

KENAI PENINSULA BOROUGH PLANNING COMMISSION

RESOLUTION 2026-18

A RESOLUTION GRANTING A CONDITIONAL USE PERMIT PURSUANT TO KPB 21.18 FOR THE CONSTRUCTION OF THREE CULVERTS WITHIN THE 50-FOOT HABITAT PROTECTION DISTRICT OF MULTIPLE WATERBODIES ON BRIDGE ACCESS ROAD.

WHEREAS, Chapter 21.18 provides for the approval of Conditional Use Permits for certain activities within the habitat protection district; and

WHEREAS, KPB 21.18.081 provides that a conditional use permit is required for construction not meeting the standards of KPB 21.18.071; and

WHEREAS, KPB 21.18.091 provides for mitigation measures by the planning department staff to address impacts to the Habitat Protection District from a proposed, ongoing, or completed project; and

WHEREAS, public notice was sent to all property owners within a 300-foot radius of the proposed activity as provided in Section 21.11.030; and

WHEREAS, public notice was posted as provided in Section 01.08.180 (B) (1) (3); and

WHEREAS, public testimony was received at the Monday, March 16, 2026 meeting of the Kenai Peninsula Borough Planning Commission;

NOW, THEREFORE, BE IT RESOLVED BY THE PLANNING COMMISSION OF THE KENAI PENINSULA BOROUGH:

That the Planning Commission makes the following findings of fact pursuant to KPB 21.18:

Section 1. Project Details Within the 50-foot Habitat Protection District

ADOT is going to be upgrading the road surface, anadromous culverts and doing pavement preservation along Bridge Access Road between Kenai Spur Highway and KBeach road. The culverts along this route are at listed below, with the size changes and the amounts of materials used.

1. Site 1, at the northern end of scenic pull out.
 - a. Remove a 65-foot by 40-inch steel pipe and replace it with a 115-foot by 96-inch fish passage culvert.

- b. Excavate approximately 230 cubic yards and fill approximately 160 cubic yards.
2. Site 2, crossing Boat Launch Road.
 - a. Remove a 48-foot steel pipe and replace with an 81-inch-span by 59-inch-rise fish passage arch that is 64 feet long.
 - b. Excavate approximately 250 cubic yards and fill approximately 170 cubic yards.
3. Site 3, just south of Beaver Loop Road.
 - a. Remove a 65-foot by 40-inch steel pipe, replace with a 142-foot by 132-inch structural plate fish passage culvert.
 - b. Excavate approximately 320 cubic yards and fill approximately 220 cubic yards.

Section 2. Findings of fact pursuant to KPB 21.18.081

1. Portions of this proposed project are within the 50-foot habitat protection district as defined by KPB 21.18.040.
2. Pursuant to KPB 21.18.081(B)(2), construction of transportation and utility infrastructure may be approved as a conditional structure/use within the habitat protection district.
3. Pursuant to 21.18.081(D) General Standards, staff finds that the proposed project meets the five general standards.
4. Pursuant to KPB 21.18.020(A), this chapter was established to protect and preserve the stability of anadromous fish through controlling shoreline alterations and disturbances along anadromous waters and to preserve nearshore habitat.
5. Pursuant to KPB 21.18.20(B)(5), one purpose of this chapter was established to separate conflicting land uses.
6. The culvert has been designed to meet Tier I fish passage criteria in accordance with the DOT&PF/ADFG Memorandum of Agreement for Designing, Permitting and Construction of Culverts for Fish Passage, which will lead to an improvement in fish passage and fish habitat at this site, as supported by KPB 21.18.020(E).
7. The purpose of the proposed project is to extend the service life of the facility, increase transportation capacity and enhance overall safety of Bridge Access Road, supported by KPB 21.18.010(G).
8. Pursuant to KPB 21.06.081(D)(3), the proposed work will occur on the applicant's property and shall not have an adverse effect on adjoining properties.
9. Pursuance to KPB 21.18.140, the proposed project meets the definition of water dependent.
10. The River Center found the application complete and scheduled a public hearing for Monday, March 16, 2026.
11. Agency review was distributed on 02/27/26. No comments or objections have been received from resource agencies to date.

12. Pursuant to KPB 21.11.030, public notice was mailed to all property owners within a radius of 300 feet of the project on 02/27/26. A total of 6 mailings were sent.
13. Pursuant to KPB 01.08.180 (B) (1) (3), public notice was posted.
14. The applicant is currently in compliance with Borough permits and ordinances.

Section 3. Permit Conditions

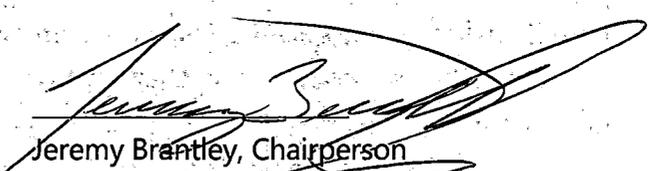
1. Construction techniques and best management practices shall be utilized to ensure that land disturbing activities do not result in runoff or sedimentation to the Multiple Waterbodies.
2. Though the project is within the Kenai city limits and exempt from floodplain requirements, the replacement culverts must be designed and installed to meet KPB floodplain requirements.
3. The permittee shall minimize damage to all vegetation and shall revegetate all disturbed areas with native vegetation.
4. For each tree removed, two seedlings less than 5.5-feet tall of a species native to the region will be planted within the 50-foot HPD.
5. Storage or use of fuel is prohibited within 50-feet of any open water.
6. The River Center shall be notified at least 3 days prior to the start of the project.
7. If changes to the approved project described above are proposed prior to or during its siting, construction, or operation, the permittee is required to notify the River Center to determine if additional approval is required.
8. The permittee shall be held responsible for the actions of the contractors, agents, or others who perform work to accomplish the approved plan.
9. The construction or installation phase of this Conditional Use Permit must be completed within six calendar years from the date of the permit's issuance, or the Conditional Use Permit shall expire unless the Planning Commission finds that more time is necessary to effectuate the purposes of this chapter, in which case the commission may extend the deadline for a maximum of six years from the date of issuance. Prior to its expiration date and upon written request, the Planning Director may grant a Conditional Use Permit extension for 12 months (KPB 21.18.081 (H)).
10. In addition to the penalties provided by KPB 21.18.110, and pursuant to KPB 21.50, the permit may be revoked if the permittee fails to comply with the provisions of this chapter or the terms and conditions of a permit issued under this chapter. The Borough Clerk shall provide at least 15 day's written notice to the permittee of a revocation hearing before the hearing officer (KPB 21.18.082).

11. The permittee shall comply with the terms, conditions and requirements of the Kenai Peninsula Borough Code of Ordinances Chapter 21.18, and any regulations adopted pursuant to this chapter.
12. The permittee is responsible for abiding by all other federal, state, and local laws, regulations, and permitting requirements applicable to the project (KPB 21.18.081 (G)).

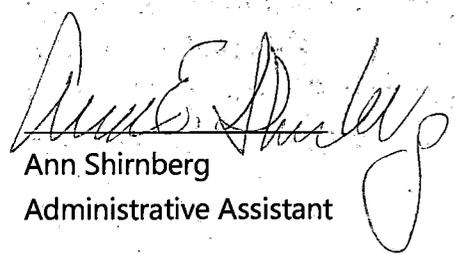
Section 4. Pursuant to 21.18.081(D) General Standards, the following standards shall be met before conditional use approval may be granted:

1. The use or structure will not cause significant erosion, sedimentation, damage within the habitat protection district, an increase in ground or surface water pollution, and damage to riparian wetlands and riparian ecosystems; **Conditions 1, 3 and Finding 4 appear to support this standard.**
2. Granting of the conditional use shall be consistent with the purposes of this chapter, the borough comprehensive plan, other applicable chapters of the borough Code, and other applicable planning documents adopted by the borough; **Conditions 6, 11 and Findings 1-5 appear to support this standard.**
3. The development of the use or structure shall not physically damage the adjoining property; **Findings 5 and 8 appear to support this standard.**
4. The proposed use or structure is water-dependent; **Findings 1 and 10 appear to support this standard.**
5. Applicant's or owner's compliance with other borough permits and ordinance requirements. **Conditions 11, 12 and Finding 14 appears to support this standard.**

THIS CONDITIONAL USE PERMIT EFFECTIVE ON 16TH DAY OF MARCH, 2026.


Jeremy Brantley, Chairperson
Planning Commission

ATTEST:


Ann Shirnberg
Administrative Assistant

Note: An appeal of a decision of the Planning Commission may be filed to the hearing officer, in accordance with the requirements of the KPB Code of Ordinances, Chapter 21.20.250. An appeal must be filed with the Borough Clerk within 15 days of date of the notice of the decision using the proper forms and be accompanied by the filing and records preparation fee.