E. NEW BUSINESS

9. Thorsland Subdivision Addition No. 1; KPB File 2022-069 Segesser Surveys / Evenson Location: Lake Marie Ave. & Holt Lamplight Rd. Nikiski Area

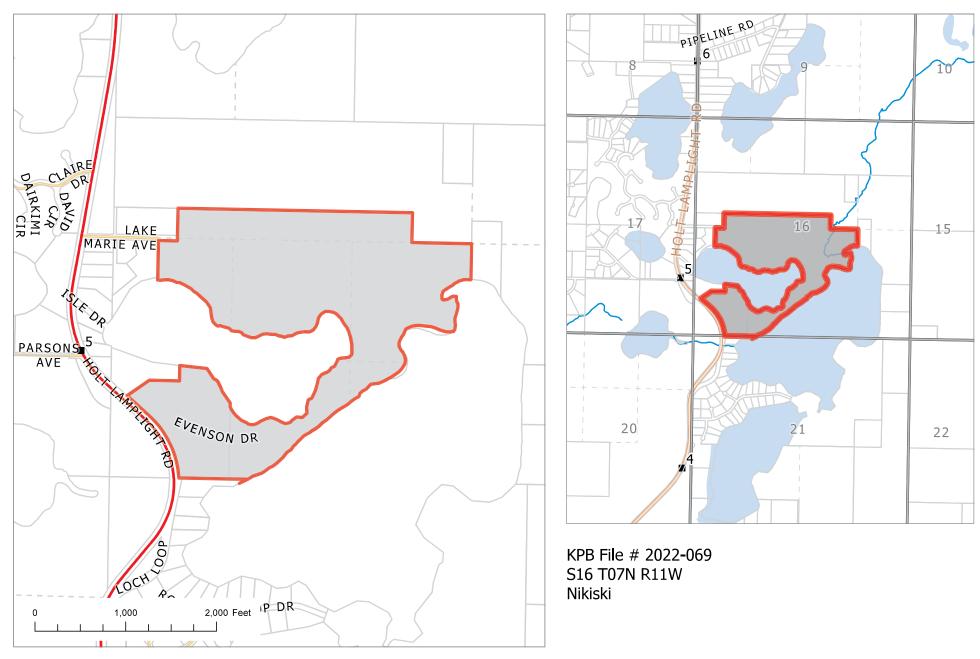


Kenai Peninsula Borough Planning Department

Vicinity Map

5/20/2022

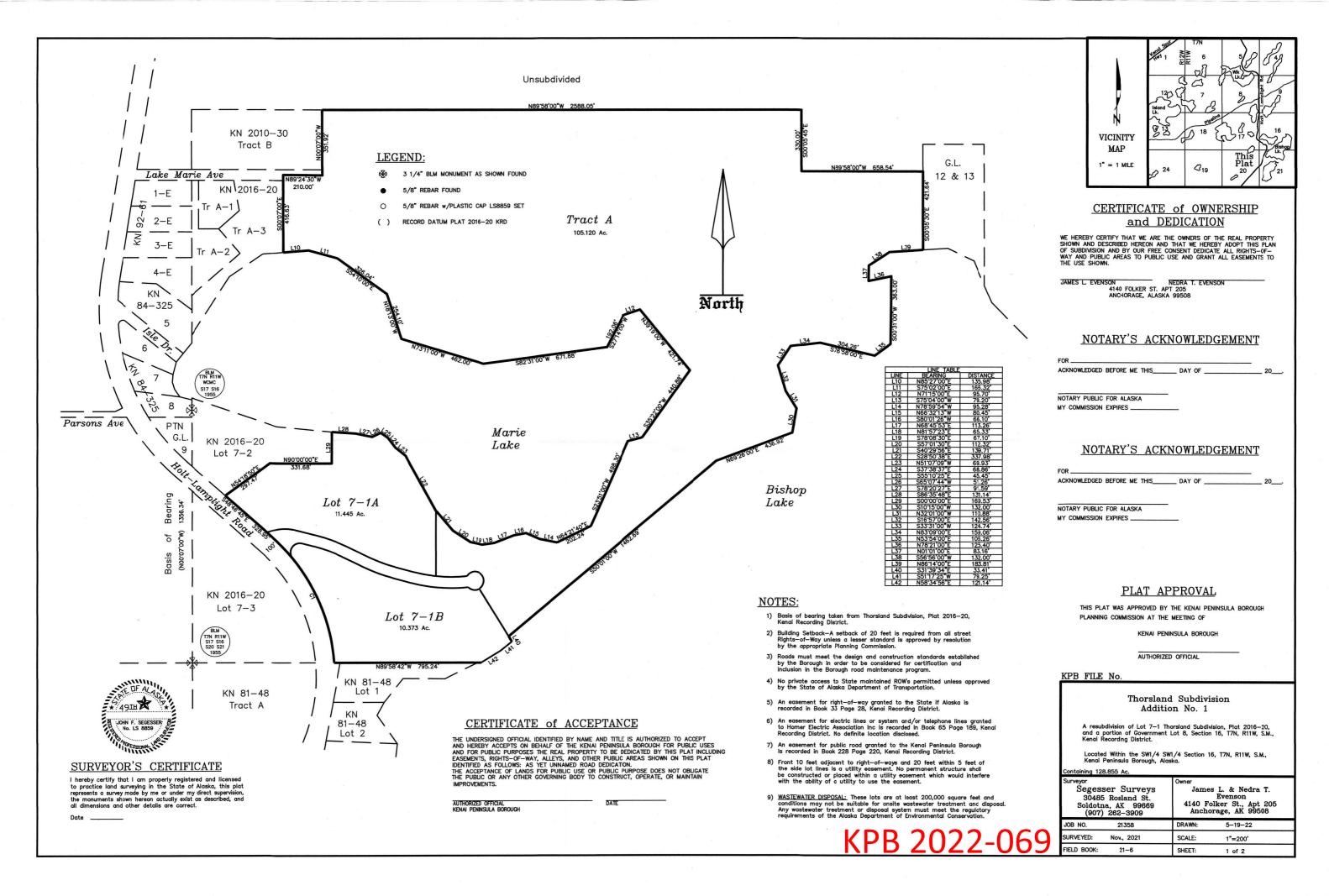


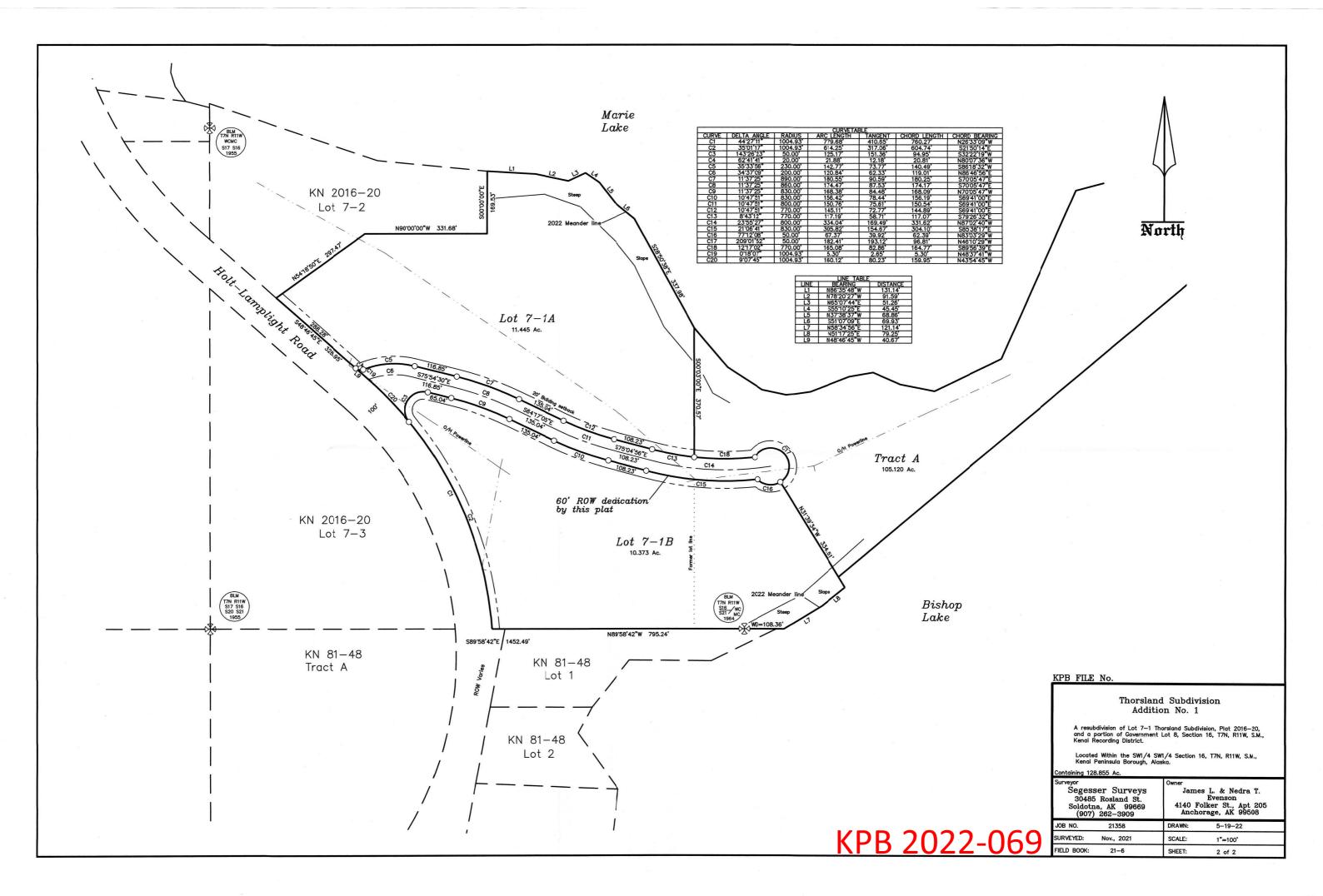


KPB File Number 2022-069 5/20/2022









ITEM 9 - THORSLAND SUBDIVISION ADDITION NO 1

KPB File No.	2022-069
Plat Committee Meeting:	June 13, 2022
Applicant / Owner:	Evenson Estate of Anchorage, AK
Surveyor:	John Segesser / Segesser Surveys
General Location:	Holt Lamplight Road, Lake Marie Avenue, Nikiski

Parent Parcel No.:	013-105-12 and 013-105-15			
Legal Description:	Lot 7-1 Thorsland Subdivision KN 2016-20, Government Lots 4-6, 8, 9, S1/2 S1/2			
	S1/2 NW1/4 and S1/2 SW1/4 SW1/4 NE1/4 (excluding Plats KN 2003-71, KN			
	2006-43, and KN 2010-30, in Section 16, Township 7 North, Range 11 West			
Assessing Use:	Residential			
Zoning:	Rural Unrestricted			
Water / Wastewater	On site			

STAFF REPORT

<u>Specific Request / Scope of Subdivision:</u> The proposed plat will reconfigure a lot, government lots, and aliquot parcels into one tract and two lots. The tract will be 105 acres and the lots will be 10.373 acres and 11.445 acres. A new right-of-way dedication is proposed.

<u>Location and Legal Access (existing and proposed):</u> The proposed plat is located near mile 5 of Holt Lamplight Road, a state maintained right-of-way. The newly proposed right-of-way will be directly off Holt Lamplight Road and will provide access to all three parcels being created. Lake Marie Avenue is a borough maintained right-of-way located to the north that provides additional access to proposed Tract A. The Nikiski Senior Center is located on Lake Marie Avenue and is adjacent to proposed Tract A.

The proposed cul-de-sac appears to be proposed on an existing drive that provides access to an improvement that is located between Marie Lake and Bishop Lake. The proposed length of the cul-de-sac exceeds the length limits stated within KPB 20.30.100. The surveyor has discussed with staff that the dedication could be shortened to comply. **Staff recommends** the length of the cul-de-sac be revised to comply with KPB Code unless an exception is requested and granted.

There are two recorded easements that were granted for right-of-way or public roads. They are noted on the plat. The locations are defined within the documents and should be verified that they pertain to this plat. If they are within the boundary of the proposed plat, the location should be depicted if possible. If depiction is difficult, the plat note should give an approximate location of the easements. It is possible that these easements are now within areas that have since been dedicated as right-of-way and should be noted as such. **Staff recommends** the easements be verified and depicted and noted in detail.

The depiction of Lake Marie Avenue on sheet one appears to need revision. The current depiction indicates that the right-of-way narrows to 30 feet that is only dedicated on the northern side of the right-of-way. Senior Shore Addition Number 2, Plat KN 2010-30, created Tract B to the north and also dedicated a full 60 foot wide right of way from the eastern edge of Tract A-3 to the eastern edge of Tract B. **Staff recommends** the depiction of Lake Marie Avenue be revised to show existing dedications.

The block is not closed. Tract A is proposed to be 105 acres with frontage along Marie Lake and Bishop Lake. Bishop Creek is also present within the eastern portion of the Tract. Due to the location of the water bodies and the large size of the property a compliant block will be difficult. **Staff recommends** the plat committee concur that an exception to block length nor additional dedications to improve block length are required at this time.

Page 1 of 8

An exception has been requested to KPB 20.30.030, to not dedicate an extension of Lake Marie Avenue at this time.

KPB Roads Dept. comments	Out of Jurisdiction: No			
	Roads Director: Uhlin, Dil			
	Comments: No comments			
SOA DOT comments	The ROW for Holt Lamplight Road is generally as shown on KPB Right of Way			
	Map Lamplight Rd. Phase II (Kenai Plat 85-44) and appears to be shown correctly.			

<u>Site Investigation:</u> The proposed plat is along the shores of Marie Lake and Bishop Lake. The narrowest portion between the two lakes is approximately 170 feet. Per KPB Imagery, a structure is located between the two lakes. Within the eastern portion of proposed Tract A is Bishop Creek. Bishop Creek is an anadromous stream that goes through the property and connects to Bishop Lake. **Staff recommends** Bishop Creek be depicted on the plat and the anadromous note be added to the plat as well as notes regarding the meander lines of the lakes and any source information for the meanders be listed.

Other than the lakes the majority of the property is free from low wet areas. Per KPB GIS data, there is some additional wetlands near Bishop Lake in addition to some low wet areas surrounding the creek. **Staff recommends** the low wet areas be depicted on the final plat and the wetland determination note be added to the plat.

There are some steep slopes present within the subdivision. Most of these areas are found along the edge of the lakes or near Bishop Creek. The slopes do not appear to impact the area proposed for right-of-way dedication. There are some additional steep areas found throughout the subdivision with the majority being with proposed Tract A. Due to the size of the proposed Tract A, staff does not feel the steep slopes need to be depicted within its boundary at this time however, the two lots should have any steep slopes shown as it may impact development. **Staff recommends** any steep slopes present within proposed Lot 7-1A and Lot 7-1B be depicted on the final plat if the information will not interfere with other required information.

KPB River Center review	A. Floodplain Reviewer: Carver, Nancy Floodplain Status: Not within flood hazard area
	Comments: No comments
	B. Habitat Protection Reviewer: Aldridge, Morgan Habitat Protection District Status: IS totally or partially within HPD Comments: KPB\maldridge
	C. State Parks
	Reviewer: Russell, Pam
	Comments: No Comments
State of Alaska Fish and Game	No objections

<u>Staff Analysis</u> The property within this subdivision is from a large acreage parcel that included aliquot described land in addition to government lots. Several subdivisions have been done from this original property. Several plats off Lake Marie Avenue have been done as well as the Thorsland Subdivision from which one of the lots in this plat is from. The largest portion of this subdivision is what would be considered an unsubdivided remainder from those plats and is now going to be part of this survey.

A soils report will not be required due to the sizes of the lots.

Per the preliminary Certificate to Plat, beneficial interest holders do not affect the proposed plat. Notification per KPB 20.25.090 will not be required unless the final Certificate to Plat states the property is affected by beneficial interest holders.

The property is not within an advisory planning commission.

<u>Utility Easements</u> The plat contains the note to grant utility easements within the front 10 feet adjacent to rights-of-way that increases to 20 feet within 5 feet of the side lot lines. Due to the scale of the plat and the size of Tract A, **staff recommends** a detail that shows the typical setback and utility easements being created by this plat.

The parent Lot 7-1 had some easements granted with the recording of Thorsland Subdivision, Plat KN 2016-20. The parent plat granted 15 foot utility easements along Holt Lamplight Road. **Staff recommends** sheet two depict the 15 foot utility easements and provide a note stating they were "granted per KN 2016-20."

Some overhead powerlines are depicted on the plat. The ones that were depicted on Thorsland Subdivision, Plat KN 2016-20, were granted 20 foot wide easements per the plat note located on the plat. "Existing overhead power line is the centerline of a 20 foot wide distribution line easement including guys and anchors." **Staff recommends** the existing easements be depicted and labeled with width and site the source of creation or depict and refer to a plat note that contains the additional details.

Additional powerlines are indicated within this subdivision but outside the original Thorsland Subdivision, Plat KN 2016-20. An additional easement was granted by recorded document and is included in plat note 6. That easement had no defined location. If it is determined that the existing power lines fall under this already granted easement then no additional easements for the power lines will be required. **Staff recommends** the owner and surveyor work with the utility providers to determine the required easements and that they be depicted and granted by this plat.

The affected utility providers were emailed the subdivision plat public hearing notice as part of the routine notification process. **Staff recommends** to grant utility easements requested by the utility providers or work with the utility providers to obtain approval.

Utility provider review:

HEA	
ENSTAR	
ACS	No objections
GCI	

KPB department / agency review:

Reviewer: Haws, Derek
Affected Addresses:
49576 EVENSON DR
Existing Street Names are Correct: No
List of Correct Street Names:
PARSONS AVE
LAKE MARIE AVE
Existing Street Name Corrections Needed:
Newly dedicated ROW should be labeled EVENSON DR (SN 2009-11)
HOLT - LAMPLIGHT RD should be HOLT LAMPLIGHT RD
All New Street Names are Approved: No

	List of Approved Street Names:
	List of Street Names Denied:
	Comments: 49576 EVENSON DR will remain with Tract A. Newly dedicated ROW should be labeled EVENSON DR (SN 2009-11).
Code Compliance	Reviewer: Ogren, Eric Comments: No comments
Planner	Reviewer: Raidmae, Ryan There are not any Local Option Zoning District issues with this proposed plat.
	Material Site Comments: There are not any material site issues with this proposed plat.
Assessing	Reviewer: Wilcox, Adeena Comments: No Comment

The subdivision plat has been reviewed and generally complies with the 2019 Kenai Peninsula Borough Comprehensive plan.

STAFF RECOMMENDATIONS

CORRECTIONS / EDITS

KPB 20.25.070 – Form and contents required

Staff recommendation: final plat submittals must comply with 20.25.070. Additional information, revisions, and/or corrections are required as noted below.

- A. Within the Title Block
 - 1. Name of the subdivision which shall not be the same as an existing city, town, tract, or subdivision of land in the borough, of which a plat has been previously recorded, or so nearly the same as to mislead the public or cause confusion. The parent plat's name shall be the primary name of the preliminary plat.
 - 2. Legal description, location, date, and total area in acres of the proposed subdivision;
 - 3. Name and address of owner(s), as shown on the KPB records and the certificate to plat, and registered land surveyor.

Staff recommendation: The legal description needs to be updated to include all the government lots, the aliquot portions, and excluding the three Senior Shore Subdivision plats. The ownership will need to be updated to the Estate has both owners listed have passed.

- C. The location, width, and name of existing or platted streets and public ways, railroad rights-of-way, and other important features such as section lines or political subdivisions or municipal corporation boundaries abutting the subdivision;
 - **Staff recommendation:** Provide width labels for Lake Marie Avenue and Isle Drive on sheet 1. Provide a label for Holt Lamplight Road that includes the plat number for the right-of-way information, Plat KN 85-44. Remove the hyphen from Holt Lamplight labels.
- D. A vicinity map, drawn to scale showing location of proposed subdivision, north arrow if different from plat orientation, township and range, section lines, roads, political boundaries, and prominent natural and manmade features, such as shorelines or streams;
 - **Staff recommendation:** Shaded "this plat" is not shown in vicinity.
- F. The location, width and name of existing and platted streets and public ways, railroad rights-of-way, easements, and travel ways existing and proposed, within the subdivision;

Page 4 of 8

Staff recommendation: The proposed dedication is atop a private road that had been named Evenson Drive. Include the name for the new dedication on both sheets and a width label is needed on sheet 1.

G. The status of adjacent lands within 100 feet of the proposed subdivision boundary or the land status across from any dedicated rights-of-way that adjoin the propose subdivision boundary, including names of subdivisions, lot lines, block numbers, lot numbers, rights-of-way; or an indication that the adjacent land is not subdivided;

Staff recommendation: Sheet 1 – The lots adjacent to Holt Lamplight Road along the east have block designations that should be added, update the recording number for Tract A-3 that is adjacent to the plat, provide a label width for Parsons Avenue, review the depiction of the Parsons Avenue intersection and update as needed, revised the depiction for the lot south of Parsons Avenue as this appears to be two lots in that area and both will need labels.

Sheet 2 – Update the depiction of the lots across Holt Lamplight Road and provide labels, and add labels for the lots adjacent to Lot 7-2.

KPB 20.30 – Subdivision Design Requirements

Staff recommendation: final plat submittals must comply with 20.30. Additional information, revisions, and/or corrections are required as noted below.

20.30.100. Cul-de-sacs.

- A. Streets designed to have one end permanently closed shall be no more than 1000 feet long. The closed end of the cul-de-sac shall have a suitable turnaround with a minimum radius of 50 feet to the property line. The turnaround shall be constructible to a 4 percent grade or less.
- B. Hammerhead or T -type turnarounds may be allowed on a case-by-case basis. Adequate turning radii, width and depth must be provided for road maintenance and emergency vehicle access. Plans must be reviewed with a recommendation by emergency service providers and the KPB Road Service Area Board prior to submittal for planning commission review.
- C. Temporary turnarounds and self-vacating turnarounds shall not be granted or reserved on plats. **Staff recommendation:** The cul-de-sac will need to be shortened unless an exception is requested and received.
- 20.30.290. Anadromous Waters Habitat Protection District. If any portion of a subdivision or replat is located within an anadromous waters habitat protection district, the plat shall contain the following note:

ANADROMOUS WATERS HABITAT PROTECTION DISTRICT NOTE:

Portions of this subdivision are within the Kenai Peninsula Borough Anadromous Waters Habitat Protection District. See KPB Chapter 21.18, as may be amended, for restrictions that affect development in this subdivision. Width of the habitat protection district shall be in accordance with KPB 21.18.040.

Platting Staff Comments: Bishop Creek is located in the northeast corner and should be depicted with the correct plat note added.

Staff recommendation: comply with 20.30.290.

KPB 20.40 - Wastewater Disposal

Staff recommendation: final plat submittals must comply with 20.40. Additional information, revisions, and/or corrections are required as noted below.

20.40.010 Wastewater disposal.

Platting Staff Comments: Lots will be larger than 200,000 square feet and a soils analysis report will not be required.

Page 5 of 8

KPB 20.60 – Final Plat

Staff recommendation: final plat submittals must comply with 20.60. Additional information, revisions, and/or corrections are required as noted below.

20.60.040. Dedication of public use lands. Any land shown on a plat as a street, public park or other public area must be dedicated on the final plat to a tax exempt governmental entity. If the governmental entity is not the Kenai Peninsula Borough, the governmental entity shall be required to execute an acceptance of the dedication on the plat.

Staff recommendation: the right-of-way will need the name added to the certificate of acceptance.

20.60.180. Plat notes.

- A. Plat notes shall not be placed on a final plat unless required by borough code or by the planning commission in order to promote or protect the public health, safety, and welfare consistent with borough and state law.
- B. Revision of, or not carrying forward, an existing plat note from the parent plat will adhere to KPB 20.50.010. Separate advertising of the plat note removal is not required, Notification of the requested change will be sent by regular mail to all owners within the subdivision (parent plat and subsequent replats) as shown on the borough tax rolls. Upon approval by the planning commission, the revision or removal of the record plat note shall be finalized by recording a planning commission resolution or subdivision plat. **Staff recommendation:** Place the following notes on the plat.
 - Any person developing the property is responsible for obtaining all required local, state, and federal permits, including a U.S. Army Corps of Engineers wetland determination if applicable.
 - ANADROMOUS WATERS HABITAT PROTECTION DISTRICT NOTE: Portions of this subdivision are within the Kenai Peninsula Borough Anadromous Waters Habitat Protection District. See KPB Chapter 21.18, as may be amended, for restrictions that affect development in this subdivision. Width of the habitat protection district shall be in accordance with KPB 21.18.040.
 - The natural meanders of ordinary high water is for area computations only, the true corners being on the extension of the sidelines and the intersection with the natural meanders.
 - Subject to rights of the public and/or governmental agencies in and to that portion of said premises lying below the mean high water mark of Bishop Creek, Bishop Lake, and Marie Lake and any questions or right of access to the water in the event said lands do not in fact abut the water.

Plat notes 5 and 7 refer to specific locations for right-of-way easements. Determine the location and if needed provide additional information on the locations within the notes or provide a depiction on the plat.

20.60.190. Certificates, statements, and signatures required.

Staff recommendation: The certificate of ownership will need to be revised to be on behalf of the estate and provide the name of the executor or representative. Comply with 20.60.190.

EXCEPTIONS REQUESTED:

KPB 20.30.030 - Proposed street layout-requirements Continuation of Lake Marie Avenue.

Surveyor's Discussion: My clients have no intention of developing that property at this time.

<u>Staff Discussion:</u> Per KPB Code, dedications must provide for continuation or appropriate projection of all streets in surrounding areas. A continuation of Lake Marie Avenue would be required with this subdivision plat. A straight through dedication at this time would split the owner's property and result in an additional lot being created that they do not wish to create. There are some large acreage lots in the area that are owned by Alaska Mental Health Trust Authority. There are two lots that are to the east and north of the proposed plat. The access to those properties is

Page 6 of 8

unknown and they may have access easements or use navigable waters for access. One of those lots is private while the other is under Bureau of Indian Affairs ownership. A dedication of Lake Marie Avenue will not provide them access at this time and anything that would be of benefit would require crossing an anadromous stream.

If the exception request is denied, a dedication to continue Lake Marie Avenue will be required.

Findings:

- 1. Tract A is proposed as a 105 acre parcel.
- 2. A dedication will split the owner's property, thus creating an additional lot.
- 3. The dedication will provide access to Alaska Mental Health Trust Lands right at Bishop Creek.
- 4. The large acreage tracts surrounding the subdivision have additional access.
- 5. The access for the smaller lots in the area is unknown.
- 6. The only lot with potential to benefit would be the Bureau of Indian Affairs property.
- 7. The BIA property would acquire a 30 foot width access that crosses steep terrain, wetlands, and an anadromous stream.
- 8. Future development of the large acreage tract can provide appropriate continuations of the right-of-way at that time.
- 9. Isle Drive provides public access to Marie Lake.
- 10. Public access to Bishop Lake is undetermined due to unknown status of some section line easements in the area.

Staff reviewed the exception request and recommends granting approval.

Staff recommends the Committee select the findings they determine are applicable, make additional findings if needed, tie the findings to the following standards, and vote on the exception in a separate motion.

Unless prohibited under this title, the commission (committee) may authorize exceptions to any of the requirements set forth in this title. Application for an exception shall present the commission (committee) with substantial evidence, justifying the requested waiver or exception stating fully the grounds for the application and the facts relied upon. All exceptions must be requested and granted at the time of preliminary plat approval. Exceptions may not be requested with a final plat submittal.

The commission (committee) shall make findings of fact meeting the following standards before granting any exception:

- 1. That special circumstances or conditions affecting the property have been shown by application; Findings 1, 2, 4, and 7-9 appear to support this standard.
- 2. That the exception is necessary for the preservation and enjoyment of a substantial property right and is the most practical manner of complying with the intent of this title;

 Findings 1, 2, 4, and 7-9 appear to support this standard.
- That the granting of the exception will not be detrimental to the public welfare or injurious to other property in the area in which said property is situated.
 Findings 1, 2, 4, and 7-9 appear to support this standard.

Staff recommendation: place notes on the final plat indicating any exceptions granted by the Plat Committee with

the meeting date.

RECOMMENDATION:

SUBJECT TO EXCEPTION(S) GRANTED, STAFF RECOMMENDS:

GRANT APPROVAL OF THE PRELIMINARY PLAT SUBJECT TO STAFF RECOMMENDATIONS, AND

Page **7** of **8**

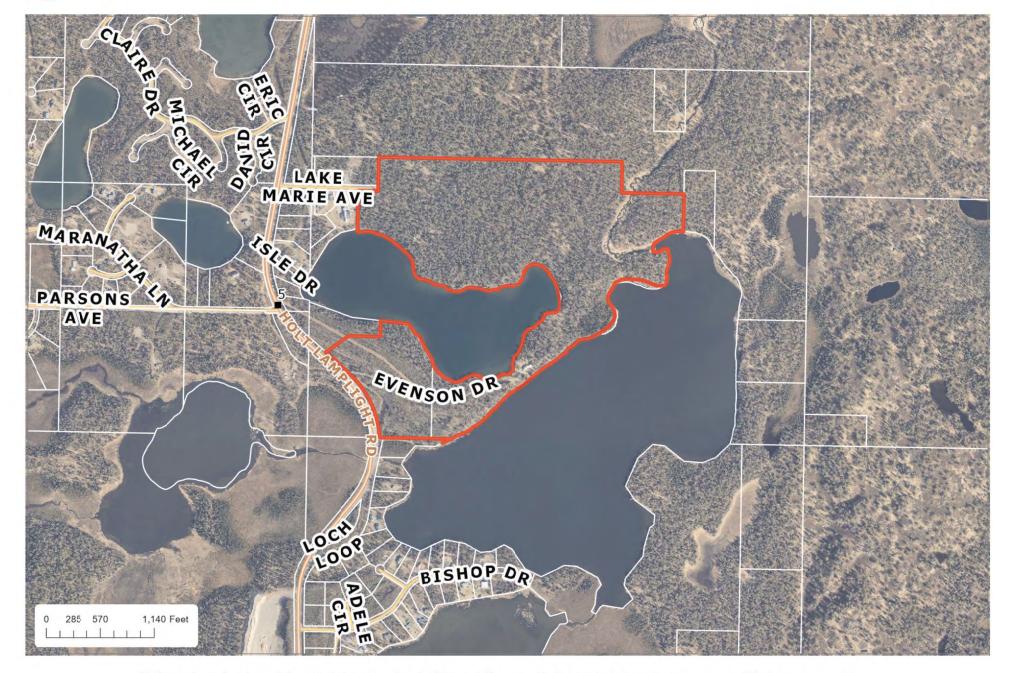
- COMPLIANCE WITH KPB 20.25.070 (FORM AND CONTENTS), KPB 20.25.080 (PETITION REQUIRED), KPB 20.30 (DESIGN REQUIREMENTS); AND KPB 20.40 (WASTEWATER DISPOSAL), AND
- COMPLIANCE WITH KPB 20.60 TO ENSURE ADMINISTRATIVE APPROVAL OF THE FINAL PLAT.

NOTE: 20.25.120. - REVIEW AND APPEAL.

A PARTY OF RECORD MAY REQUEST THAT A DECISION OF THE PLAT COMMITTEE BE REVIEWED BY THE PLANNING COMMISSION BY FILING A WRITTEN REQUEST WITHIN 15 DAYS OF NOTIFICATION OF THE DECISION IN ACCORDANCE WITH KPB 2.40.080.

A DECISION OF THE PLANNING COMMISSION MAY BE APPEALED TO THE HEARING OFFICER BY A PARTY OF RECORD WITHIN 15 DAYS OF THE DATE OF NOTICE OF DECISION IN ACCORDANCE WITH KPB 21.20.250.

END OF STAFF REPORT





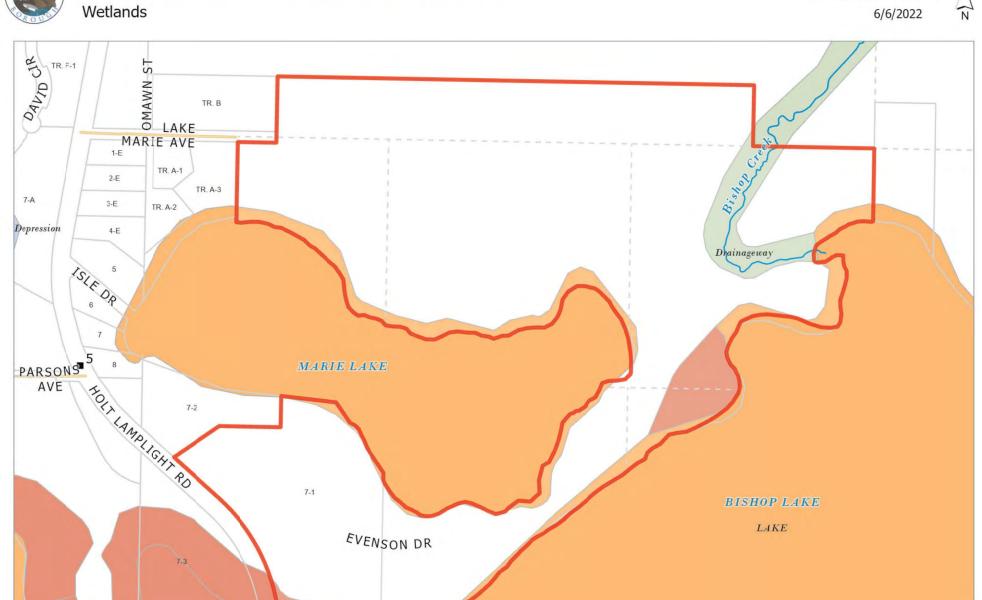
310

620 Feet

Kenai Peninsula Borough Planning Department

KPB File Number 2022-069

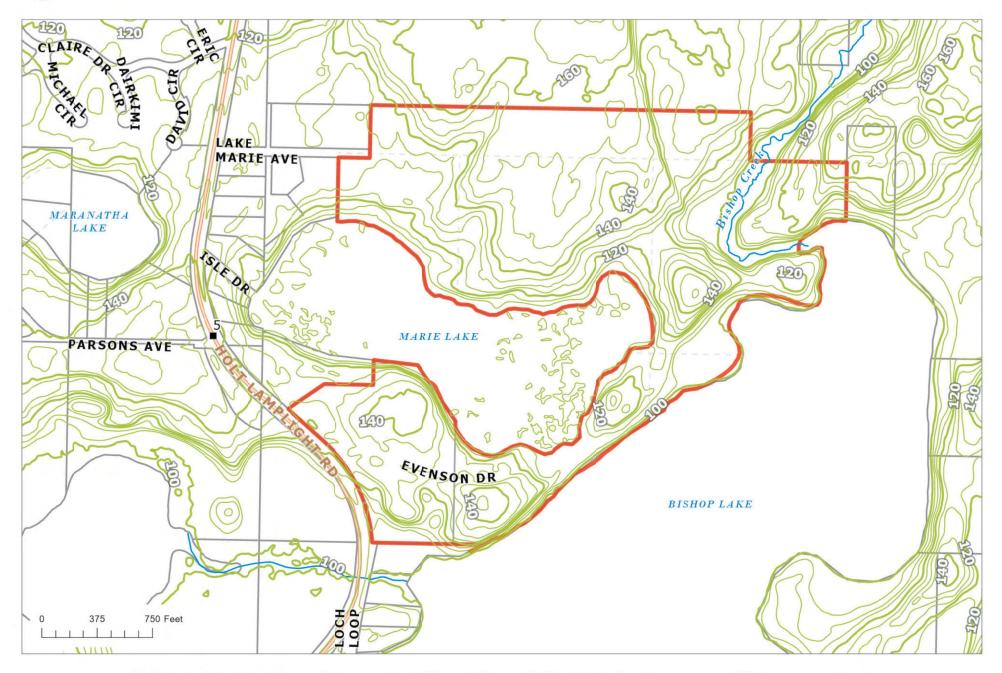
6/6/2022

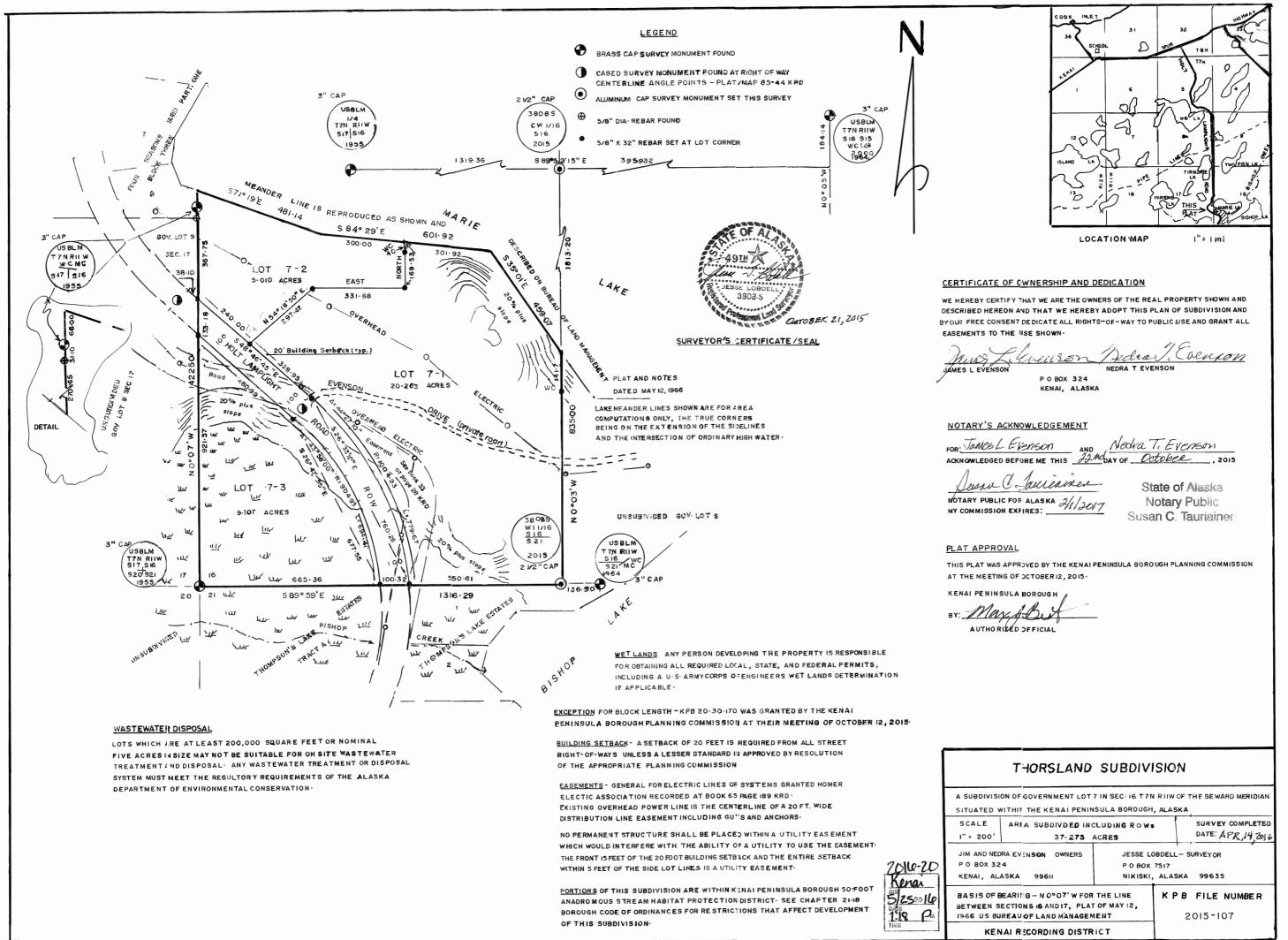


KPB File Number 2022-069

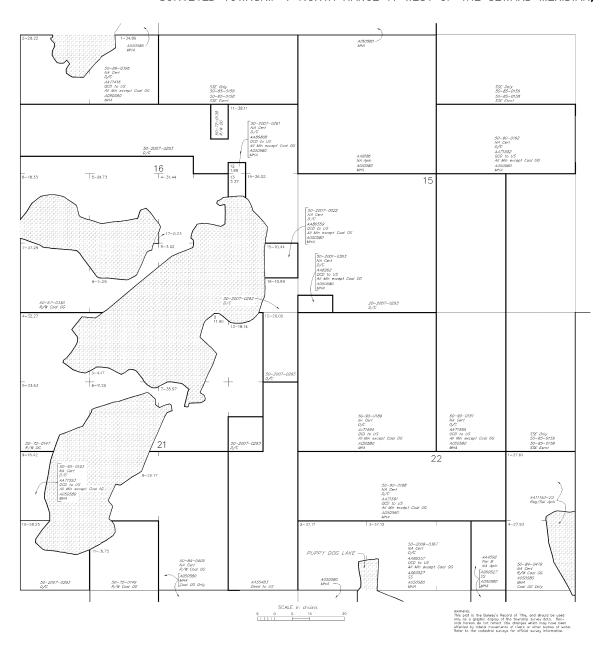
6/6/2022







SURVEYED TOWNSHIP 7 NORTH RANGE 11 WEST OF THE SEWARD MERIDIAN, ALASKA



STATUS OF PUBLIC DOMAIN LAND AND MINERAL TITLES

MTP SUPPL SEC 15,16,21,22

NO

FOR ORDERS EFFECTING DISPOSAL OR USE OF UN-IDENTIFIED LANDS WITHDRAWN FOR CLASSIFICATION MINERALS, WATER AND/OR OTHER PUBLIC PURPOSES REFER TO INDEX OF MISCELLANEOUS DOCUMENTS.

PL 92-203 Wdi AA6698, Lds W/l AA6698-A

PLO 5183 Wal Aid of Leg & Cl affects Lds/Interests not conveyed W/I Kenai National Moose Range

PLO 5184 Wdl Cl offects Lds/Interests not conveyed

AA6698-A V/Sel Apin Excl Nav waters, patented Lds & Lds W/l 2 miles of the city limits of Kenai & Soldotna

A060527 SS Amdt PL 96-487 Sec 906(e) Top Filed

A058731 SS Reserved Min Estate Only

Group Survey 954, approved on 1/23/2007, affects lands within section 15

		NO 4	
CURRENT TO	Sew	Mer	⋖
8-17-2007	т	7 N	Ö
8-17-2007	R	11 W	⋖