## VERBATIM TRANSCRIPT & INDEX

**MARCH 25, 2019** 

## KENAI PENINSULA BOROUGH PLANNING COMMISSION

LOCATION

Betty J. Glick Assembly Chambers
George A. Navarre Administration Building
144 North Binkley Street
Soldotna, Alaska 99669

Monday, March 25, 2019 7:30 p.m.

TRANSCRIPT OF PROCEEDINGS - EXCERPT Pages 1 - 112, inclusive

Commissioners Present:

Paulette Bokenko-Carluccio, City of Seldovia Syverine Abrahamson-Bentz, Anchor Point/Ninilchik Jeremy Brantley, Sterling Cindy Ecklund, City of Seward Robert Ernst, Northwest Borough Dr. Rick Foster, Southwest Borough Diane Fikes, City of Kenai Virginia Morgan, East Peninsula Franco Venuti, City of Homer Paul Whitney, City of Soldotna

## Staff Present:

Max Best, Planning Director
Marcus Mueller, Land Management Officer
Julie Hindman, Administrative Assistant
Jordan Reif, Platting Technician
Holly Montague, Deputy borough Attorney
Karyn DeCinco, Resource Planner
Bruce Wall, Planner
Scott Huff, Platting Manager

Others Present: Douglas Clegg

Transcribed by: Leonard J. DiPaolo, RPR, CRR, CCP

PROCEEDINGS

2 7:28:18 p.m.

1

- 3 (This portion not requested)
- 4 8:03:22 p.m.

5 **COMMISSIONER FOSTER:** It brings us to

- 6 Item G-4.
- 7 Yes, Mr. Brantley, do you have something
- 8 you'd like to offer?

9 COMMISSIONER BRANTLEY: Yes. I would 10 like to recuse myself from this -- from G-4 for an

- 11 appearance of a conflict of interest.
- 12 **COMMISSIONER FOSTER:** It's been brought 13 forth that Mr. Brantley may have a conflict, or at
- 14 least appears to have a conflict of interest.

15 Does anybody have an issue that we would

- 16 need to call this to a count -- to a vote? Seeing and
- 17 hearing no one, you are so recused.
- 18 Anybody else have a concern? Mr. Venuti.
- 19 **COMMISSIONER VENUTI:** Thank you, Mr.
- 20 Chair. In our lay-down packet there is a letter
- 21 suggesting that I have a conflict of interest on this
- 22 issue and actually accuses me of unethical behavior,
- 23 which is guite insulting. I don't feel that I have a
- 24 conflict of interest. I feel that I could make a fair
- 25 decision on this.

- 1 decision is included in the staff report, and copies of
- 2 the decision is contained in pages 20 through 41 of
- 3 your packet.
- 4 Pages 2 through 10 of your packet
- 5 contains the staff report. It has been updated from
- 6 the July meeting to be consistent with the hearing
- 7 officer's instructions that the findings should be
- 8 based on the mandatory conditions contained in KPB
- 9 21.29.050.

Staff is recommending different buffers

- 11 from what is showing on the applicant's site plan and
- 12 different from staff's recommendation in July.
- On page 18 of your packet is a map
- 14 showing staff's recommendations. On the north
- 15 boundary, staff recommends a 50-foot vegetated buffer
- 16 adjacent to the south boundary of parcel 169-022-03,
- 17 this is the Brantley parcel, with a six-foot high berm
- 18 between the vegetated buffer and the extraction area.
- There is a riparian wetland and
- 20 floodplain in the very northeast corner of the
- 21 property, and staff is recommending a six-foot high
- 22 berm between the extraction area and the 100-foot
- 23 setback from the riparian wetland and floodplain.
- Then along the rest of the northern
- 25 boundary, staff recommends a 12-foot high berm. And

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Page 4

- 1 **COMMISSIONER FOSTER:** Does anybody here 2 have a concern that Mr. Venuti may have the appearance
- 3 of a conflict of interest; and if so, want to discuss
- 4 this?
- 5 Should we -- in this case should we vote
- 6 on this, or -- Mr. Venuti, you don't want to set out as
- 7 recusing yourself then, is that correct?
- 8 COMMISSIONER VENUTI: No.
- 9 COMMISSIONER FOSTER: Okay, does anybody
- 10 have an issue with that? Seeing and hearing no one,
- 11 you are so not recused. You do not have a conflict,
- 12 the chair decides.
- Staff report, please.
- 14 MR. WALL: Thank you, Mr. Chairman. This
- 15 is an application for a conditional land use permit for
- 16 a material site in the Anchor Point area. It is
- 17 located at 74185 Anchor Point Road. The parcel number
- 18 is 169-010-67. The applicant is Beachcomber, LLC.
- This application was heard by the
- 20 Planning Commission on July 16th where the application
- 21 was denied approval. This decision was appealed, and
- 22 it was reviewed by a hearing officer. The hearing
- 23 officer has remanded the application to the Planning
- 24 Commission.

25

Excerpts from the hearing officer's

- 1 then on the south boundary, staff is recommending a
- 2 50-foot vegetated buffer adjacent to the southern
- 3 parcel boundaries with a 12-foot high berm between the
- 4 vegetated buffer and the extraction area.
- 5 Along the east boundary, a 50-foot
- 6 vegetated buffer adjacent to the eastern-most parcel
- 7 boundary -- and actually let me rephrase that. That
- 8 actually should say a 50-foot vegetated buffer adjacent
- 9 to the section line easement along the eastern property
- boundary with a 12-foot high berm between the vegetated buffer and the extraction area.
- And then along the west side, greater
- 13 than a 50-foot vegetated buffer along the western most
- 14 property boundary.
- A waiver is being requested for the
- 16 300-foot processing distance requirement from the
- 17 property lines. Staff does not recommend approval of
- 18 the processing distance waiver requested. There is
- 19 room elsewhere on the property for processing that
- 20 meets the 300-foot setback requirement.
- 21 Pages 42 through 115 of your packet
- 22 contains comments that have been received for this
- 23 hearing. And pages 116 through 303 contains the
- 24 commission packet from the July meeting, including the
- 25 application, the site plan, and public comments.

1 Pages 304 through 331 contains the

- 2 minutes from the July meeting. And then an additional
- 3 54 comment letters have been received since your packet
- 4 was prepared last week. These comments are sitting on
- 5 your desk tonight.
- 6 Also on your desk tonight is a letter
- 7 from the applicant's representative requesting a
- 8 continuance of the hearing due to unforeseen issues,
- 9 and I will let the applicant address that. It was
- 10 assumed that the applicant or the representative would
- 11 not be available this evening, but it appears that they
- 12 are.
- Staff recommends that you open the public 13
- 14 hearing tonight as advertised and then continue the
- 15 hearing to the April 22nd meeting. Even though the
- 16 applicant and the representative appears to be here
- 17 tonight, staff is -- has made an effort to make sure
- 18 the public is aware that this would be continued and
- 19 that they would not need to be here at this meeting to
- 20 testify, that they could come to the next one.
- 21 So we recommend that you table it to
- 22 the -- or continue the hearing to April 22nd. And that
- is the end of my staff report.
- **COMMISSIONER FOSTER:** Thank you. At this 24
- 25 time I'm going to have -- I'll open it for a

- 1 borough attorney and borough staff used in their
  - 2 opening statement for the appeal. I think they
  - 3 articulated issues better than I could.
  - 4 This material site is located in the
  - 5 rural district of the borough. The rural district is
- 6 unzoned. As such, this is not a case where a
- conditional use is being allowed in a residential zone
- 8 where it would normally be prohibited. Subject to some
- 9 protections afforded surrounding property owners as set
- 10 forth in the code, a material site can be placed almost
- 11 anywhere in the rural district of the borough.
- 12 Given the wealth of gravel deposits in
- 13 the Anchor Point area, it should not be surprising that
- 14 this parcel would be utilized for a material site.
  - Some of those property owners will be
- 16 more protected by their distance from the material site
- 17 and the proposed buffers; however, there will always be
- at least some noise and visual impacts to adjacent
- 19 properties from a material site operation.
- 20 In the history of the material site
- 21 ordinance, there has not been an interpretation that
- 22 all surrounding properties must not be able to see or
- 23 hear the material site at all; rather the
- 24 interpretation over the course of the 96 material site
- 25 permits that have been issued since 1996 is a reduction

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Page 8

- 1 presentation by the applicant and their representative.
- And as they are coming up, I will make
- 3 comment that I will entertain a motion for a
- 4 continuance after they speak -- after the public
- 5 hearing, I'm sorry.
- 6 KERI-ANN BAKER: Keri-Ann Baker on behalf
- 7 of the applicant. First, I just wanted to apologize. 8 I did not believe I was going to be able to make it to
- 9 this hearing because of a personal issue. I spoke with
- 10 Ms. Montague about it about a week ago. She suggested
- 11 that I send an e-mail to Mr. Wall, which I did. It
- 12 wasn't until today that I was able to get here at the
- 13 last minute. As a courtesy to this group, as well as
- 14 to everyone else, I did want to come.
- 15 We're prepared to go forward, but we also
- 16 understand, and we've spoken to Mr. Wall about his
- 17 recommendation, that some of the public may not have
- 18 heard because of our request, so whatever this body
- decides, we would respect. 19
- 20 And again, I apologize that my e-mail
- 21 caused that. That was not my intent, and it wasn't my
- 22 intent to delay.
- 23 EMMITT TRIMBLE: I'm the applicant,
- 24 Emmitt Trimble, from Anchor Point, Mr. Chairman.
  - I'd like to use the words that the

- 1 in certain negative impacts is the goal of the material 2 site regulations.
- 3 Full elimination of negative secondary
- 4 impacts has never been discussed or required, nor is it
- 5 feasible. Attempting to judge whether a permit should
- be denied based on how many people claim they are not
- sufficiently protected ultimately will lead to 7
- arbitrary decision making. 8
- 9 Rather than relying on evidence, this
- 10 approach relies on surrounding property owners stocking
- 11 the hall. Whether a permit is approved or denied
- 12 becomes a numbers game. Such negative community
- 13 sentiment is not a valid reason to deny a permit.
- Given the mandate from the assembly that 14
- 15 material sites be subject only to certain mandatory
- 16 conditions, a denial based on a conclusory statement
- 17 that the buffers are insufficient to protect against
- 18 noise and visual impacts cuts against the grain of the 19 code.
- 20 Rather, if the buffers that can be
- 21 fashioned are entirely useless to protect surrounding
- 22 uses, the answer is a waiver of the buffer requirements
- 23 under the code, not an unauthorized denial of the 24 permit.
- 25 Staff though did not believe buffering

1 the Kenai Peninsula Borough, the standards in .040

2 address only water quantity, road damage, physical

3 property damage, dust, noise, visual impacts, and

4 reclamation. These are the adopted standards because

5 these are the concerns that are raised about many, if

6 not most, of the material site applications.

7 The complaints received about the

8 Beachcomber material site are not unique. Repeating

9 over and over again the same complaints about the same

10 material site doesn't change the standards or

11 conditions for material site approval.

Regardless of the evidence presented, the material site code is not designed to support a permit denial based on the buffers not being feasible given

15 the topography of the location.

16 Where buffers are not feasible, a waiver
17 for those buffers is in order under the code. Staff,
18 however, does not agree that the buffers are useless
19 and not feasible, but rather believes that they reduce
20 the negative impacts of the material site.

The borough further contends that it would be unrealistic to expect buffers to fully

23 eliminate the negative impacts of noise and

24 unsightliness, which appears to be the position of the

25 Planning Commission.

minimum buffers set forth in the code would require.
 The Planning Commission's findings are
 required to be supported by the substantial evidence in
 the record. The substantial evidence in the record

2 afford increased protection over and above what the

1 would be useless and recommended enhanced buffers to

7 required to support the Planning Commission's findings8 is not the same as a substantial number of people

9 opposing a material site. Substantial evidence is

10 defined as relevant evidence that a reasonable mind 11 might accept to support a conclusion.

One of nine commissioners indicated they
read the information. One other commissioner indicated
that they had read a bit of the information and assumed
it would be verified by what they heard in the
testimony.

A Superior Court decision has upheld the borough assembly's authority to adopt an ordinance that favors material site operations. This order further held that it is the Planning Commission's responsibility to abide by the legislative standards the assembly has established.

The assembly has specifically adopted ordinances that are protective of material site operators and rejected proposed ordinances that make it

Page 11

Page 13

Page 12

1 more difficult for the same to receive project2 approval.

In adopting the material site code
language, the borough task force rejected language that
placed a larger burden on the permit applicant.

The assembly could have chosen a policy that favors residential property owners; instead, it chose to adopt a policy that favors the material site poperators.

This is not to say a material site permit
cannot be denied, but rather it cannot be denied based
on inadequate buffers when, under the code, either
enhancing the buffers or waiving the buffers are the
authorized resolution to a situation where buffers are
not feasible.

This is the borough's reply to the
opening statements of the opposition: The briefs
presented in opposition to the Beachcomber application
are very similar in that they discuss the volume of
people who attended the hearing who complained
primarily about the view shed being potentially ruined
by the material site and also about potential noise,
dust, road damage, diminishing property values, water
quality and quantity.

As discussed in the opening statement of

1 Although the Planning Commission did not 2 clearly articulate this interpretation of the code, it

3 is inferred from their findings that a denial was

4 appropriate because the buffers would not minimize

5 noise and visual impacts.

Reference is made to 200 pages ofdocuments submitted, it's the Bilben brief. However,

8 documents that don't address the standards are not

9 persuasive. Minimal questions were asked of the

10 applicant and testifiers regarding the standards

11 applicable to the proposed material site.

Evidence and fear are not synonymous.

13 Much of what is referred to as evidence is actually

14 voicing fear of what may happen if the material site is

15 operated on the Beachcomber parcel.

The borough inevitably hears complaints
that wells will run dry and roads will be ruined by a
material site, yet there has never been a substantiated
case of these deleterious results occurring after 96

permitted material sites. Fears and concerns, even

21 though they may be real, are not evidence.

There was no real discussion of these 200

23 pages of documents. This wasn't a thorough,

24 well-reasoned decision; it was a hasty, reactionary

25 decision made to accommodate the fears and concerns of

In -- the Girton brief references the

3 peace, tranquility, natural beauty of the open meadow 4 and the view shed that will be destroyed by the

5 material site; however, that open meadow is not a state

The Baker Trust chose a -- referenced a

9 case from Anchorage, however -- as supporting denial of

6 or national park. That open meadow is a privately

owned parcel in an unzoned area of the borough.

10 a conditional use permit. However, in both cases the

12 residential zone where the activity would generally be

The borough has not adopted the 15 geographical zoning scheme authorized in .040, but

rather has adopted an ordinance to minimize unfavorable

Consistent with the KPB comprehensive

11 applicant was attempting to conduct a use in a

effects of material sites as authorized in .040.

19 plan, a permit is required to operate a material site

22 conflict or are generally prohibited in residential

24 nearest residence is across the street or across

20 in the unzoned borough, but that permit requirement

21 does not rely on the premise that material sites are in

23 areas. A permit is required in the borough whether the

1 the crowd.

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prohibited.

Page 14

1 standards and conditions in the material site code, is

- 2 it not the Planning Commission's job to second guess
- 3 the standards established by the assembly or ignore
- 4 that the only conditions that may be placed on a
- material site are those set forth in KPB .050?
- 6 The Planning Commission must work within
- the legislative standards established by the assembly.
- Staff does not believe there is legal support for
- 9 upholding the Planning Commission's findings of fact or

conclusions of law. 10

11 Indeed, the Planning Commission gave no

12 explanation for its diversion from the legal

13 requirements. The Planning Commission's findings were

14 conclusory and inadequate to support abandoning the

15 well-established approval process for material site

16 CLUPs.

17 Conclusion, the denial of the material 18 site based on perceived inadequate buffers is

19 inconsistent with the many decisions issued by the

20 Planning Commission where similar complaints have been

21 raised.

In those cases the Planning Commission 22

23 enhanced the buffers to the extent allowed by the code.

24 The Planning Commission may change course as its

25 expertise and experience suggests or requires, but when

Page 15

Page 17

Page 16

2 substantial evidence in the record to support the 3 Planning Commission's decision, but then goes on to 4 argue is that if there isn't substantial evidence, the

The Bilben brief asserts there is

5 hearing officer should remand to the Planning

6 Commission.

25 Kachemak Bay.

7 Obviously, Bilben does not have 8 confidence in the position that the substantial 9 evidence in the record supports denial of the permit or 10 he would not be suggesting a remand as an alternative.

11 The arbitrariness of the Planning 12 Commission's decision is underscored by the fact that 13 another material site in Anchor Point was heard by the 14 same commission on the same night. The Blauvelt pit is

15 27-and-a-half acres, while the Beachcomber pit is 27.7

16 acres.

17 The testimony regarding Walt Blauvelt's 18 material site was remarkably similar to the testimony 19 regarding the Beachcomber material site; however, three

people testified about the negative impacts of the

21 Blauvelt material site while approximately 30 testified

22 regarding Beachcomber. The extreme difference between 23 the two decisions the Planning Commission reached

24 cannot be rationally explained.

While some commissioners may not like the

1 they do so, they must provide a reasoned analysis 2 indicating that prior standards and policies are being

3 deliberately changed, not casually ignored.

The Planning Commission made no analysis 4 5 of why it would deny this material site as opposed to

other material sites the very same meeting. It was

arbitrary and unreasonable for the Planning Commission 7 to deny this material site permit. 8

9 Rather than relying on its own expertise

10 and experience in administering KPB 21.29, it ignored

11 the expertise and experience. As such, the hearing

12 officer should not give consideration to the Planning

13 Commission's interpretation in this case.

14 In fact, it would be difficult to give

15 much consideration to the Planning Commission's

16 interpretation because they didn't discuss the

17 ordinance, question staff or the witnesses in any

18 meaningful way, or attempt to fashion more appropriate

19 buffers.

20 I'm sorry for being so lengthy. I know I 21 went long there. I have submitted, and I believe you

22 have a drawing and a cover letter that provides a grid

23 and a profile to respond to the opposition's drawings

24 that were submitted.

And so we feel that this drawing done by

25

Page 18 Page 20 1 a licensed registered surveyor is a more accurate 1 COMMISSIONER ECKLUND: -- on our staff? **EMMITT TRIMBLE:** -- both of them. 2 representation. And that at worst it shows that as 2 COMMISSIONER ECKLUND: Okay, thank you. 3 long as the berm is placed close to the excavation site 3 4 as recommended by staff, they are showing that it would 4 **COMMISSIONER FOSTER:** Yes, Ms. Carluccio. 5 have to be 24 feet tall at Echo Street. 5 COMMISSIONER BOKENKO-CARLUCCIO: Yes, I 6 But that's hundreds of feet away from 6 do have a question, Mr. Trimble. 7 7 where we propose to put the berm, which is right at the So when you're talking about the berm, 8 excavation site that will probably last for three to 8 you're basically talking about a moving berm that's 9 five years without any movement. It's not a 9 going to go along with -- as you excavate, then at the 10 large-scale operation. That's on page 410 or 412 in 10 edge of that and when you decide to go further, you'll your packet, that drawing. 11 put up another berm, another 50 feet or 25 feet or 12 UNIDENTIFIED SPEAKER: You think it is. 12 whatever? But the berm will be 12 feet, or how high 13 will the berm be? 13 **EMMITT TRIMBLE:** I think it is, yeah. 14 **COMMISSIONER FOSTER:** Is that Mr. 14 **EMMITT TRIMBLE:** Through the chair. Yes, 15 Trimble? Does anybody have any questions for Mr. 15 ma'am, it would be as recommended, a 12-foot berm. Trimble? 16 There is currently about a 14-foot berm there that's 16 COMMISSIONER BOKENKO-CARLUCCIO: The 17 17 running east to west with an area of about a half acre question that I have is -- he just spoke to a drawing that's been stripped, which probably would not much 18 on page 410, and I have no 410. So I don't know what 19 happen this year. 20 he's referring to. 20 But I'm proposing, and was on site with 21 MR. WALL: Mr. Chairman, he's referring 21 Mr. Wall a few days ago, to go ahead and put a 22 to a letter from his surveyor, which begins on page 22 substantial berm 14 feet high if necessary towards the 41.69 of your desk packet, 41.70, and 41.71. 23 back of the Phase 1, in that area. And we looked at it **COMMISSIONER FOSTER:** Thank you. Go 24 on site and talked about the area to the east is 24 25 ahead. 25 actually where we're recommending a 12-foot berm.

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Page 21

**COMMISSIONER BOKENKO-CARLUCCIO: I'm** 2 sorry, I have no questions at this time. 3 **COMMISSIONER FOSTER:** Ms. Ecklund, yeah. **COMMISSIONER ECKLUND:** I have a question for Mr. Trimble. 5 6 EMMITT TRIMBLE: Yes, ma'am. 7 **COMMISSIONER ECKLUND:** So the large 8 amount of reading that you did was all from our staff 9 or our attorneys during the hearing process with the 10 hearing officer, that was their presentation to the 11 hearing officer? It was hard to determine where you 12 began and ended. EMMITT TRIMBLE: It was all from --13 **COMMISSIONER ECKLUND:** Our attorney? 14 **EMMITT TRIMBLE:** -- borough staff and 15 16 borough attorney. It was the opening statement prepared for the appeal, and then it was the reply to the opponent's opening statement. 18 **COMMISSIONER ECKLUND:** From our staff? 19 20 All from our staff? EMMITT TRIMBLE: Yes, correct, from two 21 22 different angles. There were two attorneys.

**COMMISSIONER ECKLUND:** Two attorneys --

**EMMITT TRIMBLE:** Yeah, so they responded

There is actually very dense timber there 2 for a portion of that, and we discussed the possibility 3 of not needing a berm there because of -- and the road 4 is down below the level of the ground. And I would be moving, yes -- to answer -- I would be moving that berm when necessary, keeping it close to the excavation. And then we're 25 feet below that level. 8 COMMISSIONER BOKENKO-CARLUCCIO: Okay, through the chair, one other question. So in the area 10 that is vegetated --**EMMITT TRIMBLE:** Uh-huh. COMMISSIONER BOKENKO-CARLUCCIO: -- do 14 you plan on leaving that also and only taking the vegetation down as you move the gravel pit? **EMMITT TRIMBLE:** I spent a lot of 17 money -- ma'am, through the chair -- I spent a lot of money making that vegetation look like it does right 19 now. It was a mess when I bought it. So yes. I don't anticipate having a big 21 operation there, so having the berm close to the 22 excavation, the pastures and the trees remain just like 23 they are now for an extended period of time, depending 24 on what the market is for sales of gravel. I primarily

25 want to use the gravel for my own projects.

23

24

25 to --

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1 COMMISSIONER BOKENKO-CARLUCCIO: Okay,

2 thank you.

3 **COMMISSIONER FOSTER:** Are there any other

questions? Mr. Venuti. 4 5

**COMMISSIONER VENUTI:** Thank you for

coming, Mr. Trimble.

7 So my question is, what is the condition

of the Anchor River bridge? 8

9 **EMMITT TRIMBLE:** Through the chair.

10 It's, in a sense, been condemned to weight standards.

11 So gravel trucks can't -- they are doing it, not

12 anything to do with me, but there shouldn't be

13 anything -- I think it's either 10,000 or 11,000 pounds

14 limit. And it's proposed to be replaced. But it may

15 be two or three years.

**COMMISSIONER VENUTI:** So any product you 16

17 produce would go down the Old Sterling?

**EMMITT TRIMBLE:** Yes, sir. 18

**COMMISSIONER VENUTI:** Okay, thank you. 19

**COMMISSIONER FOSTER:** Any other questions

21 or comments? Now, thank you Mr. Trimble. Oh, one

22

20

23 MARY TRIMBLE: Mary Trimble, I'm the

24 other half of Beachcomber, LLC. And my testimony is

25 quite a bit shorter.

Page 23 Page 25

When we first started this permit 2 application process, we talked to the mayor about it,

3 and he said simply, "Follow the rules." And we have

4 been following the rules.

5 We hired an engineering firm to do the 6 surveys, drawings, and to work with us and the staff to

make our application complete.

Based on that, the staff did recommend 8

9 our permit for approval. Once again, we have worked

10 with the staff, and now are clearly stating in the

11 permit that our berms will be where they are most

12 effective, between the vegetative buffer and the

13 extraction site as we have intended to do all along.

The staff is again recommending approval. 14

The planning director Bruce and the borough attorney

16 have all visited the site and saw no problems with our

17 plan.

The borough attorney, in her briefs as 18

19 Emmitt already told you, interpreted the code, stated

the case law to back up her position that the permit

should be granted. These are professional, educated

22 people who represent the borough interests and who

23 interpret and enforce the code.

24 **Emmitt and I became Anchor Point** 

25 residents in 1976, and we owned a tackle shop on the

1 Anchor River for three years, so we have firsthand

2 experience in a tourist business there. Even though

3 our campgrounds and state park are a valuable resource

4 that we all enjoy, they contribute very little to the

town's economy.

6 The gravel industry is the economic

driver that helps many year-round businesses thrive.

The trickle-down effect is huge. We could not have

developed 150 residential home sites in the area

without an affordable source of gravel close by.

11 Currently we own 42 parcels of land,

12 eight homes, and a commercial building for a

13 significant combined tax assessed value. We also own a

14 construction company with our daughter, and we're

15 building new homes in town. Preserving property values

16 is very important to us.

17 With this permit we will only be a mom

18 and pop business and are not intending, able, or

19 willing to compete with the large operations, it just

20 isn't practical. We don't have equipment, so we will

21 hire local contractors that we know do a good job.

The permitted 27.7 acres, minus the 22

23 buffers, is actually less than 20 acres, planned in

24 three phases, and will be reclaimed as required by the

25 permit.

As Emmitt said, our prime use for the gravel will be to improve our other properties and sell 3 to the limited local market.

The contour of the surrounding area has 4

5 been mentioned many times, and erroneously described as

6 an amphitheater or bathtub. I submitted a colored

contour map, which I don't know what page it is in the

packet, but it clearly shows the true situation.

9 The higher area above our property runs

10 in a straight northeast/southwest line. Emmitt and I

11 believe in rights with responsibilities. And this is a

12 situation where we are agreeing to take on

13 responsibilities in exchange for the right to excavate

14 gravel on our property.

15 The opposition has the right to protect 16 their property but are unwilling to accept the fact

17 that they have a responsibility to do what they can to

18 minimize visual and noise, if it is bothersome, by

19 building a fence or a berm on their property or/and

20 installing blinds that raise up from the bottom so they

21 still maintain their inlet view. 22

They do not have rights to our land, so

23 we should not bear all the responsibility for

24 mitigating their perceived discomfort. As Emmitt said,

25 in fact our land is not a wildlife refuge, a bird

- 1 sanctuary, or a state park. It is our private
- 2 property, and we have the right to put it to its
- 3 highest and best use, which is defined -- which being
- 4 realtors, we deal with this quite a bit, highest and
- 5 best use.
- 6 It is the likely use, selected from a
- 7 number of available choices, to which an area of land
- 8 may be put based on what is physically possible in
- 9 compliance with zoning and building regulations and
- 10 which produces the most profitable present value of the 11 land.
- As we have said before, this is an
- 13 amazing legacy property for our family. We desire to
- 14 build a home there so we can be close to our
- 15 grandchildren who are on the lot adjoining Phase 3.
- Finally, 21.29 attempts to balance a
- 17 variety of public needs, including residential area
- L8 protection, a private party's right and ability to use
- 19 their land to its highest and best use, and the
- 20 public's need for gravel.
- 21 Whether one agrees or not with 21.29, it
- 22 is the law and standards that control what the Planning
- 23 Commission can or can't do.
- 24 Planning Commissioners have a fiduciary
- 25 obligation to the taxpayers to thoroughly read and

- 1 together with their supporting documentation.
- 2 And when you take out the personal
- 3 attacks, the personal attacks that have been made
- 4 against my clients, the personal attacks that have been
- 5 made against the commissioners, at the end of the day
- 6 this doesn't have to do with a popularity contest, it
- ${\bf 7}~~$  has to do with the standards that are contained in
- 8 21.29.050.
- 9 Now, your staff, I believe, has gone
- 10 through and done the same thing as us -- I don't know,
- 11 you can ask them -- but gone back, looked at the
- 12 application, analyzed it, looked at the permit
- 13 conditions to determine whether they were met or
- 14 exceeded.
- My client's position is that he has -- or
- 16 they have met the codified conditions in the code.
- 17 They have met the buffer requirements. They have met
- 18 the water source separation. They have met the
- 19 monitoring wells.
- 20 And what I have here is a document where
- 21 I've gone ahead and I've analyzed all of the conditions
- 22 in 21.29.050, I compared it to the materials submitted
- 23 by my clients, I've compared it to all of the staff
- 24 reports that have been prepared by the borough
- 25 representatives, and it will show you exactly what

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- 1 listen to what is presented, dismiss any irrelevant
- 2 information, and make an informed decision based solely
- 3 on the code and substantiated facts, thank you.
  - COMMISSIONER FOSTER: Thank you. Are
- 5 there any questions for Ms. Trimble? Seeing and
- 6 hearing none, is there another statement?
- 7 KERI-ANN BAKER: Yes, this will be a
- 8 final statement. Keri-Ann Baker on behalf of the
- 9 applicant, Beachcomber.
- You've got a very lengthy and heavy
- 11 packet, and that packet contains our application for
- 12 conditional land use together with our supporting
- 13 documents. We've also asked the engineer, Gina
- 14 DeBardelaben, to be here. She can answer any technical
- .5 questions that you might have.
- You also have a staff report, a couple of
- 17 staff reports, but the most recent staff report done in
- 18 March.
- So what happened is after we all went
- 20 back from this hearing, we went back through the
- 21 application materials and we took a look at the permit
- 22 conditions contained in 21.29.050. Because at the end
- 23 of the day, that is really what we're here to look at,
- 24 is the mandatory conditions that are set out in
- 25 21.29.050 as compared to my client's application

- 1 pages in the record -- and I do apologize, I was going
- 2 to the hearing record -- where the information is
- 3 showing that my client has met the mandatory conditions
- 4 in 21.29.050.
- 5 So if we take out all of the personal
- 6 attacks and all of the animosity of this case, really
- 7 what it comes down to is, does my client meet the
- 8 mandatory conditions in 21.29.050 or not? And we
- 9 believe the record clearly shows the substantial
- evidence that they do. So at the end of my conclusion,I'll go ahead and turn this in.
- So we would urge at this point that --
- 13 either at this hearing or the 22nd if it's continued,
- 14 that the commissioners take a look at the record and
- 15 they take out everything else and they look at the
- 16 conditions and they look at my clients' application and
- 17 supporting materials, and they look at the staff
- 18 report, and they look at the staff permit conditions.
- 19 And when you look at that and you take out everything
- 20 else, it's clear that my client has satisfied those
- 21 mandatory conditions.
  - And under the law, they have a right to
- 23 receive this permit. I would just point out that we do
- 24 have our engineer, if there were any technical
- 25 questions, and she would be happy to answer them as

1 well.

5

2 **COMMISSIONER FOSTER:** Does anybody have

3 any questions for the attorney? How about for the

4 engineer? Not at this time, thank you.

**KERI-ANN BAKER:** Thank you.

6 **COMMISSIONER FOSTER:** Okay, at this point

7 I will be opening the public hearing. And also to let

8 you know that we will -- I will entertain a motion to

9 continue this public hearing and not close it until the10 22nd.

So if you've got something to say now or you want to wait until then, that's perfectly up to

.3 you, but the public hearing is now open. For anybody

14 who has any comments, please sign in.

And I will, again, read from the rules by

16 which public hearings will be conducted.

Persons wishing to testify must wait for recognition by the chair and state their name and

.9 address for the record at the microphone provided by

20 the public comment.

Each speaker is limited to five minutes

22 unless they have a prepared statement, in which case

23 they may request additional time. All questions will

24 be directed to the chair. All questions and comments

25 will be kept to the subject at hand and shall not deal

1 houses. Who is buying and selling these houses? It's

2 people that move to Anchor Point, a lot of them live in

3 this area. A lot of people that are upset about this

4 are people that bought properties through the Trimbles,

5 and now after investing their money they are going to

6 have a gravel pit in their front yard. I don't think

7 that's quite acceptable.

8

One thing, I'm a member of the Anchor

9 Point Advisory Planning Commission, and the chairman of

10 the Planning Commission, the local commission, and

11 myself have repeatedly tried to convince the planning

12 department to allow our group in Anchor Point to hear

13 this application. They wanted the community to weigh

14 in, make a recommendation to this commission, and the

15 request has been denied.

16 Wouldn't you think it would be

17 appropriate maybe if the locals were allowed to weigh

8 in in Anchor Point? And that didn't happen.

19 When I asked the borough planner how it's

20 possible that the applicant, without any legitimate

21 justification for a continuance, is allowed to dictate

22 the date he feels up to defending his application. He

23 said that the applicant has special rights. He did pay

24 the \$300 application fee, you know. So for \$300 he has

25 rights that are over and above the rights of 60-plus

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1 with personalities. And the public shall maintain

2 decorum at all times and treat all testifiers with

3 respect. No applause or verbal outbursts will be

4 allowed.

5 Does anybody want to testify?

HANS BILBEN: Just a clarification before

7 we start on this, Mr. Chair. We've been told --

8 **COMMISSIONER FOSTER:** State your name,

9 please.

10

HANS BILBEN: Hans Bilben, Anchor Point.

Mr. Wall has advised us of this request

12 for a continuance, and he's also advised us that people

13 that wish to speak tonight would be allowed to speak

14 again at the continuance, is that correct?

15 **COMMISSIONER FOSTER:** As far as I know,

16 yes.

17

HANS BILBEN: Okay. Let me go ahead

18 then. A couple things here. First off, a mom and pop

19 operation doesn't take out 50,000 cubic yards per year

20 for 15 years. So you call it what you want, but it's

21 not a mom and pop operation. If it was, I think we

22 could probably deal with it, but not 50,000 cubic yards

23 a year, and that's what the permit stipulates, and it's24 a 15 year.

25 They talk about buying and selling

1 neighbors? We have asked for a continuance for this

2 hearing on a couple of occasions and been denied.

3 And the reason for that is it's a

4 recreational/residential area. A lot of the residents

5 of that particular area are snow birds. They worked

6 and lived in Alaska for many years, they bought

7 property in Anchor Point, now they winter someplace

8 else. They won't be back until May.

We'll requesting that if there is a

10 continuance, that it would be until May 28th. The

11 reason for that is so that the residents that are

12 affected by this application will be here and able to

13 speak in person.

9

For \$300 he lays claim to the planning

15 department, the borough attorney, unlimited financial

16 backing. And it's like, well, I brought 300 bucks. If

17 I throw this out, can we get rights, too?

18 I mean, it kind of boils down to you say

19 that the applicant has special rights but we don't. So

20 there is something wrong with this system.

In the July hearing there was findings of

22 fact from this Planning Commission, and thank you for23 making a good decision in July, and it was the correct

24 one. There was some problems.

The findings of fact said the noise will

5

13 14

17

18

19

21

22

25 previous hearing.

1 not be sufficiently reduced with any buffer or berm

3 visual impact to neighboring properties will not be

4 reduced sufficiently, which is also true.

2 that could be added, which is true. Number two, the

The stated intent of these findings is

6 very clear. The application does not meet the minimum

10 reason that she wanted a remand is because she wanted

I don't think I'm mistaken, but I believe

shouldn't she be knowledgeable enough to advise you

The Planning Commissioner's handbook

This time we'll propose adequate findings

7 requirements of the code. And the exact wording and

8 contents of the findings of fact were disputed by the

9 hearing officer, and probably rightfully so. The main

12 conditions from 21.29.050, and she wanted to see the

15 the deputy borough attorney was present and involved

with the wording of those stated findings, and

20 actually goes through what findings of fact should

23 of fact for you to adopt, along with the substantial

24 evidence that was admitted from the findings in the

11 to see these findings of fact linked to specific

substantial evidence going along with it.

people on the correct contents?

state, and that was kind of lacking.

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1 Now, how are you going to protect

- 2 somebody that's 53 feet above the floor of this pit
- 3 with a 12-foot berm? Razzle dazzle maybe, but I don't
- 4 think it's quite possible.

5 The fact that in the initial application

- 6 there was six-foot berms that were supposed to protect
- people that were 53 feet above this thing, it was
- 8 ludicrous to think that that was even in the
- 9 application. The commissioners did the right thing,
- 10 and hopefully they will do it again.

11 As commissioners, you're required to make 12 your decisions based upon the law. In this case, the

13 law is the code. It's written in plain English and

14 adopted by the borough assembly. The hearing officer

15 is certainly entitled to her opinion, but it's just an

16 opinion. She can't change the law as adopted by this

17 assembly.

4 case.

The code, yes, it unfortunately favors 18

19 material site applicants, but there are a few

protections in place for neighboring property owners.

Those few protections need to be fiercely protected by

this Planning Commission. 22

There aren't many things that you can say

24 that can help the residents in this neighborhood, but

25 because of the way this code is written, it does state

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The hearing officer further stated that 2 the code does not afford the commission the discretion 3 to judge the effectiveness of the conditions identified 4 in the code. I agree with that.

5 As Planning Commission members, you can't 6 say, "Hey, berms don't work." Berms work, everybody 7 knows that, it's a standard in the industry, and that's 8 why they use buffers and berms.

What the Planning Commissioners -- what 10 you guys have to do is determine from 21.29.050 if the 11 berms are appropriate -- pardon me, if they are of 12 sufficient density and sufficient height.

So you don't have to say, "Berms and 13 14 buffers don't work," you have to say, "Are they of 15 sufficient density and sufficient height to screen 16 neighbors from the proposed use?" And the answer in this case is absolutely not. We will have some drawings that we won't submit until the continuance of 19 this hearing.

20 Those drawings will show you that -- from 21 some of these houses, from line of sight -- and we use 22 line of sight from the upper levels of these houses, 23 because we pay taxes on those upper levels, the borough 24 gladly accepts our money for them -- line of sight from 25 some of these houses is 53 above the floor of that.

1 in 21.29.050 that berms and buffers have to be of 2 sufficient height and density. And I think you're

3 going to see through the evidence that that's not the

5 With all the supporting evidence

presented in the past, plus what you're going to see

and hear tonight, you'll see that this application is

8 ill-conceived, can't possibly comply with the mandatory

9 conditions and standards set forth in the code, and

it's just wrong for the Anchor Point community. If 10

ever there was an application -- pardon me?

**COMMISSIONER FOSTER:** Sir, are you 12

13 getting close to the end?

HANS BILBEN: I am, I'm two seconds --14

15 well, five seconds away.

**COMMISSIONER FOSTER:** Okay.

HANS BILBEN: If ever there was an 17

18 application that should be denied and could be denied

19 justifiably because of the way the code is written and

20 because of the way this application is written, based

21 upon the protections afforded neighboring property

22 owners, this application should definitely be denied

23 again by the Planning Commission, thank you.

**COMMISSIONER FOSTER:** Thank you. Any

25 questions? Yes, Ms. Carluccio.

1 drive slow because of the condition of the road.

- **COMMISSIONER BOKENKO-CARLUCCIO: Yes,** 2 thank you very much for your comments. What I
- 3 wanted -- what I noticed that -- you mentioned that you
- 4 were going to give us findings of fact and that you
- 5 were going to give us documentary information that
- 6 would substantiate your claim for not having this
- 7 gravel pit.

1

- What I ask you to do -- I know you said 8
- 9 you were going to save it for the next meeting, but
- please make sure you get it to the staff in time that
- we get a chance to review it before we come to the 12 meeting.
- HANS BILBEN: Right, we will do that. 13
- COMMISSIONER BOKENKO-CARLUCCIO: Because 14
- 15 tonight we ended up with this packet --
- HANS BILBEN: 322 pages, I saw it. 16
- COMMISSIONER BOKENKO-CARLUCCIO: -- that 17
- 18 just got turned in, and I'm sorry, I read pretty fast,
- 19 but not that fast.
- 20 HANS BILBEN: Right. We will probably
- 21 present it at the hearing and get it so it's fresh in
- 22 your hands. It's only six pages, so it's not -- it's
- pictures.
- COMMISSIONER BOKENKO-CARLUCCIO: But it 24
- 25 still would be good to have it prior to the meeting.

- 2 But these dump trucks are not going to
- 3 run 25 mile an hour. They are going to be pushing
- 4 hard, they run by the load, and they are not going to
- care about the noise.
- 6 And I can't hold hope that -- it said in
- 7 the paper that we picked up tonight that there is going
- 8 to be a bond put down in case the dust rises and there
- 9 will be -- Beachcomber will be held liable if they have
- 10 to -- you know, if the dust comes up and they are not
- 11 watering the roads, or if the noise is bad.
- 12 I can't hold hope that the state is going
- 13 to contact me and say, "Okay, we'll be right out." Or
- 14 if I call them and tell them, I don't think they are
- 15 going to come out here and stick their nose into
- 16 Beachcomber's business and say, "Come on, you guys got
- 17 to slow down, or you guys got to quit making so much 18
- We have people that walk down through 19
- 20 there with their animals going to the beach. There is
- 21 no place to get off the side of the road. I don't know
- 22 what these people are going to do. And the dump trucks
- 23 ain't going to be careful of them. And there is also
- 24 businesses on this road, a couple businesses that are
- 25 just now trying to make it.

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- HANS BILBEN: Okay. 1
- COMMISSIONER BOKENKO-CARLUCCIO: Okay, 2
- 3 thanks.
- **COMMISSIONER FOSTER:** Any other
- 5 questions? Okay, next testifier, please. State your
- 6 name and --
- 7 MARK CLAYPOOL: Mark Claypool from Kenai.
- 8 I'm here to represent Silver King RV Village in Anchor
- 9 Point on Anchor Point River Road.
- I'm also the president of the association 10
- 11 there. I've gotten a lot of calls from a lot of people
- 12 that oppose this inside the park. I have also got
- 13 calls from people that didn't get their letter in time
- 14 to get the e-mail back by the 22nd.
- 15 So a continuation of this would be
- 16 greatly appreciated for their efforts, because they
- 17 come back here in the summer. And they come here to
- enjoy a summer here and peaceful and quiet, and then
- 19 these dump trucks are going to be coming down through
- 20 there.
- And it don't make any sense to me to have 21
- 22 this kind of activity on a road that's already
- 23 fractured and in poor shape to where as a boat owner
- 24 and an RV owner, we pull our boats down to the beach,
- 25 we drive our RVs down to the beach, and we have to

- Well, here is the business, the big guys
- 2 are going to knock these little guys out. It's just 3 not fair to these people, it's not fair to the people
- 4 that live on this road, or from Danver to the New
- 5 Sterling. But yet, you know, they want this to happen.
- And I just don't see any reason for it.
- 7 And I'd like to ask for a continuation on
- 8 this, so that people when they come back, they can
- 9 voice their own opinion. I thank you.
  - **COMMISSIONER FOSTER:** Sir, you would
- 11 rather have a continuance from the -- not to the 22nd,
- 12 but to the next --

10

17

- MARK CLAYPOOL: Actually, I'd like to see 13
- 14 it continued probably into May sometime or maybe even
- June. I mean, these people, a lot of them don't come
- 16 back until June.
  - **COMMISSIONER FOSTER:** Okay, thank you.
- 18 Any -- anybody have any questions?
  - MARK CLAYPOOL: Thank you.
- 20 **COMMISSIONER FOSTER:** Next testifier,
- please. State your name and your address. 21
- DAN SYME: Dan Syme, 73530 Seabury Road. 22
- 23 I'm up over the hill from this proposed gravel pit
- 24 within the boundaries of a half mile though.
- 25 I guess my concern is here, you guys as a

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1 council and chair, Planning Commission, my concern is

- 2 are you looking out for the safety for those
- 3 constituents that you guys represent? And I haven't
- 4 heard anything about -- very little about dust control.
- 5 A 12-foot berm isn't going to hold the dust in.
- 6 We just mentioned about the roadway.
- 7 Where is the safety into all these state parks and
- 8 stuff that are right along that roadway, right across
- 9 the street from this gravel pit? There is kids out
- 10 there all the time. I don't hear anything about the
- 11 safety of those kids.
- I guess I would say to you guys, I hope
  you really look at this permit. It's time for a
- 14 change. This free gratis of just putting a gravel pit
- use wherever you think -- I don't think anybody that lives
- 16 in the City of Kenai, because he has an acre, can have
- 17 a gravel pit next to you.
- There has to be some gives and takes on
- both sides, I realize that. But this place and thispristine area, boat launches, state parks, residential
- 21 areas, people walking their dogs, to me we need to take
- 22 special attention to this. This is just not as usual,
- 23 let it go down the lane and we'll approve it.
- 24 Public safety means something. And I
- 25 would like to see that happen to this council, thank

- 1 Trimble's daughter, I had to stop last summer. She was
- 2 pushing her baby in a stroller, and I had to just wait
- 3 for the cars and the boats to go by before I could go
- 4 around her. I mean, she was just going out for a walk.
- It's just the fact that, you know, what
- 6 makes sense and what doesn't make sense doesn't seem to
- 7 be applying to this particular event.
- 8 A gravel pit amongst the state parks, RV
- 9 parks, and, you know, cabin -- little business -- like
- 10 the gentleman said, there was a couple businesses
- 11 there, and all these people that come, wait all year
- 12 long to come to this place to vacation.
- My wife and I, that's what we -- since
- 14 1996 we would save up our vacation, come up to this
- 15 location, and spend -- eventually we got up to a whole
- 16 month. And so we got to be here for a whole month.
- Well, when we retired eventually, we went a head and we live here now. And so when somebody
- 19 wanted to desecrate this little jewel to us, naturally
- 20 we've put a lot of time into trying to figure out why,
- 21 you know. And I still haven't -- you know, I haven't
- 22 figured out why, out of 96 applications, this happens
- 23 to be the very first one.
- But it isn't really that hard to figure
- 25 out when you consider not only all the residences that

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and any order of the search of

- 2 **COMMISSIONER FOSTER:** Are there any
- 3 questions, comments? Thank you. Thank you, not at
- 4 this time. Next testifier, please.
- 5 RICHARD CARLTON: My name is Richard
- 6 Carlton. I live in Anchor Point not far from Mr. Syme,
- 7 73500.

1 you.

- 8 I'd like to echo the safety issue, but at
- 9 the same time I'd like to kind of bring -- you know,
- 10 you could approve a facility, an extraction facility,
- 11 you have certain guidelines, certain rules that have to
- 12 be met for these people to apply -- to make their
- 13 application out and for you guys to even look at the
- 14 application.
- 15 But what isn't on those applications,
- 16 if -- from what I've seen in this last few months is
- 17 going to meetings and things, is that -- just like what
- 18 Dan was saying, you know, the fact that there is no
- 19 shoulders on this primary haul road that gets them to
- 20 the Old Sterling Highway, which is already pretty bad
- 21 shape after the -- Hilcorp had their trucks running up
- 22 and down it and all the neighbors had to put up with
- 23 the sound and everything the last few months over that.24 This little stretch is about a half a
- 25 mile, and like I said, no sides on it at all. Mr.

- 1 are around there, but the actual location, where it is.
- I realize there is no zoning, but it's
- 3 not right. And anybody can say that it is. I'm sorry,
- 4 they are really just not looking. They are not going
- 5 for a walk in this area. That's all I have, thanks.
- 6 COMMISSIONER FOSTER: Thank you. Any
- 7 questions or comments for the speaker? Not at this
- 8 time, thank you. Yes, next.
- 9 KATIE ELSNER: Hi, good evening. My name
- 10 is Katie Elsner, it's E-l-s-n-e-r. I don't actually
- 11 live in Anchor Point. I'm a local attorney, and I've
- 12 been helping the people who have been impacted or who
- 13 will be impacted by this proposed site.
- And I just wanted to take the opportunity
- 15 to discuss a little bit of the law with you tonight.
- 16 And I will, in fact, be presenting proposed findings to
- 17 you all and will do that in advance of the next
- 18 hearing, and then I can sort of explain those proposed
- 19 findings at that point in time.
- 20 But there has been some notion that your
- 21 authority is somewhat constrained here. And what the
- 22 code does make very, very, very clear is that you are
- 23 the body that is both vested with the authority and the
  24 responsibility to determine what site and noise impacts
- 25 can be reduced sufficiently, and whether or not those

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1 reductions are, in fact, sufficient.

And that is actually contained within the 2 3 conditions, which can be found in 21.29.050, which 4 requires you, as the body who applies the facts to the 5 law, to determine what vegetation and fencing will be 6 of sufficient height and density to provide visual and 7 noise screening of the proposed uses deemed appropriate 8 by you.

9 And so the code actually requires that you determine that the buffer and berming proposal is both sufficient and appropriate to screen the nearby 12 land owners and the nearby properties.

13 And in order to approve an application, 14 you must find that these conditions allow the standards 15 to be met. And the standards that we're talking about 16 here are, of course, 21.29.040(a)(4) and (5), which 17 require that these conditions are both sufficient and appropriate to minimize these noise and visual impacts. 18

And as far as your ability to deny an 19 20 application when you cannot make a finding that the 21 impacts are going to be minimized, that authority 22 specifically is granted to you under 21.25.050(b), 23 which states that before granting a permit, you must 24 find at a minimum that the proposed activity complies 25 with the code.

1 also submit to you that you could deny that application

2 as it is an incomplete application because it does not

meet the buffer requirements under the code.

4 And so, like I said, I will propose

actual proposed findings of fact for your consideration

in advance of the next hearing and then be available in

7 the event that there are any questions in support of

those findings of fact. 8

9 **COMMISSIONER FOSTER:** Are there any 10 questions at this time?

KATIE ELSNER: Thank you. 11

12 **COMMISSIONER FOSTER:** Next testifier.

PETE KINNEEN: My name is Pete Kinneen. 13 **COMMISSIONER FOSTER:** You turned the 14

light off. There you go. 15

PETE KINNEEN: Oh yeah, all right. There 16 17 is a major disconnect in this whole situation, not just

in this particular application, but in what you are

doing up there, and I'm compelled to talk about it. 20 This is basically a head-on collision,

21 and this is the time to get it straightened out. You

22 are being told when you go through the whole tale that

23 they are putting to you, that you are really nothing

24 but a rubber stamp, that's what they are saying. That

25 you cannot deny the application because the assembly

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And so you must find that these minimum 2 standards are met, and these minimum standards are

3 clearly met, and the conditions require that the

4 berming, that the screening, be both sufficient and

5 appropriate.

6 And so if you disagree with the notion 7 that you are un -- you're disallowed from denying or 8 disallowing a permit when you cannot find that these

9 conditions are met, you cannot find that these

standards are met, you are allowed to, you know, break

11 away from prior precedent.

12 And if you believe that that prior precedent is clearly erroneous, the law does allow you 14 to break away from those prior precedents and those prior interpretations of the code.

But I would submit to you that you need 16 17 not do that, because an application that does not provide sufficient screening, sufficient noise 19 screening, sufficient visual impact screening, is actually just an incomplete application.

And so in the event that you find that 21 22 the applicant's submission -- that the conditions that

23 the applicant is proposing in an effort to screen

24 nearby neighbors and other properties that already 25 exist is not sufficient and not appropriate, then I

1 has dictated that gravel pits get priority over

everything else.

3 We have queried most of the assembly.

The assembly denies it. There is nobody on the

assembly that will admit to that. So we say terrific.

Where are the assembly people? Where is the director

from the assembly that says that you are mandated to

issue permits for a gravel pit? 8

9 And incidentally, this is not a gravel 10 pit. Gravel pits are typically little backyard

11 operation. This is a mine. This is a full-blown

12 processing mine with a proposed asphalt plant, that's

13 what we've heard from the applicant in previous

14 presentations. So this is a really big deal. 15 And you have vested in you -- you are our

16 legislature. You have higher authority than anybody

17 over here. You do not work for them. You work for us.

18 And all that we're asking is to follow the law.

I've made a presentation before, it's in 19

20 your packet under my name, Pete Kinneen, look it up.

21 And we just had an attorney tell you in plain language

22 that the code says that not only do you have the

23 authority to deny, despite what you're hearing, and we 24 lay it out, 1, 2, 3, 4, it starts with the legislative

25 intent from the assembly, it's right in the code, it

1 says "intent." The intent is to protect the

- 2 preexisting properties.
- 3 We were there mostly because we got
- 4 buffaloed by the Trimble clan that we have covenants,
- 5 we have protective zoning, self -- volunteer zoning.
- 6 And we were told by them that this last little flat
- 7 area down there at the bottom of the hill would be a
- 8 high-end subdivision, and it would certainly not be
- 9 motivated for gravel.
- And we hear incessantly about rights,
- 11 that this is unzoned, and that the assembly is telling
- 12 you that unzoned means the Wild West. It's not true,
- 13 okay, it's not true.
- When it comes to gravel, there is three
- 15 levels of gravel extraction. The first is -- you can
- 16 disturb one acre, okay, almost anywhere you are unless
- 17 it's zoned out.
- The second is up to two-and-a-half acres,
- 19 then you have to go get an administrative approval.
- 20 But it very clearly says that you cannot disturb more
- 21 than two-and-a-half acres without your approval. And
- 22 that's a proactive approval.
- And the code is incredibly clear that,
- 24 okay, you cannot mandate out of whole cloth something
- 25 more than berms and buffers. And so that is the only

- 1 that. Any questions? All right, thank you. Next
- 2 testifier, please.

5

10

15

- 3 RICK OLIVER: My name is Rick Oliver, I
- 4 live at 34880 Danver Street in Anchor Point.
  - The borough and the Trimbles have, in
- 6 their opening statements, claimed that no substantial
- 7 evidence was submitted in [sic] the neighboring
- 8 property owners to support the Planning Commission's
- 9 decision, and I beg to differ.
  - In your packet, and this is a poor copy,
- 11 but it's in your packet, it's a picture taken from my
- 12 bedroom window. Grade level from my property is
- 13 approximately 20 feet above the grade level for the
- 14 mine.
  - And my house is classified as a
- 16 one-and-a-half story with a basement. This will put
- 17 the view from my bedroom window at approximately 34
- 18 feet above the top of a six-foot berm.
- 19 I feel like another nail in the coffin
- 20 here, but I think it's important that you guys
- 21 understand exactly what we're looking at here, or will
- 22 be looking at here if you approve the application.
- The view from my living room is
- 24 approximately 24 feet from the top of the berm, and I
- 25 believe the borough must consider my bedroom as

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- 1 mandatory thing that you can do. But please go back
- 2 and look at this, and it says "minimum six-foot berm."
- 3 And we're going to have excellent
- 4 evidence, excellent evidence using the borough's own
- 5 data that will show you that in this particular
- 6 circumstance, because of the topography of it, it's a
- 7 very unique topography, that there are no berms and
- 8 buffers that will meet the code. And therefore because
- 9 it cannot meet the code, the standards and conditions,
- 10 then it is your duty to deny.
- 11 **COMMISSIONER FOSTER:** Thank you, Mr.
- 12 Kinneen. Any questions?
- 13 **PETE KINNEEN:** Sir, one last sentence,
- 14 please.
- Also in the packet is testimony that we
- 16 brought up before. And in this particular case the
- 17 planning department met with the applicants' engineer,
- 18 and it's in the record, we will point this out to you,
- 19 where the staff and the applicants are saying that
- 20 the -- and I'm quoting them, I'm quoting them -- that
- 21 the berms are not sufficient to protect. And that's
- 22 just down on the lower level. So when you go to the
- 23 higher levels, it's clear from their own testimony, and
- 24 we will point this out to you.
  - COMMISSIONER FOSTER: Okay, we'll get to

- 1 property in the fact that we do, in fact, pay taxes for 2 that.
- 3 Mr. Wall has been to my property and has
- 4 seen this picture. He obviously does not see any dust
- 5 or noise or visual impact that may affect my or any
- 6 other neighboring property.
- 7 My property is located directly across --
- 8 directly east of the proposed gravel mine across Danver
- 9 Street, which shows through the bottom of that picture.
- And although I'm a little bit short of 6
- 11 feet tall, I'm carrying a 10-foot board, which will
- 12 give you a practical application of just exactly the
- 13 view that I'll be looking at should this be approved.
- 14 Planning staff has concluded that a
- 15 50-foot vegetated buffer and a six-foot berm will
- 16 sufficiently minimize the dust, noise, and visual
- 17 impact to my property. And I'm incensed, yet again,
- 18 that Mr. Trimble has the audacity to state that we
- 19 ought to buy heavy curtains to eliminate this
- 20 obscenity.
- 21 All trees behind me in this picture are
- 22 located in the mine area and will be gone. That leaves
- 23 one tree within the 50-foot vegetated buffer, and a
- 24 six-foot berm to protect my property. I'm also
- 25 standing on what would become the primary access road

- 1 owner of a recently new opened business called the
- 2 trucks in, and the 5,000 ten-yard dump trucks out that 2 Anchor River Fly Fishing. It's an RV park and cabins
- 3 would travel it annually for the next 15 years.

1 to the mine, and the potential 5,000 ten-yard dump

- 4 Absolutely no noise impact there.
- 250 feet behind me is the proposed 5
- location for the rock crusher, which will end up being
- 7 about 300 feet from my front door.
- The borough and Mr. Trimble apparently 8
- don't consider this to be substantial evidence. I
- think I have a reasonable mind to conclude differently.
- To approve this application in light of 11
- 12 the substantial evidence would have been a direct
- contradiction of 21.29.050(2)(E), which states that
- 14 buffer requirements shall be made in consideration of
- 15 and in accordance with existing use of adjacent
- property at the time of the approval of the permit.
- 17 And 21.29.050(2)(C) which states that the
- vegetation and fence or berm shall be of sufficient 18
- height and density to provide visual noise and
- screening of the proposed use as deemed appropriate by
- 21 the Planning Commission or the planning director.
- As such, the Planning Commission was 22
- 23 justified in their denial of this application, and
- 24 their findings of fact were correct, and I thank you
- 25 again for that.

- 3 for fly fishermen.
- 4 I have one question, if I may ask the
- 5 assembly, and if I can have a response by a show of
- hands, I would appreciate that. Do I have permission
- to ask a question? 7
  - **COMMISSIONER FOSTER:** Not at this time.
- 9 You can just ask the question and then we can discuss
- 10 it in our discussion, or the staff -- if it's a
- 11 question for staff, they will ask at a later time --
- 12 answer it.

8

- MICHAEL BRANTLEY: Okay. My question is, 13
- 14 how many of you folks actually have taken the
- 15 initiative to drive down to the Anchor Point community
- 16 and see what's going on in the community besides the
- 17 gravel pit, and actually look at the homes of all the
- people that have written to you asking you to deny this
- 19 permit? There is very obvious reasons, more than what
- 20 I can come up with.
- 21 If it's permissible, if Mr. Kinneen would
- 22 like to take over the rest of my time to speak, I would
- 23 allow that, if that's permissible.
- **COMMISSIONER FOSTER:** Well, let's hear 24
- 25 from the other folks. If you have something else to

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- The proposed buffering is neither in 2 consideration of existing use or of sufficient height 3 and density to provide visual and noise screening as
- 4 required by the code.
- 5 One tree does not constitute sufficient
- 6 density. Sufficient height cannot be obtained to
- 7 visualize the noise or impact for myself. And I'm
- 8 certainly not the highest property that's affected by
- 9 this application. And that's what I said before in
- 10 this paragraph.
- 11 All properties that are at higher
- 12 elevations in the neighborhood are even more affected
- 13 by the visual and noise impact than mine and will
- 14 inflict -- because of the fact that the berms and
- buffers of any practical height are well below the line
- of sight, which will be proven again with more evidence
- that we'll provide prior to the next meeting. 17
- Standards 21.29.040(a)(4) and (a)(5), 18
- which are required by the code cannot be met and the 19
- Planning Commission's finding are correct and
- appropriate. Thank you. 21
- 22 **COMMISSIONER FOSTER:** Thank you, sir.
- 23 Any questions? Thank you. Next testifier, please.
- MICHAEL BRANTLEY: Good evening, ladies 24
- 25 and gentlemen. My name is Michael Brantley. I'm an

- 1 say, you can, that way we just keep moving on.
- MICHAEL BRANTLEY: Okay. You know, in
- 3 all the records and everything that I've read, there is
- 4 a certain line that stands out there, and it has to be
- 5 the health, safety, and welfare of the community, and
- that's what we're talking about here, too. Not just
- all the rules and regulations. 7
- I've contacted other departments about 8
- 9 this issue. My opinion is they need to be rewritten,
- 10 and these issues need to be applied.
- I got a fact sheet here from OSHA. There
- 12 is a new standard that came out for the marine industry
- 13 for silica. I wanted to read you the definition of
- 14 silica.
- 15 Crystalline silica is a known carcinogen
- 16 found in sand, stone, and artificial stone. Exposure
- to silica dust can trigger sarcoidosis, a chronic
- 18 disease that involves scarring of the lungs.
- OSHA estimates that 2.3 million workers 19
- 20 are exposed to dust involving 2 million in the 21 construction industry. This new standard went into
- 22 effect sometime in February of 2018.
- 23 My business is just on the northern
- 24 property line -- on the other side of the northern
- 25 property line of the pit. The mine's a southern.

Last meeting I had a thumb drive

2 presentation. I would like to leave this with you as

- 3 evidence. I have drafted this and made it better with
- 4 wording so you can understand. So you can take this,
- 5 you can keep it, you can copy it. I don't need it
- 6 back.

1

- You know, these carcinogens and this 7
- 8 noise is going to be right there present. I'm staying
- 9 in my cabins now as it is getting prepped for summer,
- 10 and I can hear any traffic going up and down that
- 11 Danver Road. And I think those cabins are pretty well
- 12 insulated.
- I've got pictures that I'll present to 13
- 14 the next one that's showing people, ladies with baby
- 15 carriages, single baby, two babies, three babies,
- sometimes with dogs and --
- 17 **COMMISSIONER VENUTI:** Sir, can you speak
- 18 into the microphone so we can hear you, please.
- MICHAEL BRANTLEY: Yeah. I've got photos 19
- 20 of mothers with their children in strollers, one
- 21 stroller, a double stroller, a triple stroller,
- 22 sometimes with kids, sometimes with dogs walking up and
- down that traffic, and everybody has to go around them.
- As described before, that road is in 24
- 25 horrendous condition. If they got permitted tomorrow

- 1 that the continuation should be into the latter part of
- 2 May or the first part of June, that is my
- 3 recommendation, so we can all prepare ourselves.
- 4 As stated before, all these folks coming
- 5 back to the RV village -- you know, I heard a statement
- 6 back in the room a little bit ago that said, well, you
- 7 know, those people don't live here.
- 8 Well, they do live here. They bought
- 9 here. They are paying taxes for the property that they
- 10 own here. So don't discourage their wording. You've
- 11 got to listen to the people. You folks need to come
- 12 down and see this community, talk to the community. I
- 13 thank you.
- **COMMISSIONER FOSTER:** Thank you. Are 14
- there any questions? 15
- **MICHAEL BRANTLEY:** Any questions, please? 16
- COMMISSIONER BOKENKO-CARLUCCIO: The only 17
- 18 question is, please give Julie your thumb drive. Thank
- 19 you, Mr. Brantley.
- 20 MICHAEL BRANTLEY: Thank you.
- 21 **COMMISSIONER FOSTER:** Next testifier,
- 22 please.
- **TODD BAREMAN:** My name is Todd Bareman.
- 24 I live about a mile away from the proposed pit, but I
- 25 have a business within a half mile. I have the boat

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- 1 and they started tomorrow, I would predict that the
- 2 middle of July that road would be closed to the heavy 3 traffic.
- The carcinogens will be spread through
- 5 the air. That embankment is a 2 to 1 slope. It's like
- 6 a jet engine. When that wind hits that, it's going to
- 7 go up. It's still going to travel in that direction,
- 8 but it's going to go up to the higher elevations, come
- 9 over and settle on my property. And across the road is
- 10 the bird estuary, and those waters will get
- 11 contaminated with the carcinogen dust, and therefore
- 12 that would also flow over into the Anchor River and our
- 13 sparsely reoccurring salmon return each year. It might
- 14 get worse.

15 **COMMISSIONER FOSTER:** Can you tie this up

- 16 now?
- MICHAEL BRANTLEY: Yes, sir. 17
- **COMMISSIONER FOSTER:** Okay, thank you. 18
- MICHAEL BRANTLEY: I want to make 19
- perfectly clear, you stated that after I make my
- 21 testimony today, with this continuation I will be able
- 22 to make another statement at that time, is that
- 23 correct?
- **COMMISSIONER FOSTER:** That's correct. 24
- 25 MICHAEL BRANTLEY: Okay. My opinion is

- 1 launch down at the end of Anchor Point Road. And that
- 2 haul road, again, will be on that road, which we're
- 3 real concerned about.
- The only reason I think that road hasn't
- 5 fallen apart more is it's so bad that the motorhome and
- the boat traffic now have to go real slow down that
- 7 road.
- We all know how fast and how heavy gravel 8
- 9 trucks are, and that's a big concern to us. You guys
- 10 have no plans. We've been fighting, this will be my
- 11 8th summer at the boat launch, and we've been fighting
- 12 to get that road fixed for -- until I -- since I
- 13 started down there and before.
- There is no plans to do it. As far as I
- 15 know, he's not liable, whoever hauls gravel out of that
- 16 pit. If that road becomes destroyed so far that we
- 17 can't safely travel it with motorhomes or boat traffic
- 18 during the summer, that will impact a lot of businesses
- 19 down there.
- 20 I would like to ask for a continuation
- 21 until the May 28th. I don't feel that April is
- 22 sufficient time. My peak season doesn't start until
- 23 the end of May, so I know when the residents are back
- 24 because I see them, I'm launching their boats. My 25 business starts the end of April down there launching

1 boats, but there is nobody -- it's just not busy until

- 2 the end of May for the summer. So that's why I would
- 3 like to ask for a continuance so you can hear from the
- 4 people that are there for four months a summer,
- whatever they are. They own property in the area. 5
- 6 Another question, we're not hearing from
- 7 state parks. I'm trying to get a comment from them.
- But I just have a question for you and 8
- 9 I'll close. Vacation time is pretty important to
- working families and everybody else, and we have five
- state campgrounds down there that are really nice, and
- we have three RV parks, and they are all busy for those
- three or four months of the summer. 13
- 14 And if you had to wake up with your
- 15 family to a gravel crusher, an asphalt plant, dump
- 16 trucks running up and down the road, just ask yourself
- 17 if you'd come back to any of those campgrounds again.
- 18 We're worried about that. This is not a one or
- 19 two-year permit, this is a long permit, and that's why
- 20 we're concerned about it. It is a big deal. Our
- 21 economy is the fishing, the boat launch, the state
- parks, and the RV parks. That's a big deal for us
- during the summer. So just consider that, thank you.
- **COMMISSIONER FOSTER:** Thank you. Next 24
- 25 testifier, anybody else?

1 There is no train." He said, "Oh, that's -- " and the

- 2 noises with the beep, beep, beep, every time anything
- 3 backs up or goes forward. And in the summertime it
- 4 goes for 24 hours.
- 5 Now, there is a rumor that Hilcorp wants
- 6 the gravel to put their berms up around all the oil
- 7 rigs that you're going to start putting in there. We
- 8 live in this town. It may be just a town to you people
- 9 or some kind of backwoods, podunk area down there, but
- 10 a lot of us are very well educated, and we moved there
- 11 in order not to be within city limits, in order not to
- 12 have dog ordinances and everything else.
- But it used to be that if my neighbor's 13
- 14 dog barked or they were shooting off guns, I could call
- 15 the police and they would come and say, "No, sorry, you
- know, people are trying to sleep, you have to quit it."
- 17 Nowadays, I don't know. We don't have
- 18 anything that protects us. It doesn't have anything
- 19 that protects us, that keeps our home values, keeps our
- 20 families, keeps us safe.
- 21 We're no longer a part of the Kenai
- 22 Peninsula Borough if you're not going to think that we
- 23 also live here. And it's very important to us to know
- 24 that you care that we are part of the Kenai Peninsula
- 25 Borough. That scares me when I hear people speak

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LINDA FEILER: Hi, my name is Linda 2 Feiler, I live at 73230 Tryagain Avenue. And I've 3 lived in Anchor Point for the past 42 years or more.

- And Anchor Point is a quiet town. Most
- 5 of us moved there because of the river, and that river
- 6 is our jewel. If you ask the hundreds of people that 7 come down from Anchorage, if you ask the people from
- 8 Homer who come up to walk the beaches, to fish in the
- 9 river, to walk along the river, to walk along the river
- 10 road, I personally go down to the beach very often
- 11 with -- alone or with my dogs or just with friends, we
- 12 go for exercise. We walk along the road because it's
- quiet, because it's deserted, because it's lovely, and
- 14 that's why a lot of us moved there.

15 You know, I had Hilcorp moving in next door. They are going to make a lot of noise. They

weren't required to put in a berm, yet when they made

noise, it vibrated right through our bodies. 18

We have had other gravel pits, and we 19 could hear them all the way from -- on the Sterling

Highway you could hear the road crusher. 21

22 When I first moved there in '77, I asked

- 23 my boyfriend, "What is that?" He said, "Oh, that's a 24 train that goes to Anchorage," you know, because of
- 25 that chug, chug, chug. And I said, "No, it can't be.

- 1 about -- when I hear the rumors, perhaps, of what you 2 talk about when you discuss Anchor Point.
- When I moved there, there were 200 of us, 3
- 4 and there is a heck of a lot more now. We all care
- 5 about our town, and just because we have a gravel pit
- down on Danver, it doesn't mean that it's not going to
- affect me and it's not going to affect my neighbors, 8 because we are walking on that road, we use that road
- 9 as our park, our exercise track. And we don't walk
- 10 along the river because it's too muddy, but we do walk
- 11 in the road because there is no traffic, because it's 12 lovely.

And I think from now on when something 13

- 14 happens in Anchor Point, that you take into
- consideration not the people that live 25 feet or 50
- feet from the proposed thing that's going to come in
- 17 that's going to affect our town. If you want us to
- 18 incorporate, then treat us like you know who we are.
- We are a town, and we care about each 19
- 20 other, and many of us take care of each other, and many 21 of us use the river and the river road.
- 22 I'm also worried about the bridge. We've
- 23 had it resurfaced, but after you -- you've seen all the
- 24 damage from above. But when those trucks come
- 25 downhill -- I lived as a trucker for the first 20

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KENAI PENINSULA BOROUGH PLANNING COMMISSION Page 66 1 years -- and when you come down the hill with a full 1 Well, that's --2 load of gravel, or up the hill, that bridge is a 2 3 danger, and it's not double wide. 3 4 So I hope you take all that into 4 ever hear it again --5 consideration and remember that we are part of your 5 community, thank you. 6 you. **COMMISSIONER FOSTER:** Any questions? 7 7 Yes, Ms. Carluccio. where it's coming from. 8 8 9 COMMISSIONER BOKENKO-CARLUCCIO: I'm 9 10 curious about what rumors you hear about how we speak 10 thanks. 11 about Anchor Point. 11 12 testifier, please. 12 LINDA FEILER: "That little backwoods ED MARTIN: Hi, my name is Ed Martin, I 13 area. That little pain in the neck down there." 13 We're -- you know, I mean, yes --**COMMISSIONER BOKENKO-CARLUCCIO: I'm** 15

16 sorry, I'm just trying to figure out who --

17 LINDA FEILER: Well, I hope it is a

18 rumor.

COMMISSIONER BOKENKO-CARLUCCIO: -- on 19 20 this Planning Commission would say something like that? 21 I don't think so.

LINDA FEILER: Well, we only hear what 22 23 filters down, and we hear things at meetings. And so, 24 you know, it's worrisome.

25 Because once again, we're not informed COMMISSIONER BOKENKO-CARLUCCIO: Okay.

LINDA FEILER: I will get you -- if I

COMMISSIONER BOKENKO-CARLUCCIO: Thank

**LINDA FEILER:** -- I will try to find out

COMMISSIONER BOKENKO-CARLUCCIO: Okay,

**COMMISSIONER FOSTER:** Thank you. Next

14 live in Sterling. Just a couple things before I start

15 my testimony that I think you guys should really know

16 about from previous testimony.

The aforementioned boat launch was built 17 18 with gravel from this site.

I hear a lot about safety. I'm the owner 19 20 of Alaska Driving Academy. It's a school that I train

21 people to obtain their CDLs and become good truckers.

22 A lot of these people are talking about safety, they

23 are talking about the width of the road, that they

24 don't have the room to walk up and down it with their

25 various baby strollers and whatnot.

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1 when something happens in our area, okay. All of a

2 sudden, I go out to take care of my brother and

3 sister-in-law that died, I come back and I have Hilcorp

4 right there.

And when they go on, they didn't have to 5 6 put up a berm. And a six-foot berm wouldn't help. And 7 I sleep upstairs in my bedroom. And the vibration that 8 goes through your chest, and my neighbors who are just 9 panicked about it, we weren't notified, we weren't 10 asked how we felt about it. You wouldn't want one near

11 your house. 12 You know, noise is a big one, really big,

13 and we can hear the highway noise. We've stopped Jake 14 brakes. Remember, you're not allowed to go down the

15 hill and put on your Jake brake? How far away is a

16 Jake brake heard?

17 In Anchor Point, I hear break-up when the 18 river breaks up, I hear waves crashing, and I'm a good 19 distance away. I'm up on Tryagain. I'm up on the Old Sterling, and I can hear the ocean, and I can hear the 21 river.

COMMISSIONER BOKENKO-CARLUCCIO: Okay, I 22

23 understand your comments now, but that's not what I 24 asked you.

LINDA FEILER: Right, okay. Okay, sorry.

One thing you need to keep in mind is

2 that the typical boat trailer is wider than a dump

3 truck, is wider than a semi truck, therefore it takes

4 up more of the road, therefore is less safe if you're

5 sharing that 12-foot lane on either side of this road.

6 Wider is worse, right?

7 Second, another thing that they are

8 really concerned about safety, yet I hear that they got

9 Jake brakes banned, and a Jake brake is a safety device

10 on a truck. So obviously they are willing to trade

11 safety for noise degradation. As long as it sounds

12 good, they don't mind not being quite as safe.

Anyhow, now I'll get to my testimony. 13

14 I'm the elected president of the Kenai Peninsula

15 Aggregate and Contractors Association that is in the

16 process of being formed this week. I represent over 40

17 contractors and material site operators. I urge the

18 commission to approve Beachcomber's application based

19 on the reasons for denial were invalid.

20 The commission's findings that noise and 21 visual impact would not be sufficiently reduced are not

22 a valid reason for denial. I would like to remind the

23 commission that your power of judgment lies within the

24 code. You may impose conditions outlined in the code,

25 but you may not judge their effectiveness or impose

3 in the application.

9 burden the applicant.

Any questions?

question.

4

10

13

14

16

18

19

20

24

1 conditions outside of the code. Therefore, you must

2 approve a permit that has met the standards set forth

5 CLUP immediately. I believe further public comment

6 will comprise no new findings, as the public has had

8 deliberated on this once, correct? And to not further

detrimental to a material site operator. Thank you.

11 is short, and delaying another month will be

17 testifying. You might be the right guy to ask this

21 about white noise back-up alarms, and what's your

25 alarms is a give and take. I've researched them

22 opinion on them, and do you think this would be a good

**ED MARTIN:** Well, white noise back-up

ED MARTIN: Yes, sir.

15 there any questions? Yes, Mr. Venuti.

7 ample time to testify in past meetings. You've already

The construction and development season

**COMMISSIONER FOSTER:** Thank you. Are

**COMMISSIONER VENUTI:** What do you know

**COMMISSIONER VENUTI:** Thank you for

I urge you to vote in favor of issuing a

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1 more expensive, particularly more expensive on the

- 2 newer machinery because they are computerized and such.
- 3 You can't just hack into the electrical system like you
- 4 can an old machine.
- But it really depends on the operation.
- 6 Like I said, if it was just a gravel extraction
- operation where you just had one loader working in a
- pit filling up dump trucks, it would be an effective
- 9 alarm.
- If you have a screening operation or a 10
- 11 crushing operation, it's not really an effective alarm
- 12 because of the ambient noise from the other machinery
- that's operating in that site. 13
- 14 **COMMISSIONER VENUTI:** Great, thank you.
- 15 **COMMISSIONER FOSTER:** Are there any other
- questions? Not at this time I guess. Thank you. Next
- 17 testifier, please.
- LARRY SMITH: My name is Larry Smith. I 18
- reside at 320 Artifact Street, Soldotna. 19
- 20 I had hoped to come up here tonight and
- 21 testify and give you all the benefit of my knowledge of
- 22 gravel pits.
- And just as a background there, I've been
- 24 in the construction business in Alaska for nearly 40
- 25 years. My brother and I own a construction company.

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- 1 thoroughly. There is actually a couple of studies done
- 2 on them. And it's kind of another one of those avenues
- 3 where you give up safety for -- a little bit of safety
- 4 for a little bit of noise degradation.

solution for noise at this site?

- 5 So basically what I found out about them
- 6 is that they are only effective in certain areas behind
- 7 whatever vehicle that they are put on. And they are
- 8 only effective if the surrounding noise is -- they are 9 really only effective if -- say you have one machine,
- 10 maybe two machines in a pit. As soon as you put a
- 11 screening plant or a crusher or something like that,
- 12 that the ambient noise level has gone up dramatically,
- 13 then their effectiveness comes way down, extremely
- 14 down, versus a multitonal alarm, or the old beep-beep
- 15 tone alarms. They are actually the most effective.
- 16 And there has been studies in laboratories and on --
- in-the-field studies of their effectiveness and the 17
- alertness of people to alarm being turned on. 18
- **COMMISSIONER VENUTI:** So is this 19
- 20 something you would recommend an operator to use? And
- 21 again, what would be the typical cost to install a
- 22 system like that on trucks?
- 23 ED MARTIN: Typical cost to install a
- 24 system like that ranges in between \$4- and \$600 for
- 25 your typical setup. I mean, some are cheaper, some are

- 1 We've built streets, roads, and bridges throughout
- 2 Alaska. We're currently under contract with the Kenai
- 3 Peninsula Borough to build the North Road extension,
- 4 Kenai Spur Highway extension.
- 5 That project has approximately 200,000
- 6 tons of gravel, which converts to something around a
- hundred thousand yards, which converts to, I don't know
- 8 how many truck loads. I could tell you if I had my
- 9 calculator with me, but I left my smart phone at home.
- I'm up here tonight to testify on behalf 10
- 11 of the Trimbles and ask you to approve their permit. 12 I've bought gravel throughout the state from a number
- 13 of different entities. My brother and I currently own
- 14 three gravel pits, one in Ninilchik, one in Soldotna,
- 15 and one in Nikiski.
- I've heard a lot of testimony. I've read
- 17 a lot of the letters and e-mails and such in
- 18 opposition. I read the hearing officer's decisions and
- 19 findings of fact.
- 20 And that's what this is all about. This
- 21 is all about facts. I've heard a lot of testimony out
- 22 there. Long on testimony, short on facts. I saw a lot
- 23 of testimony that's long on emotion, again, short on 24 facts.
  - The facts in my mind are that Mr. and

- 1 consider; however, that's not what the code allows.
- 2 Peninsula Borough ordinances as evidenced by your
- 3 staff's recommendation on not one, but two occasions

5

8

- 4 that you approve this permit.
- In reading through this packet today, I 5
- 6 came across something that I would like to read here,

1 Mrs. Trimble have met the requirements of the Kenai

- 7 and it's from -- it's on page 72 of 332 of packet No.
- 8 2. It has to do with the study of values of homes, and
- 9 that's not what I'm here to talk to you about. I have
- 10 my opinion as to what happens with the value of homes
- 11 near a gravel pit, and it's -- everybody has their
- 12 opinion.
- What this is is the background, and I'm 13
- 14 going to read, I'm quoting: Odds are that underneath
- 15 your feet is a construction material made of sand,
- 16 crushed stone, and gravel. And I can guarantee that
- 17 under this building is gravel, and under this carpet is
- concrete, which consists of gravel and other
- 19 ingredients.
- 20 These construction materials are an
- 21 essential ingredient into nearly ever construction
- 22 project from residential housing, office buildings,
- 23 retail outlets, entertainment structures, to the roads
- 24 that connect them. Sand, rock, and gravel are
- 25 literally the foundation of economic development, but

- 2 The code allows certain things. The Trimbles have met
- 3 those requirements, and I would request that you
- 4 approve their permit, thank you.
  - **COMMISSIONER FOSTER:** Thank you. Are
- 6 there any questions? Not at this time, thank you.
- 7 Next testifier, please.
  - LYNN WHITMORE: My name is Lynn Whitmore,
- 9 I live in Anchor Point, and I'm the next door neighbor
- 10 to the proposed gravel pit. And I brought an overhead
- 11 presentation to make, but for the sake of expediency,
- 12 it seems like it would be redundant to do it now and
- 13 then do it again in the future.
- So I'd just like to maybe repeat 14
- 15 something I've heard a couple times, in that when we
- 16 got remanded back to you guys from this case, on this
- 17 case, we asked the planning department to continue this
- until we got some of the neighbors back who are
- 19 affected by this.
- 20 A lot of the people are smarter old
- 21 duffers than I am, and they have got their timing
- 22 figured out and they are Outside at this time of year,
- 23 and they come home. They have got their dream piece of
- 24 property up there.
- 25 And I think it would be really fair to

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- 1 their extraction process can generate dust, noise,
- 2 vibration, and truck traffic.
- 3 While modern technologies and methods
- 4 have greatly reduced quarry's impact -- and when I say
- 5 quarries, I mean gravel pits -- the environmental and
- 6 economic consequences of quarry operations receive
- 7 considerable attention, often in the form of "not in my 8 backyard," or NIMBY, campaigns opposing quarry
- 9 expansions or new sites.
- Choosing a quarry site is a delicate 10
- 11 task. While a guarry may be best located far from
- 12 residential density on NIMBY concerns, it also needs to
- 13 be near the final point of demand due to its high
- 14 transportation costs. Quarries, or gravel pits, must
- 15 balance the need to be both near and far.
- And that's -- I would imagine in a very 16
- 17 perfect world, the Trimbles would love to have their
- gravel pit somewhere else where it didn't impact on the
- 19 view of their neighbors. But what needs to be kept in
- 20 mind is the neighbors' view is not their right. They
- 21 don't own the view of the Trimbles' land.
- 22 There was talk tonight about putting some
- 23 fences up on their property. And I honestly believe
- 24 that when we come to some of these conditions for 25 gravel pits, that that may be some conditions we can

- 1 get them here to speak their concerns. And we'll try
- 2 to talk them into talking about the findings of fact
- 3 and not to get too far outside of what we actually need
- 4 to address.

12

- 5 And I would hope that we could continue
- 6 it to around May 28th and give us a chance to get
- everybody together, thanks. 7
- **COMMISSIONER FOSTER:** Thank you, Mr. 8
- 9 Whitmore. Any questions? Thank you.
- Any more testifiers? Or do you want to 10
- 11 wait until next time?
  - JOSH ELMALEH: Hi, my name is Josh
- 13 Elmaleh, and I live on Seabury Court not far from the
- 14 planned gravel extraction site.
- 15 There is a few things that I would like
- 16 to point out, is you guys made an excellent decision
- 17 last time that we had this meeting to deny Beachcomber,
- 18 LLC the right to extract gravel, and the reasons for
- 19 that were visual and noise impacts.
  - I cannot see the property from my house,
- 21 yet anytime they had a tractor or a Bobcat running, I
- 22 was hearing it from my house, and that's over the hill,
- 23 through trees, behind other neighbors' houses.
- And so normally I can't hear anything 25 from my house in that distance, but I hear it clear as

- 1 day. Whenever you hear a dump truck dump, or if they
- 2 are going down a road, you hear their -- you hear their
- 3 bed clang and clack and all that. That's going to
- 4 happen whether or not it's on their property. It's a
- 5 product of their excavation, it's a product of what
- 6 they are going through.
- 7 There is a high wind in that area. That
- 8 will kick up the dust that they are going to expose.
- 9 That is going to create another visual impact because
- 10 you're going to have people driving by, and then all of
- 11 a sudden you have a cloud of dust blocking your vision,
- 12 not necessarily all of your vision, but it does hinder
- 13 it.
- 14 And then there is an impact on our road.
- 15 So that is another visual impact. You're going to have
- 16 high wear marks, high things -- a lot of stuff that's
- going to be happening. And it's not just that, okay,
- maybe they have to fix it on a weekly basis. I don't
- 19 know.
- 20 But I'll tell you, I don't want this to
- 21 go in, because it affects me, my family, my wife, my
- 22 kids, my dogs.
- You know, I try to keep my dogs at the
- 24 house, you know. They are magicians. They find a way
- 25 out. They are going to find a way to that pit. They

- 1 I'm not going to mention safety because that's all
- 2 there, and it doesn't matter according to those six
- 3 criteria.
- 4 And I will say this one thing, if
- 5 anything, Mr. Emmitt Trimble has brought the community
- 6 together, but not in his favor, but to resist the
- health and the noise impact that his proposed mine will
- bring about. 8
- 9 And a lady came up and she said something
- 10 about vibration. That is absolutely correct. Anytime
- 11 you have a truck going by, especially in that type of
- 12 neighborhood, you're going to have that vibration going
- 13 through. I mean, that's a physical impact. You're
- 14 being physically impacted when something goes by.
- 15 You know, maybe sometimes you run fast
- 16 and your heart starts beating a little bit. Well, you
- 17 kind of get that if all of a sudden, whoa, the ground
- 18 is moving. Some people are really affected by
- 19 earthquakes. Not me because I grew up in California,
- 20 lots of earthquakes, didn't really care about that too
- 21 much.
- So anyways, please stand to your initial 22
- 23 findings, and I hope that you guys will enjoy part of
- the piece of Heaven that we have down there.
- 25 **COMMISSIONER FOSTER:** Thank you, any

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- 1 are going to find a way, and then somebody is going to 2 run them over, and I'm not going to have control over
- 3 that, you know. I do my best.
- And I know a lot of people might be
- 5 better with their animals, but, you know, I grew up
- 6 with them, and I've always learned, do your best and
- teach them and love them as best you can. 7
- There is many -- in previous 8
- 9 testimonies -- there is many visual impacts that are
- 10 going to happen from it. You drive up the road, you
- 11 drive down the road, you're going to see what the
- 12 Trimbles are doing on that property. Yeah, it's their
- 13 property, they should have a lot of rights to what they
- 14 do to it.
- 15 But you guys have your six criteria they
- 16 have to meet, you know that, it's redundant. But I
- agree with your initial findings of visual and sound 18 impacts are not going to be met, no matter what they
- 19 do, because they are in that bowl, and we all have a
- perched view right above them.
- And there is a lot of people who are 21 22 going to be affected, not just the neighbors, but the
- 23 tourists, the people that are close by, people coming
- 24 through.
- 25 I'm not going to mention property values,

- 1 questions? Not at this time.
- LAUREN ISENHOUR: I'm Lauren Isenhour. I
- 3 live at 34737 Beachcomber Street. I'm just going to
- 4 read my statement.
- 5 I believe that Anchor Point is a
- wonderful place to live for all the same reasons as
- these people here. I like having privacy and acreage,
- 8 I like having control over what I can do on my own
- 9 property. I love being able to walk to the beach and
- 10 the river with my kids and not to be surrounded by lots 11 of people.
- 12 The success and longevity of Anchor Point
- 13 is extremely important to me and my family. We
- 14 actually depend on it. Maintaining a successful town
- 15 structure, meaning keeping businesses open, keeping
- 16 Chapman school open, keeping Anchor Point a
- 17 recreational destination, keeping property values high,
- 18 these things are very important to my family and to our
- 19 livelihoods.
- 20 I believe there is an attainable balance
- 21 between keeping Anchor Point the quaint little town we
- 22 all love while still allowing for the development that
- 23 keeps our community viable.
- I see the word development used with a
- 25 negative connotation a lot, and I truly don't

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1 understand that. We all live in houses and drive on2 roads, and that's development.

Anchor Point, due to its size and economy, can only support a certain amount of development, and I like that. With our construction company, I could hire a crew and build ten houses a year, only there just isn't the population to buy them.

8 In 2018 there were 30 home sales in

9 Anchor Point. That's a really small market. Currently
10 I'm building one to two houses a year, and that size of
11 development is a perfect fit for me and my family.

l'm proud of what I'm accomplishing and for what I can help contribute to my town. I don't want to build in Homer or anywhere else. I want to

15 live and work in Anchor Point.

At my last build I benefitted from
contributions from at least 20 local Anchor Pointers
employed through local contractors who work year round
and support their families with income they make right
here in our tiny town. Those laborers are the backbone
of our town. Without their year-round work and their
year-round contributions back and our community, our
town would dry up.

I believe my parents are the perfect people to own this property for my neighborhood. They

1 don't agree with that. There are no regulations on

2 anyone else's properties protecting us from our

3 neighbors potentially having junkyards or tarped roofs

4 or the like that we see. Gravel pits are strictly

5 regulated and monitored and required to be reclaimed.

6 All over Anchor Point are properties that

7 my parents have developed and sold, and without a

8 shadow of a doubt, each one has been radically improved

9 at their hand. This parcel is no exception.

Prior to my parents purchasing it, the field behind my house was so littered with stumps and slash you could hardly walk through it. My parents spent over 60 grand to clean it up to the beautiful state it's currently in.

That does not lend to the picture their
opposition tries to paint of them as greedy destroyers
of the land. They have been successful in land
development for 40 years, because they are
exceptionally excellent at it. They are meticulous and
deliberate in their stewardship of the land.

I have all the trust and confidence in the world, not because they are my parents, but because of their proven track record, that whatever areas of

24 this permitted land they do extract gravel from, it

ney 25 will be reclaimed to the highest degree.

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1 bought it because they love it and want to keep it

2 fully intact and want to be able to keep it in the

3 Trimble family for generations. They did not buy this

4 property with plans to develop it, they bought it to

5 keep it. But it's expensive.

6 I would rather see a controlled,

7 small-scale gravel pit that provides needed gravel and

8 jobs to local people and is then reclaimed to the

9 highest standards and be able to stay one large vacant

.o parcel maintained by the Trimble family for generations

11 than I would to see it subdivided. I don't want 27 new

12 neighbors with no regulations to control what they

13 build or do on their new properties.

14 Ironically, my family and the

15 neighborhood who oppose the permit both want the same

16 thing, which is for this beautiful parcel to remain

.7 vacant and to remain one large piece of land. Once a

L8 parcel is subdivided and homes are built, it will be

19 that way forever.

My parents are very interested in keeping property values high. It benefits their real estate business as a whole and benefits their own property investments.

I've heard a number of comments that this permit will lower the surrounding property values. I

The engineer who designed this permit
application testified that for a large pit in this type
for rural area, 10,000 cubic yards is a more realistic
amount of gravel to move a year.

As I stated before, Anchor Point is a small community that can only support a small amount of development. There just isn't the populous to purchase my potential ten houses a year, and there just isn't the populous to purchase 50,000 cubic yards of gravel a

10 year. That's the number that -- the maximum the permit

11 would allow. That's not a realistic extraction amount 12 in our community.

13 I'd also like to address the safety and

14 condition of the beach access road as stated. I do15 walk the road with my kids, and during the summer

16 months there is a lot of traffic and boats and RVs,

17 bikes and walkers and constant vehicle traffic.

18 Wide-load boats drive very slowly, RVs drive very

19 slowly, and with a such a constant flow of vehicles,

20 traffic just moves slowly.

21 Gravel trucks also drive that road all 22 the time delivering gravel to the residents, and I

23 believe as a community we all work really well together

24 to keep everyone safe on a road. So yeah, when I'm

25 walking with my kids, we step off into the ditch and

1 drivers do drive very slowly around us, and we all wave 2 at each other as we do this. And we've worked together 3 to keep everyone safe.

4 Gravel trucks drive no differently than 5 wide-load boats or RVs. And just to be clear, I 6 support the presence of RVs and boats as well as gravel

7 trucks. I believe there is an attainable balance

8 between all of us in the community to keep Anchor Point

9 the quaint town we love, yet also keep the responsible

amount of development that keeps jobs in our community. **COMMISSIONER FOSTER:** Thank you very 11

12 much. Any questions for Ms. Isenhour? Not at this time, thank you. 13

14 **LAUREN ISENHOUR:** Thank you. 15 **COMMISSIONER FOSTER:** Any more 16 testifiers?

17 GINA DEBARDELABEN: You managed to fill up the whole sheet so far. 18

My name is Gina DeBardelaben, I'm with 19 20 McLane Consulting. Our engineering and surveying firm was hired by Beachcomber, LLC to survey the property 22 and prepare the CLUP permit documents and exhibits.

Field work for the permit was completed 24 in May of 2018, and the CLUP application was submitted 25 in June of 2018. Since then -- I mean, that's -- we're

March 25, 2019

1 The code provides these tools that are 2 already in the box that are supposed to be used for

3 buffers or barriers, and that's what an applicant has

4 to choose from at this point, and that's kind of the way the code is written. So, you know, an applicant

6 does their best to pick from those tools that are

7 provided.

8 There's additional information provided 9 regarding site minimization by Geovera, so I don't want

10 to -- I'm not going to talk about that too much, but I

11 do want to talk about noise pollution a little more. 12 Noises can be deceiving. ANSI, MSHW, and

13 OSHA, they all have, like, great charts and comparative

14 data and studies on noise. I'm going to site some

docs, some noise -- some information on noise abatement 16 and some data, and that's all from a U.S. Bureau of

17 Mines report regarding noise abatement for construction

18

A front-end loader, which is our most 19 20 common piece of equipment in a material site, emits

between 85 and 91 decibels depending on the age of the

22 equipment and the material it's moving. It averages

23 about 88 decibels from where the operator sits. 24 As a comparison, a gas lawn mower

25 operates at 100 decibels, and a blow dryer operates at

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1 almost working on a year at this point on this 2 application.

3 The site was previously utilized, and it 4 had a driveway on it and still has a driveway and a

small gravel pad and some berms established.

6 The material site, or the proposed 7 material site parcel has a lot of relief to it. And it 8 would require any type of -- for any type of 9 development some excavation and leveling for access, 10 residential or commercial construction, all of which

11 could have impacts similar to a material site. Just 12 something to keep in mind, that with an unlevel site

13 you always have larger impacts than a level site.

There were a few things brought before --14 15 up in this plethora of written comments and public 16 testimony that I want to speak to. I know that some of these are things that I regularly testify or say at Planning Commission meetings for CLUPs, but I think

19 it's important that the commission hears it and the

public in attendance hear it.

One of them is noise concerns. It's 21 22 unrealistic to think that buffers will or should fully 23 eliminate impacts of noise or visual impacts. The code 24 and the proposed buffers would minimize or reduce

25 visual impacts and noise, and that's the requirement.

1 85 decibels, and an uninsulated dishwasher in your home 2 operates at 70 decibels.

3 Separation distancing and locating noisy

4 equipment behind a barrier are the two top

5 recommended -- recommendations for noise abatement. A

noise barrier, such as a spoils berm, drops the noise

level in a curvilinear rate relative to the distance

8 and the noise of the barrier.

9 But noise separation from a -- separation 10 of distance from a noise drops the impacts in a linear 11 fashion. So for every 10 feet of distance, the noise drops approximately six decibels. 12

So between the curvilinear and the linear 13 14 analysis, a berm in combination with approximately 20 15 feet of separation, drops the decibel levels of a 16 front-end loader to that of a dishwasher. It gives you

17 an idea. 18

Decibels are always something that's a 19 little bit vague and how they drop across air and how barriers affect noise abatement. So I just wanted to

21 bring it a little bit in perspective on what the 22 combination of distance and berms provide.

23 The other thing that's brought up is haul 24 routes. The Anchor River Road and the Old Sterling are

25 state maintained, and those meet what the requirements

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1 of a state road, four feet of road, are. Believe it or2 not, that's what the state requires -- that's what the

3 state has provided, and they meet their standards.

They also -- the Anchor River bridge has

5 a gross to vehicle -- a GVW listed for it. Right now

6 it's listed very low because the bridge is near being

7 condemned or whatnot. It's damaged, and it is slated

8 for replacement in 2020.

9 All users of these roads need to abide by10 DOT requirements for GVW, speed, proper use of lanes,

11 shouldering, et cetera. The health of the Anchor River

12 Road to the borough permit is not -- the health and use

13 of the Anchor River Road is not applicable to the

14 borough permitting process.

DOT's letter regarding line of site,

16 landing length, sweeping, and traffic control permits

17 are all standard to borough road, to DOT access points,

8 and industrial traffic use.

All borough material sites are also

20 required to maintain their borough haul routes, which

21 would be like a borough gravel road, and dust abatement

22 for gravel haul routes. The material sites are

13 required by borough code and by DEC BMPs for material

24 sites.

25

Quantity of extraction is another one

1 Ground water protection. The proposed

2 extraction area is greater than 100 feet from all

3 residential wells, surface wetlands, and flood

4 boundaries as per the borough code. There is no

5 extraction proposed below the table as part of this

6 permit. Extraction will remain two feet above the

7 ground water elevation as per the requirement.

8 If the owner decides they want to try to

9 extract below ground water, there's a whole nother set

10 of requirements that they have to meet and another

11 planning committee meeting.

12 COMMISSIONER FOSTER: Thank you, could

13 you tie this up?

14 GINA DEBARDELABEN: I absolutely am, yep.

15 Really quick, before I offer -- answer

16 questions, Mr. Keenan [sic] has quoted multiple times,

17 at least twice in meetings, something in an e-mail

18 correspondence between Mr. Wall and I about -- and Mr.

19 Wall asks -- he asked about proposing maybe a higher

20 berm. And my response was simply after -- you know,

21 how the vegetation is sparse or some -- there's

22 vegetation in one corner and not all the way across, is

23 we could propose a higher berm, but I'm not sure that

24 makes sense either.

So interpretation of that, of what I had

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4

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1 that comes up. Gravel extraction per year is based on

2 an unknown quantity of material sales. This CLUP

3 application lists 50,000 yards maximum, when in

4 reality, an extraction from a site like this is likely

5 not to exceed 10,000 yards a year.

For perspective, a large borough road representation capital improvement project, which would be a typical 4,000-foot-long gravel road to be improved in this area

9 wouldn't exceed 4,000 cubic yards for that project.

10 Mr. Smith cited a very large project and

cited, you know, 130,000 cubic yards for this wholeproject. That's over eight miles of new road

13 construction. That's a huge project for our borough.

14 It's not relative to a site like this or a project that

5 would be supplied by a material site like this.

So the 50,000 cubic yard maximum is something that we utilize because that's DNR's

L8 threshold for -- determines how material sites are

19 required to report to the state for extraction and the

20 state bonding for reclamation.

So that 50,000 yards, if it's above that,

22 they have different requirements than if it's under.

23 So it's just kind of a -- it's kind of a cap to say

24 that we're not going to be this huge extraction mining

25 site.

1 to say, I guess Mr. Keenan's [sic] interpretation has

2 been maybe skewed and not what the intent of the

3 comment or the e-mail was.

COMMISSIONER FOSTER: Thank you, are

5 there any questions? Yes, Mr. Whitney.

6 **COMMISSIONER WHITNEY:** Yeah, there's been

7 a couple of comments made about a asphalt plant going

8 in there. What's -- any word on that? Any truth to

9 those rumors?

10 **GINA DEBARDELABEN:** No. There's no -- 11 actually as far as I'm aware of, there is no planned

12 sale for gravel from this site at all at this point.

13 COMMISSIONER FOSTER: Ms. Ecklund.

14 COMMISSIONER ECKLUND: Thank you.

15 Through the chair, did you or your firm draft up the

16 map on page 41.70 of our 332-page desk packet?

17 GINA DEBARDELABEN: I might need help

18 finding that.

19 COMMISSIONER ECKLUND: Yeah, 41.70 --

20 GINA DEBARDELABEN: Page 40?

21 COMMISSIONER ECKLUND: -- of 332.

22 GINA DEBARDELABEN: I'm getting close.23 No, that was prepared by Geovera, and that's another

24 surveying firm out of Anchor Point.

COMMISSIONER ECKLUND: Okay, okay. But

1 you may be able to answer the question.

**GINA DEBARDELABEN: Sure.** 2

**COMMISSIONER ECKLUND:** The question I 3

- 4 have is about distance, and the proposed site is how
- 5 many miles from the Sterling Highway? How long of a
- 6 drive is that? Not the Old Sterling Highway that's
- planning to be an exit site, but from the regular
- highway out there. 8

9 GINA DEBARDELABEN: I don't know what 10 that is. And then there's two routes to get to the

Sterling Highway right now. 11

12 **COMMISSIONER ECKLUND: Right.** 

13 GINA DEBARDELABEN: You can't take a

14 loaded truck across --

15 **COMMISSIONER ECKLUND:** The bridge.

GINA DEBARDELABEN: -- the Anchor River 16

17 bridge.

COMMISSIONER ECKLUND: Right, okay. All 18

19 right, thank you.

20 **COMMISSIONER FOSTER:** Any more questions?

21 Ms. Fikes.

**COMMISSIONER FIKES:** So this applicant's 22

proposal is for -- you're saying roughly estimated at

24 10,000 cubic yards, is that your understanding for this

25 permit for this location?

1 the summertimes, which I halted immediately once I

- 2 found out this gravel pit was going to -- was being
- 3 planned. So that pretty much halted my intended use of
- 4 my property that I purchased that I paid quite a bit of 5 money for.

6 Also I'd like to kind of address some of

7 the, I think, misinformation that you have received

from the opposition.

9 One, they say they're a mom and pop, you 10 know, they're just going to take out a few yards here

11 and there. When they were stopped from doing their

12 additional two-and-a-half acre permit, they had a

13 contract with Hilcorp to extract 12,000 yards. And

14 that same 12,000 yards then was -- when they were

15 stopped from doing that, was given to another gravel

16 company, the Schafers, and they did that hauling of

17 12,000 yards to Hilcorp, which is a, you know, longer

18 distance away in just under a week-and-a-half. It took

19 them about nine days.

20 So the information that I think you're

21 getting from the opposition is to paint this thing as

22 kind of a small, no impact.

My property sits exactly at the very top

24 of the hill, and it is 50 feet above the material site.

25 And it's also on the face where there is almost no

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GINA DEBARDELABEN: Well, the permit says

2 less than 50,000 yards. In reality, gravel sales are

3 based on -- excavation is based on gravel sales.

4 10,000 yards is much more appropriate and likely in

5 this neighborhood or this area.

6 **COMMISSIONER FIKES:** And with that

understanding, what would be realistic hours of 7

operation for this particular site? 8

GINA DEBARDELABEN: I don't know, but,

10 you know, 10,000 yards isn't -- you know, that would be

11 over two or three projects, most likely. And maybe a

12 project would be four to six weeks depending on the

13 size, and, you know, the crews -- it depends on what

14 their delivery schedule needs to be.

**COMMISSIONER FIKES:** Okay. Thank you.

**COMMISSIONER FOSTER:** Any other

17 questions? Not at this time, thank you. Any other

18 testifiers?

15

**ELDON OVERSON:** My name is Eldon Overson, 19

20 and I have the piece of property that's on the corner 21 of Danver and Seaward.

22 So I'd like to thank the commissioners

23 that on the July hearing that I think correctly denied

24 the permit. The piece of property that I bought I just

25 recently started framing up a little cabin to use in

1 vegetation. So that 50-foot vegetation buffer and --2 will do no good for me.

3 And also the berm will do absolutely

4 nothing, because I will have a complete line of sight

of the crusher site and most of the excavation, even

with Beachcomber's proposed moving the berm as they go.

7 I will have -- I did submit a picture and

8 kind of a site plan of where my property from -- the

9 picture from my deck of my cabin that I was building,

10 and it showed where the gravel pit was going to be.

11 And a 12-foot berm with no trees in front of me in line

12 of sight from the gravel pit, I will actually be --

13 have a complete line of sight.

So her testimony that the berm will knock 14

15 down the sound, it won't because I will have a direct

16 line of sight. It will not be -- the visual or the

17 noise will not be stopped at my property because of the

18 berm or the 50-foot buffer.

So I would just hope that you would 19

20 consider that and deny their permit again on those

grounds. Thank you. 21

**COMMISSIONER FOSTER:** Are there any

23 questions? Not at this time, thank you.

Is there anybody else who wants to

25 testify at this time?

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1 explained to me what happened. You've got to go to

- 2 Gregg Wieser. I have two properties on Seabury Road.
- 3 I just recently moved to Alaska after visiting for 25
- 4 years, nine different vacations. Been all over the
- 5 state on those vacations, but I did not go to all of
- 6 those locations each and every vacation, or I -- but I
- 7 always came back to Homer and Anchor Point every single

GREGG WIESER: Good evening, my name is

- vacation. 8
- 9 And I fell in love with it, and I said to 10 myself, "One day I'm going to live there." And that
- was my dream starting the very first time I came in 12 1995.
- Some of the things that attracted me most 13 14 to the area are the people and the community, and of
- 15 course all of the different adventurous activities and
- 16 the nature.
- Well, I finally was able to fulfill my 17
- 18 dream, and this past October I purchased my two
- properties, which total a little over 10 acres on 20 Seabury Road, seven-tenths of a mile from this proposed
- 21 gravel site. So I was not included in any mailer or
- 22 anything like that, because as I understand it, it was
- 23 a half a mile, so I missed it by two-tenths of a mile.
- 24 I was actually one property over according to the map I
- 25 saw, the parcel.

- 2 Anchor Point, you've got to go at low tide.
- 3 So my son and I went for his 18th
- 4 birthday over to Anchor Point low tide. I fell in love with the area, and I told my realtor, "You know what?
- 6 I've been in real estate for over 10 years, and I'm
- 7 finally able to retire young, and I'm moving to my
- 8 favorite vacation place. My son is moving to the Air
- 9 Force, I'm free, I can do what I want, and I'm moving
- 10 to Alaska. And I don't have the light pollution, and I
- 11 don't have the sound and the traffic and the horns and
- 12 flaggers on the road. And I can enjoy clean air. And
- 13 then I got bald eagles. And I can walk to the beach
- 14 and not have to worry about getting run over by
- 15 somebody and -- or -- but it's pretty strange that you
- 16 sand the roads here instead of salt. How come?"
- 17 "Oh, to protect the vegetation, to
- 18 protect the wildlife. It doesn't eat up the roads as
- 19 much. You've got to use sand."
- 20 So I see the value, without a doubt, of
- 21 having a gravel pit, of having sand, of having the
- 22 ingredients, as one testifier said. But I think the
- 23 location itself is just -- it's just not in the best
- 24 interest of the community for those who actually have
- 25 invested -- I paid cash. I don't have a mortgage. I

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- But basically I'm located between --
- 2 well, it was a big surprise to me my very first week
- 3 here, Hilcorp with their loud noise and wondering if
- 4 those are the Northern Lights, but it's actually east
- 5 and it was white lights. And that disturbance
- 6 eventually stopped.
- 7 But I'm closer to this proposed site on
- 8 Danver, which would be even more noisy, I would
- 9 imagine, with trucks. But now in this -- listening to
- 10 everybody, I'm also hearing about, you know, crushing,
- 11 and I don't even understand the definition, but it just
- 12 sounds more impactful than just trucks going up and
- 13 down the only recreational area in that part of the
- 14 Kenai Peninsula for five campgrounds and a river with
- 15 salmon and ends at a beach where you have thousands of
- 16 tourists -- God bless you -- thousands of tourists that
- 17 visit, like my son and I did this past July and again
- 18 in August before we purchased the property, or I
- 19 purchased the property. And went down to that beach
- 20 and was able to enjoy low tide, you know, with all of 21 the bald eagles.
- 22 Well, Jean, the Eagle Lady, she's no
- 23 longer around in Homer. The eagles left. So I took a
- 24 few years since my last time in Alaska. When I was in
- 25 Homer I noticed, "Where are all the eagles?" And they

- 1 paid it off on the spot. It was the greatest financial
- 2 achievement of my life. But I didn't think that I'd be 3
- 4 questioning whether I should expand and double the size
- 5 of the place or triple the size of the place or to
- 6 invest in the local business -- in the local Anchor
- Point community or not. And now it's a question of "or
- 8 not," because it was a surprise with Hilcorp, and then
- 9 I understand that stopped.
- But now there's the Chapman school that's 10
- 11 maybe a wishy-washy thing on whether that's going to go
- 12 through or not and it's going to close, and then now
- 13 this. And I'm thinking, geez, all of that is within a
- 14 mile-and-a-half of my new home, and that's not what I
- 15 want.
- So I'm hesitant on reinvesting in my 16
- property, and I'm hesitant on going ahead and starting 17
- 18 up a business in Anchor Point or something on the Spit.
- So I understand the facts, and, you know, 19
- 20 emotional and all that, but if it's not on record, if
- 21 it's not documented, it never happened. So thank you 22 for your time and your consideration.
- 23 And I definitely agree that there's a lot
- 24 of people that maybe are not like me, their first year
- 25 and go all out year round. Maybe they're snow birds

Page 102 Page 104 1 and they don't have the opportunity to speak up and 1 I would like to entertain a motion to 2 they didn't get the notice. I did not. I found out continue until brought back by staff. 2 3 through the grapevine. So I think postponing it until **COMMISSIONER BOKENKO-CARLUCCIO: So** 3 4 they come back, like some of these experts that have 4 moved. COMMISSIONER FOSTER: Is it seconded? 5 been here a while know, would be in the community's 5 6 best interest. 6 COMMISSIONER ABRAHAMSON-BENTZ: Second. 7 7 But thank you for your time. **COMMISSIONER FOSTER:** Is there any **COMMISSIONER FOSTER:** Thank you, Mr. opposition? Yes, Mr. Whitney, or discussion. 8 8 9 Wieser. 9 **COMMISSIONER WHITNEY:** Well, the question **GREGG WIESER:** Yes. 10 10 is are you setting a date certain or --**COMMISSIONER FOSTER:** Any questions? **COMMISSIONER FOSTER:** I said brought back 11 11 12 Is there anybody else who wants to 12 by staff. I figured they'd set the date. **COMMISSIONER WHITNEY:** I would rather see 13 testify? And what I should probably ask is how many 13 14 a date certain, and I would say May 28th, assuming more are we going to have? We might have to take a break. We're going stop this at 11, but hopefully 15 that's our meeting date. before that. But we will continue this. COMMISSIONER FOSTER: I'll check with 16 17 JOSH ELMALEH: I had a question -- or an 17 staff on that. answer to a question if you want it. MR. BEST: That's correct. May 28th is a 18 18 **COMMISSIONER FOSTER:** I don't think right Planning Commission meeting, but it is on a Tuesday. 19 19 **COMMISSIONER FOSTER:** Is that a motion? 20 at this time here. What do you guys --20 21 **COMMISSIONER ECKLUND:** I think he just 21 COMMISSIONER WHITNEY: Well, then I'd 22 wants to respond to how far is the material site from amend -- I would amend the motion to May 28th. 22 the Sterling Highway. 23 **COMMISSIONER VENUTI:** I second that. **COMMISSIONER FOSTER:** Oh, okay. 24 24 **COMMISSIONER FOSTER:** Any discussion? 25 JOSH ELMALEH: There's two routes one --**COMMISSIONER FIKES:** So we're postponing 25

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COMMISSIONER FOSTER: Could you step up
                                                              1 this until May, so --
 1
 2 to the --
                                                                         COMMISSIONER FOSTER: Not postponing,
 3
            JOSH ELMALEH: Sure. My name is Josh --
                                                              3 we're continuing so that -- we're continuing the public
            COMMISSIONER ECKLUND: Specifically along
                                                              4 hearing. It's not even on the table.
 4
   Anchor Point Road. If you turn on Anchor Point Road
                                                              5
                                                                         MR. WALL: Mr. Chairman, if I could add,
 6
   and go to the material site, how far is that?
                                                              6 I have a concern about May 28th in that I had planned
 7
            JOSH ELMALEH: From Anchor Point Road to
                                                                my vacation schedule. I will be here on the 28th, but
   the material site is, like, three-quarters of a mile.
                                                              8 I'll be gone the four weeks prior to that. So I'm
 8
 9
            Now, if you go from where it intersects
                                                              9
                                                                concerned about the continuity in processing the
10 with Old -- from the material site to the New Sterling
                                                                application if we were to have it on that date.
                                                             10
   along the route that you would have to take with a
                                                             11
                                                                         COMMISSIONER FOSTER: So do you have a
   truck is approximately 10 miles. If you take it across
                                                             12
                                                                recommendation for a continuation?
   the bridge, it's one mile. And if you go back to
                                                                         MR. WALL: The April 22nd date would be
                                                             13
14
   Anchor Point, it's between 15 and 18 miles.
                                                             14 my recommendation.
15
            COMMISSIONER ECKLUND: Thank you.
                                                             15
                                                                         COMMISSIONER FOSTER: Yes, Ms. Ecklund.
            COMMISSIONER FOSTER: Well, I'm -- is
                                                                         COMMISSIONER ECKLUND: Well, through the
16
                                                             16
17 there any more?
                                                             17
                                                                chair to staff, based on the applicant's representative
            UNIDENTIFIED SPEAKER: (Indiscernible).
                                                                tonight, they were ready to go forward with their
18
            COMMISSIONER FOSTER: No. you've
                                                             19 discussion tonight. I believe we have all of the
19
   already -- you've already testified.
                                                             20 application materials prepared. I know we're going to
            UNIDENTIFIED SPEAKER: I just wanted
                                                             21 have a lot more probably come in, maybe another 332
21
   (indiscernible).
                                                             22 desk packet by then, which we hope to get a little
22
            COMMISSIONER FOSTER: No, I'm sorry.
                                                             23 earlier. But I don't know that most of the work isn't
23
   You'll have a chance next time.
                                                             24 already done. So take your four-week vacation, and
24
25
            Anybody new or something new?
                                                             25 let's do it on May 28th.
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PL	ANNING COMMISSION		March 25, 2019
	Page 106		Page 108
1	COMMISSIONER FOSTER: Well, we have	,	question is.
	something on the floor right here, do we not? That we	2	
	wanted to move it to the May 22nd and		UNIDENTIFIED SPEAKER: They're voting on
	UNIDENTIFIED SPEAKER: That's what she	3	the motion.
4			UNIDENTIFIED SPEAKER: Okay, so
	said.	5	•
6	MR. WALL: May 28th.	6	UNIDENTIFIED SPEAKER: We're voting on
7	COMMISSIONER FOSTER: I mean April?		the motion, is that did that
8	UNIDENTIFIED SPEAKER: No	8	COMMISSIONER FOSTER: Well, we can cut to
9	(indiscernible).		the voting on the motion, yeah.
10	MR. WALL: No, May 28th.	10	COMMISSIONER BOKENKO-CARLUCCIO: Okay,
11	COMMISSIONER FOSTER: No, May 27 May		SO
	28th? Okay.	12	COMMISSIONER FOSTER: We're supposed to
13	COMMISSIONER BOKENKO-CARLUCCIO: I think		vote to decide whether we will vote. Yeah, that's part
	what she was saying is is that most of the work is		of the
	done, that you should be able to prepare everything	15	UNIDENTIFIED SPEAKER: That's part of it.
16	,	16	COMMISSIONER FOSTER: Yeah.
	meeting.	17	UNIDENTIFIED SPEAKER: Yeah, you have to
18	COMMISSIONER FOSTER: That's why I said		remember these (indiscernible).
	let's bring it back when they bring it back to us, but	19	UNIDENTIFIED SPEAKER: I know
	it sounds like it may be		(indiscernible).
21	UNIDENTIFIED SPEAKER: It's too long a	21	COMMISSIONER FOSTER: Yeah, so the idea
	(indiscernible).		is that when you when we're having a discussion and
23	COMMISSIONER FOSTER: too long a go,		somebody calls for the question, then we have to vote
	yeah.		whether we will stop our discussion and call for the
25	UNIDENTIFIED SPEAKER: Call for the	25	question.
	Page 107		Page 109
1		1	·
	question.	1 2	If we all say yes, then we go for the
2	question.  COMMISSIONER FOSTER: Let's call for the	2	If we all say yes, then we go for the vote. If somebody says you know, if the majority
2	question.  COMMISSIONER FOSTER: Let's call for the question. We have to vote on whether we want to call	2	If we all say yes, then we go for the vote. If somebody says you know, if the majority says no, then we still discuss.
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# VERBATIM TRANSCRIPT & INDEX

**APRIL 8, 2019** 

### KENAI PENINSULA BOROUGH PLANNING COMMISSION

LOCATION

Betty J. Glick Assembly Chambers
George A. Navarre Administration Building
144 North Binkley Street
Soldotna, Alaska 99669

Monday, April 8, 2019 7:45 p.m.

TRANSCRIPT OF PROCEEDINGS - EXCERPT Pages 1 - 7, inclusive

Commissioners Present:

Paulette Bokenko-Carluccio, City of Seldovia Syverine Abrahamson-Bentz, Anchor Point/Ninilchik Jeremy Brantley, Sterling Cindy Ecklund, City of Seward Robert Ernst, Northwest Borough Blair Martin, Kalifornsky Beach Dr. Rick Foster, Southwest Borough Diane Fikes, City of Kenai Virginia Morgan, East Peninsula Franco Venuti, City of Homer Robert Ruffner, Kasilof/Clam Gulch Paul Whitney, City of Soldotna

Staff Present:

Max Best, Planning Director Julie Hindman, Administrative Assistant Holly Montague, Deputy borough Attorney Bruce Wall, Planner Scott Huff, Platting Manager

Transcribed by: Leonard J. DiPaolo, RPR, CRR, CCP

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1	PROCEEDINGS	1	At the last Planning Commission meeting,
	7:44:58 p.m.		we had discussed procedures and the possibility of a
3	CHAIRMAN MARTIN: Good evening, everyone.		continuation, which we were okay with and had talked
_	I'd like to call to order tonight's meeting of the		about a date, April 22nd, and went into the meeting
	Kenai Peninsula Borough Planning Commission for April		with that if that was that worked for us.
	8th, 2019. Roll call, please.	6	At the late hour that it ended, there was
6	·	_	·
7	THE CLERK: Bentz?		a motion to continue to May 28th because a couple of
8	COMMISSIONER ABRAHAMSON-BENTZ: Here.		our opponents had said they really wanted to see it on
9	THE CLERK: Brantley?		May 28th. That gave time for the snow birds to come
10	COMMISSIONER BRANTLEY: Here.		back from Arizona and California, and they really
11	THE CLERK: Carluccio?		needed to testify too.
12	COMMISSIONER BOKENKO-CARLUCCIO: Here.	12	The motion passed unanimously without any
13	THE CLERK: Ecklund?		question to us or finding out whether we were even
14	COMMISSIONER ECKLUND: Here.		going to be in the country at that time, and we're not.
15	THE CLERK: Ernst?		So we're not available for the continuation on May
16	COMMISSIONER ERNST: Here.		28th. We are available on April 22nd, which was kind
17	THE CLERK: Fikes?		,
18	COMMISSIONER FIKES: Here.		May 13th.
19	THE CLERK: Foster?	19	So we're just respectfully requesting
20	COMMISSIONER FOSTER: Present.	20	that we address that issue and try to change that date.
21	THE CLERK: Martin?	21	3 3 3
22	CHAIRMAN MARTIN: Here.	22	vacation.
23	THE CLERK: Morgan?	23	CHAIRMAN MARTIN: Any questions at this
24	COMMISSIONER MORGAN: Here.	24	time?
25	THE CLERK: Ruffner?	25	COMMISSIONER FIKES: I would just like to
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	Page 3		Page 5
1	COMMISSIONER RUFFNER: Here.		point out it wasn't unanimous.
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Page 6 1 adoption, and the discussion of the change would take 2 place at our next meeting. Not -- we don't make a 3 change to the date tonight, we just make a motion to 4 amend after adoption and then put the item on our next 5 meeting agenda for public notice. 6 CHAIRMAN MARTIN: Is now the time to take 7 that motion? **COMMISSIONER ECKLUND:** I move that we 8 9 amend after adoption the date set for the Anchor Point Trumbly [sic] material extraction site to be publically noticed for discussion at our next meeting. 12 **COMMISSIONER FIKES: Second.** 13 CHAIRMAN MARTIN: Mr. Whitney. 14 **COMMISSIONER WHITNEY:** Just a question. Would Mr. Brantley have to recuse himself on this also? 15 CHAIRMAN MARTIN: Mr. Brantley. 16 17 **COMMISSIONER BRANTLEY:** Yes, I would like 18 to recuse myself from this discussion. 19 CHAIRMAN MARTIN: So everybody 20 understands the motion? Is there any objection? 21 Hearing and seeing none, the motion passes unanimously, 22 bringing it up for discussion at our next meeting. 23 7:51:09 24 (End of requested portion) 25 7:58:14 Page 7 1 CERTIFICATE 2 I, LEONARD J. DiPAOLO, Registered Professional 3 Reporter, Certified Realtime Reporter, Certified CART Provider, and Notary Public in and for the State of 5 Alaska, do hereby certify: 6 That the tape recording, CD April 8, 2019 was 7 transcribed under my direction by computer 8 transcription; that the foregoing is a true record of 9 the testimony and proceedings taken at that time to the 10 best of my ability: and that I am not a party to nor 11 have I any interest in the outcome of the action herein 12 contained. 13 IN WITNESS WHEREOF, I have hereunto set my 14 hand and affixed my seal this 25th day 15 of August, 2019. 16 17 18 19 20 21 LEONARD J. DiPAOLO, RPR, CRR, CCP Notary Public for Alaska My Commission Expires: 2-3-2020 22 23 24 #3319 25

LAMMING COMMISSI		T		April 6, 201
	5:19	2:13,14;5:22,23;6:8	issue (1)	6:5
-	bringing (1)		4:20	noticed (1)
[		else (2)		
	6:22	5:3,18	item (2)	6:11
[sic] (1)	brokers (1)	Emmitt (5)	3:16;6:4	
6:10	5:12	3:22,22;5:2,4,7		0
		End (1)	K	
${f A}$	$\mathbf{C}$	6:24		objection (1)
A	_	ended (1)	Kenai (1)	6:20
	California (1)	4:6	2:5	offended (1)
ABRAHAMSON-BENTZ (2)	` ′			
2:8;3:12	4:10	entertain (1)	kind (1)	5:15
addition (1)	call (2)	3:8	4:16	one (2)
3:14	2:4,6	Ernst (2)		5:4,8
nddress (3)	called (1)	2:15,16	$\mathbf{L}$	opponents (2)
3:21;4:20;5:21	3:24	estate (1)		4:8;5:9
	Carluccio (1)	5:12	last (1)	opposition (1)
adoption (3)	2:11	even (1)	4:1	3:14
6:1,4,9		4:13		
agenda (4)	CHAIRMAN (13)		late (1)	order (1)
3:9,18;5:19;6:5	2:3,22;3:7,13,20;	evening (1)	4:6	2:4
agreement (1)	4:23;5:3,6,16;6:6,13,	2:3		out (2)
4:17	16,19	everybody (1)	$\mathbf{M}$	4:13;5:1
amend (3)	change (5)	6:19		1
	4:20,21;5:24;6:1,3	everyone (1)	majority (1)	P
5:25;6:4,9	CLERK (13)	2:3	5:14	-
Anchor (3)				
3:23;5:14;6:9	2:7,9,11,13,15,17,19,	extraction (1)	MARTIN (14)	passed (1)
apologize (1)	21,23,25;3:2,4,6	6:10	2:3,21,22;3:7,13,20;	4:12
5:13	comment (1)	_	4:23;5:3,6,16;6:6,13,	passes (2)
appearing (1)	3:17	$\mathbf{F}$	16,19	3:15;6:21
3:17	Commission (2)		material (1)	pause (1)
	2:5;4:1	fairly (1)	6:10	3:19
appropriate (1)	COMMISSIONER (19)	5:7	May (5)	Peninsula (1)
3:24	2:8,10,12,14,16,18,	family (1)	4:7,9,15,18;5:5	2:5
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# VERBATIM TRANSCRIPT & INDEX

**APRIL 22, 2019** 

### KENAI PENINSULA BOROUGH PLANNING COMMISSION

LOCATION

Betty J. Glick Assembly Chambers
George A. Navarre Administration Building
144 North Binkley Street
Soldotna, Alaska 99669

Monday, April 2, 2019 7:28 p.m.

TRANSCRIPT OF PROCEEDINGS - EXCERPT Pages 1 - 23, inclusive

Commissioners Present:
Paulette Bokenko-Carluccio, City of Seldovia
Jeremy Brantley, Sterling
Cindy Ecklund, City of Seward
Robert Ernst, Northwest Borough
Diane Fikes, City of Kenai
Blair Martin, Kalifornsky Beach
Virginia Morgan, East Peninsula
Robert Ruffner, Kasilof/Clam Gulch
Paul Whitney, City of Soldotna

Staff Present:
Max Best, Planning Director
Julie Hindman, Administrative Assistant
Jordan Reif, Platting Technician
Tom Dearlove, River Center Manager
Bruce Wall, Planner
Scott Huff, Platting Manager

Others Present:
Emmitt Trimble
Mary Trimble
Pete Kinneen
Rick Carlton
Gary Sheridan
Eileen Sheridan
Hans Bilben

Transcribed by: Leonard J. DiPaolo, RPR, CRR, CCP

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PROCEEDINGS

2 7:28:19 p.m.

1

- 3 (This portion not requested)
- 4 7:48:14 p.m.

CHAIRMAN MARTIN: That will bring us to 5 6 I-2 for the consideration of a motion to amend after

7 adoption.

MR. WALL: Yes, Mr. Chairman. This is to 8 9 schedule the continuation of a hearing for a

conditional land use permit for a material site. The

applicant is Beachcomber, LLC. 11 12 At your March 25th meeting the applicant

13 had requested the hearing be continued. He had

14 suggested April 22nd. At the conclusion of the

meeting, the commission had scheduled it for May 28th.

And the borough staff and the commission at that time

17 failed to check with the applicant about his

availability on that date. He has since indicated that

19 he is unavailable, that he will be out of the country,

20 and so the continuation date needs to be rescheduled.

21 CHAIRMAN MARTIN: Okay, thank you. So at

22 this time, how many people have a comment that they are

interested in presenting tonight? All right, first

commenter, please. 24

25

**COMMISSIONER BRANTLEY:** Excuse me.

1 prepared for the March 25th hearing, we were kind of

- 2 looking forward to it. Six days prior to the scheduled
- 3 March 25th hearing, Kasey Baker [sic] personally
- 4 requested a delay or a continuance for mysterious,
- unforeseen circumstances. No reason given. But more
- 6 than likely it was because two of the three
- commissioners who supported the application at the July
- 8 2018 hearing would be excused from the March 25th
- 9 hearing.

10 The delay was requested by the

11 applicants' attorney; the delay was granted by the

12 Planning Commission.

Even more mysterious, at the March 25th 13 14 meeting, here comes Kasey Baker, the attorney, the

applicants, their out-of-town gravel buddies, they all

showed up ready to proceed.

17 Which commissioners does she want to

blame for that one? 18

Postponing. I think she just threw that 19 20 one because it sounded good, but I don't recall of any

postponement that's gone on so far in this process.

That leaves rescheduling. We're here 22

23 today because of a request from the applicants to

24 reschedule, not because of a request from anybody on

25 the commission or anybody that's opposing this. It was

Page 3

Page 2

1 the applicant that requested this reschedule. I don't

2 believe this request came from any gravel-hating

3 commissioner, it came from the applicant.

Yes, Kasey Baker [sic] is correct, there 4

5 have been delays and a request to reschedule. Both

6 were initiated by the applicant and/or his attorney.

7 Kasey Baker [sic] seems to be of the same

8 mindset as the applicant, in the only -- in that the

9 only people with rights are material extraction

10 applicants.

11 I just want to say thank you to all of

12 the commissioners who are not willing to rubber stamp

every application that comes before them. 13

14 Thank you to those of you who realize

15 that material site -- a material site that is

16 improperly conditioned can have long-lasting negative

17 effects to families, neighborhoods, and communities.

18 Thank you to all of those who insist that an

19 application is accurate and that all conditions and all

20 standards are met before accepting or approving any 21 permit.

22 The entire process is unfortunately

23 stacked against neighboring property owners and in

24 favor of the applicants, but there are protections

25 spelled out in the code, and it's the job of this

1 Before we start, I need to recuse myself from this.

CHAIRMAN MARTIN: So noted and ordered. 2 3 HANS BILBEN: Thank you to the chair and

4 the commissioners for allowing us to discuss this.

In your packets for tonight you have 19 5

6 or 20 letters from Anchor Point residents who are

7 opposed to the rescheduling of the Planning Commission

8 hearing to any date prior to the current scheduled time

9 on May 28th.

The justification given for the 10

11 continuance to May 28th was to allow neighboring

12 property owners who are not available prior to that

13 time an opportunity to arrange their schedules

14 accordingly in order to give in-person testimony at the hearing. 15

As you can see in the letters that were 16 17 submitted, several neighbors have now made their travel

arrangements and will be here by May 28th. 18 You also have a letter in your packet 19

20 from a Kasey Baker [sic] who is the applicant's former

attorney. In her letter she talks about commissioners who are guilty of delaying, postponing, or rescheduling

23 the application process because they just don't like 24 gravel.

Let's talk about delaying. We were all

25

- 1 Planning Commission to ensure that those protections
- 2 are afforded to neighboring property owners, even if it
- 3 means denying a permit at some time -- point in time.
- 4 This hearing should remain on the
- 5 schedule for the May 28th date, and if the applicant
- 6 can't find a way to break free from his busy schedule,
- 7 then it should be moved to June. May 13th will not
- 8 work for several neighboring property owners who have
- 9 made travel plans that coincide with the Planning
- 10 Commission's March 25th decision, and that was to hold 11 it on May 28th.
- 12 Additionally, on the -- the applicant
- 13 will likely be pushing for the May 13th Planning
- 14 Commission hearing. At that hearing we will have
- neither a planning director or a planner. So who is
- going to be here to answer technical or procedural
- questions when the commission has questions or when the
- opponents or the applicant have guestions? So the May
- 13th date does not work. 19
- 20 This hearing should either be May 28th --
- 21 somebody suggested June of 2050, I'm kind of with that
- 22 one, too, but I don't think we'll go that far. But
- that's all I have, thank you.
- **CHAIRMAN MARTIN:** Are there any 24
- 25 questions? None at this time. Next, please.

1 those guys available for decisions that might be

- 2 upcoming like this one, thanks.
- CHAIRMAN MARTIN: Thank you. Next 3
- 4 testifier, please.

5 EMMITT TRIMBLE: I'm Emmitt Trimble, the

- 6 applicant from Anchor Point.
- 7 We really wanted this to be done back in
- July when all of these people who are going to be 8
- 9 coming this summer were here. Everyone had a fair
- opportunity to testify at that original public hearing. 10
- We wanted it to happen in February. 11
- 12 There were scheduling problems for staff, so there were
- reasons given to us that we had to move along. 13
- 14 So on the March 25th, I believe it was,
- 15 meeting when we came, we had requested -- the attorney
- had requested postponement, and that wasn't possible.
- 17 Right away immediately we received a
- notice from the staff that that was not possible, but 18
- what could happen would be a continuation.
- 20 And so when we came, we were prepared
- 21 that night to go through with the process of the public
- 22 hearing.
- 23 We met prior to the meeting with planning
- 24 staff, Mr. Best and Mr. Wall, and the acting chairman,
- 25 Dr. Foster. They'd made some changes to procedures,

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Page 8

- ILENE SHERIDAN: I'm Ilene Sheridan, and
- 2 I live right in the area there. I can't give you --
- 3 it's 32 -- what's our address? 32860 Seabury Court,
- 4 and that's -- we're secondary to this area, but we're
- 5 still within that half mile, and I'm already getting a
- 6 little dust in our homes from this.
- 7 We are wishing that you would wait to not
- 8 change the date to the 20 -- any earlier or later --
- 9 that May 28th is the date that we've planned on, that
- 10 we've been working towards, and we appreciate what
- 11 you've all done for us. Thank you.
- 12
  - **CHAIRMAN MARTIN: Next.**
- LYNN WHITMORE: My name is Lynn Whitmore, 13
- 14 and I live next door to the proposed gravel pit.
- And when we set the schedule for May 15
- 16 28th, I made business plans for the times prior to
- 17 that, and those are obligations I'd like to keep. And
- to have this thing keep moving and keep moving, it
- 19 makes it really difficult for any kind of planning if
- 20 you're still doing business.
- 21 And even though we don't always agree 22 with what the planning department has to say about this
- 23 whole thing, anything that we do in this approval
- 24 process, it's going to affect them down the line. So
- 25 it seems just to make sense to have one or both of

- 1 and they wanted us to be aware of them.
- And we listened to that and went away 3 from that meeting of how things were going to go.
- 4 Regarding scheduling, is that all of the testimony
- would be allowed, and at the end of public testimony,
- that they would ask for a continuation, and that that
- would be the end of the public testimony. 7
- And that starting on April 22nd, which 8
- 9 was the date that was presented by staff and Dr.
- Foster, that it would begin with our rebuttal. And all
- of that sounded fine to us, and so we agreed to that.
- 12 As often happens at 11 o'clock when
- 13 everybody is ready to go home, and after lots and lots
- 14 of redundant testimony, a motion was made to continue. 15 But during the meeting, individual testifiers were told
- 16 that they would be able to testify again. And that
- 17 certainly wasn't our understanding.
- And so I think at least two people said, 18
- 19 "Well, we'll hold what we've got to say until the next
- 20 meeting," for whatever reason. So obviously it wasn't
- 21 going to start with our rebuttal at the April 22nd 22 meeting. Okay, that's fine.
- 23 Then Mr. Foster, as he had said he would
- 24 do, requested a motion for continuation, and that
- 25 happened. And someone said, "Well, what day?" And

Page 10 Page 12 1 though we had talked about April 22nd, and that wasn't 1 the same as I did tonight. 2 something we proposed, it was something that staff 2 EMMITT TRIMBLE: Yes, I did. 3 and -- proposed, and it was acceptable to us. **COMMISSIONER RUFFNER:** Yeah, so I guess 3 4 what I would like to know from you is if -- you know, 4 But during testimony people were saying, 5 "Since this is going to be continued, I won't give my none of us have talked to each other, so we don't 6 testimony tonight, I'll give it later. And we would know -- we're being pretty careful on this case about 7 like to see this until at least May 28th so that the 7 making sure we follow the rules. snow birds can be here." 8 EMMITT TRIMBLE: Uh-huh. 8 9 So those are people who don't live here, 9 COMMISSIONER RUFFNER: But just if the 10 but they are people who were here in July in the discussion comes up about a date later than the 28th, 11 original hearing, and they have had a year to testify are you going to be here in June? EMMITT TRIMBLE: That's not acceptable to 12 in writing, telephonically, many, many opportunities. 12 So someone said, "Well, let's make it May 13 13 me. 14 28th," because Dr. Foster said we would leave that to 14 COMMISSIONER RUFFNER: Yes, so you'd 15 staff, and that's where the April 22nd we supposed 15 rather that not happen? would come from. It didn't happen. EMMITT TRIMBLE: No, I'd rather that not 16 17 Someone said, "I move that it's the 28th, 17 happen. This has gone far enough. 18 because that's what these people said they want for the **COMMISSIONER RUFFNER: Right. I clearly** 18 snow birds to be able to get here." I thought that was 19 get that perspective from you, but I just want to know not a really valid reason for doing that. 20 if you're going to be here or not. 21 That was the vote. Two people voted no 21 EMMITT TRIMBLE: As far as I know, I'll

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Page 13

**COMMISSIONER RUFFNER:** Right. Okay, that

1 know where the conspiracy theories have come of out of 2 country. Yeah, we have a planned vacation, not out of 3 country, out of state. And the next day we talked to staff and 5 said, "We're not going to be here on that date, you

At the end of that we had no place other

know, we were -- we had agreed on the 22nd." 7 "Well, we can't do anything until the 8 next meeting. You'll have to come and request a 9 change."

22 and everybody else voted yes, and that was it.

24 than to stand up and interrupt the meeting to say,

25 "We're not going to be here on that date." And I don't

Okay, so we made the trip up here and we 10 11 requested that. "No, we can't address that tonight.

12 You've got to come back two weeks later."

So none of these delays were something we 13 14 wanted. We should have had the permit in July. So we 15 won't be here on May 28th. We will be here on May

16 13th. And it seems like staff will be here also. So

17 that would be acceptable to us in case someone had any

18 concern about whether the applicant would be here or 19 not, thank you.

20 CHAIRMAN MARTIN: Is there anyone else in 21 the audience? Seeing none, we'll continue the -- we

22 have a question for Mr. Trimble. 23 EMMITT TRIMBLE: Yes. sir.

**COMMISSIONER RUFFNER:** Through the chair. 24

25 Thanks, Emmitt. So, I mean, you heard the testimony

EMMITT TRIMBLE: It's just on that -- we

2 were going to be gone for a week, and that May 28th

22 be here in June, yeah. Yeah, the season is here, we're

3 happened to be smack in the middle of that. Nobody

4 asked me.

working.

25 was the --

24

5 **COMMISSIONER RUFFNER:** Right, yeah, I got 6 that part.

7 EMMITT TRIMBLE: I could have said that

earlier. 8

9 COMMISSIONER RUFFNER: I got that you're

going to be here on May 13th. 10

11 **EMMITT TRIMBLE:** Yes.

**COMMISSIONER RUFFNER:** Okay, and that's 12

13 your preference?

**EMMITT TRIMBLE:** Yes. 14

**COMMISSIONER RUFFNER:** Yeah, okay, I got

16 it.

15

17

**EMMITT TRIMBLE:** Thank you.

CHAIRMAN MARTIN: Thank you. Discussion 18

19 on the date? Ms. Ecklund? Did you miss your chance to

20 talk?

UNIDENTIFIED SPEAKER: He did. I don't 21

22 think you closed it.

23 GARY SHERIDAN: Thank you, Mr. Chairman.

24 I'm Gary Sheridan --

COMMISSIONER BOKENKO-CARLUCCIO: Hit the

25

1 button.

- 2 GARY SHERIDAN: I'm Gary Sheridan from
- 3 Anchor Point. And I just want a note of clarification
- 4 about the dates that are in the staff report that was
- 5 handed out to us.
- 6 And I just heard the testimony saying
- 7 that it appears that May 13th would be acceptable to
- 8 everybody, and I'd be concerned about that because it
- 9 says that Max Best, planning director, and Bruce Wall,
- 10 planner, will both be unable to attend the meeting.
- And for the efficiency of the whole
- 12 process we're here, I think both of those gentlemen
- 13 have a real significant say in clarification of some of
- 14 the points that will probably come up in some of the
- 15 deliberations, thank you.
- 16 CHAIRMAN MARTIN: Thank you. Please
- 17 state your name and address for the record.
- 18 PETE KINNEEN: I just came by to address
- 19 the motion for reconsideration.
- 20 CHAIRMAN MARTIN: We need your name and
- 21 address on the microphone.
- 22 PETE KINNEEN: Pete Kinneen in Anchor
- 23 Point. And I just wanted to express concern about the
- 24 constant -- it's the applicant, actually, that is
- ${\tt 25}\,$  pushing the dates back and forth, it's nobody else.

- 1 they are not going to be here that date. So could we
- 2 get those two questions answered?
- 3 CHAIRMAN MARTIN: I'm sure that will come
- 4 up in discussion.
- 5 **RICK CARLTON:** Thanks.
- 6 CHAIRMAN MARTIN: Thank you. Anyone
- 7 else? Last call. I'll close public comment, bring it
- 8 to the commission for discussion.
- 9 Do we need a motion to get this ball
- 10 rolling? Ms. Ecklund.
- 11 COMMISSIONER ECKLUND: Do we make a
- 12 motion to consider a motion, is that the --
- 13 UNIDENTIFIED SPEAKER: You have to amend
- 14 the motion.
- 15 COMMISSIONER ECKLUND: Okay. I move that
- 16 we consider a motion to amend after adoption of the
- 17 hearing continuance date for a conditional land use
- 18 permit application for material extraction by the
- 19 applicant Beachcomber, LLC.
- 20 COMMISSIONER RUFFNER: Second.
- 21 CHAIRMAN MARTIN: Now we can discuss it.
- 22 Ms. Ecklund.
- 23 COMMISSIONER ECKLUND: Yeah, my question
- 24 was already asked by the public. The dates in our
- 25 packet lists reasons why April 22nd is not an option

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Page 16

- And so I'd like to weigh in on the date
- 2 being as we set it, the 28th of next month. And if
- 3 that's not available -- I mean, it is available, but it
- 4 would either be May 28th or a following date for the
- 5 reasons that I think some of the other people have
- 6 already covered. So I just wanted to weigh in on that,
- 7 thank you.
- 8 CHAIRMAN MARTIN: Thank you. Next
- 9 person. Was there somebody else?
- 10 RICK CARLTON: Yeah, my name is Rick
- 11 Carlton. I'm from Anchor Point also.
- 12 CHAIRMAN MARTIN: And your address.
- 13 RICK CARLTON: And I pretty much just
- 14 have a question, couple questions, actually. We've
- 15 heard some conflicting testimonies, or things that were
- 16 said here, and I just would kind of like a
- 17 clarification.
- One of which, why would the applicant
- 19 have not said something at that meeting that he wasn't
- 20 going to be here when it was passed and approved that
- 21 they were going to move the meeting to the 28th?
- 22 That's my first question.
- And the other question was, when are Mr.
- 24 Best and Mr. Wall going to actually be here? I've
- 25 heard that they are not going to be here this date and

- because public notice would not have been able to be
   provided.
- 3 May 13th, neither Mr. Best or Mr. Wall
- 4 will be able to attend the meeting, is that correct?
- 5 MR. WALL: That's correct. We will both
- 6 be out of town on that date.
- 7 COMMISSIONER ECKLUND: Okay. And on May
- 8 28th, the applicant will not be available; June 10th,
- 9 Mr. Best won't be available; and June 24th, Mr. Wall
- 10 won't be available.
- That moves it into July when, I believe,
- 12 the borough attorney, who has been handling this
- 13 primarily, will no longer be with the borough. So
- 14 we're just going to have to pick the least worst date
- 15 it looks like.
- 16 CHAIRMAN MARTIN: Ms. Ecklund stated --
- 17 Mr. Wall.
- 18 MR. WALL: Mr. Chairman, if I could.
- 19 CHAIRMAN MARTIN: Please.
- MR. WALL: There is no reason for Mr.
- 21 Best and myself both to be here. So we feel that
- 22 either of those dates in June would work.23 CHAIRMAN MARTIN: Thank you. Ms. Fikes.
- 24 COMMISSIONER FIKES: Do we have an
- 25 obligation to take an action, or can we take no action?

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1 What are our options?

2 CHAIRMAN MARTIN: Mr. Ruffner.

**COMMISSIONER RUFFNER:** Thank you, Mr. 3

4 Chair. Yeah, no, we could leave it as scheduled on the

5 28th. So the motion is that we take this up. And so

6 unless somebody (indiscernible) that they are date

7 specific, you know, that's where we stand procedurally,

I believe. 8

9 So it is possible, but I think, you know, 10 referencing the dates of who is here and who is not 11 here and the fact that the applicant is not here is one

12 of those things we have to consider.

CHAIRMAN MARTIN: Ms. Carluccio. 13

COMMISSIONER BOKENKO-CARLUCCIO: Well, I 14

15 think that the applicant should be here on the day that

16 we discuss his application. Normally when we get down

17 to this, there is some give and take with the applicant

18 at that time when it comes to some requirements we

19 want. And it's going to be kind of hard to have that

20 give and take if he's not here.

21 So I think that we should consider moving

22 it forward, even though I know he didn't want us to, he 23 wanted us to do it on the 13th. Since neither Max Best

24 nor Bruce Wall are here, I think that it would be -- it

25 wouldn't be in our best interest to discuss it at that

1 COMMISSIONER WHITNEY: If it is moved to

2 the June 10th date, would there be public testimony

3 allowed during that hearing?

4 CHAIRMAN MARTIN: Yes.

MR. WALL: We did announce at the last

6 meeting that we would allow additional public

7 testimony.

5

8

20

**COMMISSIONER WHITNEY:** Thank you.

9 **COMMISSIONER FIKES:** Is there anyone from

administration that could step in for Max or Bruce in 10

their absence? 11

12 MR. WALL: Marcus Mueller will be here at

13 that meeting.

**CHAIRMAN MARTIN:** I think the question 14

15 was the May 13th meeting? Okay. And what -- you guys,

16 you feel that Mr. Mueller could fill in in your stead?

17 MR. WALL: He's the land management

18 officer. He deals with borough lands. He's not

19 familiar with the material site ordinance.

CHAIRMAN MARTIN: Thank you. Further

21 discussion on the amendment, June 10th? Is there any

22 opposition to the motion to amend? Seeing none, that

23 passes unanimously. Therefore the consideration is set

24 for June 10th.

25 UNIDENTIFIED SPEAKER: Do we need to vote

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1 one more time on that? (Whispered discussion - indiscernible)

3 CHAIRMAN MARTIN: Mr. Best.

MR. BEST: Thank you, Mr. Chairman. The 4

5 original motion was to amend the date, is that what

6 your motion was?

7 CHAIRMAN MARTIN: So we amend the date.

8 Now we approve the --

9 **COMMISSIONER RUFFNER:** So the first

10 motion was consideration of a motion to amend after

11 adoption kind of just as written in the staff packet.

12 And so that motion was made, and then I made an

13 amendment to set a specific date to that.

UNIDENTIFIED SPEAKER: Now you need to 14

15 vote on that main motion.

COMMISSIONER RUFFNER: Yeah, that's what 16

17 I thought. And I think the roll call.

CHAIRMAN MARTIN: Roll call, please. 18

THE CLERK: This was for a motion to 19

20 amend a hearing date after adoption for a conditional

21 land use permit for a material site for the applicant

22 Beachcomber, LLC amended to a June 10th hearing date.

23 Ernst?

**COMMISSIONER ERNST:** Yes. 24

THE CLERK: Whitney? 25

1 time. They're our experts on this, and we need at 2 least one of them.

CHAIRMAN MARTIN: Mr. Ruffner. 3

**COMMISSIONER RUFFNER:** Thank you, Mr.

5 Chair. So, I mean, I think we all recognize we're in a

6 little bit of a pickle.

7 I wasn't here at the last meeting when

8 the date was set, so, you know, I'm trying to take in

9 everything that I've heard to decide when the best time

10 to be -- you know, typically what I recall with other 11 applications that come in and the applicant requests to

12 postpone or stuff, we generally honor that. But at the

13 same time, we've already -- we've also made a statement

14 as to -- we were scheduled on May 28th, and so that

puts the other side at -- you know, feeling like they

16 have been disenfranchised by moving the date again.

So I think my preference would be to hold 17 18 it on May 13th, but for the fact that both the director

19 and the planner that have handled this are not here.

20 I'm going to move to amend the motion to set the date 21 for June 10th.

22 COMMISSIONER BOKENKO-CARLUCCIO: I'II 23 second it.

CHAIRMAN MARTIN: Discussion on the 24 25 amendment? Mr. Whitney.

```
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 1
            COMMISSIONER WHITNEY: Yes.
            THE CLERK: Ecklund?
 2
            COMMISSIONER ECKLUND: Yes.
 3
 4
            THE CLERK: Carluccio?
            COMMISSIONER BOKENKO-CARLUCCIO: Yes.
 5
 6
            THE CLERK: Ruffner?
            COMMISSIONER RUFFNER: Yes.
 7
            THE CLERK: Fikes?
 8
 9
            COMMISSIONER FIKES: Yes.
10
            THE CLERK: Morgan?
            COMMISSIONER MORGAN: Yes.
11
12
            THE CLERK: Martin?
13
            CHAIRMAN MARTIN: Yes.
            THE CLERK: Unanimous.
14
            CHAIRMAN MARTIN: Motion passes
15
16 unanimously. I want to thank everyone for coming up
17 here again. I'll see you on June 10th.
   (End of requested portion)
19 8:16:19
20 (This portion not transcribed)
21 8:24:04
22
23
24
25
                                                    Page 23
 1
                           CERTIFICATE
 2
        I, LEONARD J. DiPAOLO, Registered Professional
 3
   Reporter, Certified Realtime Reporter, Certified CART
   Provider, and Notary Public in and for the State of
 5
    Alaska, do hereby certify:
 6
        That the tape recording, CD April 22, 2019 was
 7
    transcribed under my direction by computer
 8
   transcription; that the foregoing is a true record of
 9
    the testimony and proceedings taken at that time to the
   best of my ability; and that I am not a party to nor
10
11
   have I any interest in the outcome of the action herein
12
    contained.
13
        IN WITNESS WHEREOF, I have hereunto set my
14
   hand and affixed my seal this 25th day
15
    of August, 2019.
16
17
18
19
20
21
22
                        LEONARD J. DiPAOLO, RPR, CRR, CCP
Notary Public for Alaska
My Commission Expires: 2-3-2020
23
24
    #3319
25
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# VERBATIM TRANSCRIPT & INDEX

**JUNE 10, 2019** 

### KENAI PENINSULA BOROUGH PLANNING COMMISSION

## LOCATION

Betty J. Glick Assembly Chambers
George A. Navarre Administration Building
144 North Binkley Street
Soldotna, Alaska 99669

Monday, June 10, 2019 7:30 p.m.

TRANSCRIPT OF PROCEEDINGS - EXCERPT Pages 1 - 172, inclusive

# Commissioners Present:

Paulette Bokenko-Carluccio, City of Seldovia Syverine Abrahamson-Bentz, Anchor Point/Ninilchik Jeremy Brantley, Sterling Cindy Ecklund, City of Seward Robert Ernst, Northwest Borough Dr. Rick Foster, Southwest Borough Diane Fikes, City of Kenai Blair Martin, Kalifornsky Beach Franco Venuti, City of Homer Paul Whitney, City of Soldotna

# Staff Present:

Julie Hindman, Administrative Assistant Jordan Reif, Platting Technician Dan Conetta, Land Management Agent Charlie Pierce, Kenai Peninsula Borough Mayor Bruce Wall, Planner Scott Huff, Platting Manager

Emmitt Trimble
Mary Trimble
Stacey Stone
Paul Morino
Judy Aaron
Linda Bruce

Others Present:

Linda Bruce
Mark Claypool
Christina Elmaleh
Teresa Jacobson
Pete Kinneen
Lynn Whitmore

Allison Trimble Paparoa Gary Sheridan

Richard Carlton

	Page 2	Page 4
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Josh Elmaleh	1 was conducted on March 25th and continued to this date. 2 Excerpts from the hearing officer's 3 decision is included in the staff report, and copies of 4 the decision is contained in Volume 2 of your packet 5 beginning on page 2. 6 All of these other page references that 7 I'm going to give you are in Volume 1. And because 8 this is a continuation of the March meeting, there is 9 not a new staff report done. The staff report from the 10 March meeting begins on page 222 of Volume 1. 11 The resolution beginning on page 77 has 12 been updated to reflect today's meeting. The draft 13 resolution contains staff recommended buffers. Those 14 buffers are illustrated on a map on page 238. Staff is 15 recommending different buffers than what is shown on 16 the applicant's site plan and different from the 17 staff's recommendation in July. 18 On page 18 of your packet hang on, 19 nope, forget that last reference. 20 A waiver is being requested for the 21 300-foot processing distance requirement from the 22 property line. Staff does not recommend approval of 23 the processing distance waiver request. There is room 24 elsewhere on the property for processing that meets the 25 300-foot setback requirement. The draft findings in
	Page 3	Page 5
1	PROCEEDINGS	1 the resolution support the denial of the waiver.

PROCEEDINGS

2 7:28:15 p.m.

3 (This portion not requested)

4 7:32: 35 p.m.

CHAIRMAN MARTIN: That brings us to item 5

6 F-3, continuation of the March 25th, 2019 public

hearing for the CLP in the Anchor Point area. Staff. 7

**COMMISSIONER BRANTLEY:** May 1? 8 9

CHAIRMAN MARTIN: Yeah, please.

**COMMISSIONER BRANTLEY:** I just wanted to 10

remind the commission that I've recused myself from 12 this.

CHAIRMAN MARTIN: So noted. Whenever 13 14 you're ready, Mr. Wall.

**MR. WALL:** Thank you, Mr. Chairman.

This is an application for a conditional 16

17 land use permit for a material site in the Anchor Point

area. It is located at 74185 Anchor Point Road. Parcel

19 No. Is 169-010-67. The applicant is Beachcomber, LLC.

20 This application was heard by the

21 Planning Commission on July 16th, 2018 where the

22 application was denied approval. This decision was

23 appealed and was reviewed by a hearing officer.

24 The hearing officer has remanded the

25 application to the Planning Commission where a hearing

1 the resolution support the denial of the waiver.

Julie has provided the commission members

3 with an index for where other items are located in the

4 packet. However, if you have difficulty finding the

5 document during the meeting, feel free to ask me to

6 help you locate it. It is quite a large volume, so I

understand that it's cumbersome to get through.

The new comments that have come in since 8

9 the March meeting begin on page 84. You also have

10 several letters in your desk packet, including a letter

11 from an adjacent property owner requesting that his

12 previous objections to the proposal be disregarded.

There are also two letters on your desk

14 that came in after the desk packet was published. The

15 Planning Commission -- or actually make that -- I think

16 it's three letters that's come in since the desk packet

17 was prepared.

The Planning Commission should review the 18

19 application, site plan, staff report, and comments

20 received and determine if the mandatory conditions

21 contained in KPB 21.29.050 will be met.

The planning department recommends that

23 the Planning Commission deny the processing distance

24 waiver request, approve the conditional land use permit

25 with listed conditions, and adopt the findings of fact

15

22

13

PLANNING COMMISSION June 10, 2019 Page 6 Page 8 1 subject to the requirements contained in the staff 1 wondering if the change in the height requirements is 2 report. And that's the end of my report. 2 different than the presentation that we had at the --CHAIRMAN MARTIN: Thank you. Before I 3 the recommendations we had at the March 25th meeting? 3 4 open public comment, I'll read the rules by which these 4 If so, that's a change to the process. 5 hearings will be conducted. MR. WALL: The staff recommendation has 6 Anyone wishing to testify must wait for 6 remained the same from the March 25th meeting. One of 7 recognition by the chair and state their name and the neighbors has proposed alternate buffers, and maybe 8 address for the record at the microphone provided for that's what you're thinking of. But the staff 9 public comment. 9 recommendation has not changed from the March meeting. Each speaker is limited to five minutes **COMMISSIONER WHITNEY:** Well, I still have 10 10 11 unless they have a prepared statement, in which case 11 that objection. 12 they may request additional time. All questions will 12 CHAIRMAN MARTIN: Thank you. Ms. be directed to the chair. All questions and comments 13 Carluccio. COMMISSIONER BOKENKO-CARLUCCIO: Yes. I 14 will be kept to the subject at hand and shall not deal 14 with personalities. 15 wouldn't support that either. Because one of the other 15 The public shall maintain decorum at all 16 things that was brought up at the last meeting was that 16 17 times and treat testifiers with respect. No applause 17 there would be a number of people here tonight who were or verbal outbursts will be allowed. not in residence at that time, and they have no idea And the hearing procedure -- well, the 19 what was testified or not testified. And so I think 19 20 chair introduces the agenda item, like I just did; 20 that telling them that they couldn't repeat something 21 staff presents a report and a recommendation; and that they don't even know about is, you know, beyond 22 presentation by the applicant and their what we should do. 22 representatives; and then followed by testimony by 23 **CHAIRMAN MARTIN:** Any other discussion? 24 members of the public. 24 Roll call, please. 25 25 THE CLERK: The motion was to limit Then we go to response by staff and

> Page 7 Page 9

1 testimony that was given and an opportunity for the 2 commission to ask questions of the staff, rebuttal by 3 the applicant. The applicant can rebut evidence or 4 testimony but should not present new testimony or 5 evidence. 6 The person -- the chairperson closes the 7 hearing and then entertains a motion. The commission

deliberates and makes a decision. 8 9 So I think Mr. Venuti has a comment. **COMMISSIONER VENUTI: Mr. Chair, I would** 10

11 like to make a motion that we limit testimony tonight 12 to new information rather than rehashing all the

13 information we received already.

**COMMISSIONER FOSTER:** I'll second that. 14 CHAIRMAN MARTIN: Discussion? Mr. 15

16 Whitney. **COMMISSIONER WHITNEY:** Yeah, I would 17 18 object to that. At the last meetings and in previous 19 meetings, everyone who has testified was told they 20 would be able to testify again at the next hearing, 21 being this particular one here, with no limitations or 22 curtailment of their testimony. So they are being 23 denied something that basically they walked out of here

24 with a promise that they would be able to do. 25

And I have a question of staff. I'm

1 testimony to new information only.

Foster? 2

6

**COMMISSIONER FOSTER:** No. 3

THE CLERK: Venuti? 4

**COMMISSIONER VENUTI: No.** 5

THE CLERK: Brantley -- sorry. Ernst?

**COMMISSIONER ERNST:** No. 7

THE CLERK: Whitney? 8

9 **COMMISSIONER WHITNEY:** No.

THE CLERK: Carluccio? 10

**COMMISSIONER BOKENKO-CARLUCCIO: No.** 11

THE CLERK: Fikes? 12

**COMMISSIONER FIKES: No.** 13

THE CLERK: Bentz? 14

COMMISSIONER ABRAHAMSON-BENTZ: No. 15

THE CLERK: Ecklund? 16

COMMISSIONER ECKLUND: No. 17

THE CLERK: Martin? 18 **CHAIRMAN MARTIN:** No. 19 20 THE CLERK: Unanimous.

CHAIRMAN MARTIN: Thank you. So at this 21

22 time I will open public comment. Please state your

23 name and address at the microphone provided, and sign

24 in as well. And push the button at the bottom of the

25 microphone to get it started.

Page 13

Page 10

**EMMITT TRIMBLE:** My name is Emmitt 1

2 Trimble --

3 **CHAIRMAN MARTIN:** Hit the mic, please.

4 **EMMITT TRIMBLE:** My name is Emmitt

Trimble. I live at P.O. Box 193, Anchor Point. I

personally will be pretty brief because I've lost my

7 voice.

This is our attorney of record, Stacey 8

9 Stone, and we have a video that we hope to be able to

play for you that unfortunately I know that it's hard

11 for you folks to get down and take a look at sites that

12 you're talking about.

So you've looked at lots of pictures, and 13 14 we just have a little video that may be helpful when

15 we're having a discussion about things later on.

I personally would like to leave you just 16

17 with a couple of thoughts, phrases that are very

relevant. 18

Substantial evidence; findings of fact. 19

20 Like Sergeant Friday said in Dragnet many years ago,

"Just the facts, ma'am."

STACEY STONE: Thank you, my name is 22

23 Stacey Stone. I'm an attorney at Holmes, Weddle &

24 Barcott at 701 West 8th Avenue, Suite 700 in Anchorage,

25 Alaska, 99501.

1 specific conditions. If everyone checks -- if the

2 applicant checks all of the boxes that are set forth

3 within the code, which indeed my client has done, then

4 it's up to this commission to look and see if there are

appropriate conditions that need to be placed, and if

6 there are appropriate conditions, then they need to be

instituted and then the permit needs to be approved

unless it's lacking. 8

9 And we maintain that the permit -- every

10 box has been checked. There are appropriate conditions

11 that have been set forth, and therefore tonight this

12 commission should approve the permit for the

13 conditional land use.

14 **CHAIRMAN MARTIN:** Thank you. Are there

15 any questions from commissioners?

**EMMITT TRIMBLE:** Mr. Chairman? 16

17 CHAIRMAN MARTIN: Yes, sir.

EMMITT TRIMBLE: If we could, with your 18

19 permission, the video that we would like to play. And

20 if the sound isn't working, my daughter who took the

21 video will narrate it for you. And I'm done, with your

permission. 22

CHAIRMAN MARTIN: Yes, sir.

24 (Whispered discussion off the record)

25 MR. WALL: Mr. Chairman, while that's

Page 11

1 coming up -- never mind, it's up. So I'll --

(Whispered discussion off the record)

3 (Video played - not transcribed)

4 **COMMISSIONER ECKLUND:** Mr. Chairman?

5 CHAIRMAN MARTIN: Yes? Could you pause,

6 please? Ms. Ecklund.

**COMMISSIONER ECKLUND:** Yes, excuse me.

When you say, "Looking across," could you say which

9 direction you're looking, north, east, west -- I mean,

you're saying --10

**ALLISON TRIMBLE PAPAROA: Northwest. So** 

12 kind of from the Danver side, like if you're up in the

13 upper portion -- maybe you can help clarify.

**COMMISSIONER ECKLUND:** The northern 14

15 portion of Danver?

**EMMITT TRIMBLE:** She was standing at the 16

17 intersection of Kyllonen and Danver. You're looking to

18 the west here, due west.

**COMMISSIONER ECKLUND:** And that's in this 19

20 one. The one where you say you're looking towards your

21 sister's house --

22 **ALLISON TRIMBLE PAPAROA:** I was standing

23 just right over there. If you're looking, I was right

24 here. So this is --

**COMMISSIONER ECKLUND:** And you were

As you all have before you today, you

2 have the remand that was passed back from the hearing

3 officer. Within that remand, she identified the charge

4 that's before this commission as set forth in the Kenai

5 Peninsula Borough code.

6 The charge to this commission is very

7 limited in scope, and it's set forth in the code

8 itself. It sets forth what this commission has the

9 authority to do and what the commission has the

10 authority not to do.

11 It also helps to extrapolate on what the 12 purpose of a conditional land use permit within the

13 Kenai Peninsula Borough is, because this is not your

14 standard -- as she referenced, this isn't where we have

15 a residential property and they are looking for a

16 conditional land use permit for an exemption to have a

17 daycare in a residential area where they are running

18 business; rather this is something that's allowable,

19 and the borough assembly has chosen to codify how these

20 are done legally.

Essentially someone has the authority to 21 22 do this on the land, and if the government is going to

23 come in with a restriction, that restriction has to be

24 limited by law.

25

The law is set forth. It provides very

	Page 14		Page 16
-	looking which direction at that point?	-	COMMISSIONED ECKLUIND: if you don't
	looking which direction at that point?  ALLISON TRIMBLE PAPAROA: I was looking	1	<b>COMMISSIONER ECKLUND:</b> if you don't find.
2	north.	3	EMMITT TRIMBLE: I think she's intending
4	COMMISSIONER ECKLUND: North, okay.		to testify as well.
5	EMMITT TRIMBLE: Northwest.	5	COMMISSIONER ECKLUND: Oh, later on?
6	COMMISSIONER ECKLUND: Okay, all right,	6	EMMITT TRIMBLE: Yeah.
	thank you.	7	COMMISSIONER ECKLUND: Okay. Just so
8	EMMITT TRIMBLE: Towards my daughter's	8	long as you get
	house.	9	ALLISON TRIMBLE PAPAROA: You betcha.
10	UNIDENTIFIED SPEAKER: Yeah, I don't know	10	COMMISSIONER ECKLUND: your record.
	where that is.	11	ALLISON TRIMBLE PAPAROA: Do you have
12	(Video played - not transcribed)	12	questions for me as well during this time?
13	EMMITT TRIMBLE: Here is looking south	13	COMMISSIONER ECKLUND: No, no thank you.
14	again. This is Kyllonen Drive.	14	· · · · · · · · · · · · · · · · · · ·
	(Indiscernible-simultaneous talking while video is	15	talking about that you were looking or the road was
	playing)		the beach road. And on the permit maps that are in
17	<b>EMMITT TRIMBLE:</b> Looking north on Danver.	17	this current 400-some page packet, it doesn't show
18	There is the berm. You can barely see through the		that.
19	trees, the vegetated buffer.	19	So my question is, how far is your
20	This is now the ingress to the pit. This	20	property line from beach from the beach, from Cook
21	berm was along there at the request of Mr. Wall and the	21	Inlet, from water?
22	reseeding at the request of planning.	22	<b>EMMITT TRIMBLE:</b> From the western
23	ALLISON TRIMBLE PAPAROA: Facing north.	23	boundary of Phase 3 in this permit, it's probably 700
24	EMMITT TRIMBLE: Mr. Brantley's	24	feet to the beach line, more or less.
25	properties are on the other side of that berm. Mr.	25	COMMISSIONER ECKLUND: Or to mean high
	Page 15		Page 17
1	Page 15 Whitmore's properties are right there. Mr.	1	Page 17 water, or whatever.
		1 2	water, or whatever.
2	Whitmore's properties are right there. Mr.		water, or whatever.
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Page 18 Page 20 1 it shows an existing stripped area, which I think was 1 **EMMITT TRIMBLE:** No, I have no problem. 2 all you had done at the time you first applied. But 2 We just haven't changed the application. 3 you've received a counter permit since then. So there COMMISSIONER ECKLUND: Right, right. I 3 4 is some -- that area is bigger now, the area that's 4 just -- based on the staff report, and he -- Mr. Wall 5 been stripped with the counter that had approval. mentioned that, the waiver again --6 **EMMITT TRIMBLE:** A couple clarifications. 6 **EMMITT TRIMBLE:** Yes, ma'am. **COMMISSIONER ECKLUND: Okay.** 7 COMMISSIONER ECKLUND: -- I just wanted 7 to make sure that you --**EMMITT TRIMBLE:** When I first started 8 8 9 before I even considered a conditional use permit or 9 **EMMITT TRIMBLE:** No problem. anything, we were just under the one-acre thing. COMMISSIONER ECKLUND: -- were ready to 10 10 **COMMISSIONER ECKLUND: Right.** go forward with changing your processing area. 11 11 12 **EMMITT TRIMBLE:** I had moved in in what 12 **EMMITT TRIMBLE:** Sure. 13 looked like uplands. And I've had a delineation done. 13 **COMMISSIONER ECKLUND:** Okay, thank you. CHAIRMAN MARTIN: Are there any other 14 by the way, and it is, in fact, uplands. 14 But Mr. Wall pointed out that that area 15 questions for Mr. Trimble? Mr. Whitney. 15 16 that I had built a substantial gravel pad so trucks **COMMISSIONER WHITNEY:** There was some 16 17 could get in and turn around, it's on my property, he 17 indication in the material we received that there was pointed out that the hundred year floodplain map and plans to do some rock crushing there. Is that a fact? 18 the riparian wetlands map, whether or not they are EMMITT TRIMBLE: There is no plans to do 19 accurate, that the permit that I got, the counter 20 that now, but it's certainly something that would be permit, required that we stayed a hundred feet away permissible with the permit. It would just need to 22 from those lines. 22 have a processing location that met the conditions that I said, "Yes, sir. Can I have the we're willing to agree to.

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1 out there, and that's what that one berm was.
            And then we reseeded the entire -- we put
 3 four inches of topsoil down and reseeded it, I don't
 4 know, 6-$7,000 worth of stuff.
 5
            COMMISSIONER ECKLUND: Okay, let me see.
 6 Oh, one final one. The staff is recommending that we
 7 don't approve your waiver for your processing area to
 8 be less than 300 feet from the property line.
            And I see that you've got it marked on
10 your permit map, but it is 300 feet from, like, the
11 center of Danver Road.
            Would you be able to move that so that
12
13 you're within the 300 feet from your boundary, from
14 your property boundary?
15
            EMMITT TRIMBLE: Yes, ma'am. I don't
16 have any problem with the waiver not being approved.
17 It was something the engineer recommended. You know,
18 it's 200 feet from Mr. Brna's property, I understand
19 that.
20
            As is pointed out in the staff report,
21 there are many other areas to the west in Phase 2 and
22 Phase 3 where if there was a need to be 300 feet away,
```

23 it's possible. So I don't have any problem with that.

COMMISSIONER ECKLUND: Okay. And you

24 coordinates?" He sent me the coordinates. I said,

25 "I'm going to do exactly what you tell me." We went

```
2 happen. It's not something I've got planned, but it's
 3 something that could happen.
 4
            Normally in a pit this size, if something
 5 happens -- so maybe you have a screen or a crusher -- I
 6 don't have a lot of experience with it -- there will be
   some people testifying here that could maybe answer
 8 better than I, but maybe two weeks out of the year.
 9 Very limited situation. This is not a major industrial
10 pit.
11
            MR. WALL: Mr. Chairman, would it be
12
   possible for me to ask a clarifying question?
            CHAIRMAN MARTIN: Please.
13
            MR. WALL: Mr. Trimble, at the last
14
15 meeting you talked about the rolling berm, the moving
16 berm.
            EMMITT TRIMBLE: Yes, sir.
17
            MR. WALL: And the way that the condition
18
19 is written in the staff report and in the resolution,
20 it would require a 50-foot vegetated buffer with a
21 12-foot-high berm between the buffer and the
22 excavation. And that would certainly allow the moving
23 berm, but it doesn't require it the way that it's
24 worded.
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Is it your intention to volunteer that as

**COMMISSIONER WHITNEY: But that's** 

**EMMITT TRIMBLE:** Absolutely it could

25 something that could happen in the future?

25 could move that back?

24

Page 25

Page 22

- 1 a condition, that you will have a moving berm, a 2 rolling berm so --
- **EMMITT TRIMBLE:** Absolutely. 3
- 4 MR. WALL: -- it would be --
- **EMMITT TRIMBLE:** I think that's the way 5
- to best minimize any effects of any kind, have the berm
- 7 close to where you're working.
- In a small-scale operation -- I mean, the 8
- 9 area that you saw there that's been stripped is a half
- 10 acre. And that would be a long time.
- You know, people talk about 50,000 yards 11
- 12 of material. You know, if you sold 10- or 15,000 yards
- 13 a year, that's monumental for someone this size. And
- 14 we had the opportunity to do that, but it was taken
- 15 away from us.

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19

20

anywhere.

hauling your gravel.

14 can't go across the bridge.

- So the rolling berm is -- you'll see 16
- 17 these LIDAR drawings, and they say, "Well, it would
- 18 have to be 50 feet if it's over here." Okay, well,
- 19 it's not going to be over there, it's going to be right
- 20 here. It's going to be right next to where we're
- working, and then we would be 25 feet below the base of
- 22 that 12-foot berm. So 37 feet.
- 23 CHAIRMAN MARTIN: Ms. Ecklund.
- **COMMISSIONER ECKLUND:** I found one more 24

Part of the permit process is that you

3 been designated as Danver Street. But then from Danver

EMMITT TRIMBLE: Well, I won't go

10 hauling, unless they were going north up Danver to some

**COMMISSIONER ECKLUND: Right.** 

11 of these folks, they would be going south a few hundred

12 feet to the intersection, turning right, and going

13 towards the Old Sterling Highway. At this time you

**COMMISSIONER ECKLUND:** Or whoever is

**EMMITT TRIMBLE:** Yeah. Anyone that's

2 designate your haul route. And your haul route has

25 note, through the chair, for Mr. Trimble.

4 then where are you going to go?

- 1 new Sterling Highway, and the North Fork Road. Maybe
- 2 it wasn't as safe as the other option.
- **COMMISSIONER ECKLUND:** Just to clarify, 3
- since I'm not familiar with the area.
- You would go always -- if you had to get
- out to the new Sterling Highway, you would use the Old
- Sterling Highway as the haul route, not Anchor Point 7
- 8 Road?

5

- 9 EMMITT TRIMBLE: Yes, ma'am.
- 10 **COMMISSIONER ECKLUND:** Okay, thank you.
- CHAIRMAN MARTIN: Is there any more 11
- 12 questions for the applicant? We're not going to -- we
- 13 have to keep the meeting better than this. Everybody
- 14 is going to get their turn.
- 15 MR. WALL: Mr. Chairman.
- CHAIRMAN MARTIN: Mr. Wall. 16
- 17 MR. WALL: Just for clarification. I
- think Mr. Trimble misunderstood the question or 18
- 19 something. Because in order to get to the Old Sterling
- 20 Highway from Danver Street, you need to go on Anchor
- 21 Point Road.
- EMMITT TRIMBLE: Yes, that's how you get 22
- 23 to the bridge, yeah. Oh, I'm sorry, I misunderstood.
- 24 That's obvious. You're going to turn off of Danver,
- 25 turn right on the beach road to the Old Sterling

Page 23

- 1 Highway. Thank you for the clarification.
- **COMMISSIONER ECKLUND:** Okay, followup, 2
- 3 please.
- **CHAIRMAN MARTIN: Please.** 4
- 5 **COMMISSIONER ECKLUND:** How many miles or
- 6 feet would you be on Anchor Point Road to get to Old
- Sterling Highway. 7
- EMMITT TRIMBLE: Less than a mile, or 8
- approximately a mile. 9
- **COMMISSIONER ECKLUND:** Less than a mile. 10
- 11 Okay, thank you.
- **CHAIRMAN MARTIN:** Any other commissioner
- 13 questions? None at this time.
- EMMITT TRIMBLE: Thank you, I appreciate 14
- 15 your consideration.
- CHAIRMAN MARTIN: Next testifier, please. 16
- PAUL MORINO: Hello, thank you ladies and 17
- 18 gentlemen. My name is Paul Morino. I reside at Silver
- 19 King RV Village at basically the corner of Ann Street
- 20 and Anchor Point Road.
- I'm one of at least 70 residents that 21
- 22 reside on Anchor Point Road within that one mile from
- 23 Danver Street to the Old Sterling Highway.
- Silver King RV Village incorporates 88
- 25 individual lots with approximately 70 residential

12

**EMMITT TRIMBLE:** Okay, so if anything was 17 moving that way, it would be moving towards Homer on

the Sterling Highway. **COMMISSIONER ECKLUND:** Okay. EMMITT TRIMBLE: I mean, that's one of

21 the things that happened with -- the opposition caused

- 22 Hilcorp to pull out of a deal they had with us. And so 23 instead of running two miles on the beach road and the
- 24 Old Sterling Highway, they got them to go 22 miles one
- 25 way on the beach road, the Old Sterling Highway, the

PLANNING COMMISSION Page 28 Page 26 1 owners. Many of us live there throughout the entire 1 COMMISSIONER ECKLUND: Yeah, okay. 2 summer and into late September and even in April. 2 **PAUL MORINO:** But the other study, if I 3 I wasn't at the last meeting, so you 3 could quickly look real quick, it's a Transit Canada 4 probably discussed the noise concerns earlier, but I 2000 Noise Centre, C-e-n-t-r-e, BC Transit. I didn't 5 want to bring up something that the applicant's write down the website. 6 daughter pointed out of the 27 four-wheelers not going 6 **COMMISSIONER ECKLUND:** Okay, thank you. 7 7 up and down the road. PAUL MORINO: Yep. One truck going up and down that road 8 CHAIRMAN MARTIN: Any other questions for 8 9 equals the noise of 32 cars, and that was from a study 9 our testifier? Seeing none, thank you. 10 done in 2000 by the Canadian government. So we may not 10 **PAUL MORINO:** Thank you. 11 have 27 four-wheelers, but there is going to be -- for CHAIRMAN MARTIN: Next, please. 11 12 each truck going down that road, the noise level is 12 JUDY AARON: It was already on, sorry. 13 My name is Judy Aaron, and I live on 73691 Ann Court. going to be equivalent of 32 cars. 13 14 One thing I'm concerned about is a 14 I also live in the Silver King RV park, and I'm 15 thankful that you let us speak up today. I was not 16 able to attend any of the previous meetings. 17 I share the same concerns about the

15 statement by the applicant that says that, "Just the
16 facts." Well, yeah, Jack Webb said, "Just the facts,"
17 but there is also just the amount of people involved
18 just on the one mile of the Anchor Point Road.
19 I don't know how many tourists and
20 tourist dollars are spent on that one mile of road
21 alone with the three or four state campgrounds just on
22 the other side of Silver King RV Village. But if not
23 over a thousand people, it's got to be close to a
24 thousand tourists coming there and camping and residing

25 there throughout the entire summer.

21 And just the maintenance of both -- and then the state
22 maintenance and the borough maintenance. And that's
23 all.
24 CHAIRMAN MARTIN: Thank you. Mr. Whitney

20 of trucks going up and down. That's a very small road.

18 amount of noise when it talks especially about the
19 buffer zones and the noise on the road and the amount

25 has a question.

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5.21

2 the noise is in the scheme of things, but for anybody
3 who resides right there on that road, the trucks, the
4 truck noise is going to be pretty loud.
5 And how many trucks are there going to
6 be? I mean, the applicant says that there's going -7 it's going to be a small operation. What's a small
8 operation? How many trucks are going up and down that
9 road? I don't know.

Again, I don't know how big of an issue

Anyway, that's my major concern is just
the amount of traffic on that roadway and the amount of
noise on that roadway and what it's going to do to all
the people that visit that area, that one small
stretch. That's all I have.

CHAIRMAN MARTIN: Thank you. Any

16 questions? Ms. Ecklund.

17 COMMISSIONER ECKLUND: Do you have the
18 title of that 2000 study that you referenced?

19 **PAUL MORINO:** There is a U.S. DOT 1995 20 noise report that stated one truck traveling 55 miles 21 an hour equal 28 cars. And the one from --

22 COMMISSIONER ECKLUND: How many miles per 23 hour, sir, excuse me?

**PAUL MORINO:** 55. And of -- the speed limit on that road is 25.

COMMISSIONER WHITNEY: From where you'relocated in the RV park, can you hear any of the

3 operation that's going on in the current gravel site?

JUDY AARON: I don't think -- I don't
 know if they are really operating right now. But I can

6 hear the road traffic.
 7 COMMISSIONER WHITNEY: Thank you.

8 **JUDY AARON:** But currently I don't see

9 vehicles going back and forth for the gravel operation.10 CHAIRMAN MARTIN: Any other questions?

11 None at this time, thank you. Next testifier, please.

12 **LINDA BRUCE:** My name is Linda Bruce.

13 And let's see if I can't get this done really quick.

14 And I live at Post Office -- well, I

15 don't live at Post Office Box. My address is Post

.6 Office Box 39004, and that's Ninilchik, Alaska 99639.

And I have not been at any of the

18 previous meetings. So I do know some of the input 19 that's been done, but I -- and hopefully I won't touch

on it, but I haven't -- you know, I haven't been here.

We own property down in Anchor Point, which is practically adjacent to the gravel pit. We

23 bought that property from Emmitt and Mary Trimble a

24 long time ago. And Emmitt -- I'll touch on the

25 newspaper article, but first I want to touch on the

Page 29

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Page 30

1 video.

2 The video, I'm not sure what the specific 3 point of the video was, but if it's to show the gravel

4 pit or what it was there for, but if it was to

5 demonstrate the pristine and lovely nature of the area,

6 it did that. And that the gravel pit is right in the

7 middle of that pristine and lovely area, it succeeded

at that, it was great for that. 8

9 But I will touch on the newspaper article 10 that recently came out that was talking about the 11 40-year trust that -- and these are quotes from Mr.

12 Trimble -- the 40-year trust relationship with the

people of Anchor Point, my parents being two of those

14 people, my husband and I being two more of those

15 people, and selling and buying property.

And my feeling now is that Mr. Trimble 16 17 has broken that trust. And in the newspaper he talked

about the properties, the gravel pit being in an

unincorporated, unzoned area. 19

20 You know, I thought that was really

21 interesting, because that's the very reason that most

22 of us here bought there. We buy there because it's

23 outside the city, it's outside all the craziness that's

24 in Anchorage or Wasilla or Girdwood or wherever, it's

25 outside all of that. It's outside Soldotna, it's

1 conditions and we should be granted the permit."

2 So does public input, the letters,

3 everything, does that really have any bearing on this

4 process? And I don't know who can answer that or if

all of you can answer that, but does it have any

bearing, or are we all just wasting our time because

7 the permit is going to be granted because the

conditions have been met? And that's really all. 8

9 CHAIRMAN MARTIN: Thank you. Any

10 questions? None at this time, thank you, ma'am.

Next testifier, please. 11

12 (Indiscernible - whispered conversation)

CHAIRMAN MARTIN: Are we ready for the 13

14 video over there? Will you let us know when it's --

your request? Thank you, whenever you're ready, sir. 16

MARK CLAYPOOL: My name is Mark Claypool.

17 I'm the president of the association at Silver King RV

Village Association. I have two things.

Number one, Mr. Whitney's question about 19

20 the noise. We hear the surf from where we're at, so

there is no doubt in my mind we're going to hear what

comes from that gravel pit. 22

Number two, if the haul road, meaning

24 Anchor Point river road cannot be safe with these

25 trucks running up and down and permission not be

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1 granted -- I'm surprised that Mr. Trimble didn't

2 mention this road, he's lived here for so many years.

3 But that's all I've got.

CHAIRMAN MARTIN: Any questions? Not 4

5 now, thank you. Next.

6 CHRISTINA ELMALEH: Hi, my name is

7 Christina Elmaleh, I live at 34885 Seabury Court, which

is kind of up and above the gravel pit. And I just

9 want to testify to the noise.

I quit my job about a year ago to stay 10

11 home with our then two-month old. We have a couple

12 kids, and I could hear the noise from the operations at

13 the gravel pit throughout the day, so much so that any

14 time my dog could hear it, she was freaking out and

15 barking, so that just kind of added to it.

But we can definitely hear the noise from 16

17 where we're at. It's a bit of, like, an amphitheater

18 that kind of magnifies it up to our house.

The reason we bought where we bought was 19 20 actually to be away from gravel pits. We didn't look

21 at anything near a gravel pit at the time to keep that

22 kind of noise away from our young -- two young kids and

23 to be in a safe, open area. So I just wanted to

24 testify that we can hear it from our house, and that I

25 am against the gravel pit.

1 outside Kenai. And we've had an apartment building for

2 years in Kenai, and trust me, Ninilchik is a lot

3 quieter than Kenai.

So I understand the unincorporated,

5 unzoned area. But then to play that card, to ask for a

6 permit for a gravel pit in that pristine area is really

7 an insult. At that critical point in Anchor Point,

8 it's really an insult to all of us who have put our

9 trust in Mr. Trimble and then to have a gravel pit in

10 our backyard. It really is insulting.

11 And he says that in 15 years they will 12 rebuild, they will make it all great. Well, some of

13 the gravel pits around here, in fact, one in Ninilchik

14 has been going for 40 years. So 15 years is a really

aggressive target, and quite truthfully, some of you are younger than me, but I can tell you right now, if I

live the 15 years, I may not live long enough to see

18 that gravel pit be reconstituted to something really 19 great. And so I don't want to wait 15 years to see

20 Anchor Point rebuilt to something really great.

21 So I really -- I mean, I think you would 22 know that I object to this. But what my question to

23 you is, do we -- is there a point to public input? 24 Does public input -- because I saw Mr. Trimble's

25 attorney get up here and say, "We've met all the

CHAIRMAN MARTIN: Thank you. Any 1

questions? Mr. Whitney. 2

6

8

**COMMISSIONER WHITNEY:** How far away from 3 the pit are you actually? 4

5

CHRISTINA ELMALEH: A quarter -- like a quarter mile.

7 **COMMISSIONER WHITNEY:** Okay, thank you.

**CHAIRMAN MARTIN:** Any other questions?

9 None at this time, thank you. Next testifier, please.

TERESA JACOBSON GREGORY: Hi, I'm Teresa 10 Jacobson Gregory, and that poster is a picture of my neighborhood. 12

UNIDENTIFIED SPEAKER: Excuse me, Julie, 13 14 could you just stand it up a little bit more because

15 it's glaring and we can't really see it. Thank you.

TERESA JACOBSON GREGORY: And if you look 16

17 in your packet on page 343, there is a map of -- with red area that shows a small portion of this picture,

and it also shows where the gravel pit -- the full

20 gravel pit will be.

21 And I just want to thank you all for

22 serving and being a member of this Planning Commission

23 for each of our communities in the Kenai Peninsula

24 Borough. Also being willing and already willingly

25 denying this conditional use permit and then hearing us

1 I looked up the Planning Commission

2 administration codes, and 2.4.005 [sic] and 2.4.007

3 [sic], you as Planning Commissioners have investigation

4 and recommendation authority. Also, you have approval

5 or -- you can approve or rejection, you have that

6 authority. So when they tell you that you don't have

7 any right to do these borough codes, that's not so.

Now we're back to the main point where 8

9 the borough ordinances are -- I know that you can only

10 act on certain codes in the borough, which is

11 minimizing off-site dust movement, which, if you go out

12 and look at my car right now, you'll see after the

13 borough graded the roads, we're all yellow from Anchor

14 Point.

15 Minimizes noise disturbance to other

16 properties, minimizes visual impacts, and while the

17 first one was protects against physical damage, which I

believe will be physical damage to our property as far

19 as value.

20 The definition of minimize is to reduce

21 something -- especially something unwanted or

22 unpleasant to the smallest possible amount or degree.

The codes are set up for guidelines for all of the

24 Kenai Peninsula Borough residents.

I live about a hundred feet above this 25

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Page 36

1 again after the appeal.

I question the fact that a conditional

3 land use permit was denied and then the director and

4 the planner approved a two-and-a-half acre

5 over-the-counter gravel permit for Beachcomber, LLC

6 immediately after the denial that does not have to

require a public comment. 7

There have been several written comments 8 9 about the Planning Commissioners. On March 25th, 2019

10 at the Planning Commission meeting Mary Trimble stated,

11 quote, "The staff is recommending approval. The

12 planning director Bruce and the borough attorney have

13 all visited the site and saw no issues with our plan. 14 The borough attorney has, in her briefs, interpreted

the code and stated case law to back up her position

that the permit should be granted. 16

17 These are professional, educated people 18 who represent the borough interests and who interpret

19 and enforce the code," end quote.

20 And then in -- another letter addressed

21 to you as the Planning Commissioners for this meeting 22 was from Allison Trimble, their daughter. "When the

23 Planning Commission denied the application last year,

24 you did so against the recommendation of the staff and

25 in direct violation of your duties," unquote.

1 area for the conditional lands permit, and there is no

2 way that it's possible to minimize the noise

3 disturbance.

I called and invited Mr. Wall to come and

5 sit on my deck and listen when they first started back

6 in August after they gave them the two-and-a-half acre

permit, but I mostly wanted him to hear the quiet, the

8 sounds of the ocean, and then the racket of the Cats

9 and the trucks moving dirt. He didn't come. And I

invite any of you to come to my deck and listen, and I 10

hope at least that you've seen this area for yourself.

12 And as you can see in that picture, there

13 is no gravel pit within a long area of that one.

14 I quote again from Mary Trimble's

15 statement on March 25th of 2019 in the Planning

Commission meeting, "Emmitt and I believe in rights and

responsibilities. This is a situation where we are

18 agreeing to take on responsibilities in exchange for

19 the right to excavate gravel on our property. The

20 opposition, quote, has the right to protect their

21 property, but are unwilling to accept the fact that

22 they have a responsibility to do what they can to

23 minimize visual and noise, if it is bothersome, by 24 building a fence or a berm on their property or

25 installing blinds that rise up from the bottom so that

- 1 they will still have an inlet view. They do not have
- 2 right to our land, so we should not bear all the
- 3 responsibility for mitigating their perceived
- 4 discomfort," unquote.
- 5 **CHAIRMAN MARTIN:** Could you please
- 6 summarize.

7 TERESA JACOBSON GREGORY: Sure. Mary and

- 8 Emmitt do not live on that property. They live five
- 9 miles north from this property. And it's been said
- .0 many times that this is their legacy property, which
- 11 nobody lives on the land right now, and that they
- 12 bought it three-and-a-half years ago.
- We as residents live on our property, and
- 14 it's truly our legacy that we moved there. We bought
- 15 here and there was no gravel pits. This gravel pit is
- 16 located in our neighborhood, which is beautiful and
- 17 pristine, as you can see.
- One other point, today, right on the end
- 19 of Danver Road where the dump trucks will exit, it
- 20 takes 29 seconds to get to the first campground on the
- 21 left of Anchor Point Road where I saw a tent just from
- 22 me to you.
- So I hope you will not let your -- my
- 24 husband and I have lived here for 23 years, and during
- 25 that time we have met people from all over the world

- 1 whole thing is a head-on collision. The tension -- let
- 2 me just define it very quickly. The tension is between
- 3 the interpretation of the existing law.
- 4 The ordinance is very clear, and there
- 5 has been a lot of effort to mesmerize you into
- 6 believing that the laws -- that the ordinance says
- 7 something that it doesn't.
  - The Planning Commission is a higher
- 9 authority. You are the judge, you are the jury, not
- 10 the department. They are here to support you, not to
- 11 oppose you.

8

- The default position -- this is extremely
- 13 important. Almost nothing else really matters.
- 14 Everything else is the details, but the clear legal
- 15 default position here is denial.
- There is a lot of silliness, nonsense
- 17 about land owners have rights to extract gravel. That
- 18 is absolutely not true.
- Land owners have rights to do certain
- 20 things. They have rights to do everything that is not
- 21 excluded. A land owner, including this land owner,
- 22 could put in an automotive junk yard, they could raise
- 23 pigs, there is all kinds of different things they could
- 24 do.
- 25 But under the borough ordinance, living

Page 39

Page 41

Page 40

- 1 right here on the Anchor River and the Anchor Point
- 2 beach, Finland, Sweden, Germany, China, Japan, many,
- 3 many others, all the Alaskans, all the people from the
- 4 Lower 48.
- 5 Please don't let your names go on record
- 6 that you approved this conditional land use permit, and
- 7 it stays with this property and will not go away.
- 8 Thank you.
- 9 CHAIRMAN MARTIN: Thank you. Any
- 10 questions? None at this time, thanks for your
- 11 testimony. Next person, please.
- 12 **PETE KINNEEN:** My name is Pete Kinneen,
- 13 and I live on Danver. I forgot to sign in here.
- 14 CHAIRMAN MARTIN: And your complete
- 15 address, please.
- 16 **PETE KINNEEN:** It's 34969 Danver. And
- 17 does the five minutes start when I walk up here? So
- 18 the sign-in takes out of the --
- 19 THE CLERK: No, I paused it while you
- 20 signed in.
- 21 PETE KINNEEN: Huh?
- THE CLERK: I paused it while you signed
- 23 in. But I'll just (indiscernible).
- 24 **PETE KINNEEN:** Thank you. I totally
- 25 agree with the speaker before me. And frankly this

- 1 outside a zoned area is not living in the Old West, it
- 2 is not living in unrestricted areas.
- The whole reason you're here, the
- ${\bf 4}\,$  conditional land use permit, the CLUP, is the people
- 5 voting through the assembly to tell you that there are
- 6 certain things that are not a right, they are a
- 7 privilege.
- 8 If they meet certain conditions and come
- 9 to you and you agree that they -- that the conditions
- 10 meet the standards, then you are authorized to grant a permit. It is not a default position.
- The exclusion anywhere in the borough,
- 13 including in the zoned or the outzoned areas, is you do
- 14 not have a right to extract gravel. You must come in
- 15 and go through this process. You are charged with
- 16 looking at the very clear standards written in plain
- 17 English that start with the intent. And the intent is
- 18 to protect the existing neighborhood.
- And if the applicant can meet certain
- 20 conditions to meet those standards, then you are
- 21 authorized possibly to grant the permit; otherwise,
- 22 again, default position is denial.
- And that is where we are right now. The
- 24 standards cannot be met on this particular site for all
- 25 the reasons that have been given to you because of the

Page 42 Page 44 1 topography and the unique geography of it. And you 1 difference. For example --2 know that this is not the right place for a gravel 2 COMMISSIONER BOKENKO-CARLUCCIO: Well, if 3 mining operation. You've been quoted as saying that. 3 he goes -- if he drops down 25 feet --4 And there has been a lot of confusion 4 PETE KINNEEN: It's still -- imagine I'm 5 about you have to approve this because, as the first 5 in a 7th floor apartment and he's just a few hundred 6 speaker said, the applicant [sic] has been made and the 6 feet out. I'm going to watch him dig down over 15 years, dig down from that elevation to 25 feet deeper. 7 box has been checked. True, they have. They have been 8 checked, but they haven't been -- they do not meet the And the noise is horrendous. 9 conditions. They cannot meet the conditions under the 9 And also the dust -- in his pictures, 10 borough ordinance and the definitions of the conditions 10 he's showing -- to answer your question, he hasn't meeting the standards. 11 vegetated anything, he hasn't thrown any grass seeds 11 12 You're going to find some great 12 out, and every time the wind blows, it blows the dust 13 information tonight from the borough's own technology. 13 off of that up into the hills and into my house and which will demonstrate to you that this applicant 14 everybody else's house. And it's just -- you can't do cannot meet the conditions or the standards, it must be 15 it, really. denied. COMMISSIONER BOKENKO-CARLUCCIO: One more 16 16 17 The first attorney who spoke tonight, a 17 question. Is how far -- you probably said it, but I'm 18 lot of smoke, made a bad conclusion. It's a 18 sorry, I don't remember -- how far from the gravel pit 19 are you? misstatement of the law, read it. I mean, I'm happy to answer any questions into detail of any of that, thank 20 PETE KINNEEN: Across the street. I'm on 21 you. 21 Danver. So however wide Danver is, I guess, is how far CHAIRMAN MARTIN: Thank you. Any I am away from it. 22 22 questions for Mr. Kinneen? Ms. Carluccio. 23 COMMISSIONER BOKENKO-CARLUCCIO: 30 feet? 23 **COMMISSIONER BOKENKO-CARLUCCIO: Yes,** PETE KINNEEN: Yeah. 24 24 25 COMMISSIONER BOKENKO-CARLUCCIO: 50 feet? 25 thank you. In your speaking and us seeing that graph Page 43 Page 45 PETE KINNEEN: 50 -- let's call it 50. 1 up there, is that part of your speech? 1 PETE KINNEEN: That's -- yeah. What that COMMISSIONER BOKENKO-CARLUCCIO: Okav. 2 3 shows is that when I wake up in the morning, I look out 3 thank you. 4 the bedroom window. And the graphic that was brought PETE KINNEEN: You're welcome. 4 5 up by the applicant shows a, whatever, a 12-foot berm 5 **CHAIRMAN MARTIN:** Any other questions? 6 or something. I'm 70 feet above that. And I look 6 Mr. Foster. right over it as if it wasn't there. COMMISSIONER FOSTER: Sir, Mr. Kinneen, I 7 This is the equivalent -- the don't want to be disrespectful, but I just was 8 9 amphitheater effect is the equivalent of living in a 7, 9 thinking, you know, I wanted an unobstructed view of 10 8, 10, 12-story building, and there is something going the ocean, and the only way I could do that is buy it 10 11 on right downstairs. You can't put a berm up. right on the bay. So yeah, to -- under the regulations, And I was just wondering if -- you 12 12 13 to -- what does that say, the berm would have to be 43 13 indicated or somebody else said that there is no zoning 14 feet tall to meet the conditions, to meet the 14 against a junkyard or a car lot or something like that. standards. And if they want to build that, then you 15 **PETE KINNEEN: Right.** can authorize it. But a 6 foot or 12 foot or 14 foot **COMMISSIONER FOSTER:** And so if rather 16 doesn't do anything at all. 17 17 than a gravel pit he had just brought in acres and COMMISSIONER BOKENKO-CARLUCCIO: Through acres of pigs, we're going to have a smell, we're going 18 19 the chair. One of the things that Mr. Trimble said 19 to have nothing to good [sic] look at, but there is when he started off was that from where it is now it's 20 really nothing you can do here. going to potentially go down another 25 feet. 21 Here we do have some little bits of 21

PETE KINNEEN: Right.

24 difference would that make to your graph?

COMMISSIONER BOKENKO-CARLUCCIO: What

PETE KINNEEN: It wouldn't make any

22

23

25

22 things that we can try to do, and that's -- just be

23 aware that we're trying to do everything we can. But

24 there is not so much you can do with this grand view

25 that we're looking at.

Page 46 Page 48 1 PETE KINNEEN: Wait, with the what? 1 And again, you'll see it, it demonstrates **COMMISSIONER FOSTER:** A grand view. You 2 that this mine cannot be permitted under the existing 2 3 know, you're looking at this from the 7th floor or that 3 law. It's very clear. 4 kind of a thing. 4 **CHAIRMAN MARTIN:** Any other questions for PETE KINNEEN: Good question, if I can 5 Mr. Kinneen? None at this time, thank you. Mr. 5 Whitmore. 6 answer that, thank you. No discussion here about the grand view. The ordinance is very clear, it's not LYNN WHITMORE: It would probably help if 8 about the grand view, it's not about taking their view, 8 I explain what we have here. This is the borough's GIS 9 their view shed or anything. 9 system utilizing their LIDAR. We're going to have a 10 few more of these to show, so it's probably a good idea The ordinance speaks entirely to 10 11 shielding us from seeing the actual operation, and 11 for everybody to understand how I came up with these. 12 that's what the fence is about. 12 And I worked with Chris Clough back when 13 he first started to do the GIS, and I worked with him 13 Like on a junkyard you put up a fence, 14 non-stop. And I've worked with the borough's GIS 14 you drive down, you know there is a junkyard over 15 there, but you can't see it. 15 system for quite a few years in a professional So the only view consideration is to 16 engineering business. 16 17 shield us from the ugliness of this open pit mine. It 17 So what you do with the borough's system doesn't have anything to do with the rest of the view, 18 is you start right here and you run a transect to a which is there. 19 certain point. And it's going to -- you click a 19 20 And the addressing your valid concerns 20 button, and it's going to give you a side elevation 21 about, well, he could put in a pig farm. So he's not 21 view of that layout. putting in a pig farm, so why not just take the gravel? What I did was converted that to AutoCAD. 22 22 I wish we were in college and I could 23 and then put it to scale so I could measure things and 24 debate you, that would be fun, in that because he's not 24 put it in the proper perspective. 25 cutting off my left arm, it's okay for him to cut off 25 Each house floor is about ten feet in

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1 my right arm? No. Are we in agreement, that's not a
 2 good argument? Okay, all right, then I won't debate
 3 it.
            What was your other point?
 4
            COMMISSIONER FOSTER: That's all.
 5
 6
            CHAIRMAN MARTIN: Mr. Wall.
 7
            MR. WALL: Mr. Chairman, yeah, thank you,
   Mr. Chairman.
 8
 9
            For clarification, Mr. Kinneen, how many
10 lots are between your residence and the proposed gravel
11
   pit?
12
```

PETE KINNEEN: How many lots?

MR. WALL: Yeah. I mean, you said -
PETE KINNEEN: A single lot.

MR. WALL: Okay, I just wanted to make

sure that was clarified. Okay, thanks.

PETE KINNEEN: Sure.

CHAIRMAN MARTIN: All right, Mr. Whitney.

COMMISSIONER WHITNEY: Who prepared that

PETE KINNEEN: I'm sorry?
 COMMISSIONER WHITNEY: Who prepared that?
 PETE KINNEEN: Mr. Whitmore, who has got

24 experience in dealing with this. This is the borough's25 technology. We're taking this right from the borough.

1 height, including the floor trusses -- the floor

2 joists. And so everything here should be pretty much3 to scale.

3 to scale.
4 And as we go on, it probably would be
5 fair, because there is going to be a moving berm
6 process here, and we've all talked about that with our
7 group. And, in fairness, it seems like if I'm going to
8 demonstrate the moving berm and we're going to talk

9 about it, it seems like the applicant should be able to

10 interact somewhat with this, too, to show us what his

11 plans are. But we haven't had a chance to run that by 12 everybody yet, and he may not want to, but I suspect he

13 might. Thank you.

CHAIRMAN MARTIN: So is that the end of your presentation? You're just going to be here in case you can support some of the other testifiers?

17 **LYNN WHITMORE:** I don't mean that to be 18 my presentation, I mean that to be an explanation of 19 what I have here.

20 CHAIRMAN MARTIN: Okay.
21 LYNN WHITMORE: Thanks.
22 CHAIRMAN MARTIN: So we'll bring up
23 another testifier.

LYNN WHITMORE: Please.CHAIRMAN MARTIN: Yes, ma'am.

diagram?

ALLISON TRIMBLE PAPAROA: My name is

2 Allison Trimble Paparoa, I live at 3020 Upland Way,

4 a home on Kyllonen Drive. I'm also a, you know,

8 that I think I'm qualified to speak to. I've written

12 the site, to talk to our family, and to have a good

15 advantage of that. None of the three people are in

20 from the letter that was submitted to you by Lee and

21 Mark Yale. It says, "My wife Lee and I would like to

22 withdraw our objections to the proposed gravel pit,

23 which includes all oral and written correspondence.

24 Through our conversations, we are satisfied that the

25 KPB will protect our interests as tax paying property

16 this room. Of the three parties, two have since

didn't really have a strong position.

9 more in my letter. The first thing I'm going to speak

10 to is that on June 1st we opened up the property to the

entire public to be there, to ask questions, to look at

Three people from the opposition took

changed their position after being there, and the third

What I would like to read from you is

5 multiple decade property owner in the borough and

3 Ferndale, Washington, and I've also recently purchased

I'm going to speak to a couple things

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taxpayer.

barbecue.

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1 own a real estate brokerage in Washington state. I am

- 2 the president-elect of our Whatcom County Association
- 3 of Realtors, and my job as such is to deal with land
- 4 use and the loss of private property rights.
- 5 In my brokerage I work largely in rural
- 6 areas, meaning outside of the city limits, trying to
- 7 help property owners navigate the mounting regulations
- 8 in order to utilize their properties for even
- 9 residential purposes.

10 What we love about Alaska is the ability

11 to live and let live and actually own our property, the

12 bundles of rights attached and intact.

This is a slippery slope, with the next 13

14 step being borough-wide zoning with restrictions on all

properties, including residential. 15

One of the scare tactics that has been 16

17 brought up is that there is going to be a devaluation

18 of property, the property values around a gravel pit.

19 The borough assessor claims that they have no -- they

20 do not devalue properties or change the assessments

21 based on them being located near a gravel pit. And for

22 their practical use shows that there have been two

sales recently at full asking price in the area, and

24 there is a third one that's pending.

25 I called and spoke to the listing agent.

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1 owners.

We also have had several conversations

3 with Mr. and Mrs. Trimble and took advantage of the

4 Trimbles' hospitality of the open house on June 1st.

5 The current berm on the two-and-a-half acres displays

6 the type of berm and use. I cannot see the surrounding

7 homes out of the pit as it is now.

Our only other concern was the 8

9 reclamation of the property as this could affect

10 surrounding property values. Upon our tour of the

11 property, Mr. Trimble showed us where he has reseeded

12 and reclaimed an area which was done very well. We

13 also realized to not reclaim this property upon

14 termination of mining activity would be a mistake as

15 the property would not have the value as it is in a

16 pristine location."

17

22

25

We just would like to extend a thank you

18 to the people who did show up with an open mind, asked

19 us questions, and were there in the spirit of

compromise, because that really was what we were

21 attempting to do with that.

We rolled open the doors and invited

23 everybody to come, and I think the people who came felt

24 that they were well received.

The other thing I'd like to speak to, I

1 I asked him if there was any impact that he believed on

2 his sale from the adjoining properties, to which he

3 asked me, "Do you have the property that has the old

4 Connex butted up against it?" And I said, "No, we have

5 the gravel pit down below." And he said, "It was never

6 mentioned and didn't seem to have an effect on it."

And he did say it was a solid sales price. 7

You were also provided with a letter from 8

9 Marjo Cardon, a realtor at the Kachemak Group, stating

10 she was solicited by a complainant to give a CMA on

11 their property because they were intending to sell it.

12 They led her to believe that she would be listing the

13 property, but on her arrival only talked about the

14 gravel pit, twisting it to fit the narrative and did

15 not list the property. She referred to their tactic as

16 panic pedalling, and shared with you her experience

17 with property values next to gravel pits.

So I just want to state that there isn't 18

19 any truth to the fact that it's going to devalue these

20 properties, and as property owners ourselves, that

21 would be the last thing we would be trying to do in

22 that area. We have not made our living as gravel pit

23 owners, we have made it as property owners.

And they pointed out very clearly, we

25 have sold a lot of the properties in this area and are

1 very proud of it and have done a good job of being good 2 stewards of the land.

3 I really struggled with what to say 4 because it's really easy to get caught up in trying to 5 respond to the inaccuracies and misinformation and defamation from opposition.

7 What it comes down to is that your duty 8 and your charge is to deal with what is set forth in 9 the CLUP, and that's been said. The superseding code 10 to be met is set forth in this ordinance. In all three 11 recommendations from staff, my parents have voluntarily 12 met or exceeded the required standards.

13 As the Planning Commission, it's a 14 thankless and difficult position, especially when faced 15 with these sorts of antics; however, what you're 16 charged with is to follow the codes and ordinances that 17 are set for all of us through legislation. In this situation it's simple. The conditions have been met 19 and the permit must be issued.

20 It's also time that this decision is made 21 tonight to stop unnecessary use of taxpayer dollars and 22 to end the damages being done to the applicant.

CHAIRMAN MARTIN: Thank you. Any 24 questions? Mr. Whitney. 25

**COMMISSIONER WHITNEY:** On the Yales'

1 of photos that show the Anchor River Road, and there

2 are -- some of those photos are in your other packets,

3 but I just gave you the whole -- all the photos that I 4 took.

The Anchor River Road is -- which is --5

6 the proposed gravel pit owner will use as part of his

7 haul route is in terrible condition. In a letter to

8 Bruce Hall -- Wall, excuse me, Bruce -- KPB Planning

9 Department dated March 21st, 2019, State of Alaska,

10 Department of Transportation, Joselyn Biloon, area

11 planner DOT stated, "Anchor River Road is in extremely

12 poor condition, and additional heavy truck travel will

13 only hasten further deterioration." And that letter is 14 in your packet as well.

The Beachcomber, LLC gravel pit 15 16 application states they plan to haul 50,000 cubic yards 17 of gravel each year for 15 years from the proposed pit on Danver Road. The only access to other destinations 19 for Danver Road is the Anchor River Road.

20 If we estimate the pit operation to have 21 a five-month season to move 50,000 cubic yards of 22 gravel, that would equal approximately 5,000 cubic

23 yards per day, a hundred day season assuming. A gravel

24 truck will carry in excess of 10 cubic yards per load,

25 which means the pit operation under the proposed gravel

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1 property on the letter you mentioned, what level are 2 they -- their property? Is it on the same level as the 3 pit, or is it up in the -- up above it or just where --ALLISON TRIMBLE PAPAROA: They are on the

5 same level as the pit, and they would be bordering 6 Phase 3. So they would have direct impact from Phase 7 3.

**COMMISSIONER WHITNEY:** So they would be 8 9 on the same level, and they would be just looking at the berm? 10

11 **ALLISON TRIMBLE PAPAROA:** Yes, they are 12 adjoining the property, correct.

**COMMISSIONER WHITNEY:** Thank you. 13 CHAIRMAN MARTIN: Anyone else? No 14 15 further guestions at this time, thank you. Next 16 testifier, please.

17 GARY SHERIDAN: My name is Gary Sheridan, 18 and I'm in Anchor Point. I live at 34860 Seabury 19 Court, and I'm probably a secondary, you might say, lot 20 away from the view down into the gravel pit as some of 21 the other people here.

22 But there has been quite a bit of back 23 and forth about statement of fact, and I would like to 24 present some statement of fact that you can look at. 25 Earlier I had the clerk hand out a packet

1 pit application would haul about 50 gravel truck loads 2 on the Anchor River Road per day.

In addition, that would mean there would 3 4 be 50 empty trucks returning. So that's the number of 5 a lot of gravel trucks.

6 Gary Cullip, a long-time highway 7 construction contractor in Anchorage has stated the present condition of the Anchor River Road simply won't

9 hold up to this kind of heavy gravel truck traffic. In a recent public hearing at the 10

11 material site workgroup meeting, the owner of the 12 proposed gravel pit stated that they decided to limit 13 their annual production to 10,000 cubic yards of gravel

14 per season. This is rather curious as their gravel pit

15 application states that they plan to haul up to 50,000 16 cubic yards.

17 But at any rate, 10,000 cubic yards of 18 gravel being hauled over the Anchor River Road means 19 that 10 heavily loaded gravel trucks will travel the Anchor River Road one way each day and return empty for

21 a total of 20 gravel truck trips per day.

22 I spoke to Mr. Cullip about the lesser 23 hauling. He stated that even 20 gravel trucks per day 24 will seriously further damage the Anchor River Road. 25 It has been stated in written testimony

1 was just talking about. And there is five campgrounds,

2 212 campsites in there, and that's not including the

3 Silver King homes that are up there on the side of the

4 hill there.

5 So the density of people in that area is

6 really -- can really be high, especially holidays and

things like that. And that little side, 12 to 15

8 inches that Gary was talking about, is truly a hazard,

9 because a lot of people use it to walk and, you know,

10 get to the beach and come back, and of course head down

11 to go fishing, one thing or the other.

12 Gravel is something we need, I mean, it 13 really is. And I can see why our laws -- or the way

14 everything is worded and everything is that way.

15 You've had people that -- I mean, we've needed gravel.

16 I mean, the ground around Anchor Point, my area in

17 particular, I'm just kind of up on the hill there, and 18 man, things move around. I mean, it's just like a

19 peat, I guess you might say, and mud and everything,

20 and just now is really drying out to where you can do

21 things.

7

But so anyway last July the planning 22

23 department presented you with an application that was

24 grossly incomplete due to buffers and berms and were

25 designed using only subjective guesswork. You

1 by Mary Trimble, Beachcomber, LLC, in a letter May

2 31st, 2019, the Anchor River Road is not in horrible

3 condition any more than most paved roads in our local

4 area, Homer or the road to Anchorage.

Just as an aside, I submit to you that 5 6 the pictures I laid out to you there don't look

7 anything like the road between here and Anchorage.

I took 95 photos of the Anchor River 8

9 Road, documented its present condition. I found

10 serious deterioration the complete length of the road.

11 Payment slumping along the sides of the road is evident

12 nearly the whole length. The slumping in the worst

case is about six-inch deep by about two-feet wide.

Concrete slumping is a result of heavy traffic causing

the roadbed to depress below the concrete.

16 The concrete is broken in many locations.

17 Significant cracking is noted throughout the roadway,

which will further deteriorate within -- with increased 18

heavy truck traffic. 19

20 Further in the letter to DOT to Bruce

21 Wall March 21st, it states, "We request the Kenai

22 Peninsula Borough, Item 4, require pavement repair on

23 the Anchor River Road by the Kenai Peninsula Borough in

24 the event truck hauling creates obvious pit holes,

25 rusting -- rutting, and pavement damage."

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The fact that DOT will hold the Kenai 1 2 Peninsula Borough responsible for any damage to the

Anchor River Road is rather a sobering fact.

CHAIRMAN MARTIN: Could you summarize,

5 please.

6 GARY SHERIDAN: You bet. We consulted with a highway construction owner who estimates the 7 rebuilding of the Anchor River Road could cost KPB

9 between \$175,000 to \$300,000.

As an aside, just a quick note, the 10 11 Department of Transportation recently did some ditching 12 along the sides of the Anchor River Road and ended up with a shoulder from 12 to 15 inches wide. So those

14 people that are concerned about safety have serious reason to be concerned. Thank you very much. 15

CHAIRMAN MARTIN: Any questions? None at 16 17 this time, thank you.

GARY SHERIDAN: Thank you. 18

**CHAIRMAN MARTIN:** Next testifier, please. 19

20 RICHARD CARLTON: My name is Richard

21 Carlton. And my wife kind of pulled up lame, so she's 22 not going to be able to be here. She had something she

23 wanted to say, so I'm filling in for her.

There was -- somebody said earlier 24

25 that -- it's actually 1.2 miles, that road that Gary

1 correctly denied the application.

Tonight it's a replay of that submission 2

3 because the application again indicates berms that are

4 totally subjective, arbitrary, and unable to provide

the protections that are mandatory conditions and

6 standards spelled out in the KPB's code.

By using KPB's own GIS technology, we

8 have produced substantial evidence to prove that once

9 again you are being pressured by staff to approve an

10 incomplete application. Staff seems to be of the

11 opinion that you should just ignore the obvious, that

12 being the large percentage of the neighboring property

13 owners who have little or no screening from the noise

14 and visual impact, and then vote to approve the permit.

15 Your function is to act as the judge in

16 this case and ensure that meager protections afforded

17 the residents in the Kenai Peninsula are guarded and 18 upheld.

I have a recording I'd like to play. 19

20 Really, I do. Well, it worked earlier. Basically it

21 was just Emmitt talking about what was previously

22 stated. It was in print that, you know, really it's up

23 to the people that live around there to protect

24 themselves from the offensive -- things that they find

25 offensive about a gravel pit. That includes building a

- 1 fence or buying nice blinds that you can bring up from
- 2 the bottom to block out the gravel pit and then still
- 3 see your view. And so it was basically in his own
- 4 words, but I'm not very good at technology. So that's 5 all I have.
- 6 CHAIRMAN MARTIN: Thank you. Are there 7 any questions? Seeing none, thanks for your testimony.
- Next, please.
- 9 TODD BAREMAN: Name is Todd Bareman. I
- 10 live at 73300 Tryagain Ave. In packet No. 1 on pages
- 11 79 and 80 under findings of fact, 15, the buffer zone,
- 12 I have some questions that I would like to direct
- through the chair to Mr. Wall. 13
- 14 The following letters -- items mention
- 15 the word "adjacent," letters B, C, D, E, H, I, and Q.
- 16 Why would the code require that all property owners
- 17 within one half mile of a proposed material site be
- 18 notified when the findings of fact are written by the
- planning department? It appears that only adjacent
- 20 property owners will be afforded any of the mandatory
- 21 protections.
- The only reference to "adjacent" in KPB 22
- 23 21.29.040 is the protection against physical damage to
- 24 adjacent properties.
- 25 Is it the intent of this application to

1 who don't like what they see and hear coming from his

- 2 mine should utilize window shades, hearing protection,
- 3 and fences.
- 4 Who makes the decision as to who gets
- sufficient visual and noise screening as is required in
- 6 the code, and who gets to pull their shades and wear
- 7 ear plugs in their own homes for the next 15 years?
- 8 Everything that's spelled out in fact Q
- 9 is the exact reason that this particular material site
- 10 application needs to be denied. If mandatory
- 11 conditions cannot be met, then the commission is
- 12 required in KPB 21.25.050 to deny the permit, not just
- 13 to disregard the obvious deficiencies in this
- 14 application and allow an industrial gravel mine of this
- 15 magnitude in the center of a residential and
- 16 recreational neighborhood.
- 17 One last comment. Vacation time is
- 18 precious to everyone. If you were camping and at any
- 19 time of the day had to listen to gravel being
- 20 processed, whether it be screening, crushing, or
- 21 loading trucks, would you ever come back to that
- 22 campground or RV park? There is a hundred campsites, a
- hundred RV sites within earshot of this proposed site.
- 24 I'm not trying to take away potential
- 25 income from one man, I'm trying to save a recreation

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- 1 only provide visual and noise protections to adjacent
- 2 properties when the code in 21.29.040, the six
- 3 standards, specifically says, "other properties."
- 4 These findings of fact seem to indicate that the
- 5 planning department has taken it upon themselves to
- change the code and ignore the other property owners.
- 7 In this neighborhood there are many other
- 8 properties that would be severely impacted if buffers
- 9 and berms are not of sufficient height and density,
- 10 provide visual and noise screening as required in KPB 11 21.29.050.
- 12
- Letter Q in the same section states that
- 13 each piece of real estate is uniquely situated, and a
- 14 material site cannot be conditioned so that all
- 15 adjacent parcels are equally screened by the buffers.
- 16 The different elevations of the parcels, varying
- 17 vegetation on the surrounding parcels in the material
- 18 site, the distance of the material site from the
- 19 various surrounding parcels necessarily means that the
- surrounding parcels will not be equally impacted, nor
- 21 can they be equally screened from the material site.
- 22 Where in the code does it say that only
- 23 some of the neighboring properties need to be protected
- 24 by buffers and berms of sufficient height and density?
- 25 The applicant has publically declared that neighbors

- 1 area that thousands of people use. Unfortunately, this
- 2 doesn't seem to matter. Thank you.
- 3 CHAIRMAN MARTIN: Thank you. Any
- 4 questions? None at this time.
- RYAN MUZZARELLI: I'm Ryan Muzzarelli, 5
- 6 P.O. Box 170, Anchor Point. One second here. And I
- 7 live on Kyllonen Drive. I was one of the cabins you
- 8 could see in the video, just kind of right behind Rick
- 9 Oliver's, if you look up there. And I'm here just to
- 10 testify in favor of private property rights and my
- 11 neighbors' rights to make a living.
- I've spoken to Emmitt and Mary about the 12
- 13 property on multiple occasions, and they are incredibly
- 14 proud of it, and I'm confident that they will not only
- 15 maintain the property, but also provide a lot of value
- 16 to the community. Thank you.
  - CHAIRMAN MARTIN: Any questions? Not at
- 18 this time, thank you. Next testifier, please.
- ED MARTIN, III: Hi, my name is Ed 19
- 20 Martin, III. I reside at 37200 Thomas Street,
- 21 Sterling. I'm the president of the Kenai Peninsula
- 22 Aggregate and Contractors Association. It's comprised
- 23 of almost 60 professional contractors all doing
- 24 business in the KPB.
  - Over the past year we've been involved in

25

- 1 scrutinizing the material site regulations for the
- 2 borough. I've personally put in hundreds of man hours
- 3 in research regarding all the facets that make up our
- 4 current code. Tonight I'd like to speak on one
- particularly, that is the view.
- 6 View shed, the regulation of and the
- 7 rights pertaining to it are commonly misunderstood,
- 8 also commonly thought of as an entitlement. A good
- 9 part of my weeks of research were dedicated to just
- 10 this debate. What I found was probably not what many
- people want to hear, but it is fact. 11
- 12 There are only three ways a right to a
- view can be regulated, taken from, or given to an 13
- 14 individual across this nation. One, the federal
- 15 government holds view shed rights for our national
- parks; two, some cities and first class governments
- 17 regulate view shed over large areas by way of zoning,
- 18 including all lots or parcels within that area; and
- 19 finally, three, view shed rights my be given from one
- entity to another by way of a purchase or contract.
- There is no precedence of regulation on an individual
- parcel of land. None of these options can apply to our
- second class borough.
- 24 I have in my possession a copy of the OLR
- 25 report in which I provided to all of you. After hours

- 1 I have to take exception to Mr. Martin's
- 2 remarks. I've been a resident on the Peninsula for 30
- 3 years, and I think I was assessed on my view property
- down in Homer.
- And this -- the majority of the people 5
- 6 other than the visitors that come during the summer or
- 7 come camping and fishing are -- most of us are senior
- citizens, this is our final home down there. 8
- 9 And something that's kind of disturbing
- 10 is that we're going to spend our final retirement years
- 11 being entertained by Caterpillars and gravel trucks and
- 12 all the other things that are involved. We can't send
- 13 the grandkids out to ride their bike on the road during
- 14 the time that they are visiting us.
  - We certainly believe that you delivered
- 16 the correct conclusion on July 16th last year, and
- 17 although it was remanded back to you for adequate
- findings of fact, we feel that the same evidence
- prevails today. 19

15

- 20 We're here to remind you that we love our
- 21 homes. We love our community. There are many
- 22 legitimate reasons to not deny this permit, which are
- 23 not presently covered in the code. Some of these
- 24 things should be covered in the code because there is
- 25 very few things that we can find that actually protect

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- 1 of research, it is the most complete explanation of the 2 precedence of these rights. I would like for all of
- 3 you to read it. Also, as this issue goes beyond what's
- 4 in front of you today, I would encourage all of you not
- 5 to take my word for it, but do your own research.
- 6 I would ask that you rule in favor of the
- applicant tonight as the vast majority of the 7
- 8 opposition is opposed to the application because they
- 9 just don't want to see it. I've heard hours of their
- 10 testimony stating that sentiment. It doesn't change
- 11 the fact that they just don't have the right to the
- view over their neighbors' property. It also doesn't
- change the fact that that right may not be granted to
- 14 them by our current governing body.
- 15 I will be encouraging the KPB Planning
- Commission and assembly to strike any language of view,
- visual impact, or view shed from their current and
- future ordinance. Thank you. 18
- **CHAIRMAN MARTIN:** Any questions? None at 19
- 20 this time, thank you.
- VICKEY HODNICK: Hi, my name is Vickey 21 22 Hodnick from Anchor Point. My address is 35031 Moffit
- 23 Lane. I really appreciate the fact that you're all
- 24 here and that we can be here to present some of our
- 25 concepts to you.

- 1 us as law abiding citizens of the borough.
- Kenai Peninsula code 21.29.040 states the
- 3 standard for the material sites. These material site
- 4 regulations are intended to protect against aquifer
- disturbances, road damage, physical damage to adjacent
- 6 properties, dust, noise, visual impact.
  - Only the conditions set forth in the code
- 8 21.29.050 may be used or imposed to meet these
- 9 standards. However, the prelude to these standards is
- 10 clarified, which is to protect the existing surrounding
- 11 land uses against the negative impacts of material site
- 12 operations. A standard is added for providing
- 13 consistency with the borough comprehensive plan, which
- 14 we're not hearing anything about.
- 15 In other planning documents it says land
- 16 use regulations are required by the Alaska state law to
- 17 be consistent with the borough comprehensive plan. A
- 18 simple rule of thumb would be if there is a house,
- 19 don't start a gravel pit. If there is a gravel pit, 20 don't build a house.
- 21 We had a -- we spent -- most of us in our
- 22 neighborhood spent the last winter going to the
- 23 material site meetings as they were developing new
- 24 restrictions and regulations for gravel mining. And
- 25 there was a gentleman there from the Valley that came

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2

7

10

1 down and said, "Just because there is gravel, it

2 doesn't mean you have to dig it."

And I think just because there is a 3

4 history in a community, like a former gravel pit, it

5 doesn't mean that everybody is entitled to have a

gravel pit thereafter.

Things change and communities change, and

8 when families move in and create a settlement, even in

9 a residential -- a rural residential area, I think it

10 needs to be considered.

This community hosts five state 11

12 campgrounds, three private campgrounds, 70 or 88 unit

13 summer residential park, and 50 to 60 permanent private

14 homes close to the proposed site, a tractor launch, and

an only road that is determined a tsunami exit road.

There are also moose, fish, nesting eagles, a rickety

17 bridge, and a narrow road.

The DNR recognizes that this site hosts 18

19 archeological and historical artifacts and cemeteries.

The proposed mine site has established homes like --

located on three sides of it, and on the fourth side is

Cook Inlet itself. 22

A 15-year permit for this gravel pit will

24 drop our property values and disrupt the quality of

25 life for hundreds, if not thousands of people due to

1 should be denied once again. Thank you very much.

CHAIRMAN MARTIN: Thank you. Any

3 questions? Ms. Fikes.

4 **COMMISSIONER FIKES:** Through the chair.

You stated that your view is assessed by the borough.

So how many lots are your property --

VICKY HODNICK: I'm not sure about --

what we're on, we're on four acres right now. When I 8

9 was in Homer I had 30 acres.

**COMMISSIONER FIKES:** And do you have

11 waterfront view, is that what the assessment --

12 VICKY HODNICK: I did, uh-huh.

**COMMISSIONER FIKES:** So what you're 13

14 referencing is waterfront view?

15 VICKY HODNICK: Yes.

**COMMISSIONER FIKES:** And you're not 16

17 certain how many lots are between you and the proposed

18

VICKY HODNICK: We are about a thousand 19

20 feet away, and we're on the same level.

21 **COMMISSIONER FIKES:** Okay, thank you.

CHAIRMAN MARTIN: Ms. Ecklund. 22

23 **COMMISSIONER ECKLUND:** Through the chair.

24 Thank you for your testimony. You mentioned the

25 archeological site possibility and a cemetery

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1 possibility --

2 VICKY HODNICK: Right.

COMMISSIONER ECKLUND: -- which we have 3

4 heard in prior testimony.

5 Have you contacted anyone to look into

6 that and --

7 VICKY HODNICK: Yes, I have.

COMMISSIONER ECKLUND: -- and research it 8

9 and determine if it is so?

VICKY HODNICK: It is recorded. And most 10

11 of the people were thinking I was looking for some kind

12 of a grant in order to save that particular site, and I

13 did tell them it was on private property. And the

14 response from the state and even the national level was

15 a little interesting.

But going back to thinking about what we 16

17 want to keep and the history we want to maintain in the

18 state itself, I think these are important things to

19 think about before just having them dug up and become

20 part of a gravel pit.

21 **COMMISSIONER FIKES:** Thank you.

22 **CHAIRMAN MARTIN:** Any other questions?

23 At this time I'll institute a five-minute recess.

24 We'll reconvene in five minutes.

25 (Recess)

1 noise, dust, traffic issues, and visual blight.

The impact of the health of Anchor River

3 is potentially devastating. It could damage the fish

4 population in the future. Please note that none of

5 these concerns are really noted in the code.

6 The mandate to the Planning Commission as 7 spelled out in the Kenai Peninsula code 21.25.050 is to

8 approve, deny, or modify the application. Approval is

9 only allowed when the minimum requirements of the code

10 are met. Anything short of that would allow the

11 commission to modify the application to a state that

12 would meet the requirements, or to deny the application

13 for the fact it would be considered an incomplete

14 application.

15 In July of last year this commission

16 rightly denied an obviously incomplete application and

17 failed to design a buffer zone that complied with

18 conditions that are set forth in code 21,29,050. And

19 as a result it failed to meet the mandatory standards 20 of code 21.29.040.

21 Tonight, we, the neighboring property

22 owners, are here to prove once again that the arbitrary 23 numbers used to design the buffer zone in this

24 application are totally inadequate resulting in this

25 application being declared incomplete and therefore

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1 **CHAIRMAN MARTIN:** Are you ready? All 2 right, you're free to go.

3 RICK OLIVER: My name is Rick Oliver. I

4 don't live in a Post Office Box. I live at 34880

5 Danver Street, which is right on the corner of Kyllonen

6 and Danver.

7 We've spoken many times to -- as to who8 can see just what from where and what the setbacks

9 should and could be and how high are the berms.

Apparently, this has been considered a subjective subject, and no one here other than Mr.

12 Walls [sic] has come to look, to my knowledge.

It appears that the borough's idea of

14 minimizing the view, dust, noise, is a random tree here 15 and there. What we would like to show you here is hard

evidence from the data, again provided by the borough's

17 own technology.

We have this evening several profiles,

19 one of which is from my house. All the other profiles

20 and most of the affected neighboring properties are at

21 a much higher elevation than mine. We have a visual

22 presentation we can show you, a profile from the

23 affected home sites to areas within the proposed mining

24 site. This will also help to dispel the effectiveness

25 of the ludicrous concept of moving berms as the sight

1 I'm Richard Cline, my wife and I live at

2 34926 Danver Street. And Lynn has a profile of our

3 spot as well.

10

4 First, though, I'd like to tell you

5 that -- I like to learn something every day, and today

6 I did learn something. I learned that putting a gravel

7 pit in a neighborhood doesn't decrease property values.

8 I would have never thought that on my own, so I'm glad

9 I came tonight to learn that part.

We directly overlook the material site,

11 even though we're not adjacent. So when Todd brought

12 that up about adjacent versus other, that's a very,

13 very meaningful thing to me, because we will see not

14 the view shed, we'll always be able to see Mt. Redoubt

15 and Mt. Iliamna, which is the view shed, our view, but

16 we will see -- we will have a negative visual impact,

17 which is the wording of the code, the visual impact,

18 not the view shed. So we don't have to worry about the

19 national parks guys interfering with anything we're

20 going to do.

21 I do have some questions, and these are

22 hypothetical, just think about them later on. I just

23 want to know why everybody in the borough that I've

24 talked to in the planning department and elsewhere that

25 said the permit is going to be granted. That was right

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1 levels can be shown from all appropriate angles.

2 Hopefully this can minimize the

3 subjectivity and provide clear and indisputable

4 evidence showing this application can never meet all

5 the borough standards.

6 That's really all I have to say other

7 than -- well, speaking to the presentation before by

8 Mr. Trimble, it amazes me to think that -- it is

9 lovely, lovely property, all beautifully maintained,

10 he's done a fantastic job in presenting all of these

11 lovely trees. And where are all these lovely trees

12 going to go when we start mining gravel?

And we're going to have a berm

14 that's going to be -- or he's going to be mining 25

15 feet below a berm. Where does the 25-foot hole come

16 from? I don't -- well, I know where it is. But

17 anyway, that's all I have to say.

18 CHAIRMAN MARTIN: Any questions? Not at

19 this time, thank you.

20 RICK OLIVER: Thank you.

21 CHAIRMAN MARTIN: Next testifier, please.

RICHARD CLINE: First of all, thanks.

23 Good evening, and thanks for your service. We

24 appreciate your time and effort that you have to put in

25 for this.

22

1 from day one when I got notified last year that this is2 in the works.

3 And I call up, I say, "Hey, tell me more

4 about this." They said, "Doesn't matter what you

5 think, what you do, and how much money or time or

6 effort you put into it, just take it for granted that

7 it will be approved." So I just -- that's a question I

8 have, why is that an automatic thing?

9 Which leads to something that's kind of

10 curious to me and something you might want to think

11 about yourselves. If that is true, if no matter what

12 we do here we're just spinning our wheels, then why do

13 you allow us, why does the borough allow us, the

14 commission, the assembly, to waste our time, our

15 effort, and our money in this process at all? It's

16 just curious.

17 It would seem to me that you would be

18 opening yourselves up for liability in that regard

19 somehow. Because as you can tell, we've put a lot of

20 time, effort, and money into it. Doesn't this make you

21 guys susceptible to some kind of liability? Something

22 to think about.

No one here denies a need for gravel.

24 We've heard that from everybody, the gravel guys of

25 course, but then us as well. We know what it's all

making snide comments.

rolling berm kind of deal.

12 impact of just one portion of their pit.

3 neighborhood.

4

8 9

13

18

19

25

1 built on. We just deny that it has to come from the

2 middle of our well-established and ecologically fragile

With Lynn's help you can see from our

5 deck, and I know that Emmitt and Mary are very familiar

6 with this because my security cameras caught them on our deck, when we were not there, taking movies and

And you can see over -- right over the

A 43-foot berm -- I'm not an earth mover,

Another problem with the topography of

Poor Steve, he needs a 53-foot berm to

10 top of the berm. We basically will need a 43-foot berm

11 to conceal the -- to basically minimize the visual

14 but I'm pretty sure that that's an unworkable berm.

15 And I kind of like the idea of a 43-foot berm on the

20 this location, you can see it's highlighted in that

16 far end with a 25-foot hole behind it, and then I want

17 to watch how he moves that towards my house in the

21 elevation, is that entire area acts like a mega phone.

23 my neighbor Steve Thompson. And Lynn can put up

22 Everything just blasts up the hills to us, to Rick, to

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1 incomplete at the least, and it's totally unacceptable 2 on its own. We respectfully ask the commission to act

3 on behalf of not only the small group here -- and I'll

4 wrap this up -- facing the total destruction of our

5 neighborhood, but the countless other citizens of the

6 borough who could soon see the same thing in their 7

front yard.

8 We ask that you deny this permit on the grounds that the true findings of fact, supported by

overwhelming substantial evidence, shows that the

11 mandatory standards will not be satisfied in this

12 permit's application. Thank you.

CHAIRMAN MARTIN: Thank you. Any 13 14 questions? None at this time, thank you.

Next person, please. The young lady 15 16 coming towards the back was -- she beat you to the

17 punch.

JIM REID: Oh, I'm sorry, I didn't see 18 19 you.

20 CHARITY JACOBSON: Hi. Hi, my name is 21 Charity Jacobson. I live at 72150 Griner Avenue. We

are about three miles from the proposed gravel pit. 22 It might not be too relevant, but we can

24 hear a rock crusher that is seven miles away from us to

25 the other side out of the North Fork Road. So if this

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1 hide his because he's a little bit closer to it. And 2 that's just one -- you know, these are just some of the

3 things, some of the houses that are up the hill from

4 there.

24 Steve's.

5 This is your own technology, this is the 6 borough's technology. We didn't make this up. This is not smoke and mirrors, this is math.

Our cabin sits, you know, a bit higher 8 9 than Rick's. Poor Rick is right across the street from 10 it.

11 One argument that there is no way a berm 12 could ever work is not really true. They can build a 13 berm high enough, I guess it's physically possible, 14 it's just unrealistic, okay.

15 And if you want to put it -- you know, 16 the limitations or you want to put some kind of a 17 modification to the requirements, the mandatory 18 conditions, then you can say, "Okay, I want a 43-foot 19 berm or a 53-foot berm." That's going to -- you know,

20 would that satisfy me? No, obviously. But if it keeps 21 the pit from being built, then of course it would

22 satisfy me. But that is within your power. Just

23 saying no berm would ever do it is not really true on

24 the face of it, but it's true in the reality of it. 25

The permit as submitted is flawed, it's

1 proposed pit goes in and all the operations were right

2 in between and -- it's going to be twice as loud.

3 Also in the ordinances for a gravel pit, 4 it is not a one size fits all. For each area and

5 location, this should be looked into as far as

residential areas, recreational areas, state land, you

know, because if it was out in the middle of nowhere,

it wouldn't apply to some of these regulations. 8

9 Also it's been stated that a gravel pit

10 does not have any physical damage on the adjacent

11 properties, but would you or anyone knowingly purchase

12 a retirement home with an active gravel pit between a

13 hundred and thousand feet away from you for the next

14 foreseeable future? That's all, thank you.

15 CHAIRMAN MARTIN: Thank you. Are there 16 any questions? None at this time. Next testifier, 17 sir.

JIM REID: I've got to see if there is 18 19 somebody else coming down the aisle.

20 Hi, my name is Jim Reid, and I live at --

21 where do I live? 73820 Seaward Avenue. Okay, I live 22 right above it.

23 Anyway, I only have a couple questions,

24 but my question would be to the planning staff, maybe

25 they can answer it. What does a natural berm consist

1 of? What is a natural berm? What's the definition of 2 a natural berm?

CHAIRMAN MARTIN: Go ahead. 3

4 MR. WALL: Yeah, and I'm not guite sure 5 where you're going with that, because our code does not talk about a natural berm.

7 JIM REID: Let's just put it this way.

8 Emmitt has already stacked up a bunch of logs and stuff

9 from -- debris from, looks like, a lot clearing thing.

He stacked it up about 15, 20 feet along Danver.

And I just -- my question was, what does 11 12 a natural berm consist of? Because if it consists of

13 live trees growing, we can all go home because it's

going to be 30 years before he gets to 25-foot trees.

15 MR. WALL: What the code requires is an

16 earthen berm with a 2 to 1 slope.

17 JIM REID: An earthen berm. Does that 18 mean it's a bunch of logs and debris and then they

19 cover it over with some dirt, is that considered a

20 natural berm?

21 CHAIRMAN MARTIN: Sir, I think your

22 question has been answered. We're getting -- it's an

earthen berm, not a natural berm.

JIM REID: Oh, well, I was told it was a 24

25 natural berm, but that's okay.

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Anyway, it's an earthen berm, so that 2 means it has to be dirt, it can't be a bunch of logs 3 and stuff stacked up and dirt over it?

CHAIRMAN MARTIN: Within reason. We're not limiting it to every last piece of wood, yes, sir.

6 JIM REID: Oh, okay. Well, all right 7 then.

And you know the other thing, of course, 8

9 is I realize the gravel -- I was a builder down south.

10 so I know we have to have rock and gravel and whatever.

11 But I don't understand the part when you bring the

12 gravel in -- we have a gravel pit within two miles of

13 our house right there up on old Seaward. It's way over

14 there. But I didn't move next to a gravel pit, because 15 my theory is if you move next to a gravel pit or you

16 move next to an airport, don't cry. You knew it, you

17 moved there. But when a whole residential area is

18 there and it moves next to you, well, then that's a

19 different situation.

20 You know, it's like they said the other 21 day, all gravel pits can't be under the same rules. I 22 mean, they are different. This gentleman right there

23 said, "Hey, you go over on the other side over there,

24 nobody cares about noise and dust because there is no

25 houses over there, there is no people."

1 So here we are in a situation where all

2 these people live there and use this area and now we're

3 going to move a gravel pit in. Anyway, that's it. Let

4 me sign my name.

5 CHAIRMAN MARTIN: Any questions? Seeing

6 none, next testifier, please.

7 ROGER McCAMPBELL: Let me see if I can

8 get my technology to work better than Rick. Can you

9 hear that while I sign my name? Anybody identify those

10 birds? Excuse me, 7345 -- my name is Roger McCampbell,

11 I live at 73450 Seabury. My mailing address is still

12 in Homer. I'll turn this off now. Just about a year

13 ago I bought this piece of property.

After coming up and looking all over 14

15 Homer, I could buy anywhere I wanted in this state.

16 I've lived in Homer for 31 years. I've loved the

17 Anchor River valley since I moved down here, and that

18 area. I spent the night on that front porch for the

19 peace and quiet over Memorial Day weekend because I

20 knew that would be the weekend of the most noise and

21 disturbance.

And the reason I know that is I was the 22

23 district supervisory park ranger for the southern Kenai

24 Peninsula for 31 years, and I kind of know that area

25 pretty well. I know Emmitt pretty well, a great deal

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1 of respect for him and his family.

But this is the wrong gravel pit at the

3 wrong place. It's not about -- I don't see it from my

4 place. I live four-tenths of a mile away from it. I

5 can hear the waves breaking on the ocean at night or in

the morning when it's peaceful and quiet. Those birds,

most of those are about 150 to a hundred yards away. I

like my peace and quiet. That's why I moved there.

9 I retired five years ago. It's not about

10 the scene. I don't see it, I drive by it. I don't

11 particularly like to look at gravel pits, I don't know

12 who does, unless they turn into giant swimming and

13 fishing holes later.

Now, I own a lot of heavy equipment 14

15 myself. I run a cattle ranch. My family, we have

16 cattle ranches down in northern California where I'm

17 originally from. Everybody says don't Californicate

18 Alaska, and that's exactly what we're doing. It's

19 usually from the people that are doing it, because I

20 grew up there five generations.

Our neighboring ranch has a rock crusher. 21

22 I can hear that when I'm down there sitting around my

23 campfire, and it's 15 miles away. So yeah, I can hear

24 it, I can hear the rocks, I can tell when the gravel

25 trucks -- I also own two gravel trucks. I had a couple

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3

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1 bulldozers and back scrapers, so, you know, I'm not

2 opposed -- nobody I think is opposed to gravel pits.

3 distance. Yeah, but not four-tenths of a mile, not 15 And, in fact, I was looking at several of

4 the lots around me to buy and develop and do some 4 miles. 5 rental units, but I've been in the business long enough

6 and most of the people that I know in the rec -- that 6 say that these buffers -- it's just going to echo up.

7 want to come up here and stay in an AirBNB, they want

peace and quiet, too. 8 9 Most of those campgrounds, Halibut and

10 Slide Hole when we developed those, our socioeconomic

11 look at those was for family camping. People come up

12 there to -- you know, Memorial Day weakened is crazy, 13 there is no doubt about it. But after Memorial Day

14 weekend -- the fishing is lousy, but the beer drinking

15 is good. So, you know, but after that it pretty well

calms down. There is always a yahoo, there is always a

vahoo on the dirt bike with the muffler off or the 17

four-wheeler. 18

By the way, the Anchor Point beach road 19 20 is an ominous road. It is state park land at the edge

21 of the pavement. State Parks allowed DOT to dig out

22 those culverts this year because of drainage issues and

the saturation underneath the road was causing it to

24 buckle even more.

25 But DOT, if anybody is thinking, "Oh, we 1 parcels are less impacted by the material site than the

2 adjacent (indiscernible) site as sound dissipates over

So I think it's rather disingenuous to 5

7 If I can hear waves breaking and the seagulls down on

8 the beach, then I've certainly -- I've already heard

9 the -- speaking of which, Old Sterling is right behind

10 my house. So when the gravel trucks go out, go down

11 the beach road, then they turn around and they come

12 right up behind. So I can hear Jake brakes, I can hear

13 anybody messing around behind there, too. So it's a

14 noise issue for me. Thank you.

CHAIRMAN MARTIN: Any questions? None at 15 16 this time. Next, please.

17 ROGER McCAMPBELL: Very good. I hate 18 answering questions.

LARRY SMITH: My name is Larry Smith. I 19

20 reside at 320 Artifact Street, Soldotna.

21 I thought this was an opportune time for

22 me to come up here because Mr. McCampbell mentioned the

23 Slide Hole Campground. I constructed the Slide Hole

24 Campground in 1992 back before the Anchor Point Road or

25 the anchor beach road or whatever it's called today was

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7

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1 can now excuse to widen that road and make it safer."

2 you're going to have to battle with DNR and State Parks

3 on that, because that easement is only pavement to

4 pavement, it is not an extended easement off that.

5 You know, since we permitted Todd years

6 ago, or long before him for the tractor launch

7 operation, it increased the visitation on the beach

8 area, a lot more charters, and they are not little

9 charter boats, they are 32 foot, 10-foot beams, and

10 that's a wide load. And trying to pass on that road,

11 trying to have kids ride their bike, walk up and down

12 that road.

Now, it would be nice if the borough and 13

14 the city or -- Anchor Point community has been fighting

15 for a pedestrian path and bike path down there. That

would be really nice, that would take some of the

17 pressure off. I'm the first one to admit that.

But I don't want to hear it, that's my 18 19 simple point. There is more to visual. I don't care

about views. I own view property. I never looked at

21 it, I'm too busy. You know, I'm doing things. I'm out

22 in the view, that's where I want to be.

23 But I like to sit on my front porch at

24 night and not hear -- oh, you're -- let's see, Item 15

25 on this whereas and wherefore document, Item E, these

1 paved. It was a narrow, nasty little gravel road back

2 then, but we bought our gavel from Mr. Kyllonen at the

3 little gravel pit at the top of the hill, and we

constructed the campground. And we didn't hear a lot

of opposition back then to the gravel trucks traveling

6 down the Anchor Point Road or anchor beach road.

Anyway, just so there is no mistake, I'm

8 here to support Emmitt and Mary Trimble in their

9 request for this gravel material site application.

I have spent a great deal of time in the 10 11 last year or so studying the Kenai Peninsula Borough

12 gravel ordinances, and I've got a real education. I

13 thought I knew something about gravel. I own a

14 construction company, I own three gravel pits. I

15 bought gravel from most or many of the gravel owners

16 throughout the borough, including the State of Alaska,

17 U.S. Forest Service, Kenai Peninsula Borough.

I was born in Seward and raised in Cooper

19 Landing, and back when I was a young man, gravel wasn't

20 a dirty word. It seems to have become a dirty word

21 now, even though every one of us is in a building

22 that's built out of concrete that has gravel.

23 We traveled on paved roads that are --

24 the asphalt is made out of gravel. Our foundations of

25 our houses are made out of gravel, or under our houses.

- 1 Our driveways are made out of gravel. There is no
- 2 doubt that gravel is important to all of our lives. It
- 3 always has been, always will be. But I don't think Mr.
- 4 and Mrs. Trimble should be penalized for asking for a
- 5 gravel pit on their property.
- 6 I agree with Mr. Martin who was up here
- 7 before me. View shed, visual impact, I know that's
- 8 some language that's inside the borough ordinance, and
- 9 it's a feel-good term. But there is no -- there is no
- 10 case law having to do with -- or very little, I won't
- 11 say no -- there is very little case law having to do
- 12 with view shed and visual impact.
- 13 I happened to ask Mr. Kinneen at a
- 14 meeting earlier this year if he had the right to the
- 15 view shed over his neighbors' property, and he told me
- 16 he did, it was an absolute right. I don't believe
- 17 that.
- 18 I certainly empathize with those who
- 19 don't want to look at a gravel pit. And this is not
- 20 going to be a popular comment, but if you don't want to
- 21 look at the gravel pit, buy the land. Offer Emmitt and
- 22 Mary Trimble some money for their property and then it
- 23 can become your property and you can turn it into a pig
- 24 farm or a junkyard or a car junkyard or whatever you
- 25 want to turn it into.

1 the campground.

- 2 COMMISSIONER WHITNEY: Was the area as
- 3 built up then as it is now?
- 4 LARRY SMITH: Pretty much, yeah, it
- 5 was -- well, I guess not.
- 6 Well, you know, here is the thing. You
- 7 know, we're talking about safety and about all this
- 8 stuff on this road, and these 40-foot motor -- you
- 9 know, diesel powered land yachts that they come up here
- 10 with from the Lower 48, Anchor Point Road is a
- 11 dangerous road, but it's not going to be any more
- 12 dangerous with the gravel trucks than it is to all the
- 13 tourist traffic that's going on today. Thanks a lot,
- 14 Mr. Chairman.
- 15 CHAIRMAN MARTIN: We want to keep a
- 16 polite meeting. This is the second warning, that we
- 17 need to maintain decorum. Everybody deserves respect.
- 18 Next testifier, please.
- 19 CHRIS CRUM: Hi, my name is Chris Crum.
- 20 I live at 72485 Ester Avenue in Anchor Point. My
- 21 husband and I and our five children have lived there
- 22 since 1987.
- Like I said, we raised five kids there.
- 24 I taught school at Chapman school for 25 years, since
- 25 retired. All of our children went to Chapman school,

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- 1 And the other last thing I want to
- 2 comment on is if you don't like the ordinance, change
- 3 the ordinance. But the ordinance as it exists today,
- 4 the requirements for the material site have been met.
- 5 I believe it's the duty of the Planning Commission to
- 6 approve that application.
- 7 And I'm a realist. You have a thankless
- 8 job, because I believe that no matter what you do, this
- 9 is going to end up in litigation. But anyway, I would
- 10 urge you to support their application, thank you.
- 11 CHAIRMAN MARTIN: Thank you. Any
- 12 questions? Mr. Whitney.
- 13 COMMISSIONER WHITNEY: I want to make
- 14 sure I heard you right. You said you built the
- 15 campground in 1992, was that it?
- LARRY SMITH: I believe it was 1992. We
- 17 built the -- we had a contract with DNR, Parks and
- 18 built the Slide Hole. It was an addition to the Slide
- 19 Hole Campground.
- 20 COMMISSIONER WHITNEY: Using Anchor --
- 21 the --
- 22 **LARRY SMITH:** Using gravel -- Mr.
- 23 Kyllonen had a gravel pit right up the Anchor River
- 24 Road, across the bridge, above the bridge, right above
- 25 the bridge. And we bought gravel from him and we built

- 1 graduated from Homer High School, went outside to
- 2 college, and came back to Alaska because there is no
- 3 other place. And they all have employment in Wasilla,
- 4 unfortunately, but if they could, they would be down
- 5 here. They absolutely love it.
- 6 My husband and I have done nine
- 7 transactions with Emmitt and Mary through Coastal
- 8 Realty over the last 25 years. And I just want to say
- 9 that they are very professional, and they got what they
- 10 wanted and we got what we wanted. So all the
- 11 disparaging comments about them and their
- 12 professionalism, like Larry said and Roger said, they
- 13 are very, very nice people.
- l've sat through two hearings, and I came
- 15 to the realization that this is really not about a
- 16 permit. Emmitt and Mary and Beachcomber, LLC, I've
- 17 read all of the regulations, read the codes. They have
- 18 done everything that has been required of them and gone
- 19 beyond. And this is about "not in my backyard." And I
- 20 understand that, I certainly do I understand that.
- 21 It's also about private property rights.
- So I just -- thinking about this, I was
- thinking what I've heard so far about the rock crusher.One of the meetings there was a rock crusher, a D9
- 25 doser, a grizzly, and a big operation, which was not

rayes

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2

1 factual, there has never been.

Every day I go down to feed my horses on 2 3 that property. So I go down there on Beachcomber road, 4 I pass Danver, and there has never been anything like

5 that down there.

6 The second thing is, yes, the road is in 7 bad shape. We have lived in Anchor Point for 30 plus 8 years. It's always been sort of a dangerous road, you 9 know, for kids, and moms and babies pushing -- moms 10 pushing strollers. There is no sidewalk.

11 But the road started to deteriorate 15 or 12 20 years ago when the tractors came in and took over

24 truck drivers in Anchor Point. The majority of the 25 business, the majority of the employment in Anchor

1 if I can do it for him here.

(Audio played - not transcribed)

HANS BILBEN: Okay, that was the 3

4 applicant telling us how we could protect ourselves

from his gravel pit. So who gets to do that? I don't

6 know, but I don't want to have blinds closed, I don't

want to wear hearing protection in my own house, and I

don't think I need to build a fence to protect myself.

9 A couple corrections. The applicant

10 talked about a 25-foot deep hole. The application

11 calls for an 18-foot excavation, 20 feet to water.

12 He's got to stay two feet above it.

Yes, he's checked all the boxes, but he 13 14 hasn't met the conditions of the code. So that's what

15 we're trying to decide tonight: Has he met the

16 conditions of the code?

17 You talk about a charter boat going 18 across the bridge. I ran a charter boat for 16 years.

19 A heavy charter boat would be about 10,000 pounds

20 versus an empty dump truck at about 22,000 pounds, and

21 you double that for a loaded dump truck.

Last July you correctly voted to deny 22

23 this application, and you made the findings of fact

24 that said the noise will not be sufficiently reduced

25 with any buffer or berm that could be added. The word

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6

1 "any" there is kind of the key.

While the intent of these findings is 3 abundantly clear, they are lacking any reference to

4 specific sections of the code that define the mandatory

conditions, and they are lacking supporting evidence. The hearing officer on appeal ruled that

7 the commission exceeded the scope of its authority in

denying this permit based upon its determination that

9

the conditions would not afford adequate protection

10 from noise and visual blight.

I absolutely agree with the hearing 12 officer. The findings of fact had some problems. The

13 planning department seems to be of the opinion that

14 because the hearing officer said that, that this is

proof positive that you as commissioners must approve 16 this application.

17 To the contrary, the hearing officer did

18 not rule that the commission lacked the authority to

19 deny the application. To do so would be counter to the

20 code, which in KPB 21.25.050 says that you have three 21 possible outcomes. You can approve, deny, or modify an

22 application.

23 A very important point here is that she 24 did, in fact, affirm the denial. She did not say give 25 them the permit. She affirmed the denial, and here we

13 our beach. We have huge charter boats, 10-plus wide, 14 up to 11 wide traveling on that road every single day 15 of the summer starting May, ending around Labor Day. 16 Yes, they are big. They should not be 17 going across the bridge, some of them. People are 18 concerned about trucks on the road and the bridge. The 19 bridge is rated for 11 tons. Loaded gravel trucks 20 should not be on that bridge. They have to turn right and go around on the Old Seward Highway. That is what 22 they are going to be doing. So that's a fact. I also want to give a shout out to the

1 Point, majority meaning over 50 percent, is trucking, 2 hauling dirt, gravel, and gravel pits. We need the

3 business, we need the money. We can't live without it.

So those people that are saying the 5 business is going to be deteriorating in Anchor Point,

6 it will be -- it will be increasing if you have more

trucks hauling gravel and dirt. 7

I just want to say the Trimbles have done 8 9 what you required of them. Gravel pits are regulated 10 by the Kenai Peninsula Borough and your statutes, the 11 State of Alaska, and MSHA, which is Mine Safety and 12 Health Administration. They have good policing

13 abilities. The noise, the dust, and the safety all

14 have to be complied with in a gravel pit.

been done, and do the right thing.

15 So in closing, I know it's going to be a 16 hard decision. You have the ordinances and the 17 regulations in front of you. You have the application 18 for the permit. I'm just asking you to weigh heavy on

19 how it's been written, how it's been followed, what's

CHAIRMAN MARTIN: Thank you. Any 21 22 questions? None at this time.

HANS BILBEN: Hi, my name is Hans Bilben, 23 24 35039 Danver Street in Anchor Point. Rick Carlton was 25 having some trouble with his audio. I'm going to see

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1 are today.

The authority granted to the commission
in 21.29.050 is to ensure that buffers and berms are of
sufficient height and density to provide visual and
noise screening of the proposed use. That's what we
need to determine tonight. Are they of sufficient
height and density to provide visual and noise
screening of the proposed use? And if it can't do

9 that, then you can't approve it.
10 Buffers and berms are the industry
11 standard, and if properly designed they should protect
12 neighboring properties from noise and visual blight.

13 The key words here are "properly designed." That's what this GIS technology is all about.

You guys have a heck of a job if you're trying to determine what are these buffers and berms all about. Because every time they come in they say, six-foot berm, 50-foot buffer." Okay, what does that do? Well, you don't know what it does.

20 With that technology that is borough 21 technology, all you have to do is look at it and say, 22 "Yeah, it works," or, "No, it doesn't work." I don't 23 know why the borough is so hesitant to get into that.

Yes, you probably exceeded the scope of your authority by saying that there wouldn't be any

1 findings of fact from the staff. They are basically

2 saying a large percentage of the neighbors in that area

3 cannot be protected, but yet they want to give you --

4 issue this permit anyway.

5 Just in closing, what the applicant

6 claims -- or the applicant claims that this is just a

7 mom and pop operation and that they are not going to --

8 maybe move maybe 10,000 yards a year.

9 But what they say or may not say is10 irrelevant. What is relevant is the fact that this

11 permit, if approved, would allow for mining of up to

12 50,000 cubic yards per year for 15 years on 27 acres of

commercial mining that cannot be sufficiently screenedfrom neighboring properties.

15 Like most of us, they are claiming this

16 is a legacy property. Well, like most of us in this

17 room, our home, property, and quality of life is our

18 legacy, and we would like to protect it. Thank you.

19 **CHAIRMAN MARTIN:** Thank you. Any

20 questions?

21 HANS BILBEN: I had to go pretty fast on

22 that.

23 CHAIRMAN MARTIN: Good job, thank you.

24 HANS BILBEN: That's your pen.

25 CHAIRMAN MARTIN: Next, please.

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buffers and berms that could screen the proposed use,
 but you did not exceed the scope of your authority by
 your denial.

A better finding of fact might have been that the application was not of sufficient height or density to provide visual and noise screening. You needed to tie your findings of fact to the code, and that's what we're here for today.

9 So the hearing officer sent us back here
10 tonight, and this is what she wanted us to do, list
11 findings of fact referencing the mandatory conditions
12 listed in KPB 21.29.050 and detail the substantial
13 evidence that supports those findings.

The evidence we're going to give you here, the findings of fact are in your packet, and another person will speak to that.

Obviously, we feel that putting this large-scale mining operation in the heart of a recreational and residential area should be denied for a multitude of legitimate reasons, but more important

21 it must be denied because it doesn't meet the mandatory 22 conditions of the code.

In KPB finding of fact 15 Q, it states
all of the reasons that this can't meet the code. One

25 of the previous speakers talked about 15 Q in the

1 ANN CLINE: Good evening. My name is Ann 2 Cline. My address is 34926 Danver. I'm a Cline, so --3 oh, well, you're quick.

My husband and I purchased two lots fromthe Trimbles in order to build a cabin for our

6 grandchildren, and we created a trust for our

7 descendents to enjoy the piece and serenity that is 8 there.

9 I wrote a detailed letter based on my 10 research of mining operations in the United States and 11 Canada, and I'm hoping you have that in your packet. 12 Ann Cline.

I addressed the findings of fact, and in particular the noise decibel research that has been conducted both in Canada and in the United States regarding mining operations and excavations.

Regarding one of the previous speakers,

18 some of us, myself included, are not financially able
19 to offer the Trimbles enough money to satisfy them in

20 order to buy that land so that we could keep it as a

park land or a campground or whatever. We're not ableto do that. So thus we need your help in controlling

23 the use of the property.

And regarding the freedom of decision, as a previous testifier said, and I agree, if you want to

1 have peace and quiet, don't buy a home next to a gravel

- 2 pit. If you want to have a gravel pit, don't put it in
- 3 the middle of an existing neighborhood.
- 4 I implore you to please help us, the
- 5 Anchor Point community, which is these folks here. Not
- 6 all of us are speaking out of respect for time, but we
- 7 would really humbly request that you consider
- 8 thoughtfully and uphold and affirm your denial of this
- 9 permit. Thank you very much.

10 **CHAIRMAN MARTIN:** Thank you. Any 11 questions for Ms. Cline? Seeing none, thanks for your

12 testimony.

13 ANN CLINE: Thank you.

14 CHAIRMAN MARTIN: Next testifier, please.

15 LAUREN ISENHOUR: Hello, I'm Lauren

16 Isenhour, I live at 34737 Beachcomber Street. And

17 tonight I would like to talk about sound. I'd like to

18 talk about sound and the claim from the opposition that

19 hearing sounds from gravel pit activity will destroy

20 the value of their property.

21 Private property rights in our area are

22 very important to all of us who chose to live in Anchor

23 Point. Many of us utilize our acreage for activities

24 that are not allowed within the city ordinances of

25 Homer and the like: ATVs, snowmachines, chainsaws for

1 decibels.

5

A dump struck from 50 feet is 84

3 decibels, from a hundred feet is 78, and from 300 feet

4 away is 69 decibels.

So gravel equipment ranges from 65 to 85

 $\,\mathbf{6}\,$  decibels, while my common use home tools range from  $90\,$ 

7 to 110 decibels.

8 My family camped over Memorial weekend on

9 the Anchor River, and I was genuinely surprised at the

10 high levels of sound created by the campers. ATVs,

11 motorcycles, and dirt bikes ripped up and down the

12 beach road late into the night. Trailers running

13 generators in the campground, which operate at around

14 68 decibels, lots of dogs, music, and general camper

15 noise.

20

Regular vehicle traffic on the beach

17 access road is quite noisy. Since virtually all the

18 campsites are right along the road, I needed ear plugs

19 to be able to sleep at night.

There was zero gravel pit activity during

21 those three days I was camping. It was not quiet or

22 tranquil, but the campground was full of people having

23 a lot of good family fun.

The Beachcomber gravel pit has now been

25 operational for about one year, and prior to that the

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1 firewood, free range dogs, livestock, home improvement2 projects and mowing our lawns.

3 ATV's sounds range from 90 to a hundred

4 decibels; snowmachines and motorcycles are around a5 hundred decibels; chainsaws around 110 decibels; and

6 riding law mowers are around a hundred decibels.

7 From my research, construction tools such

8 as chopsaws, sanders, drills, et cetera, operate9 between 90 and a hundred decibels. My diesel truck is

10 over 90 decibels at 50 feet away.

These are all activities and machines
that are routinely operated in my neighborhood and are
acknowledged as socially acceptable by everyone. None

14 of these activities or machines are restricted by

.5 borough regulations to only operate during particular

16 hours and are not required to mitigate the sound

17 created by their usage.

18 After researching decibel levels of these 19 common activities, I was surprised to learn that the

20 sounds created from gravel equipment is notably less

21 than the items I've spoken of. A backhoe from 50 feet 22 is 80 decibels, a hundred feet is 74, at 300 feet it's

23 65 decibels.

A bulldozer from 50 feet is 85 decibels,

25 from a hundred feet is 79 decibels, 300 feet is 70

1 prior existing use gravel pit on Danver Street across

2 from the Beachcomber pit was operational for around 153 years.

4 So anyone who has recreated on the Anchor

5 River or camped in that campground within the last 15

6 years has done so in conjunction with an operational

pit. We can and have been coexisting there.

The opposition has noted that they would

9 rather this property be developed into a subdivision10 than a gravel pit, and I find this very curious. If

11 this 27 acres was divided into 27 new home sites, the

12 amount of sound created would surpass the sound of

13 sporadic seasonal gravel activity.

The access roads to develop 27 new lots

would be extensive and require a lot of gravel andequipment. Building roughly two houses a year would

17 take nearly 15 years to develop, and the sound from

18 trucks, cement trucks and dump trucks, delivery trucks,

19 well drilling rigs, and general construction tools as I

20 mentioned before range from between 90 to a hundred

21 decibels, would operate five to seven days a week for

22 the life of the development.

But then at the end of that subdivision project, the property would not be reclaimed as it

25 would for gravel development. After 15 years of

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- 1 construction sounds, we would now have sounds from 27
- 2 new neighbors with loud trucks and barking dogs and
- 3 lawn mowers and chainsaws and all the other sounds that
- 4 come from a rural neighborhood.
- 5 I read all the letters submitted, and I
- 6 would like to comment on Phil Brna's statement to the
- 7 Planning Commission claiming that sounds generated from
- 8 the gravel pit would destroy both his ability to enjoy
- 9 his property as well as the general value of his
- 10 property.
- My property neighbors, Phil is on his
- 12 other side separated by Beachcomber Street and a line
  - 3 of trees, and there is nothing to regulate me from
- L4 mowing my lawn at a hundred decibels or operating my
- 15 chainsaw at 110 decibels or running any number of my
- 16 power tools, ATVs or snowmachines as we often do at any
- 17 time of day or night.
- Despite my best efforts, as all my
- 19 neighbors know my dogs bark quite a lot during the
- 20 night. There is no regulations here in Anchor Point to
- 21 stop or control any of these activities that I
- 22 routinely do on my property. Phil has never complained
- 23 to me that my activities have jeopardized his property
- 24 value or enjoyment.
- There are too many inconsistencies with

- 1 The ordinance as it's drafted, the
- 2 protective conditions that are there are, for the most
- 3 part, unfounded, and what it's doing is inviting people
- 4 to band together against neighbor. And if this
- 5 continues, I can't imagine anybody wanting to file for
- 6 an application for a material site permit. No one
- 7 wants to go through the expense and the vitriol that
- 8 comes from a mob-type reaction to a legitimate
- 9 activity.
- Now you might ask, who am I? Well, I'm
- 11 Buzz Kyllonen. I'd like to think I'm an expert. I
- 12 don't know what the definition is, but I began
- 13 developing property in Anchor Point 40 years ago. Over
- 14 30 subdivisions, 500 lots. Aggregate of about \$50
- 15 million in assessed value. None of which I could have
- 16 been able to do under the current ordinance.
- 17 I've owned and operated 12 gravel pits or
- 18 more within Anchor Point, within shouting distance of 19 most everyone here. Most everyone here is a
- 20 beneficiary of one of my subdivisions. That's what I
- 21 do and that's what I did for a living until the
- 22 ordinance was enacted, and that put me out of business.
- 23 Let me explain why.
- According to the ordinance, if you export
- 25 material from your property A to property B and it

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- 1 the argument about sound being a detriment to the
- 2 neighborhood for it to be considered a viable argument.
- 3 I can create more sound at higher decibels for longer
- 4 durations on my private property without having to
- 5 abide to any regulations.
- 6 If an individual feels so strongly that
- 7 the value of their property can be destroyed by the
- 8 activity of their neighbors, then that individual needs
- 9 to purchase a parcel larger than an acre to be able to
- 10 personally ensure adequate distant from neighborly
- 11 activities that they might find displeasing or move to
- 12 an area with ordinances and zoning that control all
- 13 residents' activities. Thank you.
- 14 CHAIRMAN MARTIN: Thank you. Any
- 15 questions? None at this time.
- 16 LAUREN ISENHOUR: Thank you.
- 17 CHAIRMAN MARTIN: Next.
- 18 BUZZ KYLLONEN: Good evening,
- 19 commissioners. Mr. Mayor, nice to have you here. My
- 20 name is Buzz Kyllonen, 74200 Seaward Avenue. You've
- 21 heard the name Kyllonen used many, many times.
- I'm here in support of the Trimbles'rights to extract gravel from their property. I'm
- 24 actually a property rights person, and my real fear is
- 25 what's going to happen to this borough.

- 1 enhances the value of property B, you will be required
- 2 to file for an application for a material site permit
- 3 to do that. There is precedence set for that, and I'm
- 4 here to acknowledge that.
- 5 If Mr. Trimble wants to use any of the
- gravel, had he not had a permit that he has right now,
- 7 he would not be able to transport that material to
- 8 another one of his properties without applying for a
- 9 material site permit. He has no choice. He has to
- 10 apply for this material site in order to use the
- 11 material that he currently owns.
- As far as the harm and the catastrophic
- 13 effects of having a gravel pit are totally unfounded.
- 14 No one has complained about the 12 gravel pits that
- 15 I've had in Anchor Point, at least no one has looked me16 in the eve and said so.
  - So what Mr. Trimble is doing is basically
- 18 a developer gravel pit. There is a difference between
- 19 industrial and developer use. You have an industrial
- 20 use right here in the heart of Soldotna not very far
- 21 from here. A huge facility, they produce asphalt. How
- 22 long have they been there? I'm not sure, but a long
- 23 time. Everyone is still alive, no one has died from
- 24 respiratory disease. Anchorage Sand & Gravel in the25 middle of Anchorage, they function. Life goes on. We

d these Most of the falls are bondisionics and

- 1 have an industrial site in Anchor Point.
- 2 Interestingly, the Trimbles are
- 3 beneficiaries of hundreds, if not thousands, of truck
- 4 loads of gravel that go right by their Coastal Realty
- 5 office every day. It's endless. Homer was built with
- 6 Anchor Point gravel. Believe it or not, gravel is
- 7 where Mother Nature put it, not where you want it to
- 8 be. We should all be supporting the Trimbles for
- 9 opening up some priceless resource like gravel so that 10 it's available.
- I promise you, I'm a supporter, because
- 12 who would complain more than me? I own property on
- 13 both sides, substantial property that borders this
- 14 property. Even more important, I'm the original Anchor
- 15 Pointer. No one alive in Anchor Point has been there
- 16 longer than me. I date back to 1945.
- The homestead property that Mr. Trimble
- 18 owns is sacrosanct to me. That's where the material
- 19 site will be. If anyone should complain, I should lead
- 20 the parade. And with that, if you have any questions,
- 21 I'd be more than happy to answer.
- 22 CHAIRMAN MARTIN: Ms. Ecklund, did you
- 23 have a question?
- 24 COMMISSIONER ECKLUND: Thank you for your
- 25 presence here tonight. Since you have the longest

- 1 them. Most of the folks are beneficiaries, a lot of
- 2 them are very close friends, hopefully they will still
- 3 remain friends.
- 4 COMMISSIONER ECKLUND: How many people
- 5 lived in the area when you were operating your gravel
- 6 pit?
- 7 BUZZ KYLLONEN: It's evolved over the
- 8 years. It was extremely busy in the mid '80s.
- 9 **COMMISSIONER ECKLUND:** Your pit was busy?
- 10 **BUZZ KYLLONEN:** There was a depression in
- 11 property sales. Interestingly, the reason that I went
- 12 out of business, out of the development business, was
- 13 because of the ordinance. Because I was issued a cease
  14 and desist when I used material from my golf course,
- 15 which I created, to develop what is now the trooper
- 16 building. And the code compliance officer from the
- 17 borough came down and said, "No more, you can't do
- 18 that. You must get a material site permit to build the
- 19 golf course." I had no choice. I had a half a million
- 20 dollars in the golf course. To continue, I couldn't
- 21 afford not to apply for a permit, so I did.
- Now that put me in the category of a
- 23 gravel pit, which subsequently I was fined by the
- 24 borough \$20,000, \$10,000 in attorney fees because I
- 25 exceeded the artificial boundary they imposed.

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- 1 history in that area, I'd appreciate an answer to a2 couple of questions.
- When you had the gravel pit, which has
- 4 been referenced several times by name, operating in
- 5 that area, how many campgrounds or campsites were in
- 6 the area?
- 7 BUZZ KYLLONEN: I developed all those
- 8 campsites.
- 9 COMMISSIONER ECKLUND: So they didn't
- 10 have the use --
- 11 **BUZZ KYLLONEN:** With the exception of the
- 12 state.
- 13 COMMISSIONER ECKLUND: The state, the
- 14 five state ones?
- 15 BUZZ KYLLONEN: The gravel came from my
- 16 gravel pits right there. Tens of thousands of yards,
- 17 thousands of truck loads.
- 18 COMMISSIONER ECKLUND: So currently it's
- 19 been stated that there are five state campgrounds and
- 20 three private ones and 200 campsites in the Silver King
- **21** site.
- So were any -- you built all of those
- 23 except the state ones?
- 24 BUZZ KYLLONEN: Over 30 subdivisions,
- 25 both sides of the river have my fingerprints on most of

- So I have a major heartburn about the ordinance.
- 3 COMMISSIONER ECKLUND: Yes.
- 4 BUZZ KYLLONEN: I would like to see it
- 5 scrapped, and I would also like to see it rewritten
- 6 focusing on the -- what should be the intent of
- 7 reclamation and prudent and proper extraction.
- 8 COMMISSIONER ECKLUND: Thank you for your
- 9 input.
- 10 BUZZ KYLLONEN: You're welcome.
- 11 CHAIRMAN MARTIN: Any other questions?
- 12 Ms. Fikes.
- 13 COMMISSIONER FIKES: Yes. With your
- 14 history in the area and your history of the operation
- 15 of a pit in the area, speaking to the transfer from you
- 16 to the next owner of the pit, what was your experience
- 17 with the reclamation, and how much of that did you
- 18 perform during your operation?
- 19 BUZZ KYLLONEN: Well, I think that's the
- 20 key issue. You would be hard pressed to find where
- 21 I've had a gravel pit. They have all been reclaimed.
- 22 **COMMISSIONER FIKES:** Were there ever any
- 23 complaints about water table contamination during the
  - BUZZ KYLLONEN: That's what's an

24 time?

- 1 unfounded allegation. That is not possible to happen.
- 2 Evaporation maybe, ditching only. Digging in the water
- 3 table, that was one of my key things. I have several
- 4 lakes where I dug in the water table, and that was one
- 5 element of this ordinance that I would like to see
- 6 revisited, because it does virtually no harm to the
- 7 environment. It offers a place for the moose and the
- ducks. 8
- 9 Just yesterday two moose were learning 10 how to swim in my golf course lake. I have pictures of
- 11 that. I was quite fascinated by that. Ducks are there
- 12 all the time. I love the water. Excuse me, I didn't
- mean to expand on that. 13
- **COMMISSIONER FIKES:** So then also 14
- 15 expanding on that, during the operation, were there
- ever any complaints for noise, or were there ever any
- 17 complaints --
- BUZZ KYLLONEN: Not to me directly, no. 18
- Over the 500 properties, I'd say 499 are close friends. 19
- 20 **COMMISSIONER FIKES:** So was there any
- 21 agency that contacted you with a direct complaint --
- BUZZ KYLLONEN: No. 22
- **COMMISSIONER FIKES: -- due to your** 23
- 24 specific operation?
- 25 BUZZ KYLLONEN: No. I might want to add

- 1 CHAIRMAN MARTIN: Any -- other question.
- **COMMISSIONER FIKES:** I have one more 2
- 3 question. Switching gears to safety.
- 4 Again, in your experience, and also it
- 5 sounds like you live in that specific area, during that
- 6 time are you aware of any school activity disruptions
- with school buses or folks waiting for buses or --
- 8 people have spoke or testified tonight and previous
- 9 nights about the activity and the trucks passing and
- 10 going.
- In your experience, again, going back to 11
- 12 have you actually heard of or received any written
- complaints that would speak to that matter?
- **BUZZ KYLLONEN:** Three of my gravel pits 14
- 15 are within rock throwing distance of the existing
- 16 school in Anchor Point. Zero, none. Truck drivers are
- professional. Someone was referencing the motorhomes.
- Those people don't go to school to drive motorhomes.
- 19 but truck drivers do. And believe me, it's not easy to
- get that license.
- 21 **COMMISSIONER FIKES:** Thank you.
- BUZZ KYLLONEN: You're welcome. 22
- 23 **CHAIRMAN MARTIN:** Any further questions?
- 24 None at this time, thank you. Anyone else here wishing
- 25 to testify?

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- 1 one more thing because it was mentioned several times.
- 2 the beach road, the Anchor Point Road.
- **COMMISSIONER FIKES:** Uh-huh. 3
  - BUZZ KYLLONEN: No one has driven a dump
- 5 truck over that road probably more than me, thousands
- 6 of times, thousands of times prior to when it was 7 paved.
- One of the stars in my crown is when I 8
- 9 was on the assembly, I got that road paved. The
- 10 definition by the state was if you can give me \$200,000
- 11 from the mayor at the time, (indiscernible), we will
- 12 paint that road black. Not today. \$200,000
- 13 transferred from the borough to DOT, and they painted
- 14 it black. I didn't know what that meant at the time.
- 15 Basically what that means is literally
- 16 paint it black. And that's why the road is in the
- 17 condition it is, because they had no money to improve
- 18 the subsurface.
- So -- and I might also add that it was on 19
- 20 the state agenda to revisit that in 2020. If it hadn't
- 21 been for my efforts on the assembly, we would still be
- 22 waiting for the state to do an assessment. So --
- 23 CHAIRMAN MARTIN: 11 o'clock is coming up
- 24 soon.
- 25 BUZZ KYLLONEN: Okay, I'm sorry.

- **PETE KINNEEN:** I've already testified, 1
- 2 but --
- 3 CHAIRMAN MARTIN: Yeah, you have not been
- 4 recognized by the chair.
- PETE KINNEEN: Point of order. 5
- 6 CHAIRMAN MARTIN: We have not -- everyone
- 7 gets one chance to speak, sir.
- PETE KINNEEN: Except my testimony was 8
- 9 slandered, and to the degree that my testimony has some
- effect here, am I not entitled to address it? 10
- 11 **CHAIRMAN MARTIN:** We're keeping the ball
- 12 rolling. Everybody gets one turn.
- PETE KINNEEN: So it's going to be come 13
- 14 up and done?
- 15 CHAIRMAN MARTIN: That's correct. And as
- 16 far as the -- is there anyone else in the audience
- 17 wishing to testify? Mr. Whitmore has some
- 18 presentation, or at least has his hand going.
- LYNN WHITMORE: Sure. This is my two 19
- bits worth, and then hopefully that will lead into
- 21 questions from you guys on the berm.
- So I guess a rhetorical question is, when 22
- 23 you are supposed to be hidden from the construction 24 site by the berm, is that berm also supposed to hide
- 25 you from the remnants of the pit behind you?

Min-U-Script®

So as we practice with a moving berm, the

And the berms, because the homes are

2 question I want you to kind of pay attention to is what

3 are they going to look at as the berm moves closer to

6 situated in roughly a 90 degree angle looking down,

7 then it seems like the berms are going to have to cover

8 the full 90 degrees from the people on one side of the

9 hill and the people wrapped around to the other side of

And I keep -- I hear a developer gravel

read, the moment that they get a permit, they can sell

it and somebody else in a larger capacity could come

along and mine the entire 27 acres. So the developer

And so with that, we could work our way

**CHAIRMAN MARTIN:** My question for

gravel pit changes immediately upon sales, and that

permit goes with the property as I understand it.

21 through the berm question if you guys have some.

clarification is, is the berm ordinance intended to

24 obscure the view 100 percent, or is our ordinance

25 written to minimize impact, not bring it to zero, but

10 the hill, so that's something to keep in mind when you

13 pit being stated and that it's just going to be one of

14 those. But as near as I can tell from everything I've

1

5

12

17

19 20

22

4 the homes?

11 talk about berms.

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1 here were there when I was there. 2

Most of those that were appealed were 3 sent to the assembly, which acted as Board of

4 Adjustment at that time. All the decisions in the

affirmative were upheld. Any of those that were

6 rejected by the Planning Commission were denied by the

BOA at that time. 7

8 Our BOA listened to several appeals, some 9 that you had affirmed, some that you had rejected. All

10 of those passed this ordinance in full. Two lawsuits, 11 the judge ruled in favor of the borough, the way the

12 borough handles their buffers, the way they handle

13 their sound, the way everything gets handled.

I know this is all new, these folks are 14

15 upset, I get it, I live there. This is not in my best

16 interest. It's in my best interest that this pit goes

17 away and the price of my gravel goes up.

But as it is today, they are legal, this 18 19 is allowable, and it's been proven in court.

20 Questions?

21 **CHAIRMAN MARTIN:** Any questions? Thank

22 you. Next.

ANGELA ROLAND: Hi, my name is Angela

24 Roland, and I own property at the Silver King fish camp

25 as well as property on Thurmond Avenue.

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1 to minimize impact?

LYNN WHITMORE: Sure. As I'm seeing 3 this, the question I have is, as we move the 12-foot

4 high berm closer to these houses that are way up

5 higher, the remaining pit behind that berm becomes more

6 visible the further you move that berm toward those

7 homes. And maybe we can display that or look at that.

I don't know that a 12-foot berm doesn't 8 9 work because I haven't heard from the other side on how

10 they intend that to work. But I'd work with them if

11 they wanted to.

12

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**CHAIRMAN MARTIN:** I guess our definition 13 is what does "work" mean? Because I think our

ordinance means mitigate, it doesn't mean eliminate. 14

15 LYNN WHITMORE: I agree.

CHAIRMAN MARTIN: Next testifier. 16

TOM CLARK: You can start the clock so we

can get done. Tom Clark, Box 962, Anchor Point. 18

**CHAIRMAN MARTIN:** Hit the microphone 19

20 button, sir.

TOM CLARK: Tom Clark, Box 962, Anchor 21

22 Point. Thank you, Blair, appreciate it.

I sat on this body for six years, I sat 23

24 on the Board of Adjustment for seven years. Heard I

25 don't know how many of these. Three of the members

Today I spoke to the parks department

2 about their concerns, since they are property owners as

3 well as run the state recreation area. They said they

4 sent a letter May 1st, and their concerns were dust,

5 safety, and noise.

6 I did some research into dust, as well as

7 there has been a letter already sent. I don't mean to

8 run over this too often, but crystalline silica is as

9 fine as asbestos, and this is a particulate that is

10 emitted whenever rock is crushed or screened and

11 excavated. It also travels a great distance, and it

12 can reach the school. It builds up in buildings, it

13 gets clogged into ventilation systems, and yes, it does

14 cause respiratory diseases. You can verify this at the

15 EPA as well as other OSHA websites. I'm sorry, I said

16 EPA, I meant OSHA websites as well as other well

17 established information.

I don't know what size dust mask you need 18

19 to wear in order to mitigate that, or eliminate it

20 rather.

21 When it comes to safety, we've talked

22 about this guite a bit; however, there has been

23 statistics showing that heavy truck accidents have gone

24 up. The last year that the information was available

25 was 2016/2017. And on this narrow road, yes, like

down at their cell phones.

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1 everyone else has said with boats, RVs, kids on bikes,

2 and also tourists who don't know where they are going,

4 people who look down with their cell phones wandering

3 and I don't know if you've noticed, there are a lot of

5 around trying to figure out -- well, I don't know what

6 they are doing, but anyway, they walk around looking

9 deliver your haul and get back and deliver more, I hope

10 the truck drivers are as careful as they can be.

12 talking a lot about -- or rather when we talk about

13 noise, we've been talking about decibels. And yes it's

14 true that some -- there is some sounds that sound just

15 simply worse than others. So I guess the analogy would

at a hundred decibels would be misery. It would also

And then as far as the Trimble family

And it just so happens that my father

25 owned an excavation business. He built a golf course

be misery as a lower decibel if you really didn't like

the song. So that's one aspect of it to remember.

22 member living next to it, to their ears I suppose that

sounds like a cash register running.

16 be if you could imagine your favorite song at a hundred

17 decibels, that would be fine; your least favorite song

So I suppose going as fast as you can to

When it comes to decibels, we've been

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1 that he was playing, but that is something that should

- 2 be considered, is that if we're harvesting gravel and
- 3 using it here on our state roads and on our borough
- 4 roads with gravel that comes from an area, we don't
- know if there is eiders on there right now, but no
- study has been done.

7 So we destroy their habitat, and the

- 8 federal law, you know, is opposed to it, in other words
- 9 they have laws against it. And then we take the gravel
- 10 and we put it on our roads and on our borough roads and
- 11 our state roads, and I don't think that we should have
- 12 a supply chain that's questionable. Thank you. Do you

13 have any questions?

CHAIRMAN MARTIN: Thank you. Do you have 14 15 any questions? Seeing none, thank you for your

testimony. 16

17 **ANGELA ROLAND:** Okay, thank you. 18

CHAIRMAN MARTIN: Next testifier, please.

JOSH ELMALEH: Hi, my name is Josh 19

20 Elmaleh. I live at 34885 Seabury Court just over the

hill. My wife testified earlier, she had to leave.

We're about a quarter mile from the site. 22

23 and currently there is -- has been the -- or just

24 recently there has been the road construction to

25 elevate -- or improve the drainage for the sides of

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- 1 and he ran heavy equipment as well. I know the dust. 2 We wound up having a dog with one leg, too. He wound 3 up, you know, camping out underneath one of the trucks
- 4 and it couldn't be helped. So it is a dangerous 5 business.

6 There is also potential for all kinds of accidents to occur, from spilling fuel, oil, all those kinds of problems. 8

9 One of the things that we haven't talked 10 about is where are we at right now when it comes to the 11 health of the community? We've talked about Anchor Point being so common with gravel pits everywhere, but 13 are we really a healthy community?

14 We have a school right there, and a lot 15 of people -- I'm finding that even though this has been 16 the way we've done things for a long time, we also have science and technology that tells us now that particulates, small ones like that, can harm you, they can cause respiratory problems. 19

20 The last point -- well, maybe not the 21 last one -- how much time -- okay, I did contact the 22 EPA, and on their website you can easily see that this 23 portion of the Kenai Peninsula does have one endangered

24 species, the Stellar's eider, if I'm saying that right, 25 and I don't know if that was the bird that was singing

1 Anchor Point Road, and we've been hearing that a lot.

Well, our dogs are normally peaceful and

3 quiet, and they let us know when there is animals out

4 that we should know about, neighbor dogs, neighbors,

5 moose, keep our -- help keep our kids safe, so we hear

6 things.

7 When they were running that equipment,

8 our dogs have been going crazy. They have been barking

9 non-stop. We go out there, we tell them to be quiet,

10 we encourage them when they are quiet. They have

11 just -- going non-stop. There isn't anything we can do

12 about that.

When -- in the event that the Trimbles 13 14 have their pit, we're going to be faced with that for

15 however -- whenever they decide to excavate gravel.

16 Maybe it's daily, maybe it's weekly, maybe it's every

17 once in a while, who knows, but only they do.

I'm here to say I don't agree with it, I 18 19 don't want it on there. I would advise you guys to go in there and check it out. It's an amphitheater. We

21 hear things, we hear the waves, we hear the birds.

I go down to the eagles -- my dad came up 22

23 last year, I hadn't seen him in ten-plus years. He

24 walked to the beach. He got to see the eagles. He

25 said it's the million dollar view. I don't believe him

we don't want a gravel pit.

They have the right for their own

6 their own thing, then they develop their own thing, but

9 place. We didn't know about it. We looked at another

10 place that was twice the size and only about \$20,000

15 get this one, we're going to go to the one that's going

bought it, bickering back and forth with the seller,

20 going to be improved. It doesn't matter how big the

21 berm is, it's not going to be improved. I can hear a

22 half mile away, a mile away. I can hear dump trucks

going on the Old Sterling Highway. So it's what's

there. Please help us, thank you.

to be a lot nicer. So we went there, sure enough we

and finally he got what he wanted and we got a place.

So I encourage you, the sound is not

CHAIRMAN MARTIN: Thank you. Next.

11 more than our current house. It would have fit our

12 family a lot better, but it was right next to a gravel

My wife and I two years ago bought our

And we decided, okay, we're not going to

4 property, I have the right for my property, I agree

5 with that. And if they don't get it and they develop

2 to be messed with.

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1 for one second, but at the same time, it's a view not 1 So either it starts closer to the

- 2 property, at which point there is more or greater
- 3 visual impact, because you can see -- I mean, it would
- 4 have to be taller in order to negate it because you're
- getting closer to the higher elevation, and then it
- 6 moves back leaving all of the excavated property in its
- wake; or it starts in that position where it could
- 8 potentially cause some sort of reduction and visual
- 9 impact, because at that point farthest away, the angle
- 10 or elevation allows it to be sufficiently tall.

11 But then as it moves closer and closer

- 12 and closer and closer to the impacted and affected
- 13 properties, all you see from behind -- first, of all
- 14 the same height berm becomes less effective, and all
- 15 you can see in the background is the excavated pit in
- 16 its wake.
- 17 And so, you know, at this point where the
- 18 GIS LIDAR profile mapping is set by Mr. Whitmore, and I
- 19 believe you guys all have the examples in your packet,
- 20 is at, you know, the most likely proposed site for it.
- 21 And we did propose findings of fact, and 22 I'm going to talk to you in just one minute about that,
- 23 but those findings of fact are based on that spot and
- 24 geography and what berm would be sufficient there.
  - But when it comes to these rolling berms,

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KATIE ELSNER: Hi, good evening. My name 2 is Katie Elsner. I'm an attorney in Kenai. Our

- 3 address is 215 Fidalgo Avenue, Suite 201. And I have
- 4 been helping several of the neighbors that are opposed
- 5 to this gravel pit. And I want to first address Mr.
- 6 Martin's question.

7 The borough code uses two words in

- 8 defining what to do with this, both "minimize" and
- 9 "sufficient," and I just quickly Googled the definition
- 10 of minimize, which is to reduce something to the
- 11 smallest possible amount or degree.

12 So the code doesn't call for you to make

- 13 sure that there is some separation, some barrier or
- 14 some reduction in the visual impact, it calls on you to
- actually reduce it to the smallest possible amount or
- degree. And it further calls on you to ensure that
- 17 that reduction, that smallest possible amount, is
- sufficient to address the visual impact. 18

And so, you know, when it comes to Mr. 19

20 Whitmore's presentation, as far as I can tell with this

- 21 rolling berm that they are proposing, one of two
- 22 options are going to come into play. Either the berm
- 23 is going to start closer to the property, and I think
- 24 we can move it up, right, so we can move the berm to
- 25 sort of demonstrate that.

1 I think that makes your job even more difficult because

- 2 the rolling berms would have to vary in height in order
- 3 to minimize or sufficiently address the visual impact
- 4 as they moved in geographic proximity to the subject
- parcels. So I just wanted to address that one point.
- 6 As I mentioned, we did propose findings
- 7 of fact for the commission to consider in the event
- 8 that they are assisting -- or they are assistive to
- 9 you.

There is two alternative proposed 10

- 11 findings of fact, you can find them on pages 89 and 92
- 12 of Volume 1 of your packet. They present under two
- 13 separate factual scenarios. The first one is if the
- 14 commission were interested in an outright denial of the
- 15 application; the second one is proposing a modification
- 16 to the buffer and berms that are submitted in the
- 17 application that, based on the objective data based on
- 18 the GIS LIDAR profiling, would be required in order to
- 19 minimize and interfere with that visual impact.
- 21 Mr. Wall snuck a change in on me that I didn't catch.
- 22 On page 92, you would actually have to replace finding

I do want to make one scrivener's error.

- 23 of fact 15, because that is the one that addresses the
- 24 buffer and berming. And in the new resolution it's no
- 25 longer a finding of fact 14.

- However, our position is that thesefindings of fact are sufficiently detailed and follow
- 3 and track the law, and you have them here so you can
- 4 read them. I'm not going to go through them again in
- 5 order to -- in either scenario that the Planning
- 6 Commission were interested in considering would support
- 7 the findings.
- 8 Because while you've heard that you don't
- 9 have the authority to deny this permit application, I
- 10 would just remind you that, in fact, nowhere -- nowhere
- 11 in the code does it say that you're not allowed to deny
- 12 an application. Nowhere in the code does it say that
- 13 as long as an application parrots the language in the
- 14 ordinance, the Planning Commission must approve it
- 15 regardless and without any consideration of how it
- 16 impacts and whether or not that question of your
- 17 discretion as to what is sufficiently minimized plays
- L8 out in reality. It's not enough in this scenario that
- 19 he states the requirements of the code, the minimum
- 20 requirements of the code. I will wrap it up.
- The question for you is whether or not
- 22 it's sufficient. And what the code does is expressly
- 23 grants, and in fact mandates authority on this body to
- 24 either approve the permit if you find that those berms
- 25 represent, as proposed in the application, sufficient

- But I struggle with that idea that the
- 2 application is incomplete, because the applicant can't
- 3 know at the time of application submittal what the
- 4 Planning Commission will deem as appropriate. Because
- 5 the code specifically says that the Planning Commission
- 6 gets to determine what is sufficient height and density
- 7 for the vegetation and fence.
- 8 So can you elaborate on how that would be
- 9 an incomplete application with the -- if the applicant
- 10 doesn't know up front what the Planning Commission
- 11 would want?
- 12 KATIE ELSNER: Absolutely. An
- 13 application must, in order to be approved, must meet
- 14 the standards, and the standards are complied with by
- 15 meeting the conditions.
- And in this instance, one of the
- 17 conditions for a complete application is that the berms
- 18 and buffers are of sufficient height and density in
- 19 order to mitigate and minimize, sufficiently minimize
- 20 the visual or voice impact. That's the way the
- 21 ordinance --
- MR. WALL: As deemed by the Planning
- 23 Commission.
- 24 KATIE ELSNER: -- is written. And so the
- 25 Planning Commission makes that determination. And in

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- 1 visual and noise barriers; or you can modify it, if in
- 2 fact you find that, based on the objective evidence,
- 3 significantly higher berms are going to be required in
- 4 order to minimize that impact; or you can deny it.
- 5 And in this instance we would urge you to
- 6 exercise that authority to either deny or modify it
- 7 based on the fact that this is a gravel site, it's in a8 depressed elevation surrounded by neighboring
- 9 communities in a recreational area. And I'm happy to
- 10 answer any questions to the extent you have any.
- 11 CHAIRMAN MARTIN: Thank you, any
- 12 questions? None at this time.
- 13 KATIE ELSNER: Thank you.
- 14 CHAIRMAN MARTIN: Mr. Wall.
- MR. WALL: Could I get some clarifying on
- 16 the findings that you drafted?
- 17 KATIE ELSNER: Sure.
- 18 MR. WALL: And I guess because I have
- 19 some concerns with some of the language in there. I
- 20 want to get your feedback on it.
- In the -- what you're proposing in the
- 22 denial findings is that it be denied because it is
- 23 incomplete because they have not provided -- they
- 24 haven't included a vegetation and fencing plan that are
- 25 sufficient height and so forth.

- 1 the event that that determination is made in the
- 2 negative, the application is almost necessarily
- 3 incomplete, because a complete application, an
- 4 approvable application requires compliance with those
- 5 conditions.
- 6 MR. WALL: So you're saying the
- 7 application be incomplete after the fact?
- 8 KATIE ELSNER: The application is not
- 9 complete and approvable until this body says and deems
- 10 it so.
- MR. WALL: Now, the other thing is that
- 12 the -- and you pointed out in your findings that the
- 13 code also provides for the applicant to submit an
- 14 alternate buffer plan.
- 15 KATIE ELSNER: Yes.
- MR. WALL: So could not that be construed
- 17 as an alternate buffer plan and therefore the
- 18 application is complete?
- 19 KATIE ELSNER: In the event -- I
- 20 understand -- you'll have to forgive me, you have way
  - 21 more experience with these than I do.
    - But my understanding is there is
  - 23 oftentimes some degree of back and forth between the
  - 24 applicant and the Planning Commission, and I think the
- 25 code does allow for that type of flexibility and that

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1 type of working through as the process goes on.

However, that does not change the fact

3 that in the event that we have an application that --

4 or a scenario after the back and forth, after the

5 voluntary conditions at the time that the commission is

6 tasked to rule on this decision, that does not meet the

mandatory condition, cannot be found to sufficiently

minimize the visual and noise impact. 8

9 The way I read the code says that that's 10 incomplete at that point in time. It doesn't meet the 11 mandatory and required conditions.

12 And nevertheless, even if you didn't view 13 it that way, it still must be denied because the

Planning Commission must deny applications, must deny

these material site permits when they don't comply with

the minimum standards. 16

17 MR. WALL: Okay. And another question there is that the code talks about the vegetation and 18

fencing needs to be of sufficient height and density,

but it doesn't talk about that in regards to berms, but

21 yet you seem to be applying it to berms as well.

KATIE ELSNER: I do. It's in the same 22 paragraph. It's in the same section read together. It

24 seems clear to me, and the interpretation I've taken on

25 this is that it refers to the same types of

1 the ones allowable in the code. And so what the code

2 allows is for the Planning Commission to modify until

3 they think that it's of sufficient height and density.

4 And so, you know, in the event that you

want to build a gravel site in a place where visual

6 impact mitigation or minimization requires a 43-foot

berm, that's the decision of the applicant. And I

8 don't think it's the Planning Commission's

9 determination to decide whether or not the applicant

10 ultimately goes forward. The question is whether or

11 not they can approve a permit that complies with both

12 the conditions insofar as it allows the conditions to

13 meet the standards. Anybody else?

CHAIRMAN MARTIN: Thank you. Next 14 15 testifier, please. Is there anyone in the audience wishing to testify? Last call.

17 Hearing and seeing no further requests, I will close public comment and bring it to the 18

commission for continuing discussion. Ms. Ecklund.

COMMISSIONER ECKLUND: Thank you. I have

21 so many notes floating around my desk. But --

MR. WALL: I'm sorry, Mr. Chairman, the 22

23 rules that you read at the beginning, the procedures

24 allow for the applicant to give a rebuttal as long as

25 he's not providing any new information, just rebutting

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1 the testimony that's been given.

CHAIRMAN MARTIN: That's why I called

3 everybody, and nobody spoke up.

MR. WALL: Okay. 4

CHAIRMAN MARTIN: Would you like to make 5

6 a rebuttal?

STACY STONE: Yes, I do, Mr. Chair. As a

8 matter of procedure, I apologize because I was not

9 making a further public comment but rather rebutting

testimony offered. 10

Now, Ms. Elsner got up and spoke and said 12 that the application before you is incomplete, and

13 that's incorrect. Because if you go back to 21.25.050

14 which provides for permit considerations and when a

public hearing is required, it's up to the planning

16 director and the designee to review and determine

17 completeness of an application.

The application is not forwarded to this 18

19 body until such time as the planning director has said

to this body, "This is a complete application," or,

"This is an incomplete application." 21

22 At such time, if there is an incomplete

23 application, the planning director can go back to the

24 applicant and say, "Hey, this is not complete, and we

25 should work to fix it," or it can go straight to this

20

2

2 available to the Planning Commission and to applicants 3 under the code. MR. WALL: Switching to the other set of

1 impact-mitigating tools or mechanisms that are

findings that you drafted --

6 KATIE ELSNER: Ouch. Okay.

7 MR. WALL: -- you proposed a 43-foot berm 8 and a 53-foot berm. And actually one of the testifiers

9 basically came to the same conclusion as me, is would 10 that not, in effect, be a denial in that a 43-foot berm

11 and a 53-foot berm would not pass any reasonable test

12 or reasonable standard?

KATIE ELSNER: Well, except I don't 13 14 believe that there is a reasonable test or a reasonable

15 standard written in the code. I mean, the proposition that an 16 17 application has to be denied despite its ineffectual

conditions to meet the standards in the code is just 19 not consistent with the language of the code. It's not

consistent with the intent of the code. It's not

21 consistent with the fact that we have a material site 22 ordinance in the first place.

23 And so there has to be a mechanism to 24 address ineffective conditions. And it's certainly not

25 by imposing a world of conditions that exist outside of

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1 body for a hearing. And this body could then

2 determine, "Yes, we agree with the staff, it's

3 incomplete, and we're going to deny it." Hence the

4 reason why you have the ability to deny an application.

5 Now, there has been several comments

6 today about why does public testimony matter. Why is

7 there a public process involved in this?

8 Now, when you read through the code

9 provisions, and the code has to be read in total, there

10 are several words, and we've heard the value of words

11 today, and the important thing is public comment does

12 matter, because it informs you of what conditions you

13 need to be paying attention to. If there was no public

14 comment, for instance, the person could apply, the

L5 planning director could approve and say, "This is a

L6 complete application," pass it to the Planning

17 Commission, and it could be passed off wholesale.

But the neighbors and the residents have

19 brought concerns about noise. There is a provision in

20 here that allows for voluntary conditions to be imposed

21 by this body.

We talked earlier today about white noise

23 monitor -- or excuse me, white noise machines being

24 added to these heavy equipment to help reduce the sound

25 impacts, and my client today testified that he would do

1 the excavation permitter or parcel boundaries.

We've heard a lot about the rolling berm

3 today. But that meets exactly with the code, and it's

4 a compliance to try and make sure that the excavation

5 perimeter is as protected as possible to minimize the

6 impact, to meet with that definition of the code.

7 So again, as we stated at the beginning

8 of the day today before we heard all the public

9 testimony, my client submitted an application, it was

10 reviewed by the planning director, there was a site

11 visit, there was recommendations to revise the

12 application, the application was revised, it was

13 forwarded to this body as complete. This body has

14 heard public testimony, it's heard the concerns, it has

15 the ability to institute certain conditions and modify

16 that application in order to approve it.

But, again, we maintain that there is no

18 reason for this body to deny the permit, but rather to

19 institute those conditions that have been agreed to and

20 that this body is allowed that are reasonable and

21 necessary under the circumstances to find that strict

22 balance between someone's right to enjoy their own

23 property and government intervention.

So we ask that you respectfully approve

25 the permit.

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CHAIRMAN MARTIN: Thank you, and I

2 apologize as well, because the rebuttal phase just kind

3 of comes naturally. In strict legalese, you did the

4 right thing.

5 **MR. WALL:** Mr. Chairman.

6 CHAIRMAN MARTIN: Yes.

7 MR. WALL: It's 10:59.

8 CHAIRMAN MARTIN: Yep. We've been

9 discussing this -- we're going to have to vote for a

10 continuation.

11 UNIDENTIFIED SPEAKER: By suspending the

12 rules?

13 CHAIRMAN MARTIN: Suspending the rules.

14 So I'm going to entertain a motion for suspending the

15 rules.

16 COMMISSIONER BOKENKO-CARLUCCIO: So moved

17 for -- do you want a time period?

18 CHAIRMAN MARTIN: Please.

19 COMMISSIONER BOKENKO-CARLUCCIO: 15

20 minutes.

21 CHAIRMAN MARTIN: I heard 30 in the

22 whispers.

23 COMMISSIONER BOKENKO-CARLUCCIO: You

24 think 30? Okay, 30.

CHAIRMAN MARTIN: Yes, we should be able

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so voluntarily. And these are the types of things that
all of these people here informing you that noise is a
concern of them allow you to thread this needle and try

4 and find a balance.

5 Because you're a government entity,

6 you're imposing a restriction on the free enjoyment of

7 someone's land. And in order to do so, it must be8 narrowly tailored. And the assembly has taken great

9 steps to ensure that this fine balance between

10 government intervention and the public being allowed to

11 freely exercise on their private property, that that

12 balance is struck.

Now, there are standards in the code, and we heard a lot about the standards just a few moments

.5 ago about how they are set to minimize impact. And

16 what does it mean to minimize impact?

Well, the code itself helps us define

18 what we can do to minimize the impact. It says only 19 the conditions set forth in 21.29.050 may be imposed to

20 meet these standards.

And then when we look further at the standards, they further guide your deliberation here

23 tonight. There is words such as "buffer zone shall

24 provide and retain a basic buffer." And that buffer is25 to be at -- if you look, it shall be maintained around

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1 And I think the main goal for all of the residents of

- 2 the Kenai Peninsula is balanced development, a balance
- 3 between economy and residents living their values,
- 4 their life values.
- 5 It is sad to say that people want to put
- 6 a gravel pit in a residential area, and if you knew it
- 7 was there at the size this one is, or if the number of
- 8 you that purchased property there knew it was coming,
- 9 you probably wouldn't purchase property there.
- Several things have been brought up
- 11 tonight that this ordinance doesn't address. It
- 12 doesn't really say we can do anything if it's not safe.
- 13 And I've brought that up several times in past gravel
- 14 pit permits, the safety, site triangles, school bus
- 15 stops, traffic on the road coming and going at the
- 16 ingress and egress.
- But that's not -- it doesn't really allow us to say, "Oh, it's not safe, we can't do that." I've
- 19 been given reasons like, "Oh, school bus stops always
- 20 change," and stuff like that.
- That's -- and we hoped to have a gravel
- 22 material site extraction ordinance done a year ago, I
- 23 believe, or less than a year ago, June sometime at
- 24 2018. And it has been in committee, and it's, I guess,
- 25 coming out of committee soon. We've had some

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1 discussions of it.

- 2 I do have some questions for staff, so to
- 3 Mr. Wall. I believe that the permit that's in the
- 4 packet tonight in packet 1, I've heard that that's not
- 5 correct anymore, because I've heard through public
- 6 testimony -- and that may be -- that now instead of
- 7 50,000 cubic yards, he's going to only extract 10,000
- 8 cubic yards a year, and then the application says
- 9 50,000.
- 10 It also says that the one test hole
- 11 that's been dug says that the groundwater is at 18
- 12 feet -- or at 20 feet, and he was going to only dig to
- 13 18. And his own testimony was tonight that he was
- 14 going to dig 25 feet down.
- So do we need a new application?
- .6 MR. WALL: What you need to base your
- 17 decision on is the application that was submitted
- 18 and -- yeah. He hasn't changed -- except for the
- 19 volunteered conditions, the application has not
- 20 changed.
- 21 CHAIRMAN MARTIN: Maybe for
- 22 clarification. The 50,000 is a threshold. So you can
- 23 do less than 50,000 without changing the application?
- 24 MR. WALL: Right. In other words, I
- 25 guess what I'm trying to say is that what he intends to

1 to get this done in 30 minutes. And the second? 2 Discussion? Yes, Ms. Ecklund. **COMMISSIONER ECKLUND:** I believe we were 3 4 in the same place the night we denied this, and we were 5 accused of hurriedly denying it without adequate 6 discussion. And I want to make sure that we're not accused of that again. So I don't know if we want 30 minutes or -- I mean, I've got the longest drive. 8 9 CHAIRMAN MARTIN: Yes, ma'am. **COMMISSIONER ECKLUND:** So it might take 10 11 longer. 12 CHAIRMAN MARTIN: No sense in rushing to 13 the finish line prematurely. COMMISSIONER ECKLUND: No, no. I want to 14 15 deliberate. CHAIRMAN MARTIN: We're just going to 16 17 take it at 30 minute bites at a time. **COMMISSIONER ECKLUND:** Okay, we can make 18 19 another motion at 30 minutes? 20 CHAIRMAN MARTIN: Yeah. 21 **COMMISSIONER ECKLUND:** Thank you. CHAIRMAN MARTIN: So are we all in 22 agreement that we're going 30 minutes at a time? The 24 motion passes.

Page

COMMISSIONER ECKLUND: Do we need to have

Now, discussion. Ms. Ecklund --

2 a motion to put it on the table?

3 COMMISSIONER BOKENKO-CARLUCCIO: I was

CHAIRMAN MARTIN: No, we're start -- I

4 going to say, don't we need a motion?

5 CHAIRMAN MARTIN: Let's get this --

6 COMMISSIONER ECKLUND: Don't we still

7 have the motion live from the last time we took it up?

9 think we're starting over. This is kind of a rare

. . . .

10 bird.

8

25

1

11 **COMMISSIONER ECKLUND:** So we need a 12 motion to approve this, correct, to put it on the floor 13 for discussion? All right, I'm going to try to find

14 that number again.

I move to approve a conditional land usepermit application for Beachcomber, LLC for discussionpurposes.

18 UNIDENTIFIED SPEAKER: (Indiscernible).19 COMMISSIONER ECKLUND: Thank you.

20 2018-23 is the resolution number for the record.

21 COMMISSIONER BOKENKO-CARLUCCIO: I'll 22 second it.

23 CHAIRMAN MARTIN: Yes, ma'am.

24 COMMISSIONER ECKLUND: Through the chair.

25 We work for you, all of you. We work for the assembly.

1 do in the foreseeable future and what he puts on the

2 application are two different things. What you're

3 approving is what's on the application.

4 **COMMISSIONER ECKLUND:** Followup through

5 the chair to Mr. Wall.

6 So if we had a gravel pit permit approved

7 and then they wanted to dig into the water table,

8 wouldn't they have to come back and ask for permission

9 to do that?

10

15

MR. WALL: Yes, the code specifically

11 requires that.

COMMISSIONER ECKLUND: So we'll be seeing 12

13 him come back if we approve this? He'll have to come

back since he's now going to dig 25 feet down?

MR. WALL: He will not be able to

16 excavate within two feet of the water table without

17 coming back to the commission.

**COMMISSIONER ECKLUND:** Through the chair. 18

19 I only see one test hole on the site map that says the

groundwater at whatever date it was dug was at 20 feet.

21 Is that how you read the application?

MR. WALL: Yes. 22

23 COMMISSIONER ECKLUND: I'll allow the

24 rest of the commission deliberation.

25 CHAIRMAN MARTIN: Ms. Bentz. 1 back from them at all? Or were they contacted?

2 MR. WALL: Yes, Mr. Chairman, Ms.

3 Carluccio. I have talked to State Parks several times.

4 and they have talked about getting a letter to me.

I've never seen that, though.

COMMISSIONER BOKENKO-CARLUCCIO: And in 6

7 your conversation with them, what were they saying?

MR. WALL: I don't think that they -- I

9 think they just mentioned that they may have some

10 concerns because of the proximity of the parks. I

11 don't think they were specific. They were just talking

12 more about the deadlines for getting the comment letter

to me and things of that sort. 13

COMMISSIONER BOKENKO-CARLUCCIO: And 14

15 apparently they have missed the deadline?

MR. WALL: Yeah, they missed several 16

17 deadlines. I have not seen a comment letter from them.

CHAIRMAN MARTIN: Mr. Ecklund.

**COMMISSIONER ECKLUND:** I want to follow 19

20 up on the letter from the Department of Transportation

21 and Public Facilities that, number one, they had five

22 things that they listed. And number one was that they

23 wanted someone to verify the site triangles at the 24 Danver Street stop sign either by an engineer, a

25 surveyor, or a borough public works official. KPB

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18

## **COMMISSIONER ABRAHAMSON-BENTZ:** A

2 question for staff through the chair. The letter from

3 the DOT about requiring KPB to repair any impairments

4 in the road. The letter that is in page 172 of our

5 packet, can you confirm that it would be the

6 responsibility of the borough for any repairs to

that -- that road? 7

12

19

20

MR. WALL: That road is under the 8

9 jurisdiction of the state, and they are responsible for

maintenance. The borough has no intentions of doing

any maintenance on that road.

## **COMMISSIONER ABRAHAMSON-BENTZ:** So

13 followup. That statement from DOT would be erroneous

14 as far as their concerns about this application?

15 MR. WALL: Yes, Ms. Bentz. Mr. Chairman.

16 I believe that the point that they were trying to

emphasize is that they also have no intentions of doing

repairs upon that road. 18

CHAIRMAN MARTIN: Ms. Carluccio.

## COMMISSIONER BOKENKO-CARLUCCIO: Yes. I

21 wanted to ask you -- I saw some information in there

22 about the parks, the state parks. And I just wanted to

23 know if you had anything in writing from DNR or the

24 Division of Parks and Outdoor Recreation whether they

25 were in favor or opposed to this, or have you heard

1 public works can coordinate with the DOT Public

2 Facilities maintenance and operations when reviewing

3 sight triangles. Has that been accomplished?

MR. WALL: It has not, or at least that

5 information has not been passed on to me.

6 I did talk to the roads department about

that. We were not able to connect and get out there.

8 But I didn't pursue it further because there is not any

9 conditions or standards in the code that would relate

10 to that.

15

4

**COMMISSIONER ECKLUND:** Again, another one

12 of those safety issues that I was hoping we would see

13 in the new ordinance and I hear has not been included

14 in the new ordinance.

So when that comes forward, I think there

16 will be some amendments hoping that we can add some of

17 these safety elements, you know, shoulders of 12 inches

18 to 14 inches, that kids walk on and bikes go on and

19 sight triangles. That's come before us, and I had 20 mentioned it in the past.

So I just -- I'm concerned that a state 21

22 organization is asking us to verify some things and

23 that we're not. Because I thought we could do more

24 than the state asked of us, but we can't do less. So

25 is it only if we see it in a state --

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1 **UNIDENTIFIED SPEAKER:** In statute. COMMISSIONER ECKLUND: -- in the 2 3 administrative codes and in statute. So they would 4 have had to reference a statute to make us act?

MR. WALL: Yes, there is nothing in 5 6 the -- there is no state requirement that we check site

7 triangles on approaches to state roads. CHAIRMAN MARTIN: Mr. Ernst. 8

9 **COMMISSIONER ERNST:** Yeah, this is to the

10 staff through the chair. I just need some 11 clarification.

12 I'm looking at the findings of fact on 13 page 80, 15 Q, and it says -- I just need to understand 14 this a little bit, because when I look at the GIS 15 evidence, if you will, it doesn't seem like there is 16 any way -- let's see, it says, "Each piece of real

17 estate is uniquely situated, and a material site cannot 18 be conditioned so that all adjacent parcels are equally

19 screened by the buffers."

20 Well, in this unique situation, we have a 21 pit that's in the lowlands surrounded by affected 22 properties. Is there any possible buffer that could be

23 reasonably used to protect the, you know, the noise

24 levels and visual impact of this pit since there are so

25 many parcels around it?

1 ordinance is that all adjacent properties need to be

2 minimized. The impacts need to be minimized for all

3 adjacent properties.

4 **COMMISSIONER ERNST:** So some properties

are more minimized than others?

6 **MR. WALL:** That's the way that I -- yeah,

I would have to agree with that statement. 7

8 COMMISSIONER ERNST: Okay, that's

9 interesting.

CHAIRMAN MARTIN: Mr. Foster. 10

11 COMMISSIONER FOSTER: Mr. Wall, I had a

12 little concern over adjacent and adjoining. And I

13 remember back when I was with Homer that that came up.

14 that adjoining means next to and touching and adjacent

15 means nearby. Is that correct?

MR. WALL: And I did spend some time 16 17 looking at various definitions. And as it relates to property, generally it means adjacent or just separated 19 by a roadway.

20 It seems to be more specific than just

21 nearby, although elsewhere in the code the word

22 "adjacent" is used, and it appears to be referencing

23 nearby in that it talks about wells within 300 feet on

24 adjacent properties. Well, not all wells are

25 on adjacent -- all wells within 300 feet are on

1 adjacent property.

So in that context it appears to be

3 referencing nearby, or in close vicinity. I took it as

4 adjacent properties to be immediately adjacent or

separated by a roadway, which is a common definition I

6 read as it relates to property.

7 CHAIRMAN MARTIN: Thank you. Ms.

8 Ecklund.

9 **COMMISSIONER ECKLUND:** The specific code

10 on that is 21.29.050 permit conditions (2)(C). And

11 it's "The Planning Commission or planning director

12 shall designate one or a combination of the above as it

13 deems appropriate. The vegetation and fence shall be

14 of sufficient height and density to provide visual and

15 noise screening of the proposed use as deemed

16 appropriate the Planning Commission or planning

17 director."

And I don't see where it says "adjacent" 18 19 on that or on the buffer zone above it. If somebody

sees where it says "adjacent," it just says --

MR. WALL: (2)(E). 21

22 **COMMISSIONER ECKLUND:** -- deemed.

23 Right, in (2)(E), "At its discretion, the

24 Planning Commission may waive buffer requirements where

25 the topography of the property or the placement of

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MR. WALL: And one thing that was asked 2 earlier that I did want to answer, somebody from the 3 public asked, and that is that they were talking about

4 adjacent parcels versus other parcels in the vicinity. 5 And the code does say that the buffer

6 requirements shall be made in consideration of and in 7 accordance with existing uses of adjacent property. So

8 that is in the conditions in 21.29.050.

So that's why in the staff report I put 10 particular emphasis on the adjacent parcels, because 11 that's what the decision needs to be based on as

12 concerning buffers. 13

And even at that, not all of those 14 parcels -- and I think that that 15 Q, really all it's

15 saying is that not all -- some parcels are going to get 16 better screening than others. And so it's not a matter

17 of eliminating the visual impact or the noise impact,

18 it's a matter of minimizing it.

19 CHAIRMAN MARTIN: Mr. Ernst, followup. 20 COMMISSIONER ERNST: I'm sorry, a

21 followup.

25

22 So equal protection under this law

23 doesn't apply? I mean, I'm looking at that, I'm 24 looking at this.

MR. WALL: The way that I'm reading the

.

- 1 natural barriers makes screening not feasible or not
- 2 necessary. Buffer requirements shall be made in
- 3 consideration of and in accordance with existing uses
- 4 of adjacent properties at the time of the approval of
- 5 the permit. There is no requirement to buffer the
- 6 material site from use which commenced after the
- 7 approval of the permit."
- 8 So existing uses of adjacent property.
- 9 We have residential and recreational are the adjacent
- 10 properties, is that correct?
- 11 MR. WALL: Yes.
- 12 COMMISSIONER ECKLUND: Thank you. And
- 13 then one last, if I may. 14 of 21.050 permit
- 14 conditions reads that, and I'm going to take a point
- 15 out of there, "It's at the best interest of the borough
- 16 and the surrounding property owners."
- So there is these references to existing
- 18 uses of adjacent properties and the surrounding areas
- 19 and the surrounding property owners. But we let them
- 20 all come and talk, but we have no meat to help them in
- 21 this ordinance, because we are -- we can put buffers,
- 22 we can put vegetation, and we can put fences, but who
- 23 are we going to ask to put a 53-high earthen berm. I
- 24 mean, we all know that's ridiculous.
- 25 UNIDENTIFIED SPEAKER: Well, we can't

- COMMISSIONER BOKENKO-CARLUCCIO: Like 53
- 2 feet.
- 3 MR. WALL: Yes, and staff did -- and
- 4 staff did propose a 12-foot berm in most locations.
- 5 COMMISSIONER BOKENKO-CARLUCCIO: But is a
- 6 12-foot berm enough to minimize visual and noise
- 7 effects?

1

- 8 CHAIRMAN MARTIN: It depends on what --
- 9 your definition of minimize. Because it will bring it
- 10 less. I mean, he can show us a picture of a six-foot
- 11 berm or a 12-foot berm, and it will reduce the area of
- 12 the triangle in the line of sight, but will it be
- 13 adequate?
- 14 COMMISSIONER BOKENKO-CARLUCCIO: But is
- 15 the minimization adequate, and that's what the question
- 16 is.
- 17 CHAIRMAN MARTIN: Ms. Ecklund, you have
- 18 your hand up.
- 19 COMMISSIONER ECKLUND: I asked the
- 20 planning staff earlier today if they could share some
- 21 information about how many gravel pits we've actually
- 22 denied in the ten years I've been on this commission.
- 23 Mr. Wall, did you say we've denied a couple over the
- 24 last ten years or so?
- MR. WALL: Yes, there has been two

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- 1 even (indiscernible).
- 2 CHAIRMAN MARTIN: Because, Mr. Wall,
- 3 correct me if I'm wrong, the buffer is vegetative or a
- 4 fence or a six-foot berm. Unless we want to jack
- 5 the -- do we have the power to jack the berm up taller?
- 6 **MR. WALL:** Yes. The code says minimum 7 six-foot high fence --
- 8 **CHAIRMAN MARTIN:** Minimum.
- 9 MR. WALL: -- or minimum six-foot high
- WIN. WALL: -- OF HIMMINGHI SIX-1000 H
- 10 berm or a 50-foot vegetated buffer.
- 11 **CHAIRMAN MARTIN:** Thank you.
- 12 UNIDENTIFIED SPEAKER: Minimum?
- 13 CHAIRMAN MARTIN: Yeah, minimum. Ms.
- 14 Carluccio.

25

- 15 COMMISSIONER BOKENKO-CARLUCCIO: Yes. Or
- 16 it also says a combination. So we could require a
- 17 buffer, a berm, and a fence. Under C, designate one or
- 18 a combination of the above as it deems appropriate.
- 19 **CHAIRMAN MARTIN:** If you can justify it 20 with findings.
- 21 COMMISSIONER BOKENKO-CARLUCCIO: But,
- 22 what I also see here is that the minimum six-foot
- 23 earthen berm -- okay, it says minimum. So we could
- 24 actually make the berm taller?
  - COMMISSIONER ECKLUND: Yep.

- 1 denials done by the Planning Commission.
- 2 COMMISSIONER ECKLUND: And the hearing3 officer overturned both of them?
- 4 MR. WALL: Yes. And actually one was
- 5 overturned by the hearing officer and the other was
- 6 overturned with the Board of Adjustments. There was a
- 7 transition period about that time, but yes.
- 8 And then there was a couple of other
- 9 cases where a modification to a permit was denied, and
- LO in that case that I'm thinking of, that was upheld.
- COMMISSIONER ECKLUND: But how many have
- 12 we approved? We are not against gravel pits, and I
- 13 think it's been kind of put upon us that we are against
- 14 them. I mean, my dad was an operating engineer for 40
- 15 years. I lived at a gravel pit. I had a CDL, I know
- 16 you're safe drivers out there. We're not against
- 17 gravel pits. But in the middle of a recreational and
- 18 residential area, it just doesn't seem right.
- And a couple years ago, I -- or over the
- 20 last year or two I've looked at how much money the
- 21 borough actually gains from gravel pits, like how much
- 22 sales tax or something they get off of them. And there

23 is other economic entities and industries in the

- 24 borough that make a lot more money.
- So -- and I know we need gravel. I drive

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- 1 to Anchorage twice a week, and I drive to these
- 2 meetings twice a month. You know how much construction
- 3 there is out there? Do you know how much gravel and 4 rocks are going on those roads? Tons and tons, and I
- 5 know we need these, but not in the middle of a
- recreational and residential area.

CHAIRMAN MARTIN: Mr. Whitney.

**COMMISSIONER WHITNEY:** Well, I think this 8

9 is one of the more unique gravel pit permits we've

10 looked at. It seems like most of them that I can

11 remember over the last five or six years I've been on

12 the commission, they are usually more in a flat land

area where you can put up a six-foot berm or a 10-foot

berm or whatever and lose your visual impact.

15 This is a little bit unique. It sits

16 down low and there is adjoining properties, adjacent

17 properties, whatever you want to call them. They are

all close by, they are looking down into that area.

So I just don't think the berms that are 19

20 proposed and anything that's going on here is adequate

21 to control the visual impact that everyone is going

22 to -- the adjoining property owners are going to

23 suffer.

7

24 As far as noise, you know, we've heard

25 lawn mowers make more noise than the equipment does and

1 has brought you all together, but I think that you

- 2 should really consider local option zoning so that
- 3 something like this won't happen in the future.

4 I know gravel is an important commodity,

5 and I know that it's a big industry in Anchor Point.

6 I'm in the construction industry. Every project I work

on has gravel, and all of it comes from Anchor Point.

8 So I know there is real value, but I'm glad that there

9 is not a gravel pit next to me. And I understand where

10 you guys are concerned about.

11 But the idea that we can deny an

12 individual the right to develop their property doesn't

13 sit well with me. I know that if I want to control

14 what's happening on the property next to me, I better

15 buy it.

21

7

So I'm uncomfortable with the way this 16

17 has transpired. Like Mr. Whitney, I've read thousands

of pages of -- hundreds of pages of testimony, heard a

lot about your concerns. I hope you guys will consider

20 local option zoning, thank you.

CHAIRMAN MARTIN: Ms. Bentz.

COMMISSIONER ABRAHAMSON-BENTZ: Solhave 22

23 maybe a question for staff or just an observation about

24 the idea of a rolling 12-foot berm. And this goes back

25 to some discussion we've been having at the material

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1 site code revision workgroup.

And a lot of -- some of what we talked 2

3 about is alternative post-mining land uses and when

4 does a pit stop being a pit and it starts being a

5 reclaimed area that's a pasture or a meadow.

6 And I'm looking at these profiles that

have been drawn using the LIDAR of the area and 8 thinking about the reclamation plan that's outlined in

9 our packet, and this idea of a rolling buffer -- or a

10 rolling berm, excuse me, and if extraction could be

11 pursued in a way that that rolling berm only was

12 minimized -- or basically minimizing visual impacts

13 from a narrow swath of land that was currently being

14 excavated, and that annually or every couple years the

15 applicant would be reclaiming in its path, so it would

16 be marching along through the site reclaiming as they

17 went, which I think is what they plan to do in their

18 application, and leaving behind a reclaimed natural

19 area that was topsoil and seeded and reclaimed, similar

20 to the images that were shown earlier tonight.

21 So I'm just trying to wrap my head around

22 that, how this rolling buffer -- this rolling berm

could be an effective way to minimize visual impacts to 24 adjacent properties.

25

And maybe the question for staff is,

1 hand drills and everything else. The difference with

2 that is they don't run for 10 or 12 hours a day. Your

3 lawnmower is going to be going for a couple of hours,

4 and, you know, we all listen to that, even here in the 5 city.

6 So the heavy equipment, I think they are going to be able to hear it because most of the wind

8 comes -- direction is coming off the water. That has

9 an effect on noise, it makes it travel. I live two

10 miles away from Fred Meyers, and I can hear trucks

going down the hill slowing down. So I think those people that are living above that are going to continue 13 hearing noise no matter what.

14 So right now I've listened to I don't

15 know how many hours of testimony, read hundreds and hundreds of pages, and I still think my decision is 17 still going to be the same as it was in July of last

year, and I'll vote against this. 18

CHAIRMAN MARTIN: Mr. Venuti.

20 **COMMISSIONER VENUTI:** Boy, I feel

21 fortunate I live in a community that has planning and 22 zoning. You know, if nothing else that comes out of

23 this, is this is a good argument for local option 24 zoning. And I hope no matter what comes out of this,

25 that this community -- and it's really great that this

19

- 1 looking at the reclamation plan and this idea of a
- 2 rolling 12-foot berm, would that be feasible -- would
- 3 that provide greater reduction of impact for at least
- 4 visual screening for neighboring properties if
- 5 extraction was pursued in that manner?
- 6 MR. WALL: Yes. And I think that what
- 7 you're referring to also is some comments earlier
- 8 about, yeah, if that berm moves then all you're seeing
- 9 is the scar on the land. But no, he would be required
- 10 to reclaim as he goes for the exhausted areas of the
- 11 material site.

#### 12 COMMISSIONER ABRAHAMSON-BENTZ: And I

- 13 didn't -- just followup through the chair -- I didn't
- 14 see a schedule for reclamation in -- or maybe I missed
- 15 that in the packet. Do you have the page number for --
- 16 I know annually 50,000 yards, but I'm not sure if there
- 17 was an area plan to reclaim every year.
- 18 MR. WALL: It mentions two to five years,
- 19 but that's really going to depend on how much material
- 20 is extracted. So the intent is to reclaim a
- 21 significant amount. In other words, if more than 2 or
- 22 5 acres are excavated, there is going to be some
- 23 reclamation done.

#### 24 COMMISSIONER ABRAHAMSON-BENTZ: So just

25 maybe a followup in the way of explanation.

- 1 CHAIRMAN MARTIN: Does that mean that
- 2 you're going to give us a count down so we can
- 3 deliberate and vote precisely? The maximum -- you
- 4 know, what's minimize versus maximize?
- 5 **COMMISSIONER ECKLUND:** The midnight hour
- 6 I turn into a pumpkin, so let's --
- 7 MR. WALL: Mr. Chairman, there is nothing
- 8 saying that a decision needs to be made tonight. We've
- 9 closed the hearing. You can continue your deliberation
- LO at the next meeting.
- 11 CHAIRMAN MARTIN: Does anyone feel that
- 12 at this hour the human factor is weakening our ability
- 13 to make a decision? Continue discussion. Ms.
- 14 Carluccio.

#### 15 COMMISSIONER BOKENKO-CARLUCCIO: This has

- 16 been an awful lot of information to read over and
- 17 understand, and there are a number of things that I
- 18 have read over where originally I thought I understood
- 19 it, and then I read it over and it didn't quite match
- 20 up to what my first impressions were.
- I would not be unhappy with continuing
- 22 the deliberation at the next meeting. No more public
- 23 testimony, just deliberation and then findings of fact.
- 24 CHAIRMAN MARTIN: Mr. Foster.
  - COMMISSIONER FOSTER: I was ready to vote

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25

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- So looking at these profiles, the whole
- 2 pit area wouldn't be a active excavation area as far as
- 3 line of sight goes, it would be the line of site only
- 4 within the currently excavated area, which would
- 5 hopefully be protected by that 12-foot berm.
- 6 CHAIRMAN MARTIN: Ms. Ecklund.
- 7 **COMMISSIONER ECKLUND:** To follow up on
- 8 the conversation about the rolling berm and the line of
- 9 sight, as I understand it, most of the visual impact is
- 10 along the east side and south side of this site where
- 11 the topography goes up?
  - In their Phase 1, 2, and 3 in the
- 13 processing area are going the other direction, so I
- 14 don't know how -- I mean, it's almost like they would
- 15 have to start on the Phase 3 and roll back towards the
- 16 hillside for that to work for a rolling berm. But it's
- 17 a good thought. I mean, maybe they could start on the
- 18 west side of Phase 1 and go that direction, and -- if
- 19 this is going to be approved.
- 20 CHAIRMAN MARTIN: We have a point of
- 21 order. It's 11:30. Ms. Ecklund.
- 22 COMMISSIONER ECKLUND: I move that we
- 23 continue the discussion for a maximum of another 30
- 24 minutes. 25

12

COMMISSIONER BOKENKO-CARLUCCIO: Second.

- 1 when I got here tonight, and then I heard -- I took
- 2 down seven pages of notes, and I would not be opposed
- 3 to continuing this so I could review these -- this
- 4 information.
- 5 **CHAIRMAN MARTIN:** Could anyone state that
- 6 in the form of a motion? Ms. Bentz.

#### COMMISSIONER ABRAHAMSON-BENTZ: I have a

- 8 question before we make that motion. The original
- 9 motion that's on the floor, did we attach staff
- 10 recommendations and findings or voluntary conditions?
- 11 UNIDENTIFIED SPEAKER: No.
- 12 UNIDENTIFIED SPEAKER: No.
  - 13 COMMISSIONER ABRAHAMSON-BENTZ: And I
  - 14 don't know -- just an order -- point of order. Do we
  - 15 want to do that today?
  - 16 CHAIRMAN MARTIN: I think so. I think
- 17 the maker of the motion and the second could easily
- 18 come to a concurrence on that, I hope. Mr. Whitney, do
- 19 you have a comment?
  - COMMISSIONER WHITNEY: I just have a
- 21 quick question for staff. What does the agenda look
- 22 like for the next meeting? Is it going to be a --
- THE CLERK: Through the chair. The agenda is not completely set right now. I do know the
- 25 material site is coming to that meeting. I'm trying to

20

PLANNING COMMISSION Page 166 1 remember what else. If you give me a minute, I can 1 **UNIDENTIFIED SPEAKER:** The voluntary 2 conditions? 2 check. CHAIRMAN MARTIN: I know I could benefit **CHAIRMAN MARTIN:** The voluntary 3 3 4 from coalescing the notes and collecting my thoughts. 4 conditions were only discussed. But once the applicant 5 Ms. Carluccio. is questioned and -- because Ms. Ecklund I think said, COMMISSIONER BOKENKO-CARLUCCIO: The only "Did you agree to this?" And he said, "Yes." That's 6 7 in the motion. 7 thing is I guess where we are now, we would have to do 8 a up or down, a yes or no on what we have so far; 8 **COMMISSIONER ECKLUND: Right.** 9 whereas, I don't know if we're interested in asking the 9 MR. WALL: Just for some clarification, 10 applicant to voluntarily add some things to this -- to 10 Mr. Chairman, is that those volunteered conditions need 11 his application. 11 to be accepted by the commission, and there needs to be 12 CHAIRMAN MARTIN: Did you have something 12 findings that those conditions are in the best interest 13 creative in mind, or is this hypothetical? 13 of the borough and in the surrounding properties. COMMISSIONER BOKENKO-CARLUCCIO: Idon't **CHAIRMAN MARTIN:** Yes. 14 14 15 have any -- no, I don't have any. And I don't have 15 **COMMISSIONER ECKLUND:** Through the chair. much creative at 11:35, but I'm just saying that 16 So the voluntary conditions that I brought forward was 17 that's -- that would be one of the negative things. 17 the white noise back-up alarm, and Mr. Trimble agreed CHAIRMAN MARTIN: But it also could be -to that. And I believe --18 COMMISSIONER BOKENKO-CARLUCCIO: For his 19 it also could be handled with -- if you did come up 19 20 with some great idea in the interim --20 vehicles. 21 COMMISSIONER BOKENKO-CARLUCCIO: Right. 21 **COMMISSIONER ECKLUND:** For his vehicles, CHAIRMAN MARTIN: -- you could pass it on 22 not for any contractor that was in the pit, but for his 22 23 to Bruce, and he could discuss it with the applicant, 23 vehicles. So he volunteered that condition. And I 24 and we could be prepared. 24 guess that's the only one I can remember. **COMMISSIONER BOKENKO-CARLUCCIO: That's** 25 MR. WALL: The other one was the --25 Page 167

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1 true. CHAIRMAN MARTIN: It wouldn't be a dead 2 3 end. THE CLERK: Through the chair. 4 5 CHAIRMAN MARTIN: Yes. THE CLERK: So for the 24th meeting we 7 have a right-of-way vacation, the ordinance for the 8 material site, and then the review of a plat committee

CHAIRMAN MARTIN: Sounds like a light 10 11 agenda. Ms. Ecklund.

**COMMISSIONER ECKLUND:** So I don't really 12 13 find a staff agenda statement, but I guess the findings 14 are on the resolution. And if you wanted me to attach 15 those to the main motion, just so that we have a 16 complete motion, and then we make a decision on if 17 we're going to wait and deliberate at our next meeting

18 or not. THE CLERK: Through the chair. When you 19

20 made the motion earlier, you did reference the 21 resolution, just to be clear. 22 **COMMISSIONER ECKLUND:** Okay, so that 23 should take care of it, all right, thanks.

**CHAIRMAN MARTIN:** Badda bing, badda boom, 24

25 okay.

**COMMISSIONER ECKLUND: Rolling berms?** 1

MR. WALL: -- the rolling berms, yes. 2

COMMISSIONER ECKLUND: The rolling berms, 3

4 okay.

UNIDENTIFIED SPEAKER: And the 5 6 processing.

**COMMISSIONER ECKLUND:** And I believe that 8 the finding is that the white noise back-up alarms

9 would minimize noise impact, and the rolling berm would

10 hopefully minimize visual impact. Are those enough

11 findings, or do I need to quote code verbatim? Code

12 1 -- do you want me to do that?

MR. WALL: No, that is --13

COMMISSIONER ECKLUND: Okay, good. 14

15 MR. WALL: -- sufficient.

**COMMISSIONER ECKLUND:** I just want to 16

17 make sure we're sufficient tonight and not -- that was

18 not made based on fear. Okay, thank you.

19

20

21 second.

22

23 of exactly what are we -- are we amending something

24 here or --

25 **COMMISSIONER ECKLUND:** They wanted to get

9 approval.

Page 170 1 1 the voluntary conditions added to the main motion so 2 2 that they were in the record, and that was for the white noise back-up alarms and the rolling berms. 4 4 CHAIRMAN MARTIN: Mr. Whitney. 5 **COMMISSIONER WHITNEY:** I thought he also 5 6 agreed to the changing of the processing area. 7 CHAIRMAN MARTIN: No, that was in a -- an 8 exception, and staff recommended against -- to deny. 8 9 9 **COMMISSIONER WHITNEY:** To not approve it, 10 and then I thought he agreed that he would go --10 11 CHAIRMAN MARTIN: He said, yeah, don't --11 12 he said he doesn't have a problem with that denial. 12 UNIDENTIFIED SPEAKER: Did anybody make a 13 13 14 14 motion on postponing? 15 **COMMISSIONER BOKENKO-CARLUCCIO:** 15 (Indiscernible) I will. 16 16 17 CHAIRMAN MARTIN: Please. 17 COMMISSIONER BOKENKO-CARLUCCIO: I move 18 18 that we postpone deliberation and final vote on KPB 19 Planning Commission Resolution 2018-23. 20 21 COMMISSIONER ABRAHAMSON-BENTZ: Second. 21 CHAIRMAN MARTIN: And to the next 22 22 meeting? 23 COMMISSIONER BOKENKO-CARLUCCIO: Sorry, 24 24 25 to the next meeting. 25

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CHAIRMAN MARTIN: Mr. Whitney.
 1
            COMMISSIONER WHITNEY: Can we make sure
 3 that's the number 1 thing on the agenda, so if people
 4 do come to be here for that decision, that they won't
   have to wait around all night?
 5
 6
            CHAIRMAN MARTIN: Do we have to make a
   motion to force to you do that, Julie? Thank you.
 7
            Okay, is there any discussion on the
 8
 9 motion to postpone? Any objection? It's unanimous
10 that we'll see you -- we'll see each other here next
11 time.
12 (11:39:00)
13 (End of requested portion)
14 (11:40:13)
15
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CERTIFICATE
    I, LEONARD J. DiPAOLO, Registered Professional
Reporter, Certified Realtime Reporter, Certified CART
Provider, and Notary Public in and for the State of
Alaska, do hereby certify:
    That the tape recording, CD 6/10/19 was transcribed
under my direction by computer transcription; that the
foregoing is a true record of the testimony and
proceedings taken at that time to the best of my
ability; and that I am not a party to nor have I any
interest in the outcome of the action herein contained.
    IN WITNESS WHEREOF, I have hereunto set my
hand and affixed my seal this 26th day
of August, 2019.
                     LEONARD J. DiPAOLO, RPR, CRR, CCP
                     Notary Public for Alaska
My Commission Expires: 2-3-2020
#3319
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# VERBATIM TRANSCRIPT & INDEX

**JUNE 24, 2019** 

#### KENAI PENINSULA BOROUGH PLANNING COMMISSION

#### LOCATION

Betty J. Glick Assembly Chambers
George A. Navarre Administration Building
144 North Binkley Street
Soldotna, Alaska 99669

Monday, June 24, 2019 7:36 p.m.

TRANSCRIPT OF PROCEEDINGS - EXCERPT Pages 1 - 48, inclusive

#### Commissioners Present:

Paulette Bokenko-Carluccio, City of Seldovia Syverine Abrahamson-Bentz, Anchor Point/Ninilchik Jeremy Brantley, Sterling Cindy Ecklund, City of Seward Dr. Rick Foster, Southwest Borough Blair Martin, Kalifornsky Beach Diane Fikes, City of Kenai Virginia Morgan, East Peninsula Robert Ruffner, Kasilof/Clam Gulch Franco Venuti, City of Homer Paul Whitney, City of Soldotna

#### Staff Present:

Max Best, Planning Director Charlie Pierce, Kenai Peninsula Borough Mayor Julie Hindman, Administrative Assistant Holly Montague, Deputy borough Attorney Bruce Wall, Planner Scott Huff, Platting Manager

#### Others Present:

Eric Neely
Pete Arno
Pete Kinneen
Teresa Jacobson Gregory
Mary Trimble
Hans Bilben
Richard Carlton
James Hall
Jamie Ross
Richard Koskovich
Peter Zuyus
Blaine Gilman
Buzz Kyllonen

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1	Others Present, Continued:	1	location, and the adjacent property is a prior existing
2	Wayne Ogle		use material site on the opposite side of Danver Road.
3	Transcribed by: Leonard J. DiPaolo, RPR, CRR, CCP	3	And so the recommendation would be, if
4			you choose to make that change, would be the fifth
5		5	·
6		_	A 50-foot vegetated buffer adjacent to the eastern most
7			•
8			parcel boundary and a 12-foot high berm placed near the
9			active excavation area, except along the northern 200 feet of the proposed excavation.
10			• •
11		10	The applicant has also volunteered this
12			additional condition. The permittee shall not operate the material site or haul material from the site on
13		12	
		13	
14			Day weekend, Saturday through Monday; and the 4th of
15		15	July holiday, to include Saturday and Sunday if July
16		16	
17		17	Saturday, Sunday and Monday if the July 4th is on a
18		18	Tuesday; Saturday, Sunday, and Friday if July 4th is on
19		19	a Thursday.
20		20	If the Planning Commission accepts this
21		21	condition, staff recommends adding the following
22		22	findings to finding No. 29, and that would be E, F, and
23		23	G as follows.
24		24	E, the applicant has volunteered a
25		25	condition that prohibits material site operation on
-	David 0		D 5
	Page 3		Page 5
1 _	DDOOFFDINOO	1 -	half day, on a based and device of the account of a contract of Earth a

PROCEEDINGS

2 7:34:42 p.m.

3 (This portion not requested)

4 7:37:50 p.m.

5 CHAIRMAN MARTIN: Hearing and seeing no
 6 requests, I'll close public comment and bring it back
 7 to staff for a report on Item E-1.
 8 MR. WALL: Thank you, Mr. Chairman.

This is an application for a conditional land use permit for a material site in the Anchor Point area. It is located at 74185 Anchor Point Road, Parcel No. is 169-010-67. The applicant is Beachcomber, LLC.

13 At the June 10th meeting, the Planning
14 Commission asked staff to work with the applicant on
15 additional volunteered conditions. The applicant also
16 wanted a clarification to the buffer along the eastern
17 boundary.

Along the northern 200 feet of the buffer lang Danver Road he's requesting a 50-foot vegetated buffer without the 12-foot high berm. This was discussed at previous meetings, but not in detail, and it was not incorporated into the conditions.

23 Staff is in support of this because there 24 is significant vegetation in this area. Danver Road is 25 at a lower elevation than the material site at this 1 holiday weekends during the summer months; F, the

2 volunteered condition to not operate on holidays is

3 consistent with the standard to reduce noise

4 disturbance to adjacent properties; and G, the

5 volunteered condition to not operate on holidays is in

6 the best interest of the borough and the surrounding

7 property owners because the Anchor River State

8 Recreational Area has a significantly greater number of

9 visitors on holidays, and several of the neighbors and

10 Alaska State Parks has expressed concerns about noise

impacts to the recreational area.The public hearing for this item was

The public hearing for this item was

closed at your last meeting. Your packet contains the
resolution that has been updated to reflect the

volunteered conditions that were accepted at the last
meeting. The packet also includes on page 30 a letter
dated May 1st from Alaska State Parks.

At the last meeting it was mentioned by a
testifier that State Parks had submitted a letter.

20 informed the Planning Commission that we had not received the letter. Since then I have spoken to State

22 Parks and they provided me with a copy of the letter.

23 It evidently was lost in the mail.

On page 32 through 61 are materials that were passed out at the last meeting. In your desk

packet are two letters from Shirley Gruber that were
mailed directly to Ms. Carluccio and Mr. Whitney after
the hearing was closed.

The applicant has not had an opportunity to rebut the comments mailed directly to the commission members or the letter from State Parks.

7 The applicant may not have received all8 of the printed materials that were provided at the last9 meeting.

10 Prior to continuing deliberation on this
11 matter, the applicant should be given an opportunity to
12 rebut this additional information. The applicant
13 should also be instructed to limit his rebuttal to only
14 those additional comments that I have mentioned.
15 With the chair's permission I would like

16 to address a couple of commission members to get some17 items clarified in the record.

Mr. Ruffner, there is an article
published on June 4th by KBBI that quotes you as
saying, concerning material sites, "The Planning
Commission doesn't have the authority to say no."
Can you state for the record the context
of that statement?

**COMMISSIONER RUFFNER:** Sure. Through the chair. Yeah, I don't know that I can recall verbatim

So again, I've made very similar comments
on the record for a whole host of these material sites
that have come before us over the last five, six, seven

4 years.MR. WALL: All right, thanks. Mr.

6 Chairman, if I could ask Dr. Foster a question as well.

At the April 22nd meeting, the applicantstated, and I'm reading from the minutes of the meeting

8 stated, and I'm reading from the minutes of the meeting9 that I recognize isn't verbatim, but it says that he

10 met prior to the meeting with planning staff Mr. Best

11 and Mr. Wall, and the acting chairman Dr. Foster. They

12 made some changes to procedures and they wanted to make

13 him aware of the changes.

He listened and came away from the
meeting knowing how the things would go regarding
scheduling. All of the testimony would be allowed, and
at the end of the public testimony they would ask for a
continuance and that would be the end of the public
testimony.

Starting on April 22nd, the date
presented by staff and Dr. Foster, that it would begin
with his rebuttal, and it sounded fine, so they agreed.

So I guess what I'm wondering is, as I'm reading that, Mr. Trimble's account of the

25 conversation, it sounds like the conversation was

Page 7

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Page 9

Page 8

1 what the comments were or the context, but in general I

2 would say that a number of times when material sites

3 have come before this body, since I've been on the

4 commission, it's been pretty clear to me that our job

5 as commissioners is to interpret what the code is that

6 has been laid forward from the assembly.

7 And with respect to a denial, if a permit 8 application comes in and it's complete and it meets the 9 conditions that have been set forth in 21.29, then

10 those -- and again, I'll just repeat, if those

11 conditions are met, then we don't have the ability to 12 deny the permit.

So that's my understanding of how that is, because those elements that address the conditions are pretty specific in 21.29.050 I believe. That would be my address back to staff and to the public for clarification on those comments.

MR. WALL: So it's my understanding thatwas in the context of your role as the chair of thematerial site work group?

COMMISSIONER RUFFNER: Yeah. I mean, I
know they called me and asked about -- KBBI that is
called and asked to do an interview on that. And it
wasn't specific to any one gravel pit, it was the
entire suite of code that we address right now.

1 limited to how the meeting was going to proceed. And

2 I'm wondering if you could provide any additional

3 clarification concerning that conversation.

COMMISSIONER FOSTER: Thank you. Through

5 the chair. When I arrived I had a short meeting with

6 Mr. Best and Mr. Wall in regards to tidying up our

7 hearing procedure. That we would begin with the chair

8 introducing the agenda items; the staff presenting a

9 report and staff recommendation; the No. 3, the

10 presentation by the applicant and their

11 representatives -- in the past we have started that way

12 but haven't read this out as this is going to be the

13 process -- and then 4, testimony by members of the

14 public; 5, response by staff to any testimony that was

15 given and an opportunity for the commission to ask

16 questions of the staff; and then No. 6, the rebuttal by

17 the applicant.

That's something that we hadn't done regularly. And so by making this hearing procedure, setting it in stone, that then No. 7, the chairperson

21 closes the hearing and then entertains a motion.22 So I read this over, I agreed to it as

23 the acting chair. And then Mr. Trimble, I shared it

24 with Mr. Trimble and showed him the seven steps and

25 said, "This is where we're going to ask you to

Page 13

Page 10

present." And that's the limit of my conversation withhim.

3 MR. WALL: Thanks. And Mr. Chairman, 4 if -- one more thing. Just for the record, we know

5 that Mr. Whitney and Ms. Carluccio has received ex

6 parte communication after the hearing was closed, and7 it would probably be a good idea to ask the rest of the

8 commission members if there has been any additional ex

9 parte communication.

10

11

21

15

CHAIRMAN MARTIN: Ms. Carluccio.

COMMISSIONER BOKENKO-CARLUCCIO: Yes. 1

just want to state for the record that when I receivedthat letter, I didn't know what it was when I opened

14 it. And when I opened it and read the first line and

15 saw that it was in -- pertaining -- it was pertaining

16 to this issue, I did not read the rest of the letter,

17 but I scanned it and sent it to Julie, our secretary.

18 And the first time I got to read the

19 letter was tonight when I saw it in the desk packet.

20 CHAIRMAN MARTIN: Mr. Foster.

COMMISSIONER FOSTER: I received --

22 through the chair. I received that same letter and

3 brought it in and turned it in.

24 CHAIRMAN MARTIN: Mr. Whitney.

25 COMMISSIONER WHITNEY: Yeah, I received

1 pretty carefully. So I'm up to speed on what happened

2 last time.3 CHAIRMAN MARTIN: Thank you. Ms. Morgan.

4 COMMISSIONER MORGAN: I was not here the

5 last meeting, but I did listen to the audio and I read

6 the minutes, and I read the packets.

CHAIRMAN MARTIN: Thank you. Staff.

8 MR. WALL: Thank you, Mr. Chairman. I

9 might add that both Mr. Ruffner and Ms. Morgan did view

10 the video presentation that was done by the applicant

11 at the last meeting.

And in conclusion, staff recommends that the Planning Commission review the application, site

14 plan, staff report, and comments received and determine

15 if the mandatory conditions contained in KPB 21.29.050

16 will be met.

7

The planning department recommends that the Planning Commission amend the resolution as

19 discussed in tonight's staff report, deny the

20 processing distance waiver request, approve the

21 conditional land use permit with listed conditions, and

22 adopt the findings of fact subject to the requirements

23 contained in the full staff report. And that's the end

24 of my report.

25 **CHAIRMAN MARTIN:** Thank you. So there is

Page 11

a a manting and then flower NAW NAVISITION

1 it and e-mailed it to Julie the next day, I believe it2 was.

3 CHAIRMAN MARTIN: Ms. Fikes.

COMMISSIONER FIKES: I received the same

5 letter, and I turned it over to Julie. I also received

6 a phone call message for contact and I did not respond.

7 CHAIRMAN MARTIN: Yes, Ms. Bentz.

8 **COMMISSIONER BENTZ:** I must not check my

9 mail very often because I did not receive a letter.

10 But I did receive calls from neighbors, but just

11 related to the material site code ordinance. And I

12 reminded them that I wouldn't be able to speak to any

13 specific permits. So we just discussed the ordinance,

14 not the application of the day.

CHAIRMAN MARTIN: Mr. Ruffner.

16 COMMISSIONER RUFFNER: Thank you, Mr.

17 Chair. Well, if I got a letter, I didn't read it or

18 see it. So I'm trying to catch up. So maybe not

19 specifically on ex parte communication, because I don't

believe I've had any ex parte communication with people

21 since the hearing happened.

But I would say that I wasn't here for

23 the last meeting, so I did go back and listen to the

24 audio portion of the record. I listened to almost all

25 of that, most of it, and read through the minutes

1 a motion on the floor. Mr. Whitney.

2 COMMISSIONER WHITNEY: I just have a

 $\ensuremath{\mathtt{3}}$  procedural question. If we pull up this new resolution

4 with these changes made, is that going to open up for

5 testimony about those changes?

6 CHAIRMAN MARTIN: I'm not at liberty to

7 answer that. Staff?

8 MR. WALL: The resolution that's included

9 in your staff report are basically what you had

10 approved at the last meeting, I just put it in writing.

.1 What's contained in the staff report

12 today is the applicant's response to the public

13 testimony that's been heard. So you're certainly free

14 to act on that without taking additional public

15 comments. The public has already commented and the

16 applicant has responded with an additional volunteered

17 condition.

And the other item concerning the buffer,

19 that's certainly within your purview to change the

20 requested buffers. That does not require additional

21 public comment.

CHAIRMAN MARTIN: Thank you. Ms.

23 Ecklund.

22

24 COMMISSIONER ECKLUND: Through the chair

25 to staff. Is discussion then allowed, or any

and turn the microphone on.

2 **EMMITT TRIMBLE:** Emmitt Trimble, Box 193,

3 Anchor Point.

4 My understanding regarding any rebuttal

5 would be it would specifically deal with those -- the

6 letter that was received, and I had some rebuttal

7 regarding the presentation that was drawn out over a

8 two-hour period with the -- one of the opponents

9 sitting over here with the computer. I felt that that

10 was something that should not have happened. We've

11 previously rebutted those drawings and those assertions

12 with the letter from a licensed land surveyor.

Regarding the letter that came in late, I
have no problem with anything there, and I'm available

15 for any questions.

16 CHAIRMAN MARTIN: Ms. Ecklund.17 COMMISSIONER ECKLUND: Through the chair.

18 Thank you, Mr. Trimble.

The letter from the Alaska Division of

20 Parks and Outdoor Recreation, Jack Blackwell, mentions

21 the increase of traffic during the freshwater and

22 saltwater fisheries, and I believe those are just a few

23 days, but three different times. Are you familiar with

24 those fishery openings?

25 **EMMITT TRIMBLE:** Very familiar. I've

1 additional amendments allowed besides the one that are

 ${\bf 2}\,$  new and presented tonight and the changes we made at

3 the last meeting?

4 MR. WALL: As I recall, the way that you 5 ended the last meeting was you left it open to bring

6 the applicant up to ask him for additional volunteered

7 conditions as well. But you also asked me to work with

8 the applicant in the meantime so that wouldn't all have

9 to be hashed out here.

10 COMMISSIONER ECKLUND: In the time from

11 the last meeting it's come to my attention that there

12 is really, like, three times of the year that the beach

 ${f 13}$  is inundated with people, there is three openings, and

14 it's mentioned in the letter that you said is new for

us tonight, the one on page 30.

16 It's mentioned in there by the parks

17 department that the saltwater and the fresh fishery

18 openers increase traffic. So I'm just wondering, are

19 those the same periods of time that the applicant has20 made amendments and agreed to? They sound like

21 holidays, but these fishery openings, is it possible

22 to -- I know they change every year, but there are

23 three fisheries openings in that area and would

24 increase public traffic.

MR. WALL: That is certainly something

1 that you can bring up with the applicant.

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and in that vivan battana since 4075

2 COMMISSIONER ECKLLIN

3 sorry, go ahead.

COMMISSIONER ECKLUND: Is this now the

**COMMISSIONER ECKLUND:** Thank you.

5 time that we can talk to staff and deliberate some

**CHAIRMAN MARTIN:** Yes.

6 more?

2

3

7

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CHAIRMAN MARTIN: Yeah, we are in

8 discussion.

COMMISSIONER ECKLUND: Through the chair,

10 back to staff --

MR. WALL: Mr. Chairman, if I could.

12 Again, my recommendation is to allow the applicant to

13 rebut the additional comment -- the additional comments

14 he had not seen at the last meeting if he wishes to do

15 so.

20

23

16 **CHAIRMAN MARTIN:** I think that would be a good sequence of events if Ms. Ecklund agrees.

18 COMMISSIONER ECKLUND: The comments

19 regarding the fisheries?

CHAIRMAN MARTIN: We're going to bring

21 the applicant up so we can -- for housekeeping get the 22 beginning -- get us caught up in time.

COMMISSIONER ECKLUND: Okay, yeah.

24 CHAIRMAN MARTIN: Would the applicant

25 please come to the podium. State your name and address

1 been there in that river bottom since 1975.

2 COMMISSIONER ECKLUND: Okay. And --

4 EMMITT TRIMBLE: And they aren't the

5 same. The freshwater openings vary every year. It

6 opens around Memorial Day, sometimes it's the weekend

7 before, sometimes weekend after. But nevertheless, on

8 Memorial Day and on the holidays, that's when the most

9 people are there. Right now there is -- last Saturday

10 there was 14 people out of 186 sites.

So we chose to respond to the state's

12 concerns. And, you know, the noise is coming both ways

13 then. But it's not in our best interest to be trying

14 to operate in the middle of all of that.

Regarding the freshwater openings -- and so the saltwater is continuous every day, but mostly

17 it's on the weekends. So I'm open to suggestions about

18 that, but the summertime is what we have --

COMMISSIONER ECKLUND: Correct.

20 **EMMITT TRIMBLE:** -- we can't not operate.

21 But I thought it was reasonable Labor Day, Memorial

22 Day, and the 4th of July. Particularly we have a

23 parade down there on the 4th of July and big barbecues,

24 and so those were the big events.

COMMISSIONER ECKLUND: Okay. I did go

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Page 16

25

- 1 down there two Saturdays ago and drove the road and saw
- 2 the recreational sites, and it was a pretty quiet
- 3 Saturday. I don't think there was a freshwater opening
- 4 that Saturday.
- 5 **EMMITT TRIMBLE:** Yes, that was when there 6 were 14 out of 186 was --
- 7 COMMISSIONER ECKLUND: Not just three
- 8 days ago, but two weeks ago.
- 9 **EMMITT TRIMBLE:** Yes, I understand. And 10 that was on a Saturday. There were 35 last Saturday.
- 11 COMMISSIONER ECKLUND: Okay. So on your
- 12 suggested additional conditions that you would agree
- 13 to, you say if the 4th is on a Thursday you would be
  14 closed Saturday, Sunday, and Friday. Is your parade on
- 15 the 4th or is your parade on Friday. Because you're
- 16 going to be open on the day of the parade if the 4th is
- 17 Thursday.
- 18 EMMITT TRIMBLE: I didn't discuss those
- 19 clarifications of when it fell. I'm open to anything
- 20 there. Certainly I don't want to be anyone trying to
- 21 operate while the parade is going on. We wouldn't do
- 22 that anyway. So I think that was a clarification from
- 3 staff that, you know, the dates change. So we needed
- 24 to address that in the staff report.
  - COMMISSIONER ECKLUND: Okay. Yeah,

- d saw 1 **EMMITT TRIMBLE**: Because we know that
  - 2 people will be there then regardless of the fish.
  - 3 **COMMISSIONER ECKLUND:** Thank you.
  - 4 CHAIRMAN MARTIN: Further discussion on
  - 5 the voluntary conditions? Make sure we get those all
  - 6 nailed down.
  - 7 **EMMITT TRIMBLE:** And the -- to clarify,
  - 8 Mr. Wall had a question regarding the back-up beepers,
  - 9 and he was clarifying with me that I said I was in
  - 10 agreement with that on my equipment. I can't govern
  - 11 what happens with a truck that's maybe one time going
  - 12 to come in there, but I would certainly try to
  - 13 accomplish that.

18

- 14 It's not a big deal to deactivate the
- 15 beeper without putting the other white noise machine
- ${f 16}\,$  on. So I would do everything I could to keep that down
- 17 on other people's equipment.
  - CHAIRMAN MARTIN: Yes.
- 19 **COMMISSIONER ECKLUND:** Just another
- 20 question regarding the weight. Do you know what the
- 21 weight limit is on the bridge? And I know you can't
- 22 use it, but what is the weight limit on the bridge?
- 23 EMMITT TRIMBLE: I think it's 11 tons. I
- 24 followed a dump truck across it with 12 yards of dirt
- 25 in it the other day heading up Danver, so...

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Page 21

Page 20

- because they are skipping the 4th on all three of thosedates. So we might need to just --
- 3 UNIDENTIFIED SPEAKER: (Indiscernible).
- 4 COMMISSIONER ECKLUND: -- to include the
- 5 4th?

- 6 MR. WALL: Mr. Chairman, that was the
- 7 intent, to include the 4th. And so if it can be
- 8 construed a different way, then feel free to reword
- 9 that, I think.
- 10 COMMISSIONER ECKLUND: Okay. So it's
- 11 going to include the 4th plus these three additional
- 12 days around these holidays?
- 13 **EMMITT TRIMBLE:** Sometimes there is a
- 14 four-day weekend I guess is what he was getting to. So
- 15 we would include all of that.
- 16 COMMISSIONER ECKLUND: And I didn't ask
- 17 you to make it a condition, but you seem to be
- 18 agreeable or probably practical not to operate on those
- 19 freshwater openings when it's crowded, or would you --
- 20 **EMMITT TRIMBLE:** I would rather keep it
- to the holidays because there is too much uncertainty
- 22 about those openings. Frankly, usually the first
- 23 weekend there is hardly anyone there anyway. So I
- 24 would rather keep it to the holidays.
- 25 **COMMISSIONER ECKLUND:** Thank you.

- COMMISSIONER ECKLUND: I had one follow
   me across the bridge last Saturday.
- 3 **EMMITT TRIMBLE:** So it's not being
- 4 monitored. But to answer your question, I think it's
- 5 11 tons.
- 6 COMMISSIONER ECKLUND: And a gravel truck
- 7 full is more than that?
- 8 **EMMITT TRIMBLE:** As far as I know it's
- 9 more than that. And we, for our part, would not be
- 10 going across that bridge until it's repaired.
- 1 COMMISSIONER ECKLUND: But you are
- 12 probably going to have other contractors working with
- 13 you in the pit?
- 14 EMMITT TRIMBLE: And we would require of
- 15 them, that if they are going to buy gravel from us,
- 16 they cannot go across the bridge until it's repaired.
- 17 **COMMISSIONER ECKLUND:** Is there a 18 timeline for those repairs, do you know?
- 19 **EMMITT TRIMBLE:** I'm hoping for next
- 20 summer. I'm not optimistic. I mean, you've got to
- 21 build a separate bridge to tear that one down, you
- 22 know, to --
- 23 COMMISSIONER ECKLUND: Yeah. Thank you.
- 24 CHAIRMAN MARTIN: Ms. Fikes.
- 25 **COMMISSIONER FIKES:** Through the chair.

- 1 Is there an area of the residential zone there or
- 2 housing area that would be affected by any of the Jake
- 3 brake use at all?
- **EMMITT TRIMBLE:** The only place someone might use a Jake brake would be on the other side of
- 6 the river coming down the hill towards the bridge.
- 7 You know, I'm down there all the time, my
- 8 daughter lives there. I don't know that I've heard
- 9 Jake brakes there. I have heard them from out on the
- Lo Sterling, Old Sterling highway. And also I'd just
- 11 clarify it's not a residential zone. There are
- 12 residential properties there, but there is no zone.
- 13 **COMMISSIONER FIKES:** Yes, I apologize, 14 you are correct. Thank you.
- 15 **CHAIRMAN MARTIN:** Any other questions for 16 the applicant? None at this time.
- 17 **EMMITT TRIMBLE:** Thank you.
- 18 UNIDENTIFIED SPEAKER: Mr. Chairman --
- 19 CHAIRMAN MARTIN: I don't -- this isn't
- 20 part -- this isn't part of the plan.
- 21 UNIDENTIFIED SPEAKER: I realize it isn't
- 22 (indiscernible).
- 23 CHAIRMAN MARTIN: And if -- you're not
- 24 even -- this is not part of the procedure, sir. We
- 25 have -- we're in discussion at this point and we

- 1 patched like their edges are already falling off the
- 2 sides of the road.
- 3 So I spoke to Planning Director Best and
- 4 asked if there had been any followup, because at the
- 5 meeting, Mr. Wall, you stated that the borough would
- 6 not be doing any repairs as the Department of
- 7 Transportation and Public Facilities requested.
- 8 Is there anyplace in the borough code
- 9 that talks about what happens to a state maintained
- 10 road when we approve something to happen on it that
- 11 then makes it a bad shape, in bad repair? Who is
- 12 responsible to repair that?
- MR. BEST: Thank you, through the chair,
- 14 Ms. Ecklund. There is nothing in borough code that
- 15 would require an applicant or somebody utilizing the
- 16 road to repair it, a state road especially. The code
- 17 talks about borough roads and any borough ownership of 18 those roads.
- The -- that responsibility lies with the
- 20 state. If they want to impose weight restrictions,
- 21 axle load limits on a road in disrepair, they certainly
- 22 have that ability, like they do in the spring, signage.
- 23 Like I said, load limits and those kind of things, they
- 24 have the tools to do that if they felt that was
- 25 necessary on that road.

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- 1 brought up some information by request.
- 2 UNIDENTIFIED SPEAKER: (Indiscernible).
- 3 CHAIRMAN MARTIN: No, by -- these people
- 4 requested.
- 5 UNIDENTIFIED SPEAKER: They did
- 6 (indiscernible).
- 7 CHAIRMAN MARTIN: What say you, Ms.
- 8 Ecklund?
- 9 COMMISSIONER ECKLUND: I have a question
- 10 for staff through the chair.
- On page 124 of our packet No. 2, which
- 12 has 600-some pages, is the letter we received, not
- 13 quite -- there is so many packets on my iPad right now
- 14 I'm not sure which one. But it's the one from the
- 15 Alaska Department of Transportation & Public Facilities
- 16 that is, like, giving us direction, giving the borough
- 17 direction.
- And I will say the pictures that were
- 19 presented to us at the last meeting in public testimony
- showed the road, they were black and white.
- But I drove that road, as I said, two
- 22 Saturdays ago, and I can't imagine what that road is
- 23 going to turn into with a large amount of heavy trucks
- 24 going over it. It's very narrow, it is cracked all
- 25 over, especially along the edges and tried to be

- 1 **COMMISSIONER ECKLUND:** Thank you.
- 2 CHAIRMAN MARTIN: Mr. Bentz.
- 3 COMMISSIONER BENTZ: Followup question
- 4 for staff regarding roads.
- 5 We did receive testimony that, "Wouldn't
- 6 it have to be approved by the state DNR through the
- 7 State Parks since that road was originally granted as
- 8 easement through the State Parks for DOT as well?"
- 9 I just remember there being some
- 10 combination of State Parks/DOT relationship with that 11 road building.
- MR. WALL: It is complicated. I did look
- 13 into that a little bit today. I believe that DOT does
- 14 have an easement for that to do all the work they need.
- 15 From my previous conversations with DOT,
- 16 the major limiting factor was the adjacent wetlands and
- 17 encroaching upon, like, the adjacent private property.18 There just isn't much room to work in there. So it was
- 19 more of a physical restraint rather than the legal
- 20 restraint.
- 21 CHAIRMAN MARTIN: Mr. Whitney.
- 22 COMMISSIONER WHITNEY: A followup on that
- 23 earlier question on weight limits.
- 24 Who would trigger that with DOT? Would
- 25 it be a complaint from the borough? Would it be a

1 complaint from property owners in the area or people

- 2 using the road or even parks department?
- 3 MR. BEST: Through the chair, Mr.
- 4 Whitney. I believe it could be anybody that could make
- 5 the complaint. But it would be up to DOT to do an
- 6 analysis of it to decide if there should be some sort
- 7 of load limit on there.
- 8 **COMMISSIONER WHITNEY:** Thank you.
- 9 **CHAIRMAN MARTIN:** Mr. Ruffner.
- 10 COMMISSIONER RUFFNER: Thank you, Mr.
- 11 Chair. So I think to get us on to the crux of what
- 12 we're working on here, I would move to amend our motion
- 13 by substitution. And the substitution would include
- 14 the resolution that is in our electronic packet
- 15 starting on page 22 of 173 and continuing through 29 of
- 16 173.
- 17 COMMISSIONER BENTZ: Second.
- 18 COMMISSIONER RUFFNER: And then I can
- 19 speak a little bit just to the substitution.
- So this substitution amendment renumbers
- 21 a number of sections to have it make sense. There are
- 22 a couple of substantial -- or maybe not substantial
- 23 changes, but the additions are in red that included the
- 24 voluntary conditions that were worked on and agreed
- 25 upon by the applicant and staff.

- e 1 about buffers. And the language that was replaced was
  - 2 "between the vegetated buffer" and replaced with
  - 3 "placed near the active extraction area." Can you
  - 4 explain that language change for three bullet points in
  - 5 condition 2?
  - 6 MR. WALL: Yes, and that was me trying to
  - 7 get it into words what the applicant was volunteering
  - 8 concerning the rolling berm or the moving berm.
  - 9 The way that it was previously written,
  - 10 he could put that berm anywhere between the property
  - 11 boundary and the excavation. This limits him to
  - 12 placing the berm near the active excavation area.
  - So as the -- as he progresses with the
  - 14 active excavation area, he would need to move the berm.
  - 15 So it would be moving or rolling, as he's referred to
  - 16 it.
  - 17 CHAIRMAN MARTIN: Further discussion? Is
  - 18 there any opposition to the motion? Hearing and seeing
  - 19 none, the motion passes, the amendment passes.
  - 20 I'll entertain a motion on the other
  - 21 amendment Mr. Wall discussed.
  - 22 (Whispered discussion-indiscernible).
    - COMMISSIONER RUFFNER: I think there is a
  - 24 little discussion, I want to be careful about that. So
  - 25 the only discussion that's happening up here is that we

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- And also makes some changes and clarifiesthe permit conditions themselves with respect to a
- 3 change in the height of the berm specifically along one
- 4 of the streets. So that's -- and this was all covered
- 5 by the staff in their staff report. So that's what
- 6 this amendment accomplishes.
- 7 CHAIRMAN MARTIN: Mr. Wall.
- 8 MR. WALL: Just for clarification. The
- 9 resolution on the page numbers that Mr. Ruffner just
- 10 referred to does not include the conditions that has
- 11 been volunteered since the last meeting. And the
- 12 clarification on the buffer along Danver Road as
- 13 contained in today's staff report, that would need to
- 14 be --
- 15 **CHAIRMAN MARTIN:** A separate motion?
- 16 MR. WALL: -- an additional motion to
- 17 amend that.
- 18 CHAIRMAN MARTIN: So we can deliberate
- 19 and vote on the motion now and then add to that, it
- 20 would be simpler. Further discussion on the motion?
- 21 Ms. Bentz.
- 22 COMMISSIONER BENTZ: Question for staff
- 23 through the chair.
- On page 27 of our packet, the permit
- 25 conditions, there is language change on condition No. 2

- 1 just need a little clarification, Mr. Wall, on the --
- 2 where we can find -- is it -- I think there are two --
- 3 are there two additional changes or just one additional
- 4 change that was not in the substitute language?
- 5 **MR. WALL:** Yes, and I apologize. And
- 6 some of that I did kind of a blue line/red line thing.
- 7 and the other part I didn't. So let me clarify that.
- 8 On condition 2, I'm proposing that the
- 9 fifth bullet point be changed to a 50-foot vegetated
- 10 buffer adjacent to the eastern most parcel boundary and
- 11 a 12-foot high berm placed near the active extraction
- 12 area except along the northern 200 feet of the proposed
  13 excavation. So that takes care of the first issue
- t 4 concerning the buffer class Denver
- 14 concerning the buffer along Danver.
- 15 The --
- .6 COMMISSIONER BOKENKO-CARLUCCIO: I'm
- 17 sorry, I'm sorry, Mr. Chairman, I'm a little lost. I
- 18 don't know -- he said Item 2, and now I don't know
- 19 where he is.
- MR. WALL: Okay, and I'm referring to
- 21 today's staff report, the two-page staff report,
- 22 condition No. 2.

- 23 COMMISSIONER BOKENKO-CARLUCCIO: On
- 24 page -- on what page?
  - COMMISSIONER ECKLUND: 27 of 173.

Page 33

1

2

Page 30

1 we excluding the 200 feet to the north?

2 MR. WALL: Mr. Chairman, Ms. Carluccio.

3 That is an area that has some significant vegetation.

4 The applicant felt like a 12-foot berm would be

redundant, particularly since the property sits at a

6 higher elevation than the adjacent road. The adjacent

7 road is quite a bit lower right there.

8 And the adjacent property across the

9 street on Danver is a prior existing use material site.

Generally the commission doesn't require a buffer

11 between material sites.

12 But then also the idea behind that, I

13 think what the applicant was getting at with that is

14 that that gives him additional gravel to extract in

15 that area that's more hidden from the neighbors. And

16 so if he can extract more gravel from that area that's

17 hidden from the neighbors, that would mean less gravel

that he would have to extract elsewhere potentially. CHAIRMAN MARTIN: Ms. Ecklund. 19

COMMISSIONER ECKLUND: I'm not -- through

21 the chair to staff, and I'm not sure that you have this 22 dimension.

But when I drove down Danver, the first

24 200 feet is -- their access road is within there, and

25 you can see into the upper level as you said, an upper

20

1 level area of gravel.

And at some point along Danver is a big

3 high berm, the downed trees and the stuff that was just

4 pushed off so that they could get to the gravel.

5 Do you know, is that berm within that 200

6 feet? It seemed rather close to the Anchor Point Road

7 up Danver.

MR. WALL: That berm would not be within 8

9 the 200 feet. The 200 feet would end where the denser

vegetation ends. 10

COMMISSIONER ECKLUND: Okay. There is a 12 berm somewhere along there, and you're right, it could

13 be more than 200 feet, and then there is an area where

14 there is no vegetation along Danver Road where you

15 could see out to the fenced horse area. Is that area 2

16 or area 3 that I saw?

I'm just trying to find out where the

18 buffer is along there. I know that's not what we're

19 talking about right now, but I just -- the berm is

passed the 200 feet, and then the area where you can

21 see the horse pasture is past the 200 feet?

22 MR. WALL: That's correct.

23 CHAIRMAN MARTIN: Ms. Carluccio.

**COMMISSIONER BOKENKO-CARLUCCIO: Yes.** 

25 With all these pages, can you direct us to a page that

**COMMISSIONER BOKENKO-CARLUCCIO: 15.1?** COMMISSIONER ECKLUND: This is 15.1. But

3 on the packet it gives permit conditions.

4 COMMISSIONER BOKENKO-CARLUCCIO: And that's on page 27? 5

6 **COMMISSIONER ECKLUND:** Where the change 7

is. **COMMISSIONER BOKENKO-CARLUCCIO: So.** 8

9 okay, permit conditions on page 27 of 173 and 15.1 of 10 173?

MR. WALL: Yeah. So on the resolution 11 12 that's contained in your staff report -- I mean, in the packet, you're changing the fifth bullet point -- I'm 14 proposing changing the fifth bullet point on condition

15 2 on page 27. **COMMISSIONER RUFFNER:** Through the chair. 16

17 Is that the only additional change? 18

MR. WALL: Mr. Chairman, Mr. Ruffner, the 19 second change is in the staff report on that page 15.1.

20 And it would be all of the text under 22, and 29 E, F,

21 and G contained in the staff report. The 29 E, F, and

22 G would be the findings to support the additional condition No. 22.

COMMISSIONER BOKENKO-CARLUCCIO: Do you 24

25 think you can --

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CHAIRMAN MARTIN: Mr. Ruffner. 1 2

**COMMISSIONER RUFFNER:** Thank you, Mr.

3 Chair. Just -- I know that we're all trying, trying to

4 follow along here. But I think I've got it, so I'll

5 try this and staff can correct me if it's not the right 6 intent.

7 But I think there are three more changes 8 that we might consider, and I think taking them one at

9 a time probably makes the most sense. So I'll put the

10 first one out there for discussion.

11 So in the fifth bullet point are the 12 resolution that we now have in front of us.

On condition No. 2, we would being 13

14 changing that bullet point to read, "A 50-foot

vegetated buffer adjacent to the eastern most parcel boundary and a 12-foot high berm placed near the active

extraction area, except along the northern 200 feet of 17

the proposed excavation, period." 18

So that is a motion to amend our 19 20 resolution, to include that condition, permit

21 condition.

22 **COMMISSIONER BENTZ:** Second.

CHAIRMAN MARTIN: Discussion. Ms. 23 24 Carluccio.

25

COMMISSIONER BOKENKO-CARLUCCIO: Why are

1 we could visually see what you're talking about?

2 MR. WALL: Give me a minute.

**COMMISSIONER BENTZ: Mr. Chair, I would** 3

4 suggest looking at page 190 of Volume 2, or --

MR. WALL: And I apologize, my numbering

is different than what you have, so give me a minute to

7 catch up with you.

5

10

20

7

CHAIRMAN MARTIN: Mrs. Carluccio, did you 8

9 find the page that Ms. Bentz is suggesting?

## **COMMISSIONER BOKENKO-CARLUCCIO:**

Actually, Ms. Ecklund did, and that's not really what I

had in mind. I was thinking about a --12

CHAIRMAN MARTIN: Photograph. 13

COMMISSIONER BOKENKO-CARLUCCIO: --14

15 actual photograph, an aerial view.

MR. WALL: Yeah, I have in front of me 16

17 the picture that you're looking for. I just need to

find it, what the page number is in your packet. I'm

being told that it's page 420. 19

## **COMMISSIONER BOKENKO-CARLUCCIO: Of**

21 Volume 2? It can't be, I only have --

MR. WALL: Okay, so there is the prior 22

existing use material site is the pond on the opposite

side of Danver. And immediately west of that pond is

25 the vegetation that I'm talking about that's fairly

1 is being recommended there in addition to that 50-foot 2

vegetation. **COMMISSIONER ECKLUND:** Thank you. 3

4 CHAIRMAN MARTIN: Further discussion on

5 the amendment? Ms. Carluccio, you have your

microphone. 6

15

23

25

7 COMMISSIONER BOKENKO-CARLUCCIO: Sorry.

CHAIRMAN MARTIN: Is there any opposition 8

9 to the motion for amendment? Hearing and seeing none,

the motion passes unanimously. Further discussion on

the main motion? Mr. Ruffner. 11

12 COMMISSIONER RUFFNER: Thank you, Mr.

13 Chair. So we'll take the second proposed volunteered

14 condition. So this would be No. 22.

Permittee shall not operate the material

16 site or haul material from the site on Memorial Day

17 weekend, Labor Day weekend, and the 4th of July

18 holiday. And the specifics of how those fall with

19 respect to the Tuesday through Thursday is spelled out

20 in three bullet points on page 151 of -- or 15.1 of

173. So I'd make that amendment.

22 **COMMISSIONER FOSTER:** Second.

CHAIRMAN MARTIN: It's been moved and

24 seconded. Discussion?

**COMMISSIONER ECKLUND:** Add findings?

Page 35

1 dense in there. And that's the portion that he is proposing to eliminate the 12-foot high berm. 2

3 Then on a couple of pages after that is

some contour lines that might help visualize that as

well. That would be page -- is there a number there?

6 **UNIDENTIFIED SPEAKER: 423.** 

CHAIRMAN MARTIN: Yeah, 423. MR. WALL: And so there are some contour 8

9 lines there that shows that the road is at a lower

elevation there. You can see that the adjacent

property is at about a 24-foot elevation, and where

12 those trees are it's about a 44-foot elevation.

CHAIRMAN MARTIN: Ms. Ecklund. 13

**COMMISSIONER ECKLUND:** If you're looking 14

15 at that page, the area I was talking about where there

is no vegetated buffer is along Danver Road to the

17 south where you don't see any trees.

How do you get a vegetated -- 50-foot 18

vegetated buffer? Are we talking grass land? 19

20 MR. WALL: Yes, there are some trees in

21 that area. They are pretty sparse. So yes, it does

22 not provide a lot of screening. So yeah, most of that 23 is going to be grass.

COMMISSIONER ECKLUND: And that's --24 25

MR. WALL: So that's why a 12-foot berm

COMMISSIONER BENTZ: Do we need to attach 1 2 the findings?

COMMISSIONER RUFFNER: Yes, and I'll add 3

4 to my amendment then, too. Attach the following

5 findings, 29 E, the applicant has volunteered the

condition, a condition that prohibits material site

operations on holiday weekends during the summer

8 months; and F, a volunteered condition to not operate

9 on holidays as consistent with the standard to reduce

10 noise disturbance to adjacent properties; and G, the

11 volunteered condition to not operate on holidays in the

12 best interest of the borough and the surrounding

13 property owners because of the state recreational area

14 has a significant greater number of visitors on those

15 holidays, and several of the neighbors and Alaska State

16 Parks has expressed concerns about noise impacts to the

recreational area. 17

CHAIRMAN MARTIN: Does the maker of the 18 19 second concur?

20 **COMMISSIONER FOSTER:** Yes.

CHAIRMAN MARTIN: Now we can discuss. Is 21

there any opposition to the motion? Hearing and seeing 22

23 none, that motion passes.

Yeah, we're discussing the main motion as

25 amended. Ms. Ecklund.

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**COMMISSIONER ECKLUND:** Through the chair 1 2 to staff. This is the main motion on approving this 3 material site permit.

4 Staff, is the area around this gravel

5 pit, would it have been sufficient area for a local

option zoning had they done that prior to this permit?

MR. WALL: Yes. All that's required for 7

a local option zone is 12 contiguous lots. 8

9 COMMISSIONER ECKLUND: Okay. Thank you 10 followup, sorry.

**CHAIRMAN MARTIN:** Yes. 11

12 **COMMISSIONER ECKLUND:** Would the 13 recreational, the state recreational -- no, I'm getting

14 a head shake from Mr. Best. So it would be 12

privately owned lots?

24 in their life.

MR. WALL: Yeah, the code deals with 16 17 similarly sized lots. And so I would believe that would exclude the state recreational areas, because 19 they would need to be similarly sized lots and similar 20 uses.

21 **COMMISSIONER ECKLUND:** And then they 22 could have -- I know it's after the fact, but yeah, 23 just wanted to know if it was even a possibility ever

25 CHAIRMAN MARTIN: Ms. Carluccio. 1 effect, he could excavate that much, move that much

2 gravel in a year.

And I guess through the chair, another 3 4 question I have is if he, in fact, sold this property,

would the conditional use go with the property?

6 MR. WALL: Yeah, the first question is

yes. He certainly could excavate the 50,000 cubic

yards, if this permit is approved, per year.

9 And yes, the permit does carry with the

10 land. It doesn't -- it's not tied to the owner, it's

11 tied to the land.

COMMISSIONER BOKENKO-CARLUCCIO: So just 12

13 one final followup. Even if he says that he doesn't

14 intend to move 50,000 in a year, but he, in fact, sold

15 the property, then it still would be open for up to

16 50,000?

MR. WALL: That's correct. 17

COMMISSIONER BOKENKO-CARLUCCIO: But --18

through the chair. But all of these other conditions

20 that we've put on it today would remain in effect?

21 MR. WALL: That is correct.

**COMMISSIONER BOKENKO-CARLUCCIO: Thank** 22

23 you.

1

24 **CHAIRMAN MARTIN:** Are you ready to vote?

25 Ms. Bentz?

**COMMISSIONER BENTZ:** Thanks, through the

chair. I guess in deliberations, I just remind all the

3 commissioners, if there is any other conditions or

4 modification to the conditions that we have laid before

5 us that would facilitate a reduction in negative

secondary impacts of this material site going in, we

did briefly talk about the rolling berm and how it

8 would be more or less effective based on the approach

9 to extraction, whether it was going from east to west

10 towards neighboring residences or from north to south,

11 and just trying to think about the practicality of that

12 rolling berm and having it march ahead of any

13 excavation so that it was reducing that sight angle or

14 reducing that potential dust or noise barrier as it

15 went.

20

So I think that's just a concept that I 16

17 haven't seen a lot before in other material sites, and

18 just curious if other commissioners have any opinions

19 about that, or the practicality of that?

CHAIRMAN MARTIN: Mr. Ruffner.

COMMISSIONER RUFFNER: Well, I'll just 21

22 kind of redirect to staff. I think that, you know,

23 that we did include that in that first amendment by

24 substitution, that the applicant had volunteered to

25 utilize that technique.

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**COMMISSIONER BOKENKO-CARLUCCIO: I was** 2 going to say actually I don't think so, because even if

3 they did an LOR, it wouldn't necessarily include Mr.

4 Trimble's property. And so the LOR wouldn't have

5 affected this anyway, would it?

6 MR. WALL: That is correct. Under the 7 current ordinance, the -- because, again, the parcel 8 sizes need to be similarly sized, they could not 9 include Mr. Trimble's property within that local option

10 zone. It would be limited to 12 contiguous similarly

11 used lots, residential lots.

CHAIRMAN MARTIN: Ms. Carluccio. 12

COMMISSIONER BOKENKO-CARLUCCIO: Yes, one 13

14 other question. And once again, I'm not sure where it was, but did Mr. Trimble at some point indicate what -how much gravel he was planning to move on a yearly

basis, or how much he was planning to excavate? 17

MR. WALL: Mr. Chairman, Ms. Carluccio. 18

19 The application states up to 50,000 cubic yards. In

previous hearings he indicated that he really has no 21 intentions of going that high. It would probably be

22 much smaller. That is just the number that he used,

23 because anything beyond that requires bonding with the 24 state.

**COMMISSIONER BOKENKO-CARLUCCIO: But in** 

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1 And so it seems to make sense, you know, 2 in this case, and because of the sight angles that you

- 3 mentioned, but in other cases, than just the
- 4 practicality of being able to extract material if
- 5 you're removing the stuff you don't want, which is on
- 6 top, and just kind of keep stacking it and moving it as
- 7 you go, that keeps the greatest distance of a buffer
- 8 between you rather than, you know, push it all out at
- 9 the beginning, build your berm way out at the end and

10 work to supply the material.

And particularly in large sites it seems 11 12 like it would make a lot of sense to apply that in the

future as well. I think that's what you were asking.

14 CHAIRMAN MARTIN: Mr. Foster. 15 **COMMISSIONER FOSTER:** I have a question

16 for staff. With these berms, do they ever put in

17 alder, just so the alder will take off on these earthen

18 berms, or they just generally cut down a bunch of trees

and drag them over and make it kind of biomass and

dirt? How -- what do we consist of an earthen berm and

21 what can we put on as additional conditions on that?

MR. WALL: I don't think the code really 22

23 allows any additional conditions on that. It's assumed 24 that it's going to be an earthen berm. Typically

25 that's what I see with material sites, is an earthen

1 is the borough's history on following up on

2 reclamations of other sites?

MR. WALL: Each year I do go and do an 3

4 inspection of each of the permitted material sites and

take note of what areas are in need of reclamation, and

6 if they haven't been keeping up, I do follow up with

7 them

13

8 The current language of the code is a

9 little bit problematic with that because it talks about

exhausted areas, and so that's a little bit subjective.

11 But if an area is obviously exhausted, then I do follow

12 up and require the reclamation take place.

COMMISSIONER BOKENKO-CARLUCCIO: And is

14 there something in the code or some way to follow up

15 if, in fact, they don't reclaim?

MR. WALL: Yes, there are provisions in 16

17 the code for enforcement of the ordinance, particularly

18 concerning reclamation. That would involve sending out

19 an enforcement notice, scheduling a hearing with a 20 hearing officer. And the fines are typically \$300 a

21 day, plus the hearing officer can take additional

22 action concerning -- requiring the reclamation and

revoking the permit.

COMMISSIONER BOKENKO-CARLUCCIO: So, in 24

25 effect, you actually can revoke a permit if they don't

1 follow the guidelines?

MR. WALL: Yes, absolutely. 2

COMMISSIONER BOKENKO-CARLUCCIO: And 3

4 through the chair -- you're very lenient, thank you.

5 CHAIRMAN MARTIN: It's your meeting.

6 COMMISSIONER BOKENKO-CARLUCCIO: And how

much time do they have? I mean, when you send out a 7

8 letter and a notice, are we talking weeks, months,

9 years?

MR. WALL: I'm probably a little too 10

11 generous in working with some of these people, giving

12 them more time than I should. The idea is to get

13 compliance with it, get them to be in compliance and

14 help them determine the time frame that works with

15 them. But no, we're not talking about years, we're 16 talking about months.

COMMISSIONER BOKENKO-CARLUCCIO: Okay, 17

18 thank you.

CHAIRMAN MARTIN: Mr. Venuti. 19

20 **COMMISSIONER VENUTI:** Question for staff

21 through the chair. Mr. Wall, would reclamation require

22 bonding?

23 MR. WALL: The way that the code is

24 currently written is if a material site in the borough

25 is exempt from the state bonding requirements, we also

Page 43

1 berm with perhaps some woody debris in there from the

2 clearing, but usually that stuff just gets in the way.

3 So there is usually not a lot of woody debris in there.

And then if that berm stays in place for

5 quite some time, then vegetation will naturally start

growing on it, such as alders. But that would not seem

practical in this case where they are going to be moving the berm periodically.

9 **CHAIRMAN MARTIN:** Further discussion? 10 Ms. Carluccio.

COMMISSIONER BOKENKO-CARLUCCIO: And as 11

12 far as this goes, that we do have a reclamation plan in place? Or is it just up to Mr. Trimble?

13 MR. WALL: There is a reclamation plan 14 15 included with the application that meets the code

16 requirements, yes.

17

25

COMMISSIONER BOKENKO-CARLUCCIO: And the

18 code requirements are?

MR. WALL: The exhausted areas exceeding 19 20 five acres in size needs to be reclaimed with four feet

21 of soil and revegetated -- four inches of soil and

22 revegetated. And the slopes need to be 2-to-1 slope so 23 there aren't any steep slopes.

**CHAIRMAN MARTIN: Please.** 24

COMMISSIONER BOKENKO-CARLUCCIO: And What

PL	ANNING COMMISSION		June 24, 2019
	Page 46		Page 48
		1	CERTIFICATE
	exempt it from our bonding requirements. Anything that	2	I, LEONARD J. DiPAOLO, Registered Professional
	is excavating that has a total disturbed area of	3	Reporter, Certified Realtime Reporter, Certified CART
	less than five acres is exempt from the state bonding	4	Provider, and Notary Public in and for the State of
	requirement.	5	Alaska, do hereby certify:
5	So if they start reclaiming land after	6	That the tape recording, CD 6/24/19 was transcribed
	they have disturbed five acres, then no, we would never	7	under my direction by computer transcription; that the
	require bonding under the current code.	8	foregoing is a true record of the testimony and
8	<b>COMMISSIONER VENUTI:</b> Can we make bonding a condition?	9	proceedings taken at that time to the best of my
	MR. WALL: The ordinance specifically	10	ability; and that I am not a party to nor have I any
10	exempts it if they were exempt from the state bonding	11	interest in the outcome of the action herein contained.
		12	IN WITNESS WHEREOF, I have hereunto set my
13	requirements.	13	hand and affixed my seal this 26th day
14		14	of August, 2019.
15		15	or August, 2017.
16	THE CLERK: This is to approve a	16	
	conditional land use permit application for	17	
	Beachcomber, LLC, Resolution 2018-23 that's been	18	
	amended.	19	
20	Venuti?	20	
21		21	TROWNER I BÉRIOLO DER GER GER
22		22	LEONARD J. DiPAOLO, RPR, CRR, CCP Notary Public for Alaska My Commission Expires: 2-3-2020
23		23	my Commission Expires: 2-3-2020
24		24	#3319
25		25	
		25	
	Page 47		
1	THE CLERK: Carluccio?		
2	COMMISSIONER BOKENKO-CARLUCCIO: No.		
3	THE CLERK: Bentz?		
4			
5	,		
6			
7			
8			
9	THE CLERK: Fikes?		
10			
11			
12			
13			
14			
15			
16			
	And I would like to thank you every member of the		
18	public who came and did their research and participated		

25 11:10:33

24 (End of requested portion)

22 way.23 8:40:03.

19 in the process. It's not a pretty one, but it's the -20 it's better than a lot of the alternatives. So I just
21 want to express my thanks for you participating in this

TERMINITY COMMINISTRA	1011		T	June 2 1, 2013
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