excavators, remote compactor, hyrails for access	■ Yes □ No				
a. Will you be crossing a stream or waterbody?	☐ Yes ■ No				
b. How long will equipment be used below OHW or MHW? N/A					
Signature & Certification:					
· [4] [4] [4] [4] [4] [4] [4] [4] [4] [4]	anting forms. I				
This application is hereby made requesting permit(s) to authorize the work described in this application the information in this application is complete and accurate to the best of my knowledge are					
plans or drawings are attached. If applying for a tax credit, I certify that I have not begun construct					
ject and that the project will be constructed to the standards in KPB 5.12 Real Property and Person					
Taxes, KPB 5.14 Habitat Protection Tax Credit, and other applicable federal, state, and local regu	ulations.				
5/13/2020					
Applicant Signature (required) Date					
5/13/2025					
Agent Signature (if applicable) Date					

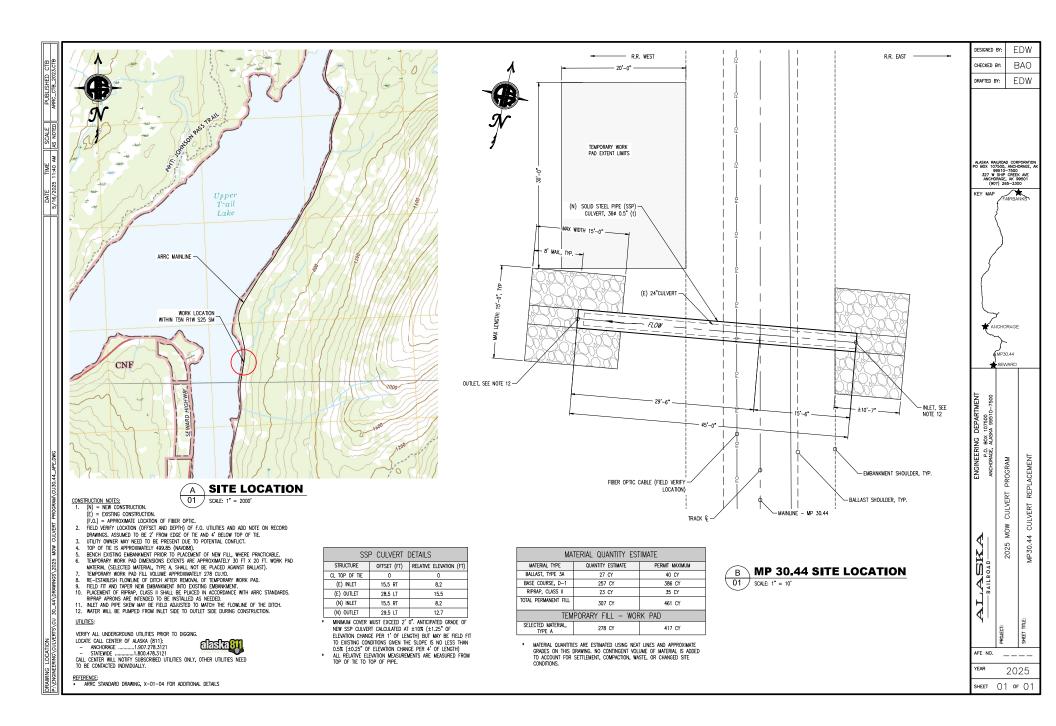
ARRC – MP 30.44 Culvert Replacement Site Photographs – Summer 2021



Photo 1. MP 30.44 culvert inlet area (buried)



Photo 2. MP 30.44 culvert outlet (collapsed and mostly buried)





AKRR Culvert

Project Area

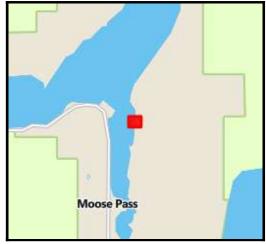
KPB Parcel(s):

. .

Project Description:

replacement culvert along AKRR ROW

Vicinity: Remote

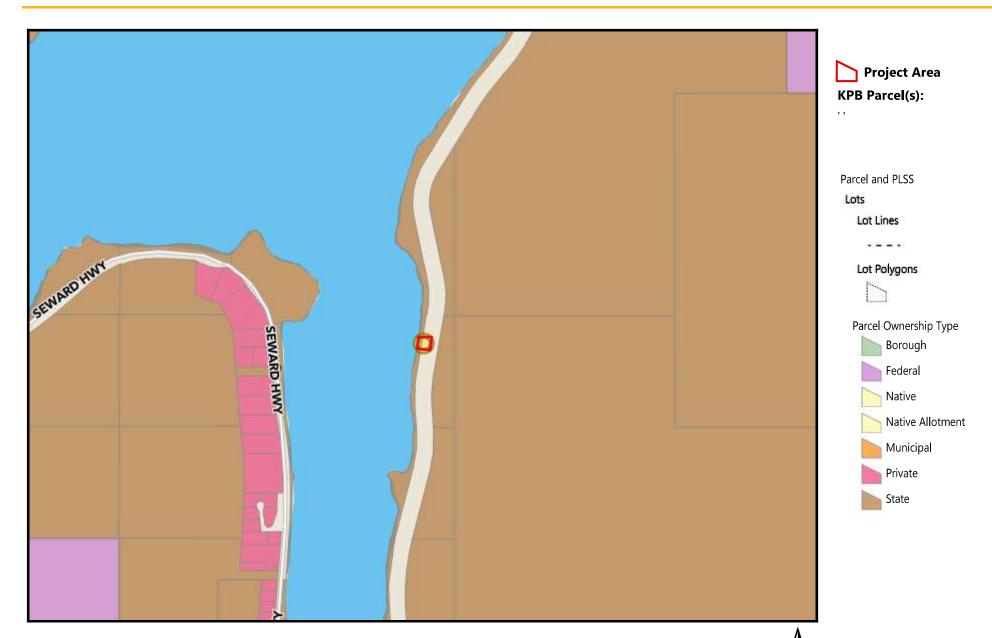


Map created by Aldridge, Morgan Wednesday, May 21, 2025

The information depicted hereon is for a graphical representation only of best available sources. The Kenai Peninsula Borough assumes no responsibility for any errors on this map.

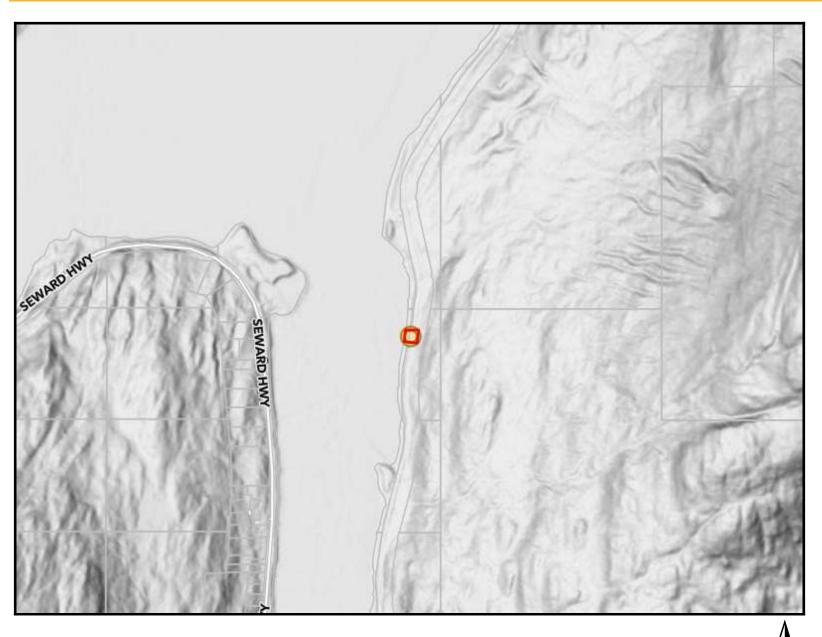
Map created by Aldridge, Morga

Wednesday, May 21, 2025



4000

2000



Project Area
KPB Parcel(s):

Parcel and PLSS

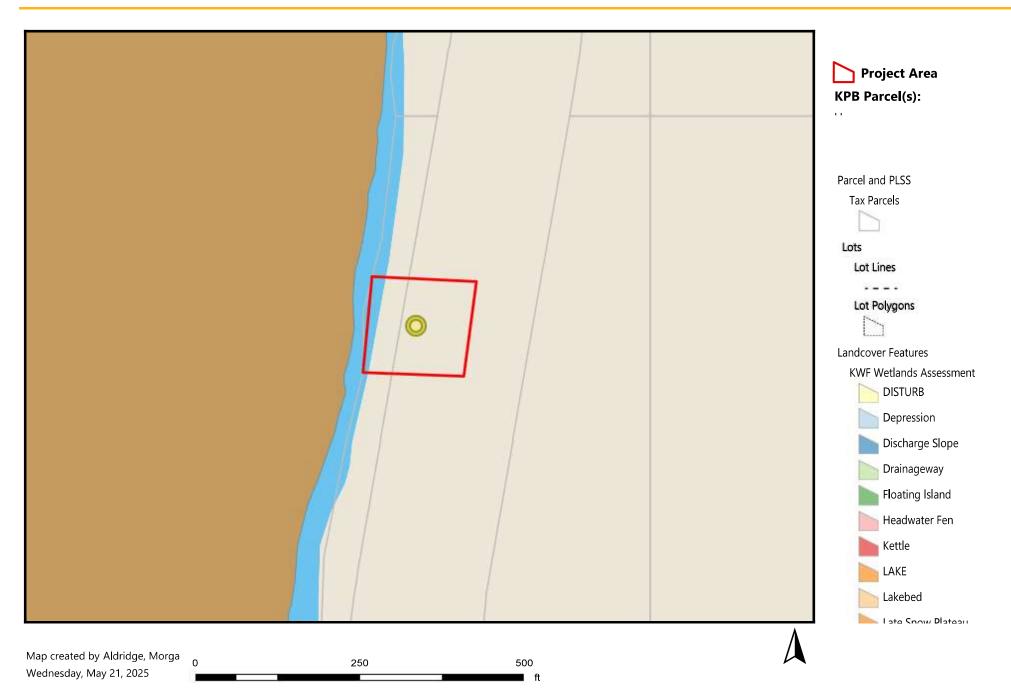
Tax Parcels

Lots

Lot Lines

Lot Polygons

4000



Conditional Use Permit Anadromous Waters Habitat Protection District Staff Report

PC Res No. 2025-09

Planning Commission Meeting: Monday, June 23, 2025

Applicant Alaska Railroad Corporation

Mailing Address P.O. Box 107500

Anchorage, AK 99510

Legal Description 60.500999°, -149.361352° ARRC MP 30.44

Project Description

A Conditional Use Permit (CUP) is sought pursuant to KPB 21.18 for a culvert replacement project within the 50-foot Habitat Protection District (HPD) of the Upper Trail Lake, as established in KPB 21.18.040.

Background Information

Current culvert has collapsed and is blocking fish passage. A temporary work pad will be created to conduct work and will be removed. New culvert to be placed with rip rap on either end for erosion protection. All work to be conducted within the rail road right-of-way.

Project Details within the 50-foot Habitat Protection District

Placement of a new steel culvert to replace a collapsed concrete culvert. Placement of 386 cubic yards of fill- to include existing materials and D-1. Placement of 35 cubic yards of class II rip rap on ends of culvert.

Staff-proposed findings of fact pursuant to KPB 21.18.081 Conditional Use Permit

- 1. Portions of this proposed project are within the 50-foot habitat protection district as defined by KPB 21.18.040.
- 2. Pursuant to KPB 21.18.081(B)(5), construction of transportation infrastructure may be approved as a conditional use within the habitat protection district.
- 3. Staff finds that the proposed project meets the five general standards found in KPB 21.18.081(D) as described below.

- 4. Pursuant to KPB 21.18.020(A), this chapter was established to protect and preserve the stability of anadromous fish through controlling shoreline alterations and disturbances along anadromous waters and to preserve nearshore habitat.
- 5. Pursuant to KPB 21.18.020(B)(5), one purpose of this chapter was established to separate conflicting land uses.
- 6. The culvert will allow for clear fish passage as it meets the ADF&G standards for fish passage.
- 7. The added fill will stabilize and level the area around the culvert, protecting the railroad tracks along the lake shore.
- 8. Pursuant to KPB 21.06.081(D)(3), the proposed work will occur on the applicant's property and shall not have an adverse effect on adjoining properties.
- 9. Kenai Peninsula Borough Planning Commission Resolution 2015-35 defines water-dependent as:
 - "...a use or structure located on, in or adjacent to water areas because the use requires access to the waterbody. The definition is applicable to facilities or activities that must be located at or near the shoreline and within the 50-foot buffer. An activity is considered water dependent if it is dependent on the water as part of the intrinsic nature of its operation. Examples of water dependent facilities may include, but are not limited to, piers, boat ramps, and elevated walkways."
- 10. The River Center found the application complete and scheduled a public hearing for Monday, June 23, 2025.
- 11. Agency review was distributed on June 13, 2025. No comments or objections have been received from resource agencies to date.
- 12. Notice of this project was sent to the Moose Pass Advisory Planning Commission (APC) for its June 5, 2025, meeting. The APC recommended approval.
- 13. Pursuant to KPB 21.11.030, public notice was mailed to all property owners within a radius of 300 feet of the project on June 13, 2025. A total of 1 mailing was sent.
- 14. Pursuant to KPB 01.08.180(B)(1) and (3), public notice was posted on the KPB webpage and at the KPB Administration Building.
- 15. The applicant is currently in compliance with KPB permits and ordinances.

Staff-proposed permit conditions

- 1. Construction techniques and best management practices shall be utilized to ensure that land disturbing activities do not result in runoff or sedimentation to the Upper Trail Lake.
- 2. The Alaska Railroad Corporation (ARRC) culvert replacement project must be designed and installed to meet KPB floodplain requirements.
- 3. The permittee shall minimize damage to all vegetation and shall revegetate all disturbed areas with native vegetation.

- 4. For each tree removed, two seedlings less than 5.5-feet tall of a species native to the region will be planted within the 50-foot HPD.
- 5. Storage or use of fuel is prohibited within 50-feet of any open water.
- 6. The River Center shall be notified at least 3 days prior to the start of the project.
- 7. If changes to the approved project described above are proposed prior to or during its siting, construction, or operation, the permittee is required to notify the River Center to determine if additional approval is required.
- 8. The permittee shall be held responsible for the actions of the contractors, agents, or others who perform work to accomplish the approved plan.
- 9. The construction or installation phase of this CUP must be completed within one calendar year from the date of the CUP's issuance, or the CUP will expire unless the Planning Commission finds that more time is necessary to effectuate the purposes of this chapter, in which case the Commission may extend the deadline for a maximum of six years from the date of issuance. Prior to its expiration date and upon written request, the Planning Director may grant a CUP extension for 12 months (KPB 21.18.081(H)).
- 10. In addition to the penalties provided by KPB 21.18.110, and pursuant to KPB 21.50, the CUP may be revoked if the permittee fails to comply with the provisions of this chapter or the terms and conditions of a CUP issued under this chapter. The KPB Clerk shall provide at least 15 day's written notice to the permittee of a revocation hearing before the hearing officer (KPB 21.18.082).
- 11. The permittee shall comply with the terms, conditions and requirements of the KPB Code of Ordinances Chapter 21.18, and any regulations adopted pursuant to this chapter.
- 12. The permittee is responsible for abiding by all other federal, state, and local laws, regulations, and permitting requirements applicable to the project (KPB 21.18.081(G)).

General Standards

Pursuant to 21.18.081(D) General Standards, the following standards shall be met before conditional use approval may be granted:

- 1. The use or structure will not cause significant erosion, sedimentation, damage within the habitat protection district, an increase in ground or surface water pollution, and damage to riparian wetlands and riparian ecosystems; **Conditions 1, 3, 4-5 and Findings 1-2 appear to support this standard.**
- 2. Granting of the conditional use shall be consistent with the purposes of this chapter, the borough comprehensive plan, other applicable chapters of the borough Code, and other applicable planning documents adopted by the borough; **Condition 11 and Findings 2-5 appear to support this standard.**
- 3. The development of the use or structure shall not physically damage the adjoining property; Condition 8 and Finding 8 appear to support this standard.

- 4. The proposed use or structure is water-dependent; **Findings 1, 9 appear to support this standard.**
- 5. Applicant's or owner's compliance with other borough permits and ordinance requirements; Conditions 11-12 and Finding 15 appear to support this standard.

Attachments

Multi-Agency Application
Draft Resolution 2025-09

Recommendation

Based on the findings, staff finds that the proposed project appear to meet the five general standards of KPB 21.18.081. The Planning Commission could consider additional permit conditions to mitigate for any habitat loss if it chooses.

Staff recommends the Planning Commission grant a CUP for the proposed project details subject to adopted conditions as set forth in 2025-09.

Note: An appeal of a decision of the Planning Commission may be filed to the Hearing Officer, in accordance with the requirements of the Kenai Peninsula Borough Code of Ordinances, Chapter 21.20.250. An appeal must be filed with the Borough Clerk within 15 days of date of the notice of the decision using the proper forms and be accompanied by the filing and records preparation fee.

END OF STAFF REPORT

KENAI PENINSULA BOROUGH PLANNING COMMISSION

RESOLUTION 2025-09

A RESOLUTION GRANTING A CONDITIONAL USE PERMIT PURSUANT TO KPB 21.18 FOR THE CONSTRUCTION OF THE ALASKA RAILROAD CORPORATION (ARRC) PROPOSED CULVERT REPLACEMENT PROJECT AT RAIL MILEPOST 30.44, EAST OF MOOSE PASS

- **WHEREAS,** Chapter 21.18 provides for the approval of a Conditional Use Permit (CUP) for certain activities within the habitat protection district (HPD); and
- **WHEREAS,** KPB 21.18.081 provides that a CUP is required for construction not meeting the standards of KPB 21.18.071; and
- **WHEREAS,** KPB 21.18.091 provides for mitigation measures by the planning department staff to address impacts to the HPD from a proposed, ongoing, or completed project; and
- **WHEREAS,** public notice was sent to all property owners within a 300-foot radius of the proposed activity as provided in Section 21.11.030; and
- WHEREAS, public notice was posted as provided in Section 01.08.180(B)(1) and (3);
- WHEREAS, notice of this project was sent to the Moose Pass Advisory Planning Commission (APC) for its June 5, 2025, meeting, and the Moose Pass APC recommended approval; and
- **WHEREAS,** public testimony was received at the Monday, June 23, 2025, meeting of the Kenai Peninsula Borough Planning Commission;

NOW, THEREFORE, BE IT RESOLVED BY THE PLANNING COMMISSION OF THE KENAI PENINSULA BOROUGH:

That the Planning Commission makes the following findings of fact pursuant to KPB 21.18:

Section 1. Project Details Within the 50-foot Habitat Protection District

A CUP is sought pursuant to KPB 21.18 for a culvert replacement project within the 50-foot HPD of the Upper Trail Lake, as established in KPB 21.18.040.

Section 2. Findings of fact pursuant to KPB 21.18.081

- 1. Portions of this proposed project are within the 50-foot HPD as defined by KPB 21.18.040.
- 2. Pursuant to KPB 21.18.081(B)(5), construction of transportation infrastructure may be approved as a conditional use within the HPD.
- 3. The proposed project meets the five general standards found in KPB 21.18.081(D) as described below.
- 4. Pursuant to KPB 21.18.020(A), this chapter was established to protect and preserve the stability of anadromous fish through controlling shoreline alterations and disturbances along anadromous waters and to preserve nearshore habitat.
- 5. Pursuant to KPB 21.18.020(B)(5), one purpose of this chapter was established to separate conflicting land uses.
- 6. The culvert will allow for clear fish passage as it meets the ADFG standards for fish passage.
- 7. The added fill will stabilize and level the area around the culvert, protecting the railroad tracks along the lake shore.
- 8. Pursuant to KPB 21.06.081(D)(3), the proposed work will occur on the applicant's property and shall not have an adverse effect on adjoining properties.
- 9. Kenai Peninsula Borough Planning Commission Resolution 2015-35 defines waterdependent as:
 - "...a use or structure located on, in or adjacent to water areas because the use requires access to the waterbody. The definition is applicable to facilities or activities that must be located at or near the shoreline and within the 50-foot buffer. An activity is considered water dependent if it is dependent on the water as part of the intrinsic nature of its operation. Examples of water dependent facilities may include, but are not limited to, piers, boat ramps, and elevated walkways."
- 10. The River Center found the application complete and scheduled a public hearing for Monday, June 23, 2025,.
- 11. Agency review was distributed on June 13, 2025. No comments or objections have been received from resource agencies to date.
- 12. Notice of this project was sent to Moose Pass APC at their June 5, 2025 meeting. The Moose Pass APC recommended approval.
- 13. Pursuant to KPB 21.11.030, public notice was mailed to all property owners within a radius of 300 feet of the project on June 13, 2025. A total of 1 mailing was sent.
- 14. Pursuant to KPB 01.08.180(B)(1) and (3), public notice was posted on the KPB webpage and at the KPB Administration Building.
- 15. The applicant is currently in compliance with KPB permits and ordinances.

Section 3. Permit Conditions

- 1. Construction techniques and best management practices shall be utilized to ensure that land disturbing activities do not result in runoff or sedimentation to the Upper Trail Lake.
- 2. The Alaska Railroad Corporation (ARRC) culvert replacement project must be designed and installed to meet KPB floodplain requirements.
- 3. The permittee shall minimize damage to all vegetation and shall revegetate all disturbed areas with native vegetation.
- 4. For each tree removed, two seedlings less than 5.5-feet tall of a species native to the region will be planted within the 50-foot HPD.
- 5. Storage or use of fuel is prohibited within 50-feet of any open water.
- 6. The River Center shall be notified at least 3 days prior to the start of the project.
- 7. If changes to the approved project described above are proposed prior to or during its siting, construction, or operation, the permittee is required to notify the River Center to determine if additional approval is required.
- 8. The permittee shall be held responsible for the actions of the contractors, agents, or others who perform work to accomplish the approved plan.
- 9. The construction or installation phase of this CUP must be completed within one calendar year from the date of the permit's issuance, or the CUP will expire unless the Planning Commission finds that more time is necessary to effectuate the purposes of this chapter, in which case the Planning Commission may extend the deadline for a maximum of six years from the date of issuance. Prior to its expiration date and upon written request, the Planning Director may grant a CUP extension for 12 months (KPB 21.18.081(H)).
- 10. In addition to the penalties provided by KPB 21.18.110, and pursuant to KPB 21.50, the CUP may be revoked if the permittee fails to comply with the provisions of this chapter or the terms and conditions of a permit issued under this chapter. The KPB Clerk shall provide at least 15 day's written notice to the permittee of a revocation hearing before the hearing officer (KPB 21.18.082).
- 11. The permittee shall comply with the terms, conditions and requirements of the KPB Code of Ordinances Chapter 21.18, and any regulations adopted pursuant to this chapter.
- 12. The permittee is responsible for abiding by all other federal, state, and local laws, regulations, and permitting requirements applicable to the project (KPB 21.18.081(G)).

Section 4. Pursuant to 21.18.081(D) General Standards, the following standards shall be met before conditional use approval may be granted:

1. The use or structure will not cause significant erosion, sedimentation, damage within the habitat protection district, an increase in ground or surface water pollution, and damage

- to riparian wetlands and riparian ecosystems; Conditions 1, 3, 4-5 and Findings 1-2 support this standard.
- Granting of the conditional use shall be consistent with the purposes of this chapter, the borough comprehensive plan, other applicable chapters of the borough Code, and other applicable planning documents adopted by the borough; Condition 11 and Findings 2-5 support this standard.
- 3. The development of the use or structure shall not physically damage the adjoining property; **Condition 8 and Finding 8 support this standard.**
- 4. The proposed use or structure is water-dependent; **Findings 1, 9 support this standard.**
- 5. Applicant's or owner's compliance with other borough permits and ordinance requirements. **Conditions 11-12 and Finding 15 to support this standard.**

THIS CONDITIONAL USE PERMIT IS	S EFFECTIVE ON THE DAY OF, 2025.
ATTEST:	Jeremy Brantley, Chairperson Planning Commission
Ann Shirnberg Administrative Assistant	

Note: An appeal of a decision of the Planning Commission may be filed to the hearing officer, in accordance with the requirements of the KPB Code of Ordinances, Chapter 21.20.250. An appeal must be filed with the Borough Clerk within 15 days of date of the notice of the decision using the proper forms and be accompanied by the filing and records preparation fee.