# **E. NEW BUSINESS**

8. Wahl Subdivision; KPB File 2022-092 Segesser Surveys / Wahl Ninilchik Area



## Kenai Peninsula Borough Planning Department

Vicinity Map

6/24/2022



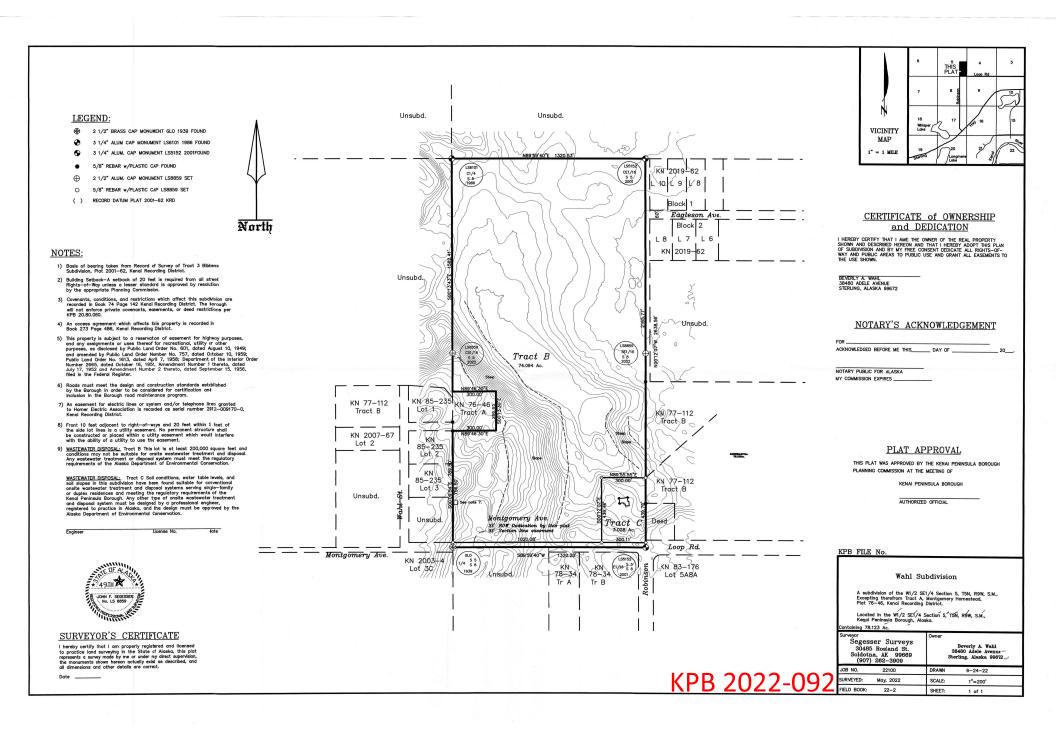




KPB 2022-092 6/24/2022







## AGENDA ITEM E. NEW BUSINESS

#### **ITEM 8 - WAHL SUBDIVISION**

| KPB File No.            | 2022-092  |
|-------------------------|---|
| Plat Committee Meeting: | July 18, 2022                                   |
| Applicant / Owner:      | Beverly A Wahl of Sterling, AK                  |
| Surveyor:               | John Segesser / Segesser Surveys                |
| General Location:       | Robinson Loop Road, Montgomery Avenue, Sterling |
|                         | -   |

| Parent Parcel No.: | 063-016-14               |
|--------------------|--------------------------|
| Legal Description: | W1/2 SE1/4 T05N R09W S05 |
| Assessing Use:     | Residential              |
| Zoning:            | Rural Unrestricted       |
| Water / Wastewater | On site                  |

#### STAFF REPORT

<u>Specific Request / Scope of Subdivision:</u> The proposed plat will subdivide a 78 acre parcel into a 74 acre tract and a 3 acre tract. A 33 foot right-of-way dedication for Montgomery Avenue is proposed.

<u>Location and Legal Access (existing and proposed):</u> The subdivision is accessed by Robinson Loop Road near mile 87.5 of state maintained Sterling Highway. Robinson Loop Road is a state maintained right-of-way. The proposed plat is located on Montgomery Avenue that is located to the west of Robinson Loop Road at the point that Robinson Loop Road turns east. Montgomery Avenue is a varying width dedication atop section line easements and is maintained by the borough. Both of the tracts will have access from Montgomery Avenue.

To the east is a 27 acre flag lot. The flag adjacent to the eastern boundary for approximately 1,300 feet. This limits access to Eagleson Avenue located to the east. The flag does not meet current borough standards as it exceeds the length requirements for a 30 foot wide flag. The lot was created in 2006 by plat.

Adele Avenue is located to the west but the design of Tract A does not provide for a continuation or access to Tract B from Adele Avenue.

The block is not compliant and exceptions have been requested for block length and right-of-way dedications.

Upon looking at the KPB GIS imagery, there appears to be a portion of Montgomery Avenue constructed and maintained outside the section line easement and the proposed dedication. The road appears to go around a low depression area and go back into the dedication where it avoids some steeper slopes. As a dedication is proposed for the right-of-way staff would like to see the dedication include the constructed portion. Staff's recommendation would be for the edge of the right-of-way be determined during the field survey and then to dedicate 30 feet north of centerline and North of section line to centerline or 33 feet offset of section line, whichever is further, for inclusion in the constructed right-of-way. **Staff recommends** the plat committee make a separate motion to discuss the Montgomery Avenue dedication.

| KPB Roads Dept. comments | Out of Jurisdiction: No                                      |
|--------------------------|--|
|                          | Roads Director: Uhlin, Dil<br>Comments: No comments          |
|                          | Confinents. No confinents                                    |
| SOA DOT comments         | The ROW for Robinson Loop Road appears to be shown correctly |

<u>Site Investigation:</u> Several areas of steep slopes are present throughout the proposed subdivision. Contours are present on the preliminary plat. **Staff recommends** the top or toe of bluffs be shown or the areas of steep slopes remain on the final.

A small portion of a depression area is located in the southwest corner where the right-of-way is proposed to be dedicated. No other wetlands appear to be present within the subdivision per KPB GIS data. Imagery does indicate there may be some low wet areas or standing water. **Staff recommends** the wetland determination note be added and any low wet areas found during the field survey be depicted. If open water is present it should be shown and labeled as pond or seasonal pond depending on the situation.

Improvements are located on proposed Tract C. There are improvements located on adjacent Tract A and appear to be close to the property line. It does not appear that there are any encroachment issues between lots. **Staff recommends** if any encroachments are located during the field survey they should be presented to the planning department with proposed resolutions.

The constructed portion of Montgomery Avenue appears to encroach onto what will be Tract B. It is requested that the location be determined during the field survey.

| KPB River Center review       | A. Floodplain Reviewer: Carver, Nancy Floodplain Status: Not within flood hazard area Comments: No comments                  |
|-------------------------------|--|
|                               | B. Habitat Protection Reviewer: Aldridge, Morgan Habitat Protection District Status: Is NOT within HPD Comments: No comments |
|                               | C. State Parks Reviewer: Russell, Pam Comments: No Comments  |
| State of Alaska Fish and Game | No objections  |

<u>Staff Analysis</u> This is a subdivision of aliquot lands. Subdivisions have been done around the property but there are still several unsubdivided and/or large acreage tracts in the area.

A soils report will be required for Tract C and an engineer will sign the final plat. Tract B, due to the size of the lot will not require a soils analysis report.

Per the preliminary Certificate to Plat, beneficial interest holders do not affect the proposed plat. Notification per KPB 20.25.090 will not be required unless the final Certificate to Plat states the property is affected by beneficial interest holders.

The property is not within an advisory planning commission.

<u>Utility Easements</u> As this property has not been included in any subdivision plats there are no current platted easements to carry over. There is an easement granted by document and is noted and depicted in the western portion of the plat. The HEA review includes the request for a plat note for a recorded easement that did not show up within the Certificate to Plat. **Staff recommends** the surveyor/owner review the noted easement and if it is determined to affect this property they work with the title company. If it is determined to not impact this property they should work with HEA to make sure all needs are being met.

The plat is proposing to dedicate 10 foot wide utility easements adjacent to the dedicated rights-of-way that increase to 20 feet within 5 feet of the side lot lines. Due to the scale depicting the easements and the setback will be difficult. **Staff recommends** a detailed depiction of typical setbacks and easements be shown on the plat.

The affected utility providers were emailed the subdivision plat public hearing notice as part of the routine notification process. **Staff recommends** to grant utility easements requested by the utility providers or work with the utility providers to obtain approval.

Utility provider review:

| HEA    | Provide a plat note for an electric easement of record as recorded in Book 4 Page 123, KRD.  Location not defined. |
|--------|--|
|        | 1 =  |
|        | Provide a 30 foot wide electric easement centered on the existing overhead primary electric line                   |
|        | including down guys and anchors. The approximate location has been depicted.                                       |
| ENSTAR | No comments or objections  |
| ACS    | No objections  |
| GCI    | Approved as shown  |

KPB department / agency review:

| Addressing      |  |
|-----------------|--|
| Addressing      | Reviewer: Haws, Derek  |
|                 | Affected Addresses:  |
|                 | 38268 MONTGOMERY AVE   |
|                 |  |
|                 | Existing Street Names are Correct: Yes                                   |
|                 |  |
|                 | List of Correct Street Names:  |
|                 | MONTGOMERY AVE   |
|                 | ROBINSON LOOP RD   |
|                 | EAGLESON AVE   |
|                 | WAHL ST  |
|                 | WARLSI   |
|                 | Eviating Street Name Corrections Needed                                  |
|                 | Existing Street Name Corrections Needed:                                 |
|                 | All Navy Ctreat Names and Ammericad, Na                                  |
|                 | All New Street Names are Approved: No                                    |
|                 | L'A CANANA LON ANDRE   |
|                 | List of Approved Street Names:   |
|                 | 11.4 (0) (1) 20 (1)  |
|                 | List of Street Names Denied:   |
|                 |  |
|                 | Comments:  |
|                 | 38268 MONTGOMERY AVE will remain with tract C.                           |
| Code Compliance | Reviewer: Ogren, Eric  |
|                 | Comments: No comments  |
| Planner         | Reviewer: Raidmae, Ryan  |
|                 | There are not any Local Option Zoning District issues with this proposed |
|                 | plat.  |
|                 |  |
|                 | Material Site Comments:  |
|                 | There are not any material site issues with this proposed plat.          |
| Assessing       | Reviewer: Windsor, Heather   |
| Assessing       | · ·  |
|                 | Comments: No comment   |

The subdivision plat has been reviewed and generally complies with the 2019 Kenai Peninsula Borough Comprehensive plan.

## CORRECTIONS / EDITS

## KPB 20.25.070 - Form and contents required

**Staff recommendation**: final plat submittals must comply with 20.25.070. Additional information, revisions, and/or corrections are required as noted below.

- C. The location, width, and name of existing or platted streets and public ways, railroad rights-of-way, and other important features such as section lines or political subdivisions or municipal corporation boundaries abutting the subdivision;
  - **Staff recommendation:** Provide width of dedications that are existing for Montgomery Avenue and depict and label the adjacent section line easements where dedications have not been granted.
- G. The status of adjacent lands within 100 feet of the proposed subdivision boundary or the land status across from any dedicated rights-of-way that adjoin the propose subdivision boundary, including names of subdivisions, lot lines, block numbers, lot numbers, rights-of-way; or an indication that the adjacent land is not subdivided:

#### Staff recommendation:

- Any rights-of-way being shown should include a width label.
- There is an overstrike on the Wahl Street label.
- Provide a street name label for Adele Avenue in addition to a width label.
- The unsubdivided parcel to the northwest is Tract 2 of KN 84-328.
- The unsubdivided parcel to the east is Lot 3A Block 1 of KN 2006-24
- The northern Tract B to the east is Tract A-1 of KN 2006-70.
- The southern Tract B to the east is from KN 2004-82 and miscellaneous text appears within the lot boundary.
- Lot 3C to the southwest is Lot 3-C.
- On the vicinity map, place the site in the correct location.
- Correct the drawing of KN 85-235 Lot 1 as needed.

## **KPB 20.30 – Subdivision Design Requirements**

**Staff recommendation**: final plat submittals must comply with 20.30. Additional information, revisions, and/or corrections are required as noted below.

#### **KPB 20.40 – Wastewater Disposal**

**Staff recommendation**: final plat submittals must comply with 20.40. Additional information, revisions, and/or corrections are required as noted below.

20.40.010 Wastewater disposal.

Platting Staff Comments: Correct plat notes are present. A report will not be required for Tract B due to the size of the tract. Tract C will require a soils analysis report and an engineer will need to sign the plat. **Staff recommendation**: comply with 20.40.

#### KPB 20.60 - Final Plat

**Staff recommendation**: final plat submittals must comply with 20.60. Additional information, revisions, and/or corrections are required as noted below.

20.60.040. Dedication of public use lands. Any land shown on a plat as a street, public park or other public area must be dedicated on the final plat to a tax exempt governmental entity. If the governmental entity is not the Kenai Peninsula Borough, the governmental entity shall be required to execute an acceptance of the dedication on the plat.

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**Staff recommendation:** An acceptance for the Montgomery Avenue dedication will be required for signature by the Kenai Peninsula Borough.

## 20.60.180. Plat notes.

- A. Plat notes shall not be placed on a final plat unless required by borough code or by the planning commission in order to promote or protect the public health, safety, and welfare consistent with borough and state law.
- B. Revision of, or not carrying forward, an existing plat note from the parent plat will adhere to KPB 20.50.010. Separate advertising of the plat note removal is not required, Notification of the requested change will be sent by regular mail to all owners within the subdivision (parent plat and subsequent replats) as shown on the borough tax rolls. Upon approval by the planning commission, the revision or removal of the record plat note shall be finalized by recording a planning commission resolution or subdivision plat. **Staff recommendation:** Place the following notes on the plat.
  - Add a plat note for any exceptions granted.
  - Any person developing the property is responsible for obtaining all required local, state, and federal permits, including a U.S. Army Corps of Engineers wetland determination if applicable.

Correct plat note 3 code reference, should be 20.60.170.

Get complete copy of easement referenced in Book 273 Page 486 to correctly show location of easement.

20.60.190. Certificates, statements, and signatures required.

**Staff recommendation**: There is a typo within the certificate of ownership and dedication. Comply with 20.60.190.

## **EXCEPTIONS REQUESTED:**

## KPB 20.30.030 - Proposed street layout-Requirements and 20.30.170 - Blocks-Length Requirements

<u>Surveyor's Discussion:</u> We are asking for exceptions to block length and road dedications for this plat. Tract B is large enough to be subdivided in the future and rights-of-way could be dedicated at that time. Rights-of-way along the boundary of this subdivision do not look practical for development at this time.

<u>Staff Discussion:</u> KPB Code requires rights-of-way dedications to provide appropriate projections and to provide reasonable means of ingress for surrounding lots. The road dedications are to help provide blocks that are within 330 feet and 1,320 feet in length.

#### Findings:

- 1. Large acreage tracts are to the north, northwest, and west.
- 2. The neighboring large acreage tracts have access from dedications and section line easements.
- 3. The western portion of the subdivision contains steep terrain.
- 4. KPB GIS data indicates no wetlands within the proposed tracts but imagery shows possible low wet areas.
- 5. To improve the block length and to be compliant, a dedication should be granted along the eastern subdivision boundary.
- 6. An existing structure is located on proposed Tract C.
- 7. The proximity to a code compliant dedication would have to be reviewed to determine if there would be possible encroachments.
- 8. Terrain north of Tract C contains steep slopes.
- 9. The northern portion of the eastern boundary abuts a panhandle for a flag lot.
- 10. Due to the location of structures within adjacent Tract A, a continuation of Adele Avenue will be difficult.
- 11. The plat is proposing to dedicate atop the section line easement a right-of-way for Montgomery Avenue.
- 12. There are no current right-of-way dedications abutting the subdivision needing continuation.

Staff reviewed the exception request and recommends granting approval.

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Staff recommends the Committee select the findings they determine are applicable, make additional findings if needed, tie the findings to the following standards, and vote on the exception in a separate motion.

Unless prohibited under this title, the commission (committee) may authorize exceptions to any of the requirements set forth in this title. Application for an exception shall present the commission (committee) with substantial evidence, justifying the requested waiver or exception stating fully the grounds for the application and the facts relied upon. All exceptions must be requested and granted at the time of preliminary plat approval. Exceptions may not be requested with a final plat submittal.

The commission (committee) shall make findings of fact meeting the following standards before granting any exception:

- 1. That special circumstances or conditions affecting the property have been shown by application; **Findings 1-12 appear to support this standard.**
- 2. That the exception is necessary for the preservation and enjoyment of a substantial property right and is the most practical manner of complying with the intent of this title; **Findings 1-12 appear to support this standard.**
- That the granting of the exception will not be detrimental to the public welfare or injurious to other property in the area in which said property is situated.
   Findings 1-12 appear to support this standard.

**Staff recommendation**: place notes on the final plat indicating any exceptions granted by the Plat Committee with the meeting date.

## **RECOMMENDATION:**

## SUBJECT TO EXCEPTION(S) GRANTED, STAFF RECOMMENDS:

- GRANT APPROVAL OF THE PRELIMINARY PLAT SUBJECT TO STAFF RECOMMENDATIONS, AND
- COMPLIANCE WITH KPB 20.25.070 (FORM AND CONTENTS), KPB 20.25.080 (PETITION REQUIRED), KPB 20.30 (DESIGN REQUIREMENTS); AND KPB 20.40 (WASTEWATER DISPOSAL), AND
- COMPLIANCE WITH KPB 20.60 TO ENSURE ADMINISTRATIVE APPROVAL OF THE FINAL PLAT.

NOTE: 20.25.120. - REVIEW AND APPEAL.

A PARTY OF RECORD MAY REQUEST THAT A DECISION OF THE PLAT COMMITTEE BE REVIEWED BY THE PLANNING COMMISSION BY FILING A WRITTEN REQUEST WITHIN 15 DAYS OF NOTIFICATION OF THE DECISION IN ACCORDANCE WITH KPB 2.40.080.

A DECISION OF THE PLANNING COMMISSION MAY BE APPEALED TO THE HEARING OFFICER BY A PARTY OF RECORD WITHIN 15 DAYS OF THE DATE OF NOTICE OF DECISION IN ACCORDANCE WITH KPB 21.20.250.

## **END OF STAFF REPORT**



KPB File Number 2022-092

7/11/2022



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