



Kenai Peninsula Borough

144 North Binkley Street
Soldotna, AK 99669

Meeting Agenda Finance Committee

Tuesday, January 20, 2026

3:00 PM

Betty J. Glick Assembly Chambers

Meeting ID: 897 1694 8642 Passcode: 075938

ITEMS NOT APPEARING ON THE REGULAR MEETING AGENDA

1. [KPB-7407](#) Kenai Peninsula Borough Economic Review and Outlook, Sam Tappen, Economist (45 minutes)

Attachments: [LAYDOWN Presentation](#)

PUBLIC HEARINGS ON ORDINANCES

1. [2025-19-22](#) An Ordinance Appropriating Additional Funds from the Road Service Area Capital Project Fund for the Purchase and Installation of a Plow on a New Vehicle (Mayor) (Hearing on 01/20/2026)

Attachments: [Ordinance 2025-19-22](#)
[Memo](#)

2. [2025-19-23](#) An Ordinance Appropriating Forestry Funds to Reimburse Personnel Expenditures Incurred to Support the 2025 Goldstream Creek Fire (Mayor) (Hearing on 01/20/2026)

Attachments: [Ordinance 2025-19-23](#)
[Memo](#)

NEW BUSINESS

1. Resolutions

- *a. [2026-006](#) A Resolution Adopting an Alternate Allocation Method for the FY26 Shared Fisheries Business Tax Program and Certifying that this Allocation Method Fairly Represents the Distribution of Significant Effects of Fisheries Business Activity in the Cook Inlet Fisheries Management Area (Mayor)

Attachments: [Resolution 2026-006](#)
[Memo](#)
[Shared Fisheries Business Tax Program Allocation](#)

Alaska's Economic Climate and Outlook

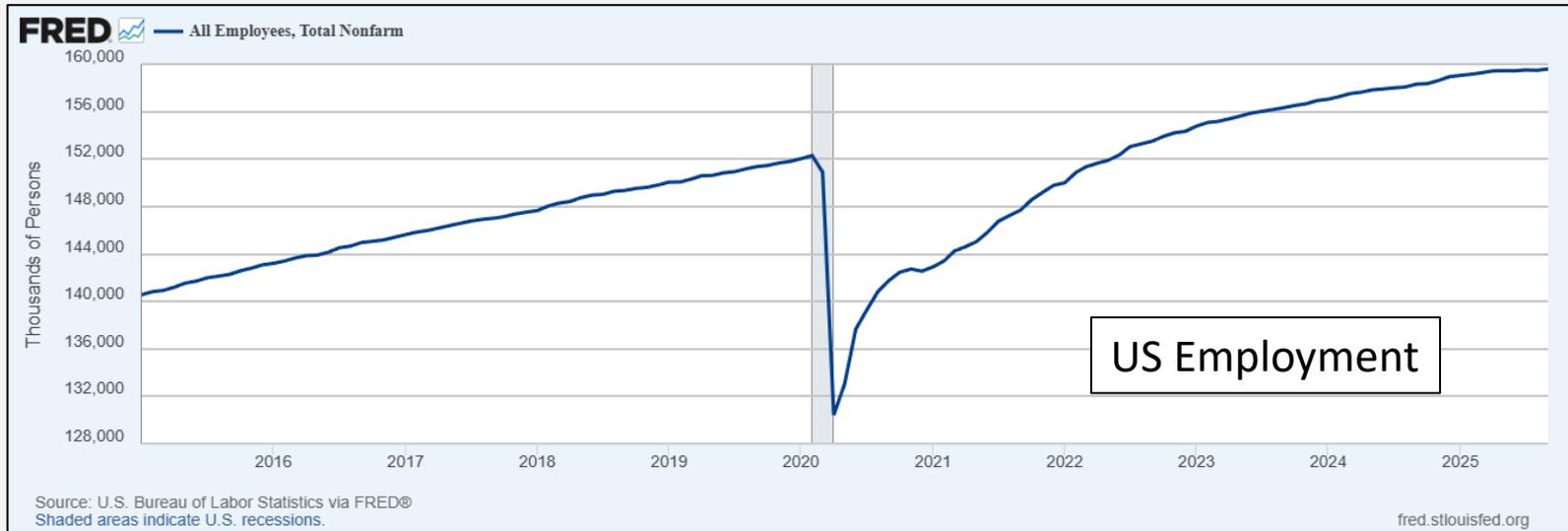
Kenai Peninsula Borough
Finance Committee
January 20, 2026



Outline

- Recovery from recession
- 2026 employment forecast
- Current trends in Alaska & Kenai economies
- Questions

Alaska's Covid recovery looked different



We were weak going into Covid

2014-2019 job growth compared to other states

Total: -2.6 percent, 48th among states

Utah 17.6 percent; North Dakota -4.9 percent

Private Sector: -2.5 percent, 48th among states

Utah 19.2 percent; North Dakota -6.8 percent

State Government: -12.1 percent, last among states

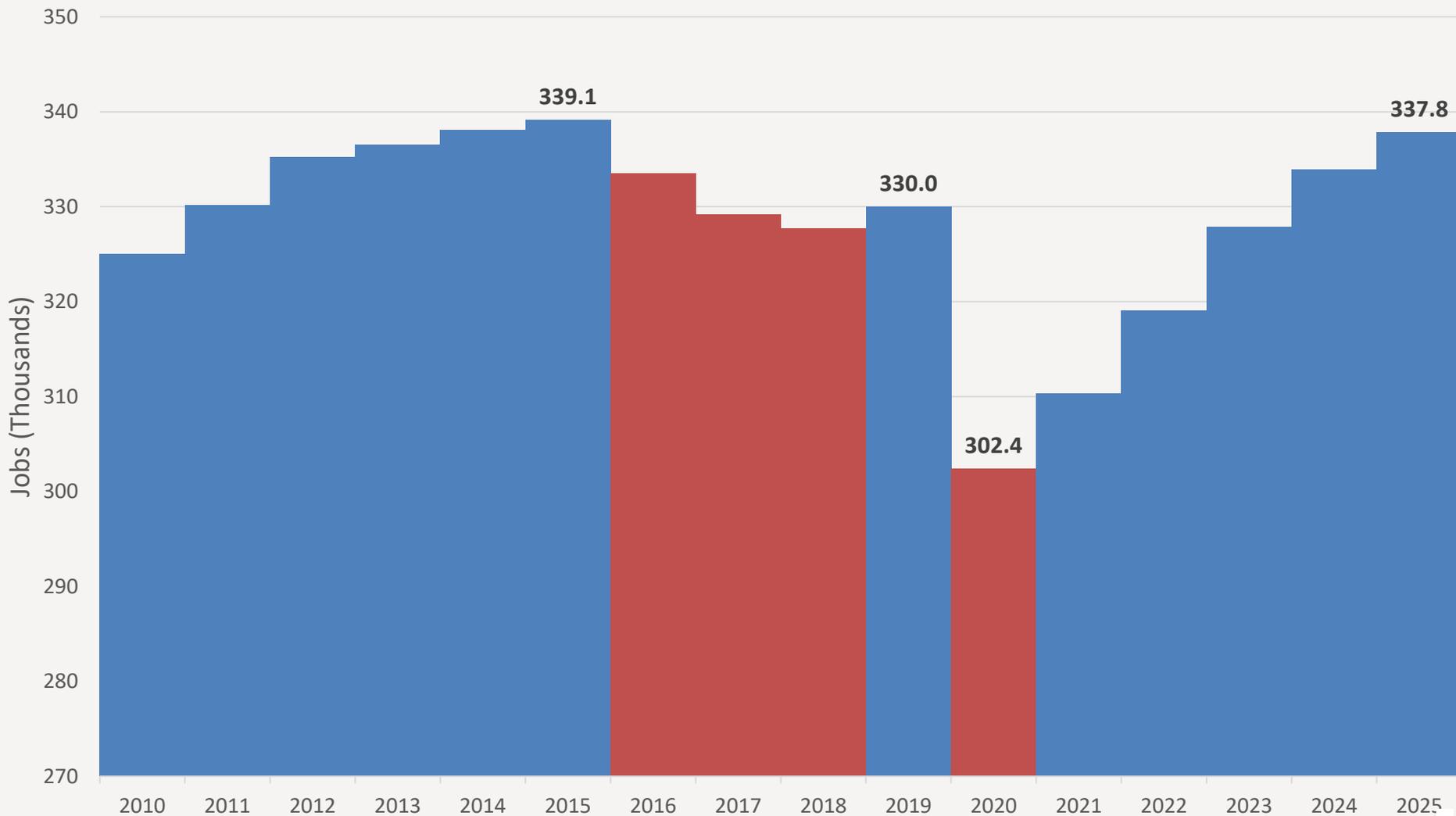
Colorado 19.2 percent; second-to-last, Kentucky -8.7 percent

State University: -18.8 percent, last among states

Colorado 19.9 percent; second-to-last, Kentucky -16.0 percent

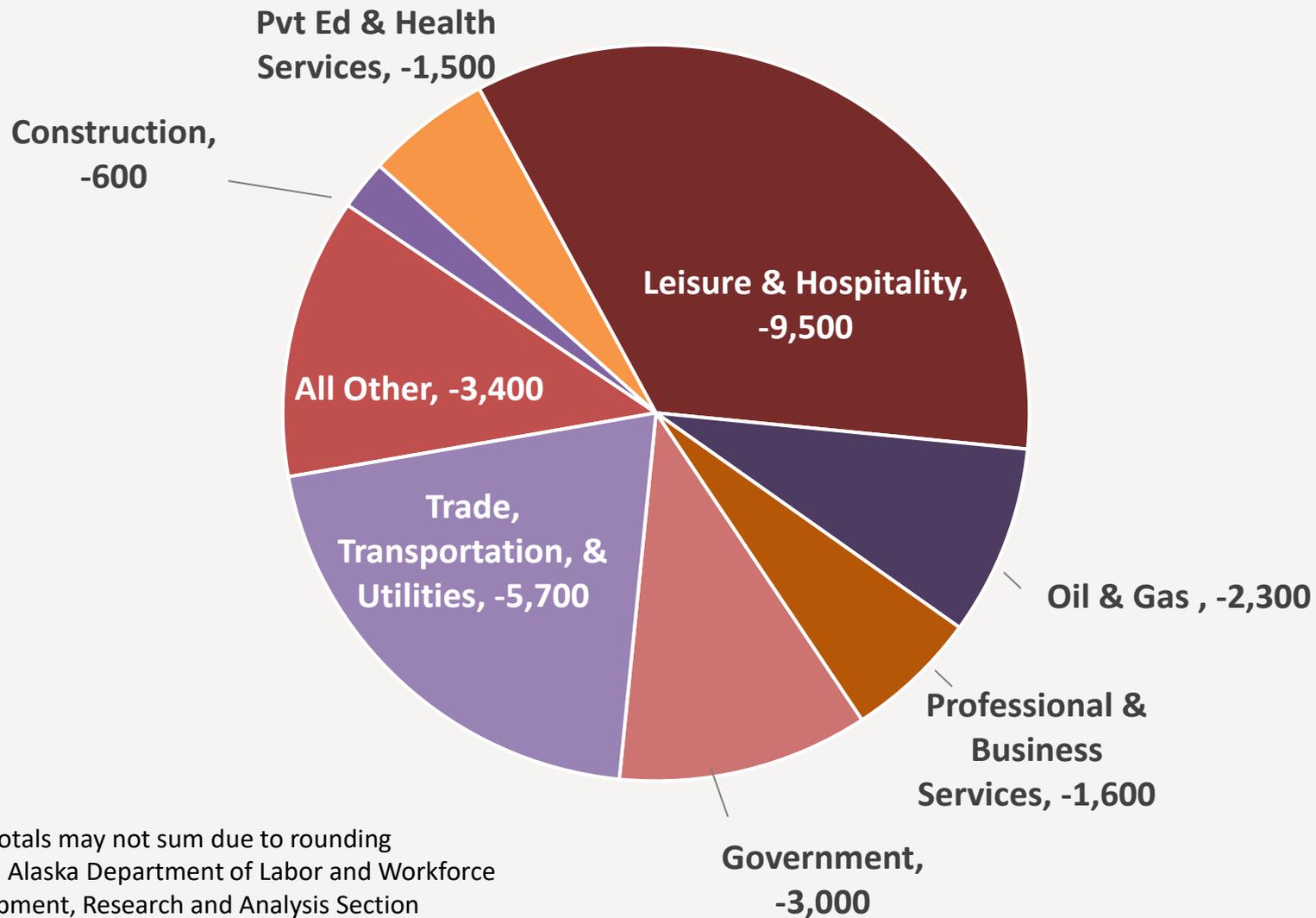
Long road to recovery

Alaska Statewide Employment



Source: US Bureau of Labor Statistics

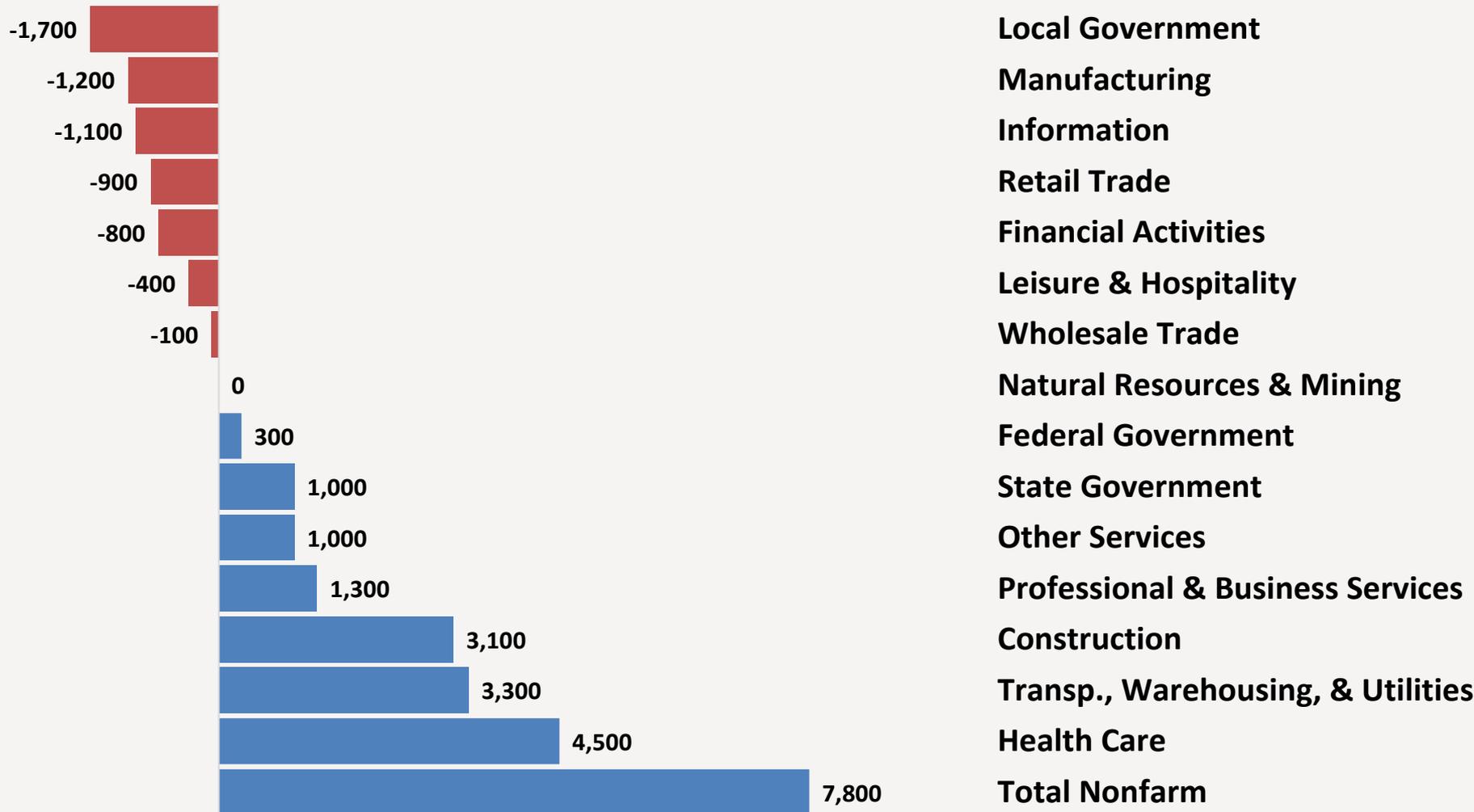
Alaska lost 27,600 jobs in 2020



Note: Totals may not sum due to rounding
Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

Statewide, most industries are recovered

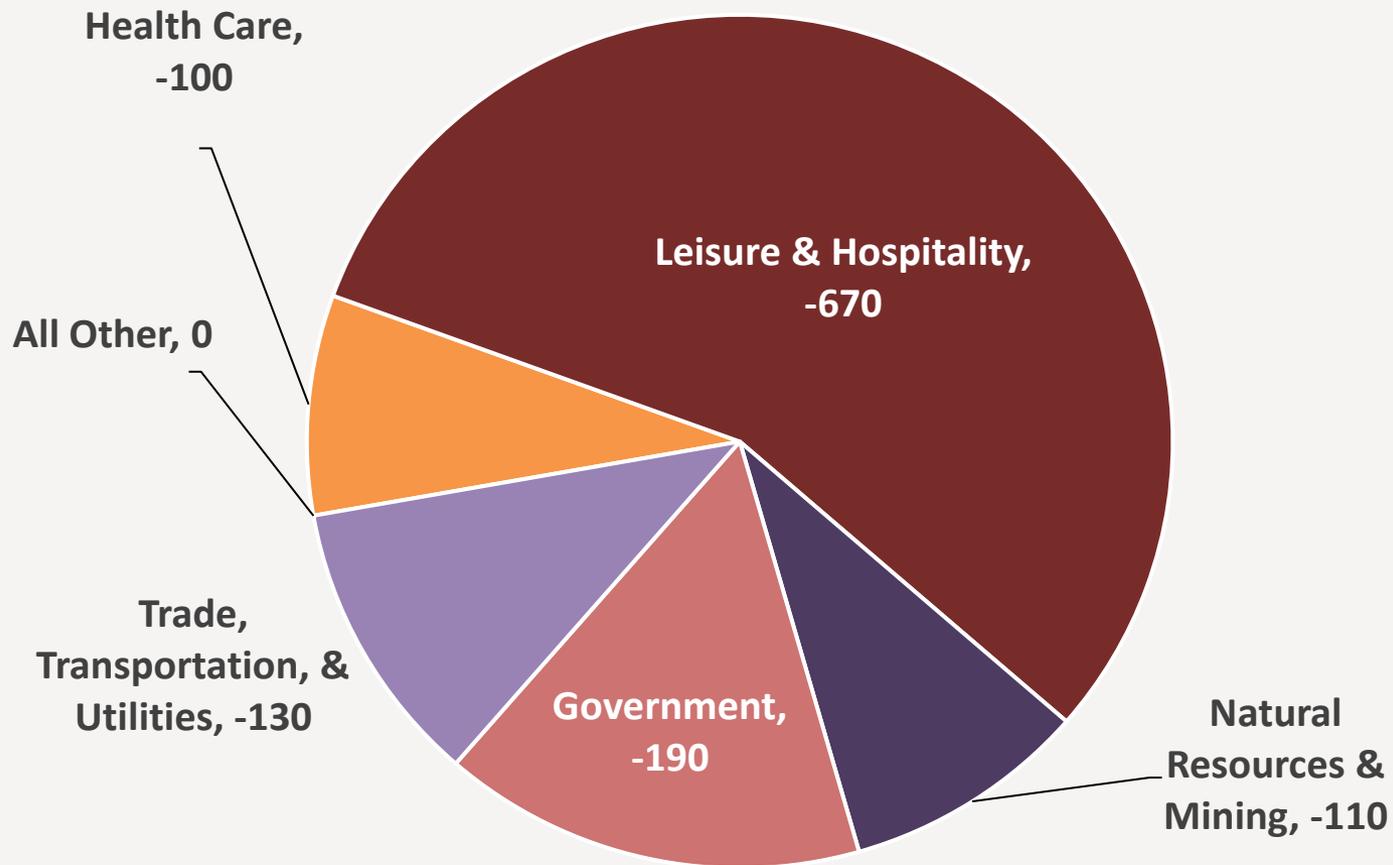
Alaska Employment, 2019 to 2025*



Note: Totals may not sum due to rounding *Preliminary

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

KPB lost 1,190 jobs in 2020



Note: Totals may not sum due to rounding
Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

In Kenai, all major industries have recovered

KPB Employment, 2019 to 2024

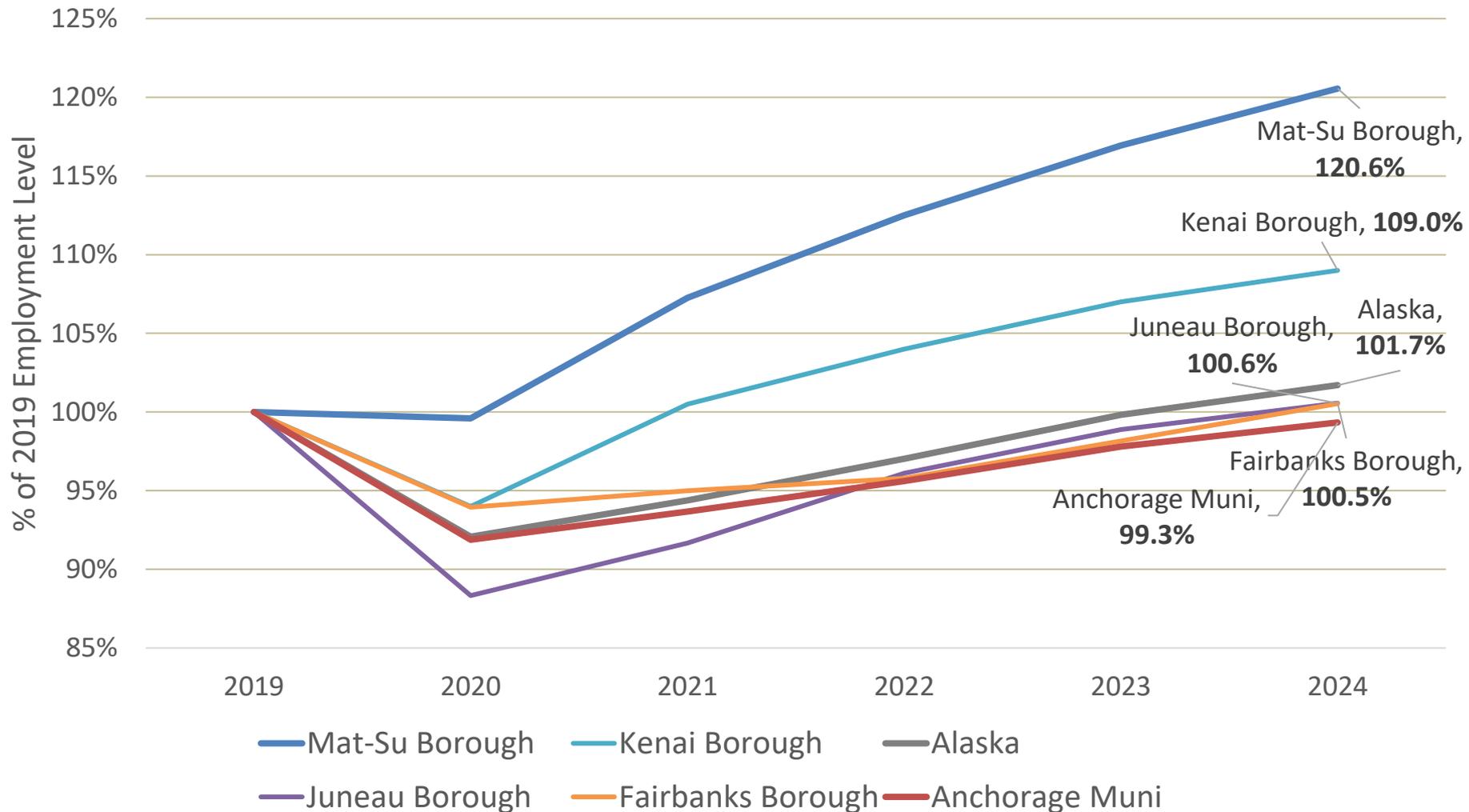


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Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

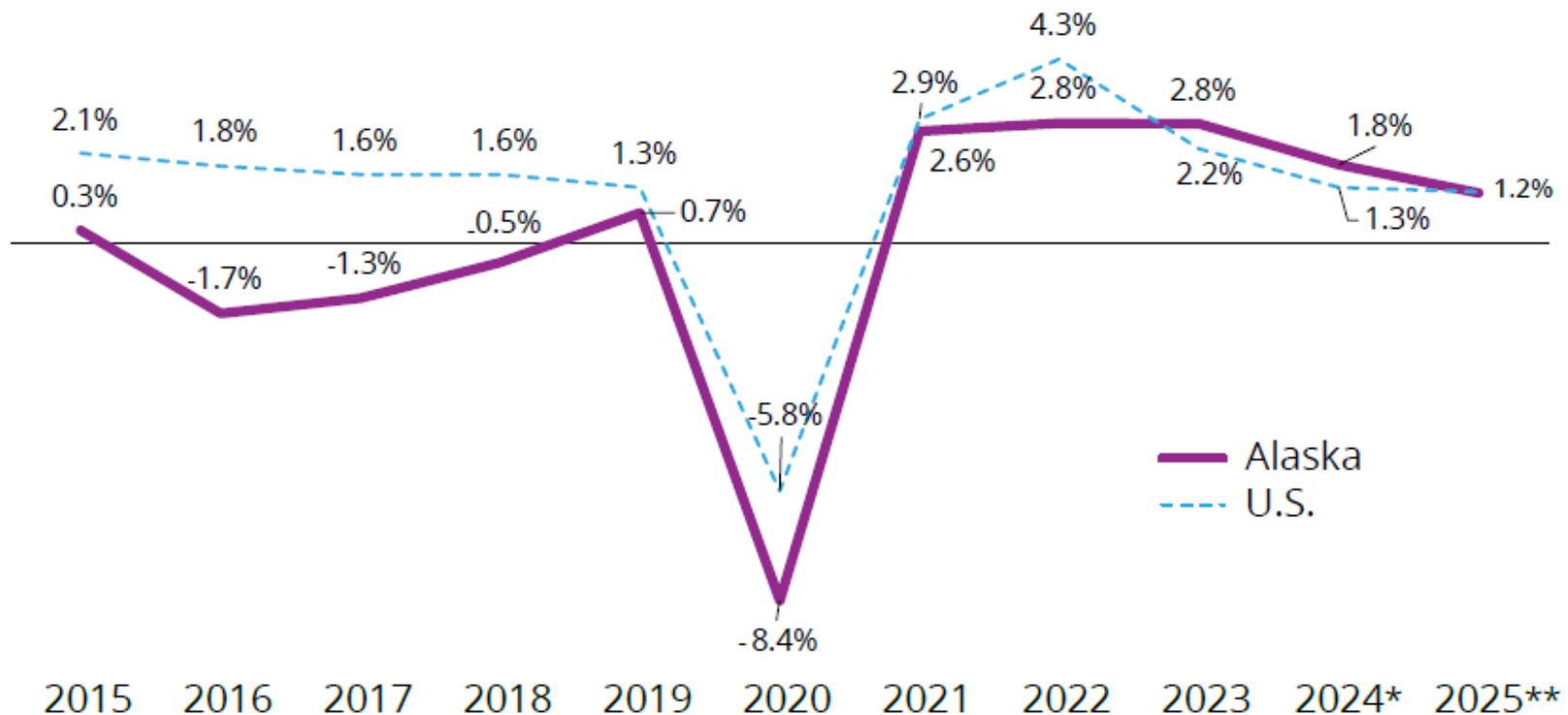
Mat-Su and Kenai recovered much faster

Pandemic Recoveries by Municipality



Alaska economy following US slowdown

Alaska job growth rate tops, then matches U.S.



*Preliminary **U.S. first half of 2025 compared to first half of 2024

Sources: Alaska Department of Labor and Workforce Development, Research and Analysis Section; and U.S. Bureau of Labor Statistics

Statewide 2026 growth forecasted at 0.9% (+3k)

Modest growth forecasted for Alaska this year



*Preliminary **Forecasted

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

Growth or stability forecasted for most industries

The statewide outlook for jobs in 2026, by industry

	Monthly avg, 2024 ¹	Monthly avg, 2025 ¹	Change, 2024-25	Percent change	JOBS FORECAST		
					Monthly avg, 2026	Change, 2025-26	Percent change
Total Nonfarm Employment²	333,900	337,800	3,900	1.2%	340,800	3,000	0.9%
Total Private	254,300	258,300	4,000	1.6%	261,700	3,400	1.3%
Mining and Logging	12,500	13,400	900	7.2%	14,400	1,000	7.5%
Oil and Gas	8,300	9,000	700	8.4%	10,000	1,000	11.1%
Construction	18,500	19,500	1,000	5.4%	20,200	700	3.6%
Manufacturing	11,900	11,900	0	0%	11,800	-100	-0.8%
Trade, Transportation, and Utilities	66,400	67,000	600	0.9%	67,500	500	0.7%
Wholesale Trade	6,500	6,500	0	0%	6,500	0	0%
Retail Trade	34,900	34,700	-200	-0.6%	34,600	-100	-0.3%
Transportation, Warehousing, and Utilities	25,000	25,800	800	3.2%	26,400	600	2.3%
Information	4,400	4,300	-100	-2.3%	4,300	0	0%
Financial Activities	10,800	10,800	0	0%	10,800	0	0%
Professional and Business Services	28,800	29,000	200	0.7%	29,200	200	0.7%
Educational (private) and Health Services	53,000	54,600	1,600	3.0%	55,700	1,100	2.0%
Health Care	41,700	43,200	1,500	3.6%	44,300	1,100	2.5%
Leisure and Hospitality	35,900	35,800	-100	-0.3%	35,700	-100	-0.3%
Other Services	12,100	12,000	-100	-0.8%	12,100	100	0.8%
Total Government	79,700	79,500	-200	-0.3%	79,100	-400	-0.5%
Federal, except military	15,500	15,200	-300	-1.9%	14,800	-400	-2.6%
State, incl. University of Alaska	23,900	24,200	300	1.3%	24,300	100	0.4%
Local and tribal, incl. public schools	40,300	40,100	-200	-0.5%	40,000	-100	-0.2%

¹Preliminary and adjusted estimates. ²Excludes the self-employed, uniformed military, most commercial fishermen, domestic workers and unpaid family workers.

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

Growth or stability forecasted for most industries

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Growth or stability forecasted for most industries

The statewide outlook for jobs in 2026, by industry

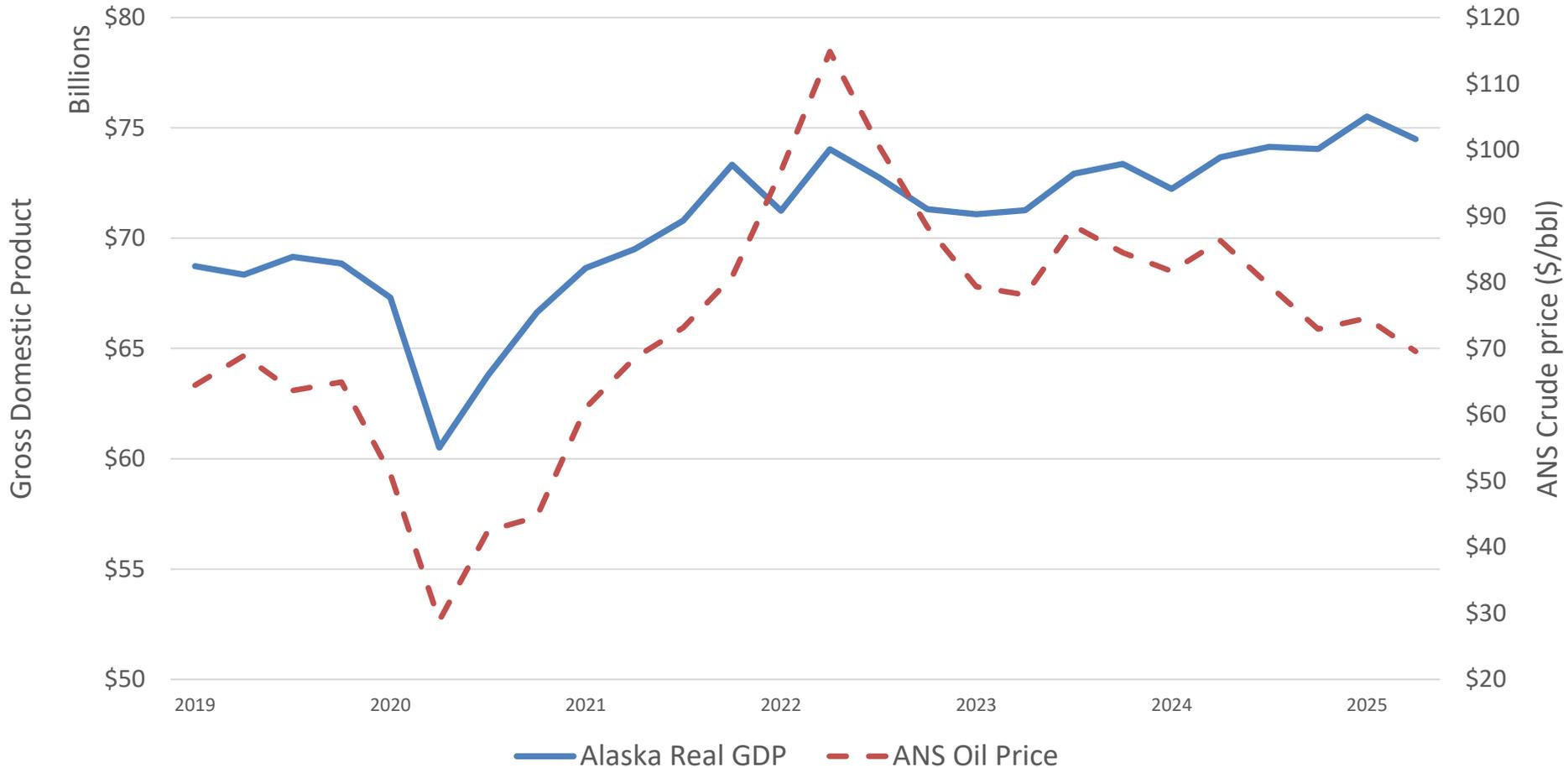
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Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

Alaska state GDP exceeded pre-pandemic before plateauing

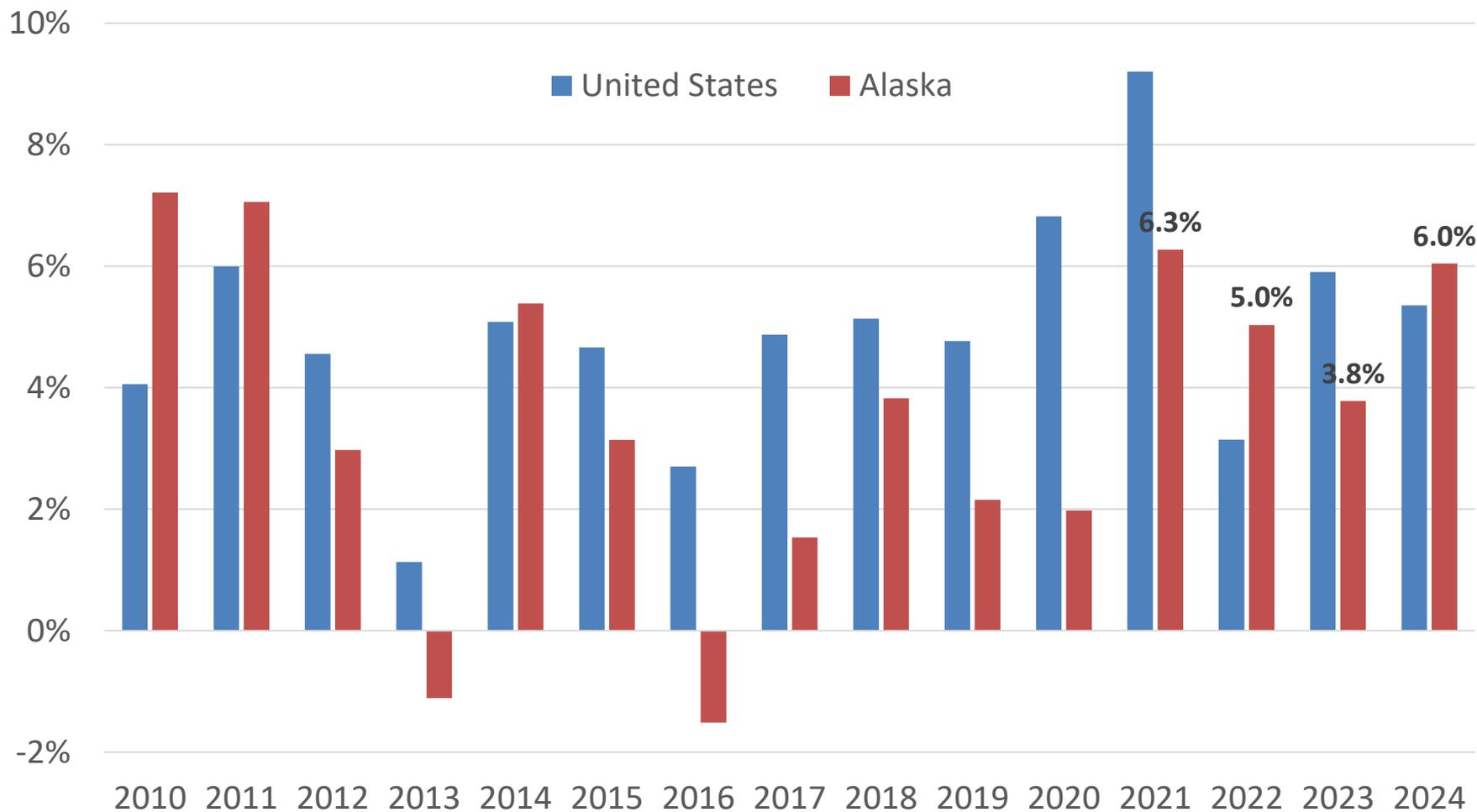
Alaska Quarterly Gross Domestic Product



Note: GDP in inflation-adjusted dollars
Source: U.S. Bureau of Economic Analysis

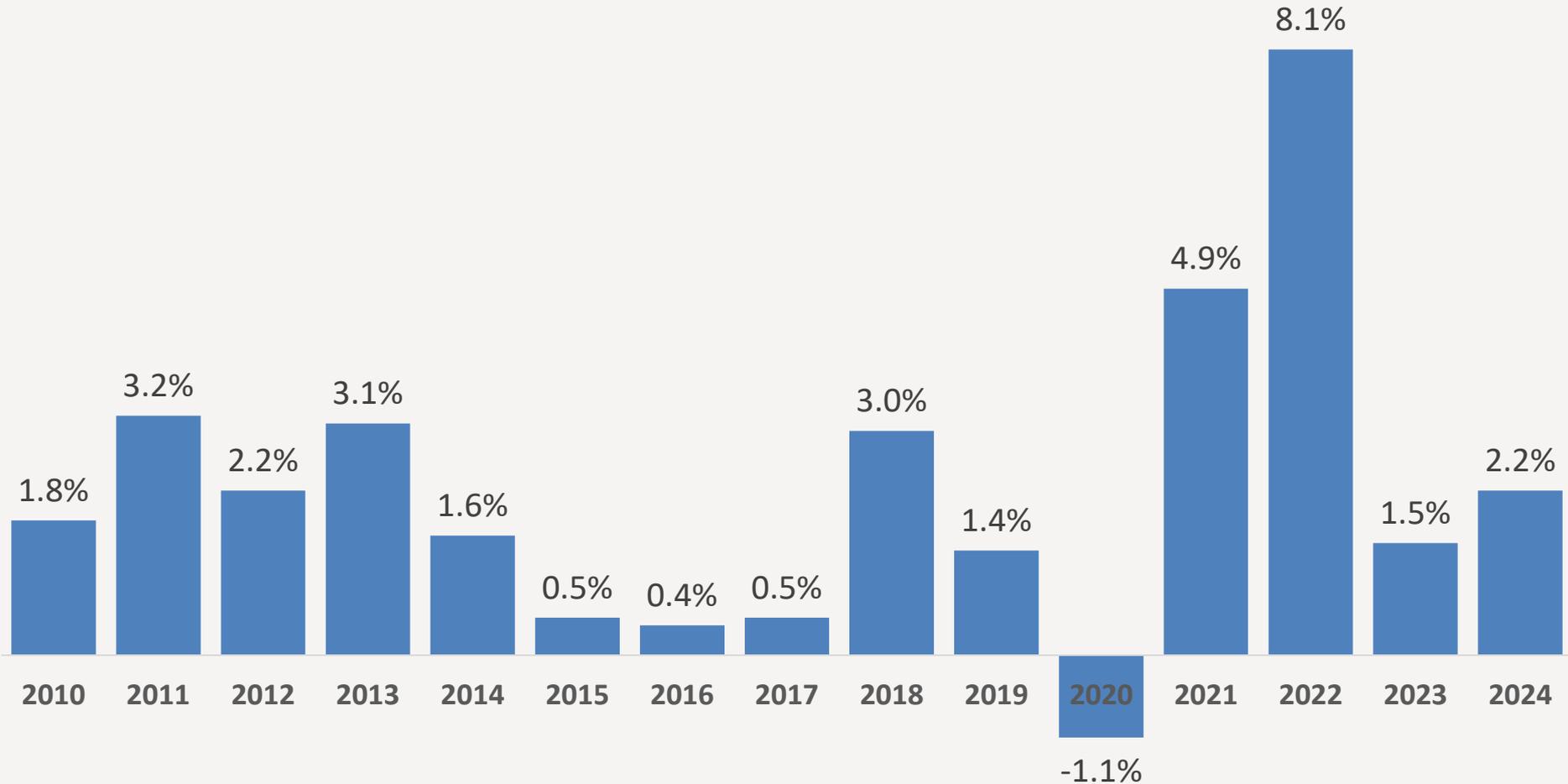
Alaska personal income continues to grow

Annual Change in Personal Income



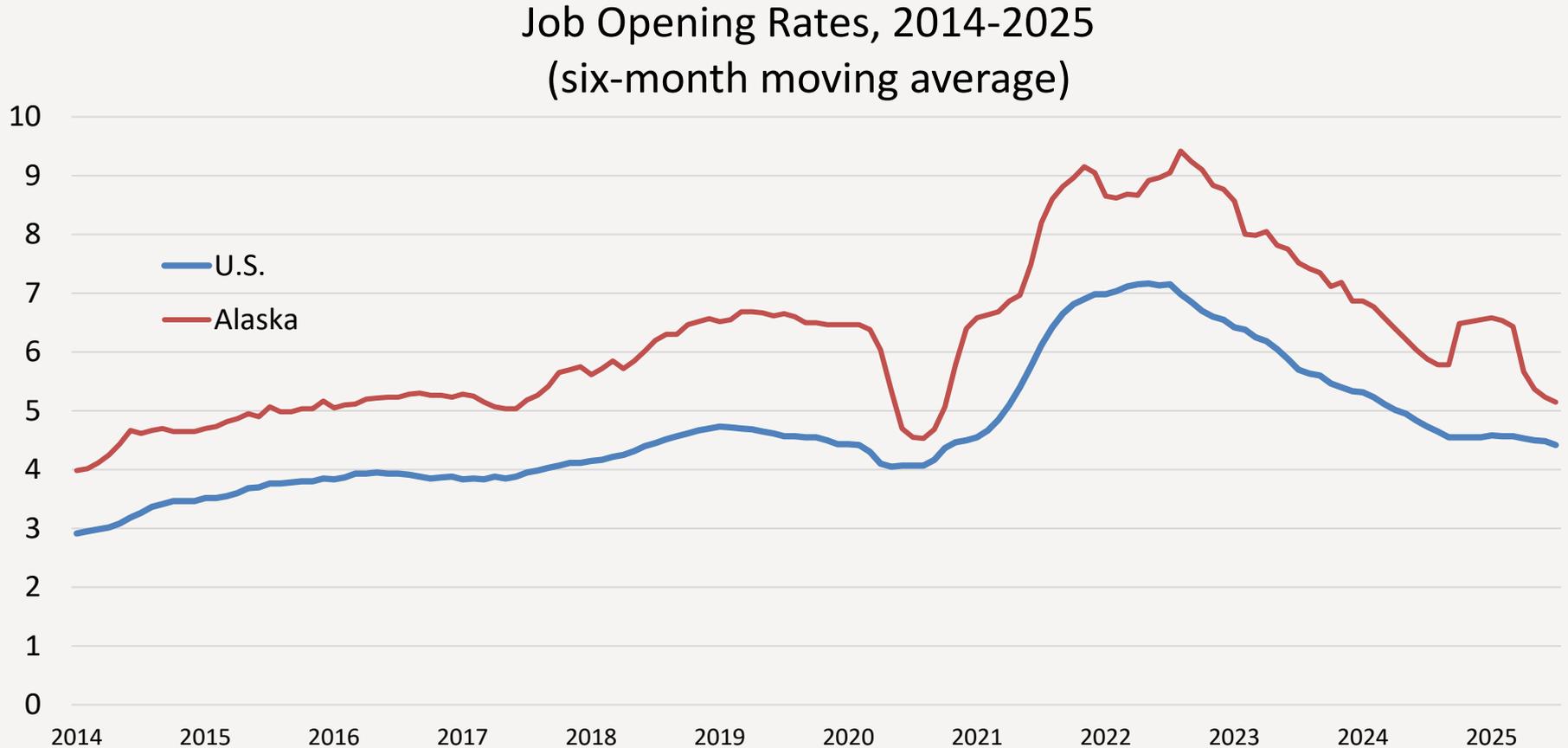
Inflation is back to low rates

Urban Alaska CPI-U



Significant opportunity for workers

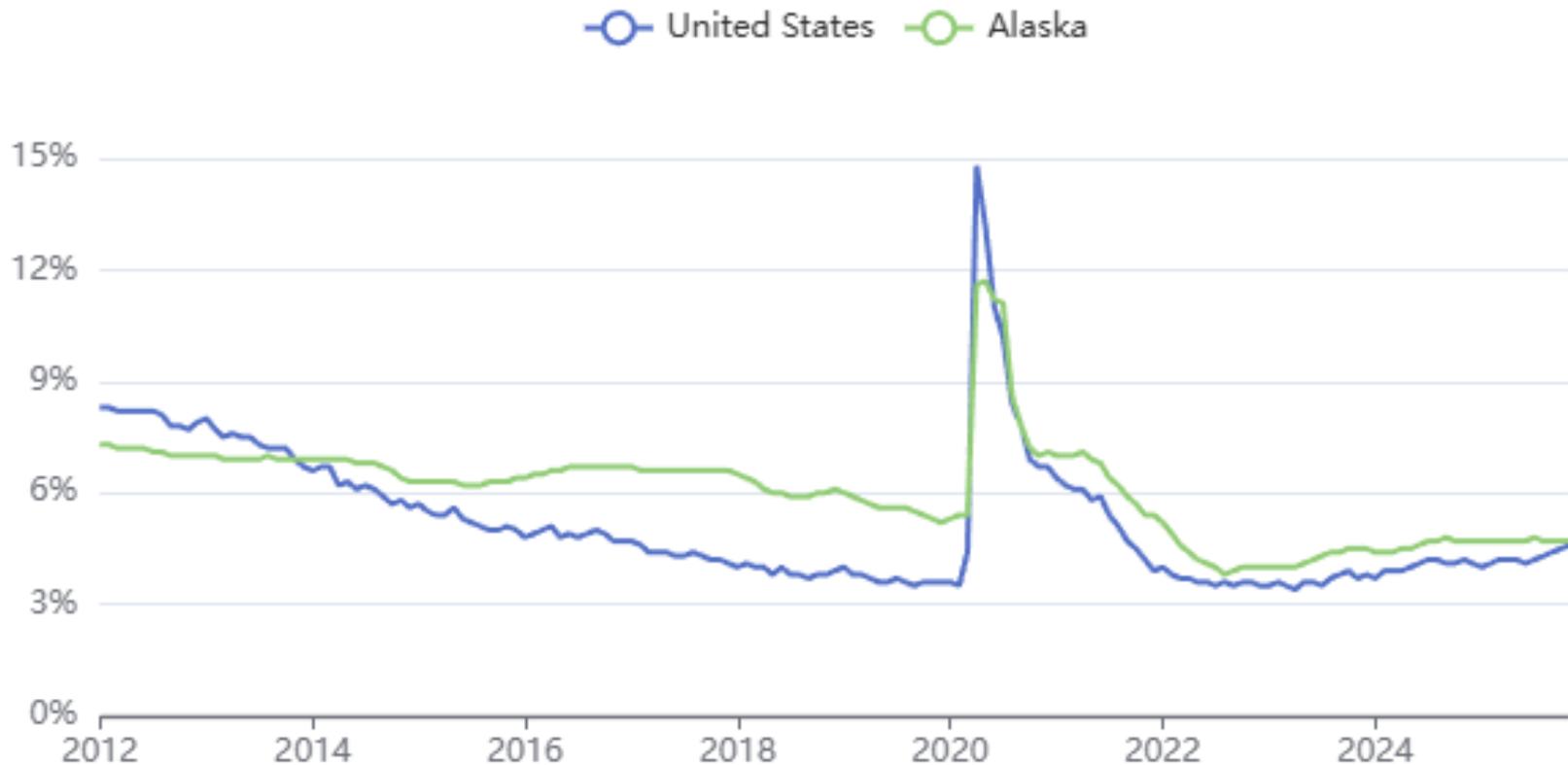
Job openings coming down to pre-Covid levels



Low unemployment rates

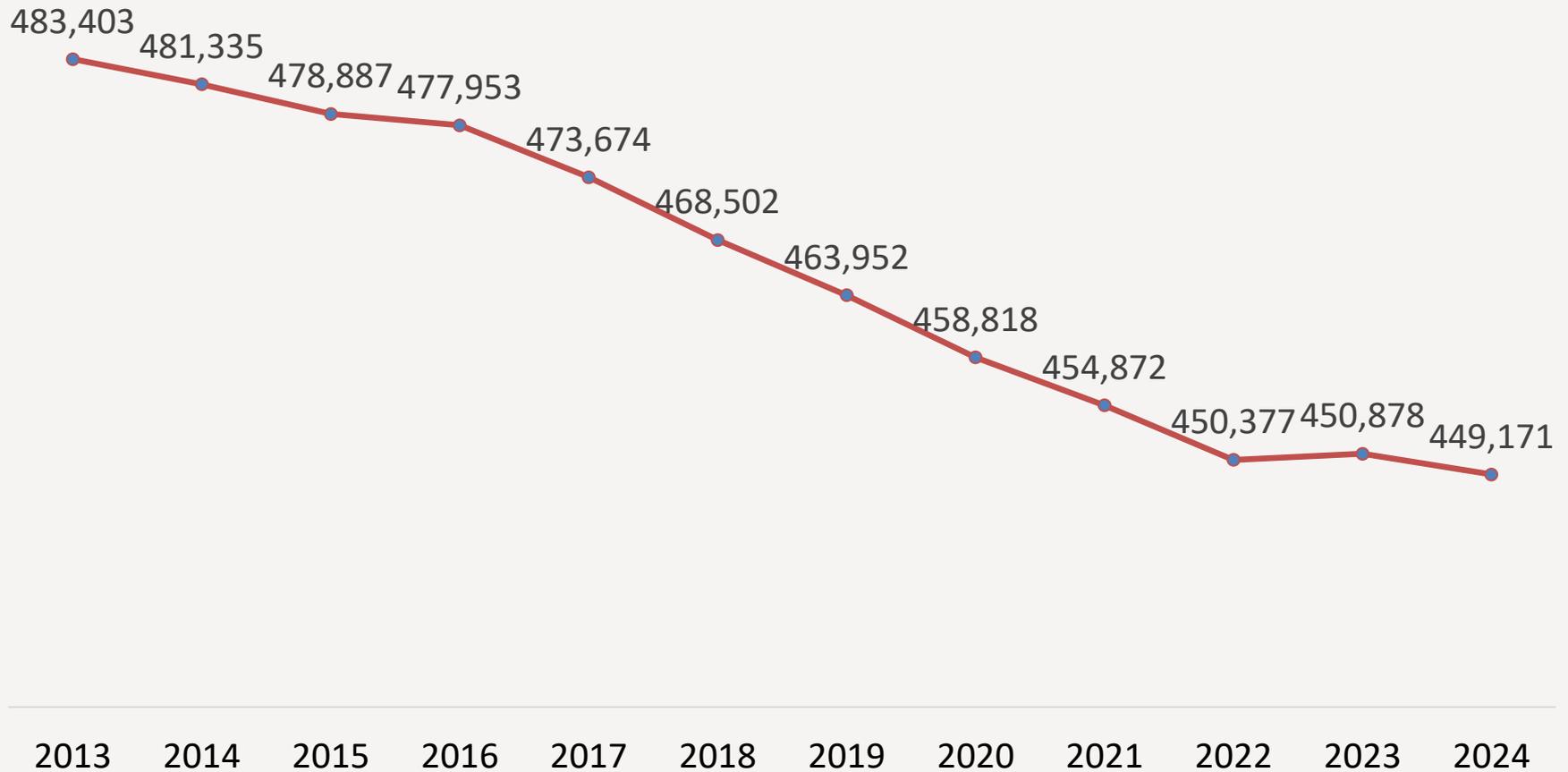
Shrinking workforce may be masking effect of slowdown

Seasonally Adjusted Unemployment Rates for Alaska and United States 2012 - 2025



34,000 fewer working-age adults in Alaska

Alaska Working-Age Population

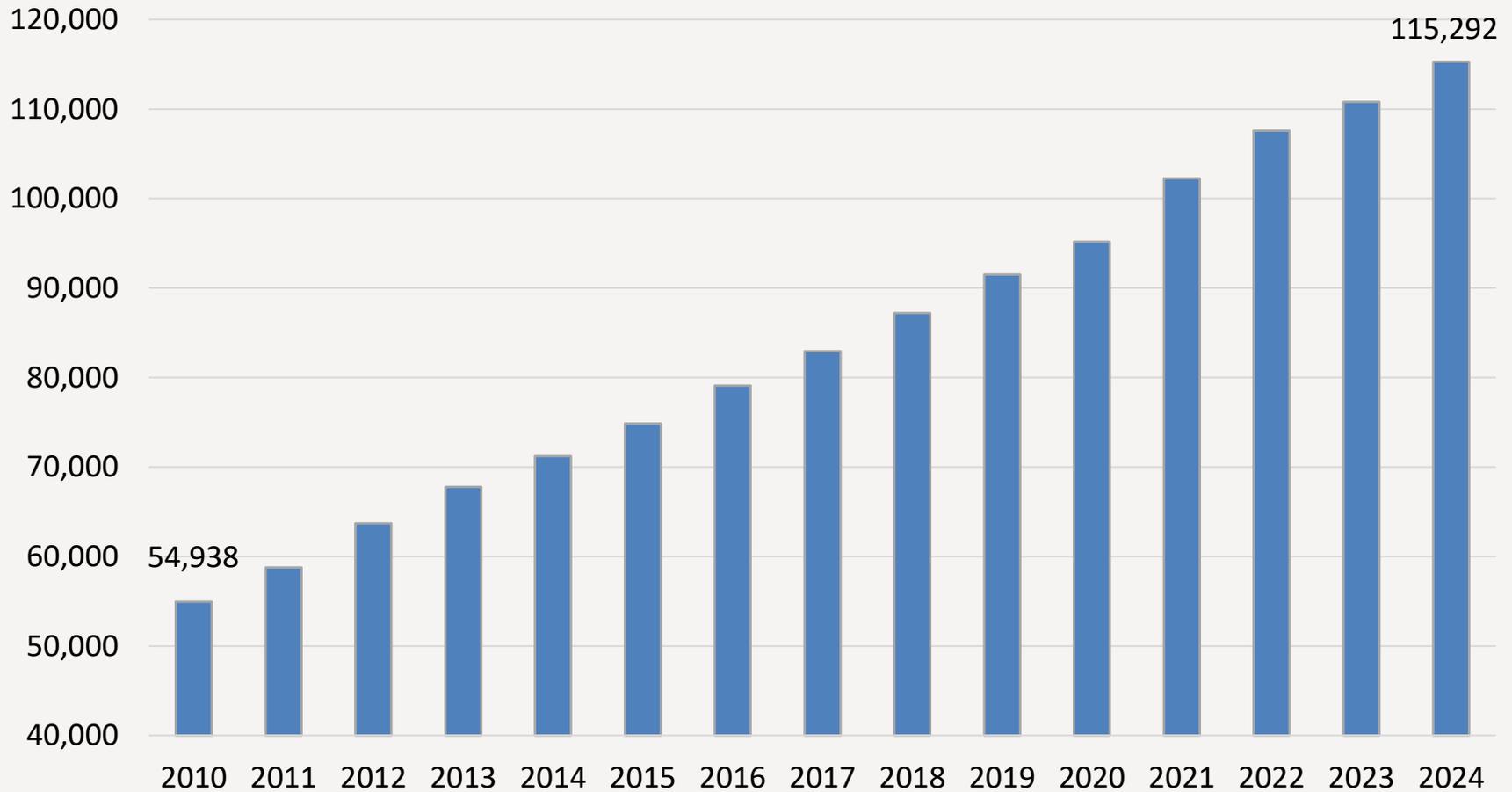


Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

* 18-64 year olds

Baby boomer generation is aging out

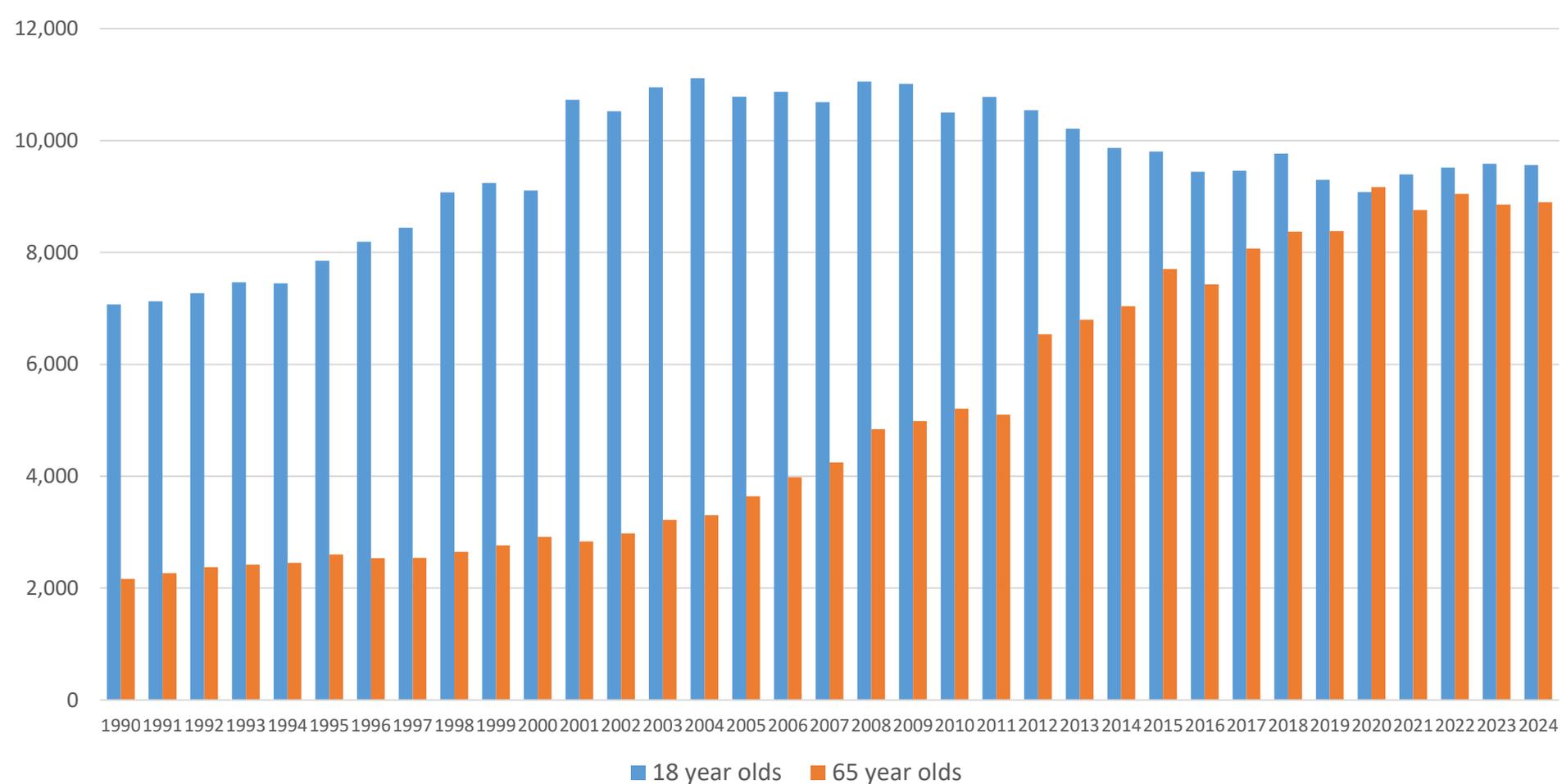
Alaskans 65+



Source: Alaska Department of Labor and Workforce Development, Research and Analysis

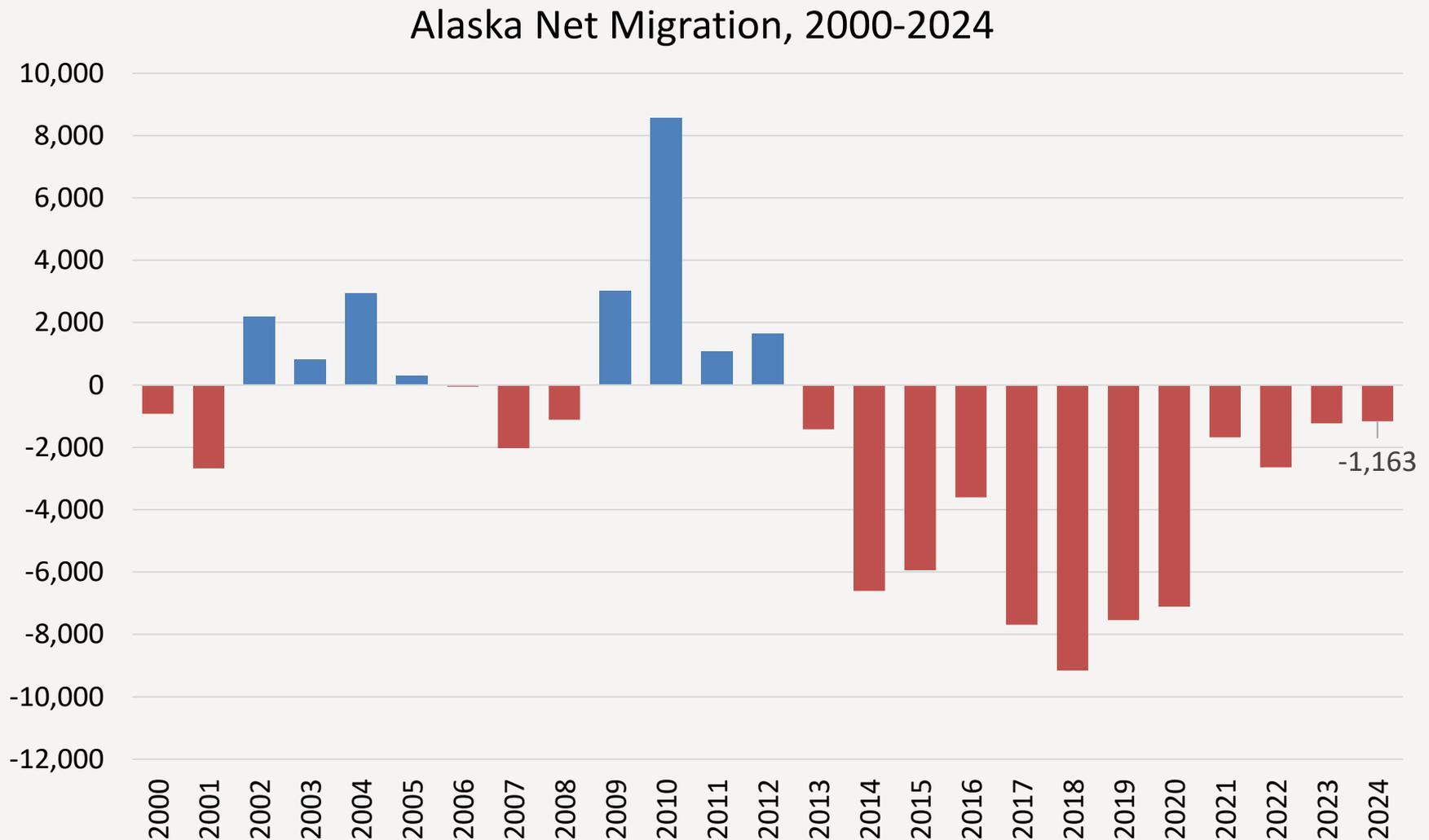
Younger generations are relatively smaller share

Population of Alaskans Age 18 and 65



Negative net migration continues

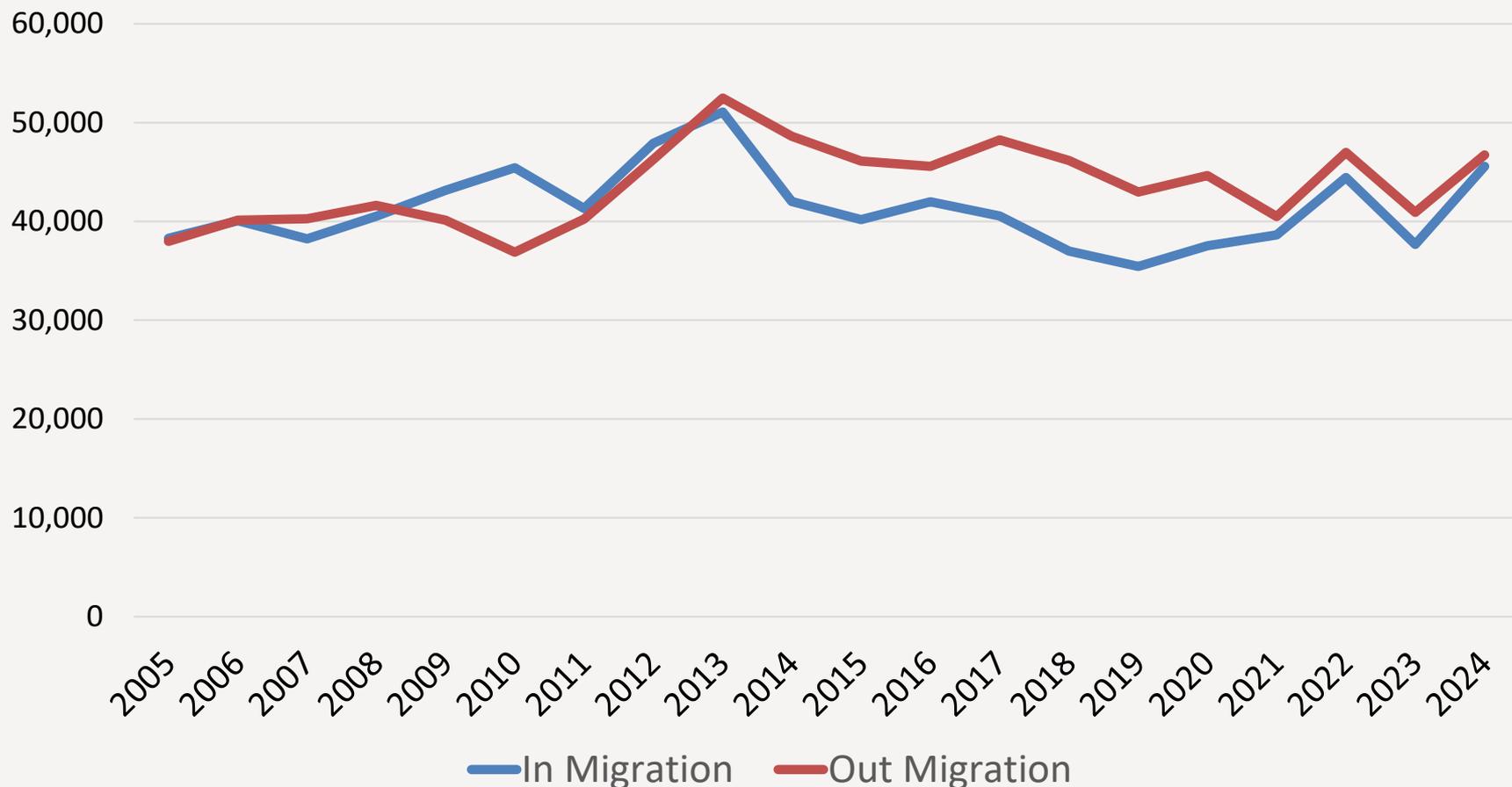
More people have been leaving than coming



Why do we have negative net migration?

Migrants are coming to AK at lower rates

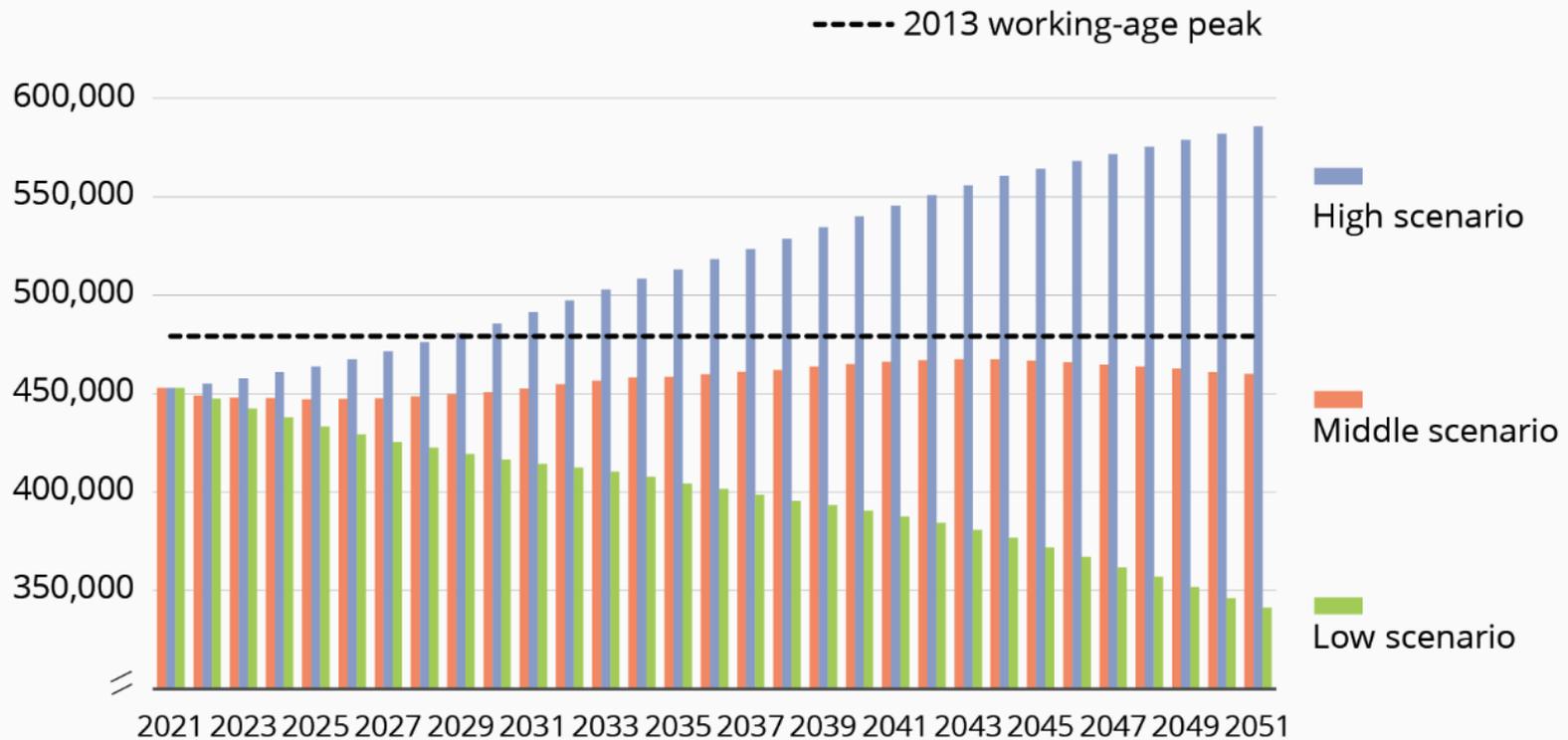
Alaska In Migration and Out Migration, 2005-2024



Is shrinking labor force going to change soon?

Working age population likely to stay below 2013

3 scenarios for the size of the future working-age population



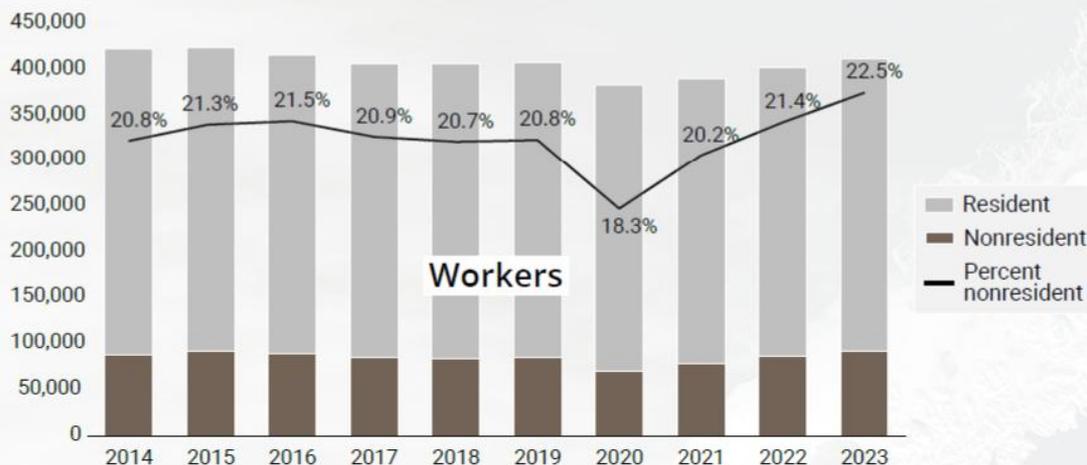
Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

Nonresidents help us fill the gaps

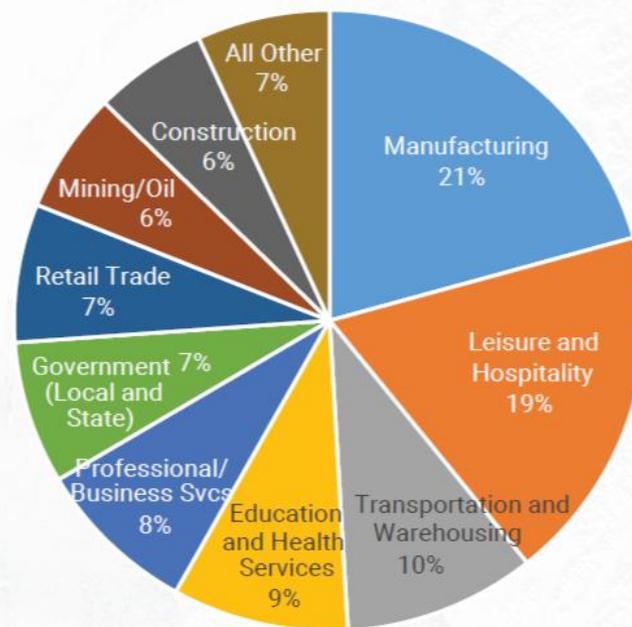
And they always have

2023 Nonresident Worker Rate: 22.5%

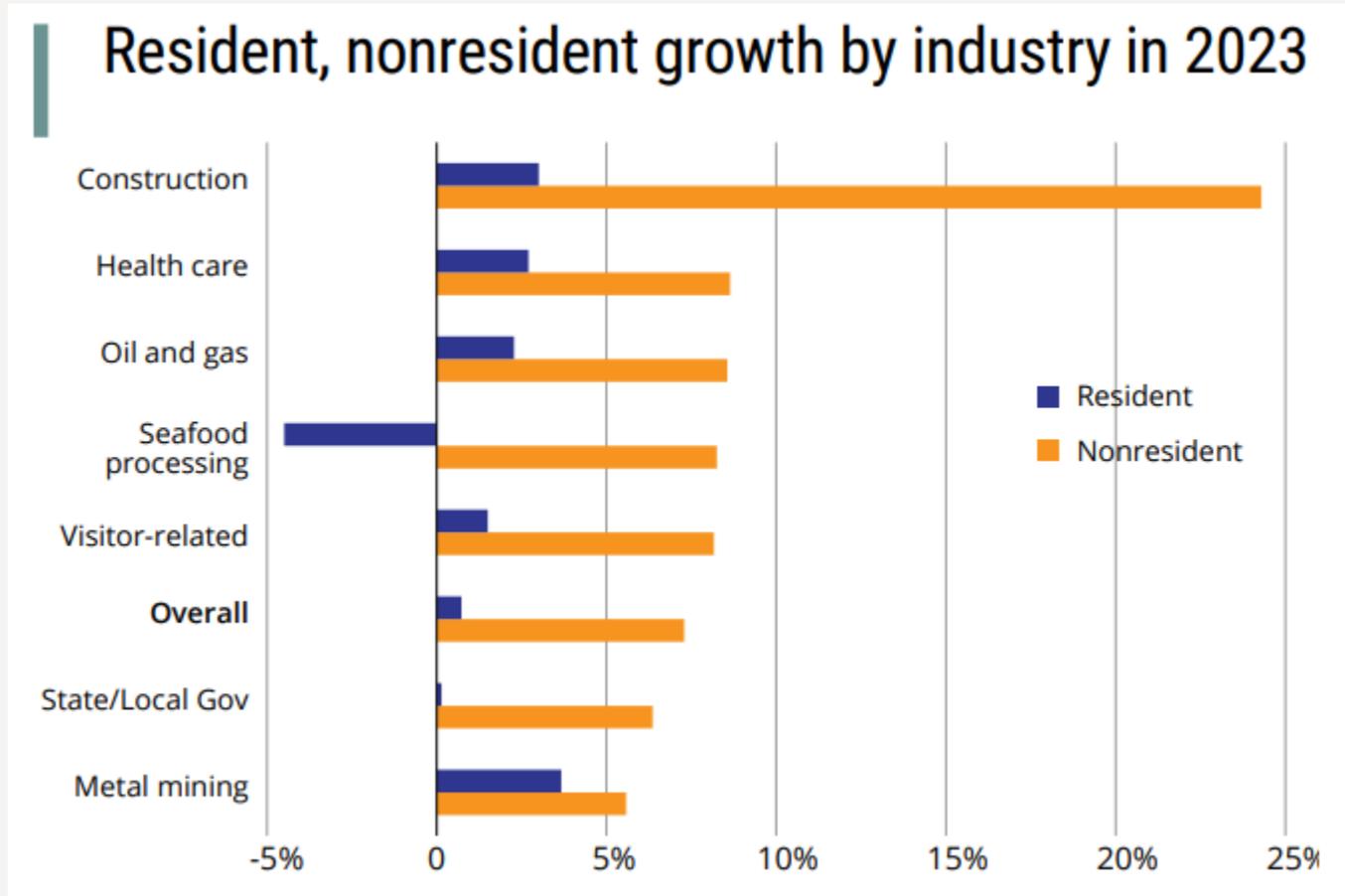
Workers and nonresidency, overall



Where nonresidents worked



Alaska had its highest proportion of nonresident workers in 2023

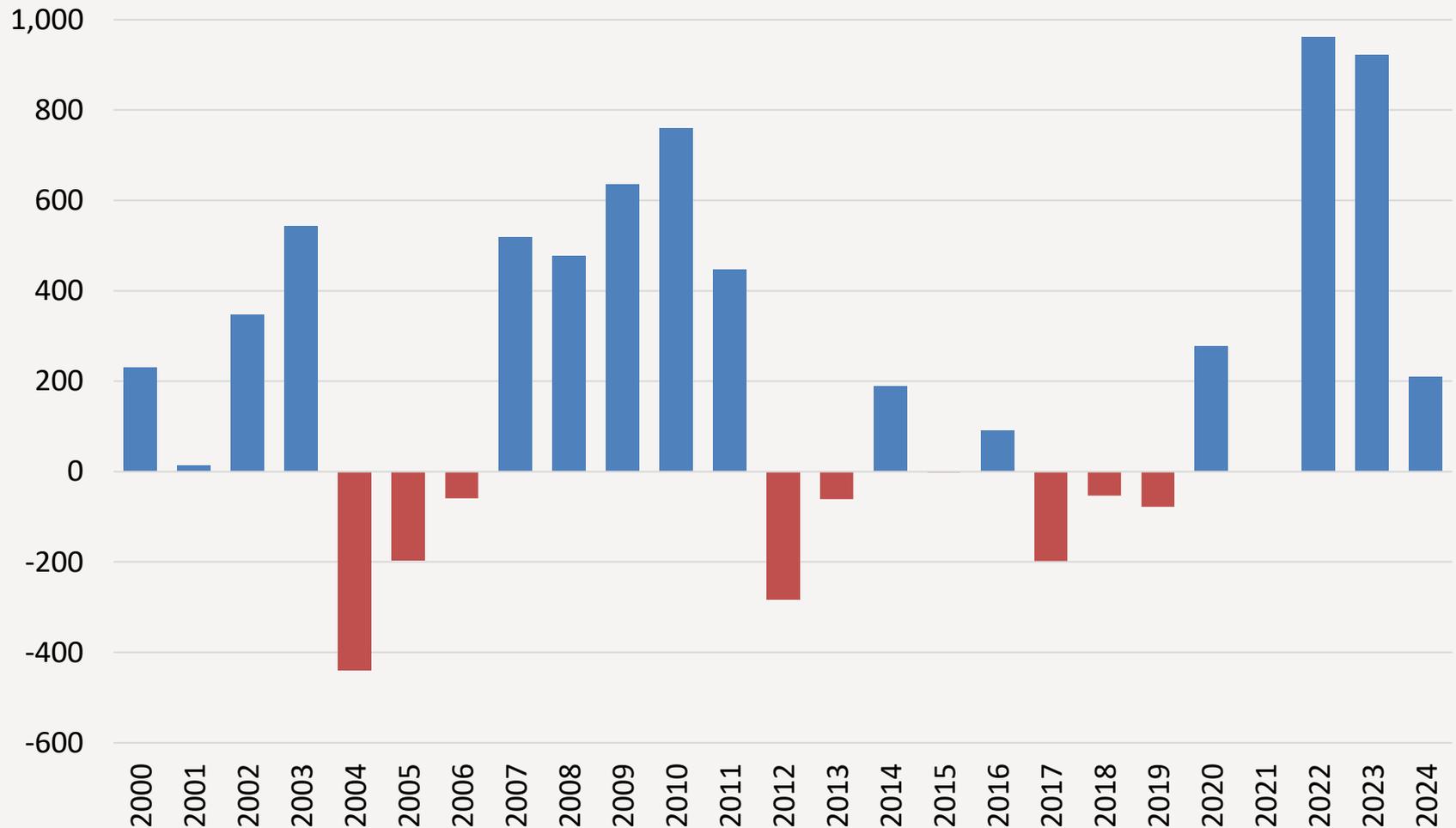


Source: Alaska Department of Labor and Workforce Development

Negative net migration continues

More people have been leaving than coming

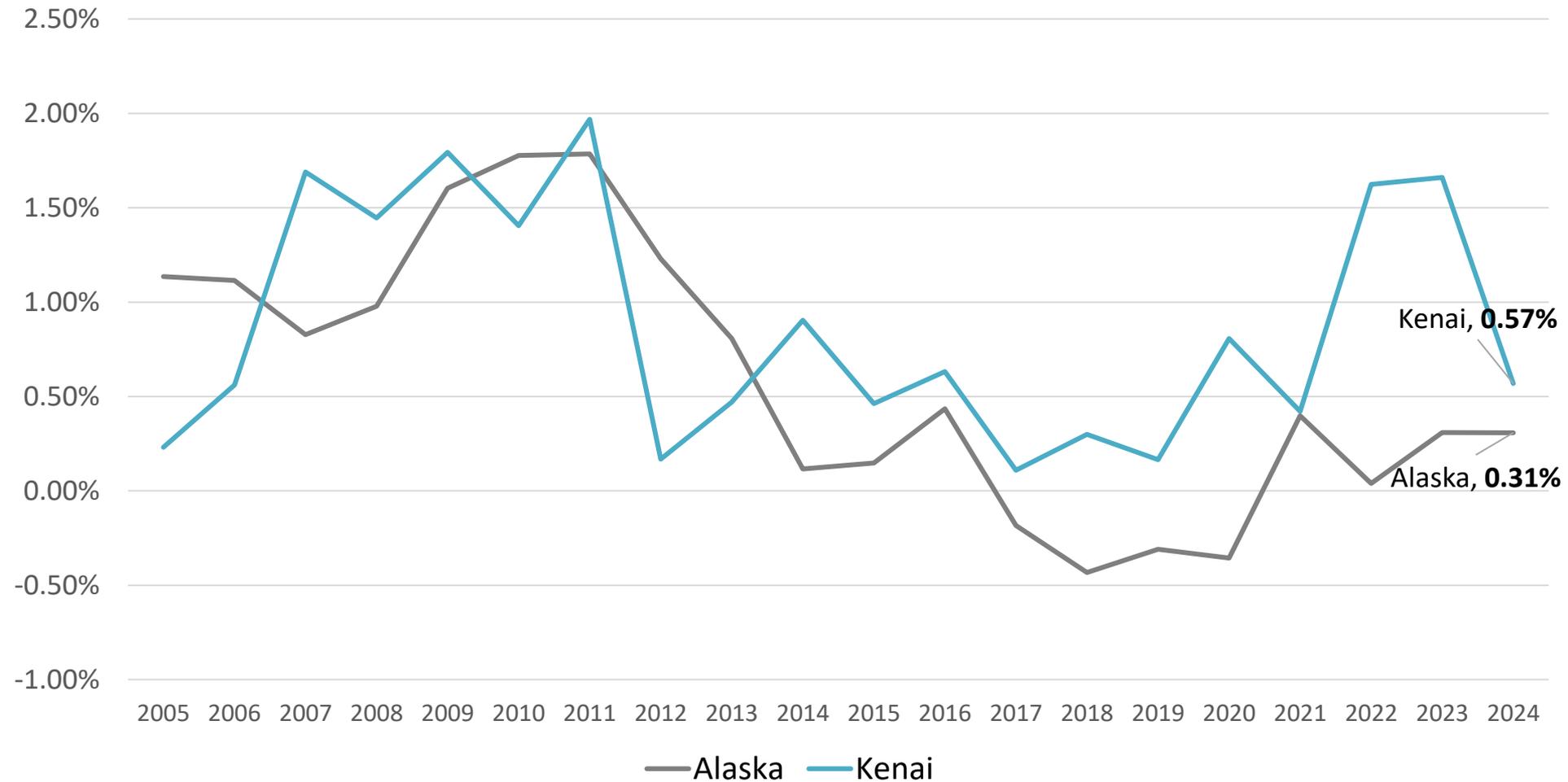
Kenai Peninsula Borough Net Migration, 2000-2024



Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section

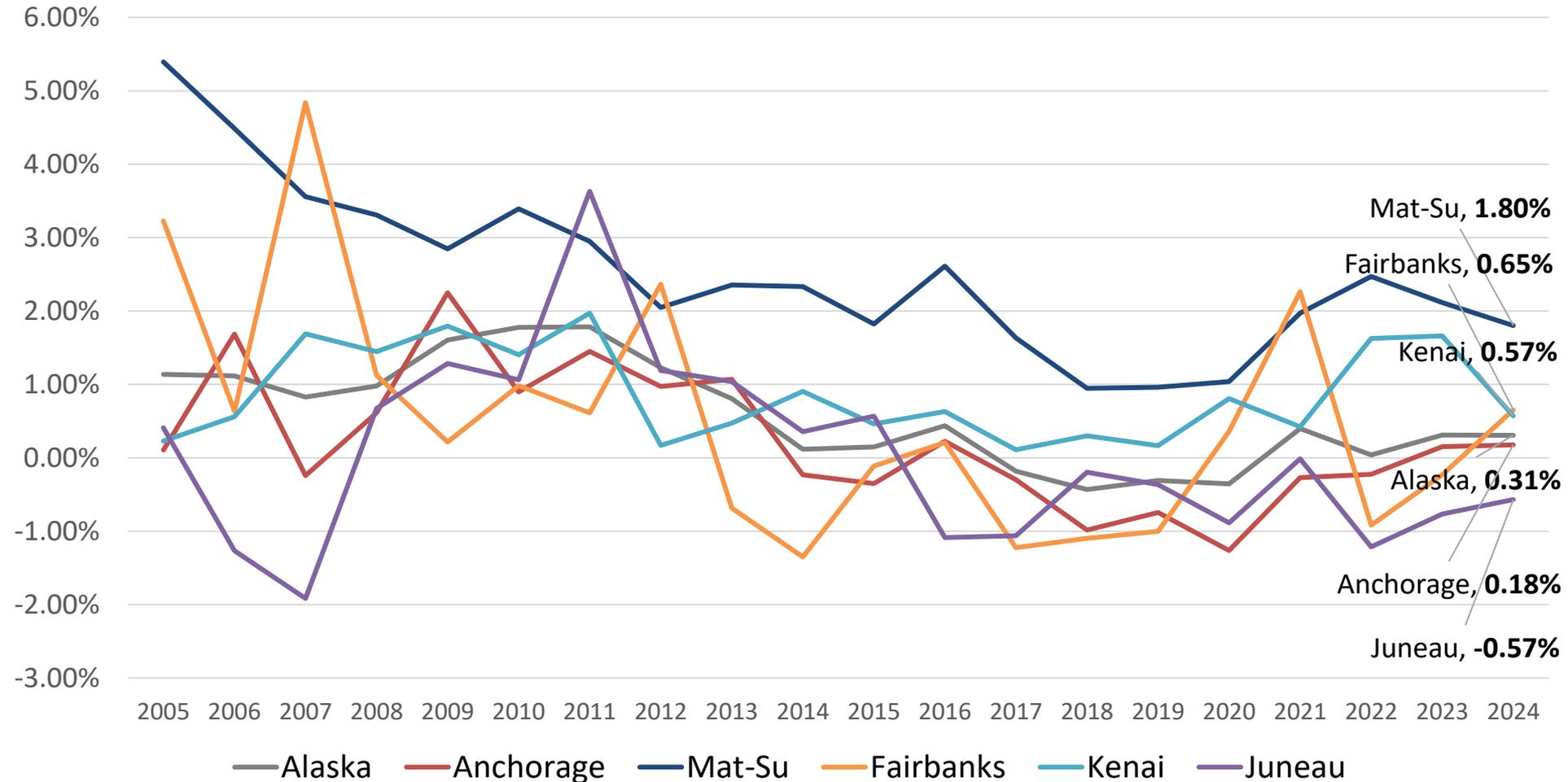
Kenai population growth exceeds statewide

Annual Population Growth Rates by Area



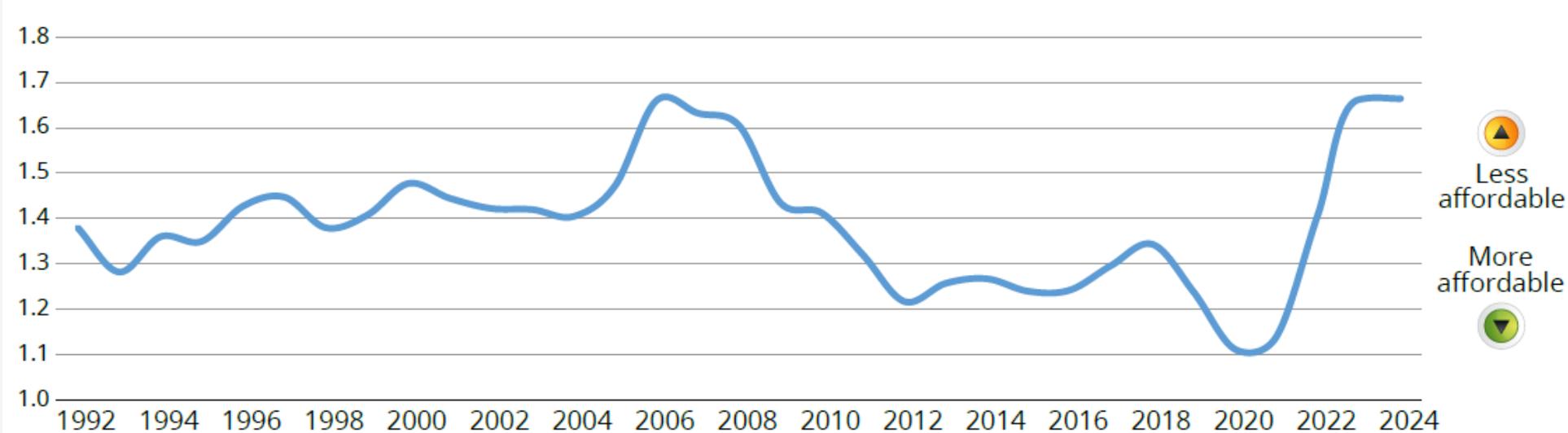
Mat-Su continues to lead the state in population growth

Annual Population Growth Rates by Area



Rising interest rates and sales prices make home ownership less affordable

Housing remained at historically least affordable level in 2024



Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section and the Alaska Housing Finance Corporation

Sign up for Alaska Economic Trends



<https://labor.state.ak.us/trends/subscribe.htm>



Questions/Comments

Sam Tappen

Economist

Alaska Department of Labor
& Workforce Development,
Research & Analysis

sam.tappen@alaska.gov

907-269-4861



Introduced by: Mayor
Date: 01/06/26
Hearing: 01/20/26
Action:
Vote:

**KENAI PENINSULA BOROUGH
ORDINANCE 2025-19-22**

**AN ORDINANCE APPROPRIATING ADDITIONAL FUNDS FROM THE
ROAD SERVICE AREA CAPITAL PROJECT FUND FOR THE
PURCHASE AND INSTALLATION OF A PLOW ON A NEW VEHICLE**

WHEREAS, during the FY2026 budgetary process the Road Service Area (RSA) appropriated \$120,000 in capital project funds for the purchase of two new vehicles and to purchase and install new plows on each vehicle; and

WHEREAS, the cost for each vehicle with plow was approximately \$65,000, which left a funding shortage to purchase and install the second plow; and

WHEREAS, the RSA board, at its regularly scheduled meeting held on November 25, 2025, recommended approval of this ordinance;

NOW, THEREFORE, BE IT ORDAINED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

SECTION 1. That this is a non-code ordinance.

SECTION 2. That \$10,000 is appropriated from the Road Service Area Capital Project Fund to account 434.33950.26421.49999 for the FY2026 plow truck project.

SECTION 3. If any provision of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances will not be affected.

SECTION 4. That the appropriations made in this ordinance are of project length in nature and as such, do not lapse at the end of any particular fiscal year.

SECTION 5. That this ordinance shall be effective immediately

**ENACTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH THIS * DAY
OF *, 2026.**

Ryan Tunseth, Assembly President

ATTEST:

Michele Turner, CMC, Borough Clerk

Yes:

No:

Absent:

Kenai Peninsula Borough

Road Service Area

MEMORANDUM

TO: Ryan Tunseth, Assembly President
Members, KPB Assembly

THRU: Peter A. Micciche, Mayor *PM*
Brandi Harbaugh, Finance Director *BH*

FROM: Dil Uhlin, RSA Director *DU*

DATE: December 18, 2025

RE: Ordinance 2025-19-22, Appropriating Additional Funds from the Road Service Area Capital Project Fund for the Purchase and Installation of a Plow on a New Vehicle (Mayor)

During the FY2026 budgetary process the Road Service Area (“RSA”) appropriated \$120,000 in capital project funds for the purchase of two new vehicles and purchase and installation of plows. The new vehicles were more expensive than expected. Each vehicle with installed plow cost approximately \$65,000, which left a funding shortage for the purchase and installation of the second plow.

The RSA is requesting an additional \$10,000 to be appropriated from the Road Service Area Capital Project Fund to complete the purchase and installation of the second plow. The RSA board voted unanimously to approve the appropriations requested at its November 25th, 2025 meeting.

Your consideration is appreciated.

FINANCE DEPARTMENT ACCOUNT / FUNDS VERIFIED	
Acct. No.	<u>434.27900</u>
Amount:	<u>\$10,000.00</u>
By: <i>CF</i>	Date: <u>12/18/2025</u>

Introduced by: Mayor
Date: 01/06/26
Hearing: 01/20/26
Action:
Vote:

**KENAI PENINSULA BOROUGH
ORDINANCE 2025-19-23**

**AN ORDINANCE APPROPRIATING FORESTRY FUNDS TO
REIMBURSE PERSONNEL EXPENDITURES INCURRED TO SUPPORT
THE 2025 GOLDSTREAM CREEK FIRE**

WHEREAS, this ordinance appropriates forestry revenues of \$98,167.62 to replenish the personnel budget for expenditures incurred during the event and transfers apparatus reimbursement to the capital fund; and

WHEREAS, the Bear Creek Fire Service Area Board, at its regularly scheduled meeting held on December 9, 2025, recommended approval by unanimous consent;

NOW, THEREFORE, BE IT ORDAINED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

SECTION 1. That this is a non-code ordinance.

SECTION 2. That the amount of \$41,257.62 in forestry revenue is appropriated to account number 207.51210.40110 to replenish the personnel budget for expenditures incurred during the Goldstream Creek Fire.

SECTION 3. That the amount of \$56,910 in forestry revenue is transferred to the Bear Creek Fire Capital Project Fund through account number 207.51210.50442 for replenishment of equipment used during the Goldstream Creek Fire.

SECTION 4. If any provision of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances will not be affected.

SECTION 5. That this ordinance shall be effective immediately.

**ENACTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH THIS * DAY
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Ryan Tunseth, Assembly President

ATTEST:

Michele Turner, CMC, Borough Clerk

Yes:

No:

Absent:

Kenai Peninsula Borough

Bear Creek Fire Service Area

MEMORANDUM

TO: Ryan Tunseth, Assembly President
Members, KPB Assembly

THRU: Peter A. Micciche, Mayor *PM*
Brandi Harbaugh, Finance Director *BH*

FROM: Richard Brackin, Chief, Bear Creek Fire Service Area *RB*

DATE: December 18, 2025

SUBJECT: Ordinance 2025-19-23, Appropriating Forestry Funds to Reimburse Personnel Expenditures Incurred to Support the 2025 Goldstream Creek Fire (Mayor)

The Bear Creek Fire Service Area entered into a annual operating plan agreement ("AOP") with the State of Alaska, Department of Natural Resource, Division of Forestry & Fire Protection and Cooperator Fire Departments. This agreement sets forth response, reporting, rates, personnel, equipment, billing procedures and expectations.

In July 2025, personnel from the Bear Creek Fire Service Area responded to the Goldstream Creek Fire as a part of the Nenana Ridge Complex Incident. This response is governed by the parameters of the State of Alaska AOP, which provides for reimbursement of \$41,257.62 for personnel expenditures incurred during response to the event, and \$56,910 for use of equipment.

The ordinance appropriates forestry revenues of \$98,167.62 to replenish the personnel expenditures incurred during the event and transfers apparatus reimbursement to the capital fund.

Your consideration is appreciated.

FINANCE DEPARTMENT	
ACCOUNT / FUNDS VERIFIED	
Acct. No. <u>207.51210.40110</u>	Amt: <u>\$41,257.62</u>
Acct. No. <u>207.51210.50442</u>	Amt: <u>\$56,910.00</u>
By: <u><i>CF</i></u>	Date: <u>12/19/2025</u>

Introduced by: Mayor
Date: 01/20/26
Action:
Vote:

**KENAI PENINSULA BOROUGH
RESOLUTION 2026-006**

A RESOLUTION ADOPTING AN ALTERNATE ALLOCATION METHOD FOR THE FY26 SHARED FISHERIES BUSINESS TAX PROGRAM AND CERTIFYING THAT THIS ALLOCATION METHOD FAIRLY REPRESENTS THE DISTRIBUTION OF SIGNIFICANT EFFECTS OF FISHERIES BUSINESS ACTIVITY IN THE COOK INLET FISHERIES MANAGEMENT AREA

WHEREAS, AS 29.60.450 requires that for a municipality to participate in the FY26 Shared Fisheries Business Tax Program, the municipality must demonstrate to the Department of Commerce, Community, and Economic Development that the municipality suffered significant effects during calendar year 2024 from fisheries business activities; and

WHEREAS, 3 AAC 134.060 provides for the allocation of available program funding to eligible municipalities located within fisheries management areas (“FMA”) specified by the Department of Commerce, Community, and Economic Development; and

WHEREAS, 3 AAC 134.070 provides for the use, at the discretion of the Department of Commerce, Community, and Economic Development, of alternative allocation methods which may be used within fisheries management areas if all eligible municipalities within the area agree to use the method and the method incorporates some measure of the relative significant effect of fisheries business activity on the respective municipalities in the area; and

WHEREAS, the Kenai Peninsula Borough Assembly proposes to use an alternative allocation method for allocation of the FY26 funding available within the FMA14: Cook Inlet fisheries management area in agreement with all other municipalities in this area participating in the FY26 Shared Fisheries Business Tax Program;

NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

SECTION 1. That the Assembly certifies that the Kenai Peninsula Borough did suffer significant effects during calendar year 2024 from fisheries business activities that occurred within the Cook Inlet Fisheries Management Area and wishes to apply for funding under the FY26 Shared Fisheries Business Tax Program.

SECTION 2. That all eligible communities in the Cook Inlet fisheries management area will receive fifty percent (50%) divided equally, and fifty percent (50%) divided on a per capita basis.

SECTION 3. That this resolution is effective immediately.

ADOPTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH THIS 20TH DAY OF JANUARY, 2026.

Ryan Tunseth, Assembly President

ATTEST:

Michele Turner, CMC, Borough Clerk

Yes:

No:

Absent:

Kenai Peninsula Borough

Finance Department

MEMORANDUM

TO: Ryan Tunseth, Assembly President
Members, KPB Assembly

THRU: Peter A. Micciche, Mayor *PM*

FROM: Brandi Harbaugh, Finance Director *BH*

DATE: January 8, 2026

SUBJECT: Resolution 2026-006 __, Adopting an Alternate Allocation Method for the FY26 Shared Fisheries Business Tax Program and Certifying that this Allocation Method Fairly Represents the Distribution of Significant Effects of Fisheries Business Activity in the Cook Inlet Fisheries Management Area (Mayor)

In order for the Kenai Peninsula Borough to participate in the FY26 Shared Fisheries Business Tax Program, the Borough Assembly must submit a resolution indicating the adoption of an alternative method for allocation of the FY26 available funding. If the municipalities within each fisheries management area choose not to select the alternative method, it would then become necessary to gather and submit data on actual cost impacts of commercial fishing within each designated area. Given the relatively small amount of funds available, this approach would not be cost effective. A resolution adopting the alternative method is submitted for your approval.

The Kenai Peninsula Borough is located in the Cook Inlet Fisheries Management Area. The municipalities located in this area include Anchorage, Homer, Kenai, Kenai Peninsula Borough, Kachemak, Seldovia, Seward, and Soldotna. The FY26 program total allocation to be received by the borough is expected to be about \$839.98.

Your consideration is appreciated.

FMA 14: Cook Inlet						FY 25 Landing Tax Allocation
					LONG	\$0.00
	Total allocation:	50% Divided	50% per capita			
	\$6,440.14	\$3,220.07	\$3,220.07			
				Calculated		Calculated
Community	Population	50% divided share	50% per capita share	Allocation		Allocation
City of Homer	5,648	\$322.01	\$47.69	\$369.69		\$0.00
City of Houston	2,214	\$322.01	\$18.69	\$340.70		\$0.00
City of Kachemak	677	\$322.01	\$5.72	\$327.72		\$0.00
City of Kenai	7,555	\$322.01	\$63.79	\$385.79		\$0.00
City of Palmer	5,908	\$322.01	\$49.88	\$371.89		\$0.00
City of Seldovia	242	\$322.01	\$2.04	\$324.05		\$0.00
City of Seward	2,483	\$322.01	\$20.96	\$342.97		\$0.00
City of Soldotna	4,552	\$322.01	\$38.43	\$360.44		\$0.00
Kenai Peninsula Borough	61,350	\$322.01	\$517.98	\$839.98		\$0.00
Municipality of Anchorage	290,761	\$322.01	\$2,454.89	\$2,776.90		\$0.00
Totals	381,390	\$3,220.07	\$3,220.07	\$6,440.14		\$0.00
Community Count	10					
* All municipalities share 50% of allocation equally; share remaining 50% on a per capita basis.					FBT + FLT CHECK	\$6,440.14 OKAY