Introduced by: Mayor

Date: 08/03/21

Hearing: 08/17/21

Action: Enacted

Vote: 8 Yes, 0 No, 1 Absent

KENAI PENINSULA BOROUGH ORDINANCE 2021-31

AN ORDINANCE AUTHORIZING AN AMENDMENT TO A MASTER LAND LEASE DEVELOPMENT AGREEMENT WITH ALASKA DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES IN SUPPORT OF THE STERLING HIGHWAY MP 45-60 CONSTRUCTION PROJECT NEAR COOPER LANDING TO INCLUDE A STAGING AREA AT TRACT C QUARTZ CREEK SUBDIVISION AND APPRAISAL PROVISIONS

- WHEREAS, the State of Alaska Department of Transportation and Public Facilities ("DOT&PF") is actively working on the Sterling Highway MP 45-60 construction project near Cooper Landing; and
- WHEREAS, Ordinance 2021-14 authorized the lease of multiple staging and disposal sites on borough lands to DOT&PF under a Master Land Lease Development Agreement ("Master Lease"); and
- **WHEREAS,** Ordinance 2021-13 authorized the lease of Tract C Quartz Creek Subdivision to one of DOT&PF's contractors, Kiewit Infrastructure West Company, for staging in support of the state project; and
- WHEREAS, DOT&PF has requested that the lease of Tract C be issued directly to DOT&PF and that state procurement methods for valuation be included as an overall provision of the Master Lease; and
- **WHEREAS**, the Master Lease can be amended to include Tract C and to provide for methods of valuation consistent with state procurement standards; and
- **WHEREAS**, state procurement standards for land valuation would protect the borough's interests in fair compensation for the use of borough land; and
- **WHEREAS**, the Kenai Peninsula Borough Planning Commission at its regularly scheduled meeting of August 9, 2021 recommended approval by majority consent;

NOW, THEREFORE, BE IT ORDAINED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

- **SECTION 1.** That the assembly finds that leasing to DOT&PF the parcel of land described as Tract C Quartz Creek Subdivision pursuant to KPB 17.10.100(I) is in the best interest of the borough to support the highway project which will significantly improve road access to and from the western half of the borough and provide revenue to the borough..
- **SECTION 2.** That the provisions of KPB 17.10.080-.090 and KPB 17.10.110-.240 governing classification, disposition, and leasing of borough lands and related natural resources shall not apply to this lease to DOT&PF in cooperation with the Sterling Highway MP 45-60 project.
- SECTION 3. Based on the foregoing, the mayor is hereby authorized pursuant to KPB 17.10.100(I) to amend the Master Lease to include Tract C Quartz Creek Subdivision for project staging and to amend the lease rental provisions to include appraisal methods for establishing or adjusting rent for all sites included in the Master Lease, substantially in the form of the amendment document accompanying this ordinance. The authorization is only for a lease of the property to the DOT&PF, and it may not assign any rights to negotiate or enter an agreement for lease to any other person or entity.
- **SECTION 4.** The mayor is authorized to execute a lease amendment substantially similar in form to the Master Lease Amendment No. 1 form approved by the assembly.
- **SECTION 5**. DOT&PF shall have 120 days from the time of enactment of this ordinance to execute the lease document.
- **SECTION 6.** That revenue from the subject lease shall be deposited in the Land Trust Fund.
- **SECTION 7.** That the authorization to lease Tract C provided by Ordinance 2021-13 is superseded by this ordinance.
- **SECTION 8.** That this ordinance shall take effect immediately upon its enactment.

ENACTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH THIS 17TH

DAY OF AUGUST, 2021.

Brent Hibbert, Assembly President

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ATTEST:

Yes: Bjorkman, Carpenter, Chesley, Cox, Dunne, Elam, Johnson, Hibbert

No: None

Absent: Derkevorkian

Master Land Lease Development Agreement AMENDMENT NO 1

KPBL# 21-0501-01

WHEREAS, KPB and DOT&PF have entered in a certain Master Land Lease Development Agreement (the "Agreement") serialized KPBL# 21-0501-01 for multiple staging and disposal sites associated with the Sterling Highway MP 45-60 project; and

WHEREAS, KPB and DOT&PF desire to amend the Master Land Lease Development Agreement to include an additional site known as Tract C Quartz Creek Subdivision and to include appraisal provisions for the establishment of adjustment of rents on all sites included in the Agreement;

NOW THEREFORE.

The Kenai Peninsula Borough, an Alaska municipal corporation, whose address is 144 N. Binkley Street, Soldotna, AK 99669 (hereinafter "KPB" or "Lessor"), and the State of Alaska, Department of Trasnporation and Public Facilities, whose address is 4111 Aviation Avenue, Anchorage, AK 99519 (hereinafter "DOT&PF" or "Lessee") enter into this Master Land Lease Development Agreement Amendment No 1 (Amendment No 1) and agree herein to amend the Agreement as follows (**bold underline** indicates amended language):

Amend Section I (2) to update contact information as follows:

2. **Authorized Contact.** All communications about this Agreement shall be directed as follows, any reliance on a communication with a person other than the listed below is at the party's own risk. KPB staff do not have authority to bind the KPB. Any material amendments or changes to the Agreement must be approved in writing signed by the KPB Mayor.

KPB DOT&PF

Kenai Peninsula Borough DOT&PF Central Region Construction
Attn: Land Management Division Attn: Jonathan Tymick

Mailing Address: 144 N. Binkley St. 4111 Aviation Avenue

Soldotna, AK 99669 Anchorage, AK 99519-6900

Amend Section II (5) as follows:

- II. Leased Property Description; Term; Rent
- 5. The Property. The KPB leases to DOT&PF and DOT&PF leases from the KPB, the following

AMENDMENT NO. 1 to Master Land Lease Development Agreement KPB and DOT&PF described Property in an "as-is" condition. The KPB makes no specific warranties, express or implied, concerning the title, condition, or use of the Property, including survey, soils, wetlands, access, or suitability for any use, including those uses authorized by the Agreement, unless otherwise specified in this Agreement:

West #1 Staging and Disposal Site; 14.0 acres +/-, located within the N1/2 Section 27, T5N, R4W, S.M. AK

West #2 Staging and Disposal Site; 4.6 acres +/-, located within the N1/2 Section 26, T5N, R4W, S.M. AK

East #2 Staging and Disposal Site; 4.7 acres +/-, located within Tract A USS 5105 situated within Section 30, T5N, R3W, S.M. AK

<u>Tract C Quartz Creek Subdivision, Plat No 94-11, Seward Recording District; 15.81</u> acres +/-

Each Site more particularly described and depicted in Attachment 3- Site Survey Drawings.

Amend Section II (7) as follows:

7. Term.

7.1. Initial Term. The Initial Term of this Agreement shall be for a period of 5 years commencing on May 1, 2021 and terminating on April 30, 2026. The initial term as applied to Tract C Quartz Creek Subdivision commences August 15, 2021.

Amend Section II (8) as follows:

8. <u>Rent</u>.

8.1. Surface Use Rent ("Rent"). The Rent for the use of the surface area of the Property is shown on the table below, for the first year of the Agreement, payable on the commencement date of the lease and each anniversary thereof. This Rent shall increase annually at 3% per annum.

		_
Tract C Quartz Creek Subdivision	15.81 acres +/-	\$35,640/YR
East #2 Staging and Disposal Site	4.7 acres +/-	\$5,640/YR
West #2 Staging and Disposal Site	4.6 acres +/-	\$5,520/YR
West #1 Staging and Disposal Site	14.0 acres +/-	\$8,400/YR
SITE DESCRIPTION	AREA	INITIAL RENT

TOTAL <u>\$55,200/YR</u>

8.2. Material Extraction and Disposal. The consideration, fees or royalties associated with

- material extraction, disposal, and reclamation under the Agreement shall be set forth in Attachment 1 Materials Extraction and Disposal Terms & Conditions.
- 8.3. Rent for Tract C Quartz Creek Subdivision is prorated for the initial partial year through April 30, 2022 as (258 days divided by 365)x(\$35640)= \$25,192.10.
- 8.4. Rent for each site may, at any time, be adjusted to the appraised fair market rental value. DOT&PF may have the sites appraised according to DOT&PF appraisal standards as to the fair market value or fair market rental value. In the case of a fair market value appraisal, 8% of the appraised fair market value will be used as the lease rate. Upon acceptance of the appraisal by each party the appraised fair market rent will be adopted and any rental adjustment payment, or reimbursement due either party will be made within 60 days for the annual period in which the appraisal is conducted. The adjusted rent shall then increase annually at 3% per annum.

Amend Section III (9) as follows:

- 9. <u>Authorized Uses</u>. The Agreement is entered into for the use of the Property for the following authorized uses:
 - 9.1. Subject to Section 11 below, Rights Reserved by KPB, DOT&PF shall have exclusive surface use and possession of the Property. The surface uses shall be governed by this Master Lease. Surface uses include, but are not limited to, staging of personnel and equipment, material processing operations, temporary facilities, and related uses reasonably necessary to support completing the Project. Authorized uses specifically include those described in Attachment 4- Staging/Disposal Operations Plan.
 - 9.2. Subject to the terms set forth in Attachment 1, Materials Extraction and Disposal Agreement, DOT&PF may use the Property to dispose, develop, process, explore, excavate, crush, stockpile, remove, gravel, soil, and other natural resource materials on the Property. The reclamation obligations set forth in Attachment 1 survive termination of the Agreement.
 - 9.3. Terms specific to Tract C Quartz Creek Subdivision
 - a. Subject to reclamation obligations, DOT&PF shall have the right to develop Tract C sufficient for its authorized uses included importing clean, construction grade gravel fill material, installation of utilities, installation of DEC approved septic system or holding tanks, drilling of on-site water wells, and installation of road approaches, pads, and durable surfaces.

 DOT&PF shall conserve topsoil on site and maintain such material available for site reclamation at the end of the Agreement.
 - b. <u>Vegetated Buffers/ Clearing Plan. Uses of Tract C under this agreement are subject to preserving certain vegetated buffers along the perimeter of the</u>

property. Prior to commencement of the Agreement, a clearing plan had been agreed upon and implemented through which certain areas of vegetation were preserved. The cleared area shall be available for DOT&PF's development and use under this agreement. No further clearing or expansion of use into vegetated areas will take place unless first approved by KPB in writing. Vegetated areas may be incorporated into DOT&PF's storm water management practices. Individual trees within the vegetated buffer that are a substantial hazard risk may be removed by DOT&PF as necessary without changing the buffer status.

c. Site Closure.

- 9.3.c.1. Notwithstanding KPB 17.10.240, prior to termination of this

 Agreement the KPB reserves the right, at KPB's sole option, to require

 Lessee to restore the site to a natural condition, free of contamination,
 to leave the site in a condition suitable for use by another, or any
 combination thereof. KPB declares an intent for the site to be useful for a commercial business subdivision at the end of the Agreement.
- 9.3.c.2. Pre-closure Inspection. KPB and Lessee will jointly inspect the site for the purpose of KPB determining the condition that site will be left in prior to termination of Agreement. KPB and Lessee shall agree in writing the condition that site will be left in prior to termination of Agreement. KPB, at its sole discretion, may require Lessee to take any or all of the actions listed in paragraphs A and B of this section.
 - A. Removal of Improvements. The KPB may require

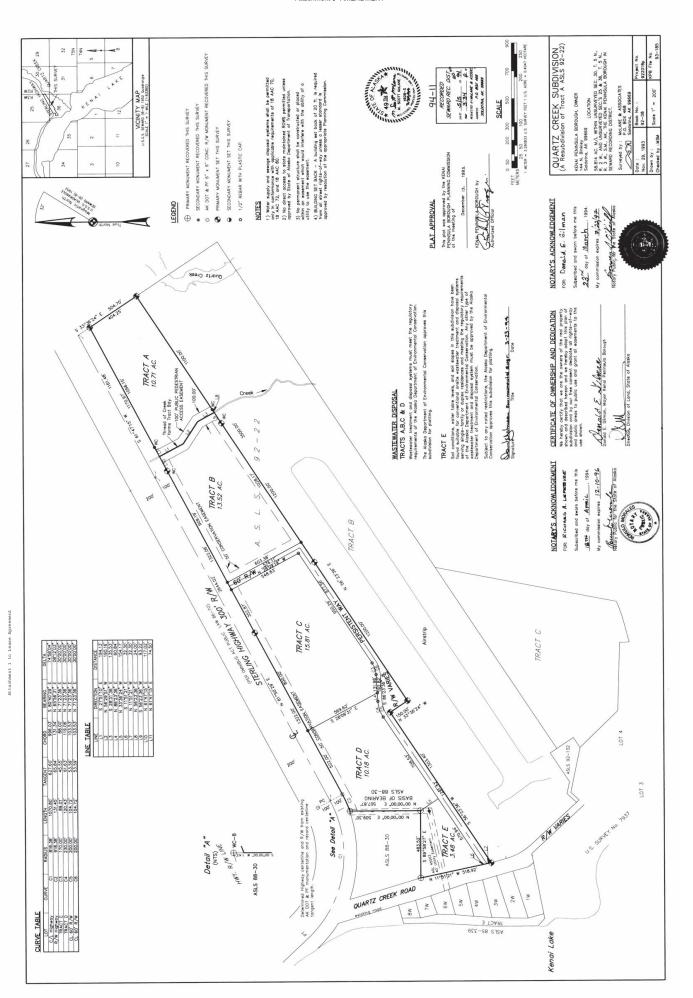
 Lessee to remove any and all improvements including septic
 systems, utilities, imported materials, and closure of wells.
 - B. Reclamation. Site shall be reclaimed by adding organic topsoil material to bring site to a consistent topographic level as adjacent features and then planted with local plant species.
- 9.3.c.3. Post-closure Inspection. KPB and Lessee will jointly inspect site to confirm site is left in a condition acceptable to KPB and KPB will issue a document to Lessee affirming its findings.

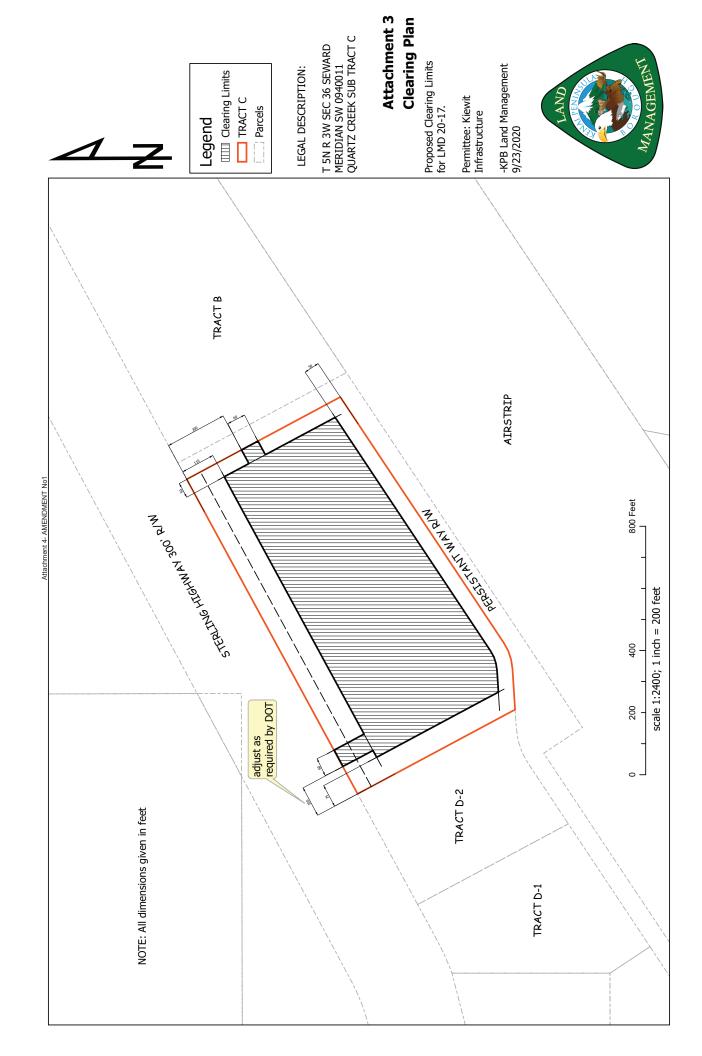
Except as expressly set forth and amended herein, all remaining covenants, terms, and conditions of the Agreement, as amended, shall remain in full force and effect.

LESSOR: Kenai Peninsula Borough	LESSEE: State of Alaska, Department of Transportation and Public Facilities
By: Charlie Pierce	By:
Its: Mayor Date:	Its: Date:
ATTEST:	APPROVED AS TO FORM AND LEGAL SUFFICIENCY:
Johni Blankenship, Borough Clerk	Sean Kelley, Deputy Borough Attorney
KPB NOTARY	ACKNOWLEDGMENT
STATE OF ALASKA)	
) ss. THIRD JUDICIAL DISTRICT)	
and sworn, personally appeared <u>Charlie Pie</u> Borough, and who acknowledged to me that	ny of, 2021 in and for the State of Alaska, duly commissioned rce, known to me to be the <u>Mayor</u> , Kenai Peninsula the foregoing instrument was executed freely and rough, for the uses and purposes therein set forth
IN WITNESS WHEREOF, I have hereunto s and year written above.	et my hand and affixed my official seal the day
	Notary Public in and for Alaska

DOT&PF NOTARY ACKNOWLEDGMENT

STATE OF ALASKA)	
) ss. THIRD JUDICIAL DISTRICT)	
the undersigned, a Notary Public in and for the personally appeared, Department of Transportation and Public Factories that the foregoing instrument was executed the personal public factories and public factories are the personal public factories.	
IN WITNESS WHEREOF, I have hereunto se and year written above.	et my hand and affixed my official seal the day
-	Notary Public in and for Alaska
	My Commission Expires:





Project Number: OA33028/CFHWY00684

Date: 1/20/2021

Sterling Highway MP 45-60 Sunrise to Skilak Lake Rd Phases 2-5 CM/GC

Tract C Lease Application

ATTACHMENT 4 to Lease Agreement

Prepared For:

Kenai Peninsula Borough Land Management Division

Section Page

Prepared By:

Kiewit Infrastructure West Co. 2000 W. International Airport Rd. C-6 Anchorage, AK 99502

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Acronyms and Abbreviations

ADOT&PF Alaska Department of Transportation & Public Facilities

KIWC Kiewit Infrastructure West Co.

KPB Kenai Peninsula Borough

SWPPP Storm Water Polution Prevention Plan

APDES Alaska Pollutant Discharge Elimination System

SPCC Spill Prevention Control and Countermeasure

HMA Hot Mix Asphalt

Introduction

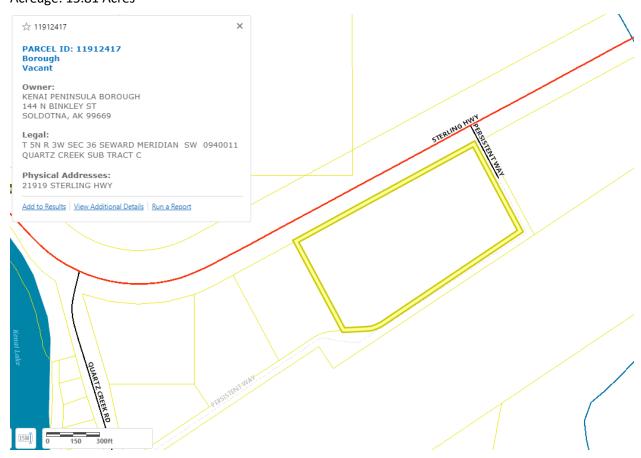
KIWC proposes a negotiated lease of Tract C.

The parcel known as Tract C is described as the following:

Legal Description: T 5N R 3W SEC 36 SEWARD MERIDIAN SW 0940011 QUARTZ CREEK SUB TRACT C

Physical Address: 21919 Sterling Hwy

Tax Parcel ID: 11912417 Acreage: 15.81 Acres



The proposed primary use for this parcel under the negotiated lease is to develop a temporary project field office; and temporary materials and equipment laydown area to facilitate construction activities for the Sterling Highway MP 45-60 Sunrise to Skilak Lake Rd Phases 2-5 CM/GC Project for AKDOT&PF.

The proposed term for the negotiated lease is April 2021 until the highway project competion. The project is anticipated to be completed by the end of year 2025.

Existing Improvements

Under existing KPB Land Use Permit LMD 20-17, KIWC has completed 10.8 Acres of timber clearing and salvage; and soil sampling at Tract C during the week of November 16th, 2020. The current condition of the parcel is shown in the photo below.



Figure 1 - Site Photo 11/20/2020

A copy of Land Use Permit LMD 20-17 is attached.

Prior to the work performed in 2020 under the land use permit, the parcel existed as a wooded lot with a paved driveway apron access at the intersection of Persistence Way and Sterling Hwy leading to a single lane gravel road.

Proposed Permanent Improvements and Temporary Structures

During the lease, KIWC proposes to develop Tract C to be a working field office. Site work including utility installation and earthwork will be required to facilitate access and installation of the temporary office structures. A portion of this work may be considered permanent improvement for integration into the future development plan.

Proposed permanent improvements include the following:

- Utility Installation
 - Electric Service (Chugach Electric Association Inc.)
 - Phone Service (TelAlaska)
 - Leach Field Sewage System
 - Potable Drinking Water Well System
- Site Earthwork
 - Grubbing
 - Drainage
 - Grading and placing gravel for a driveable working surface

The preliminary plan for the site is shown below in Figure 2. This plan includes several temporary structures that are planned to be removed by the end of the lease term.

Proposed temporary structures include the following examples:

- Job office consisting of mobile trailer units
- Area Lighting
- Fencing and Entrance Gates
- Hot Mix Asphalt (HMA) Plant
- Concrete Batch Plant
- Bathroom facilities
- Parking area
- Secondary Access to Sterling Hwy
- Materials testing lab
- Maintenance facility
- Fuel Storage

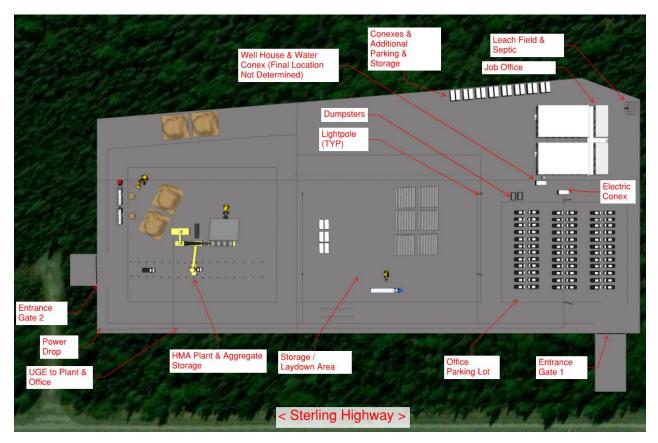


Figure 2 - Preliminary Site Layout

Plan for Future Use

KIWC intends to cooperate with KPB's future development plan for Tract C. Engineering resources will be available.

SWPPP and **SPCC**

The site work at Tract C including ground disturbing work, will be performed and maintained in adherence with the APDES Construction General Permit (CGP) and the project SWPPP and SPCC Plan programs for the duration of the lease. Documentation for this program will be located at the project office. Reporting of spills or discharges will follow the protocols listed in the program.