E. NEW BUSINESS

 2. Right-Of-Way Vacation; KPB File 2022-155V Request: Vacates a portion of Cinnamon St. in Sections 14 & 23 and a 60' X 597' portion of Big D Road running east/west in Section 13, all in T05N & R14W



Vicinity Map





Aerial View





E2-3

AGENDA ITEM E. NEW BUSINESS

ITEM 2 - RIGHT OF WAY VACATION VACATE THE EAST-WEST PORTION OF BIG D ROAD AND A SMALL PORTION OF CINNAMON STREET AND ASSOCIATED UTILITY EASEMENTS

KPB File No.	2022-155V
Planning Commission Meeting:	November 14, 2022
Applicant / Owner:	Gene, Linda, and George Friendshuh all of Soldotna, Alaska
Surveyor:	James Hall / McLane Consulting Inc.
General Location:	Derks Lake Road, Ridgeway
Legal Description:	Big D Road, Derk's Lake Subdivision, Plat KN 74-9, Section 13, Township
	5 North, Range 10 West.
	Cinnamon Street, Tatum Subdivision, Plat KN 2021-15 and Denise Lake
	Estates Part Two, Plat KN 94-27, Sections 14 and 23, Township 5 North,
	Range 10 West.

STAFF REPORT

Specific Request / Purpose as stated in the petition:

RIGHT-OF-WAY & ASSOCIATED UTILITY EASEMENTS VACATED:

Big D Road from Cinnamon Street east to intersection with easterly property line of Lot 1 & 2 (KN 74-9).

- dedicated per Derk's Lake Subdivision KN74-9
- current right-of-way width is 60 feet.
- proposed vacation is approximately 0.822 acres

Cinnamon Street at the southwest corner of dedication.

- dedicated per Denise Lake Estates KN94-27 and Tatum Subdivision KN2021-15.
- current right-of-way width is 33 feet
- proposed vacation is approximately 0.050 acres
- the north/south section line easements will remain

Reasoning:

This replat effort is in conjunction with State of Alaska Department of Natural Resources (ADNR) section line easement vacation (slev) requirements for EV 3-353. This section line easement was approved for vacation by the Kenai Peninsula Borough Planning Commission on 9/13/2021 & Assembly on 10/12/2021 per KPB File no. 2021-123V.

The re-alignment of Big D Road is adhering to ADNR requirements, provides extension of Derk's Lake Road and can feasibly be constructed.

The vacation of Cinnamon St. is to provide additional acreage to proposed Lot 14b for responsible development along Soldotna Creek. With the proposed r/w dedication this area is unnecessary for road development.

Alternate route proposed:

Derk's Lake Road is proposed to have an additional 40 foot dedication for 100-foot-wide r/w. East of Cinnamon Street is currently a 33 foot r/w and offset south of the re-alignment of Derk's Lake Road. A proposed additional 107-foot-wide dedication will allow for a direct transition to the re-aligned Big D Road.

Future development along the section line, over Soldotna Creek, will have 140-foot-wide dedicated r/w and additional 33-foot-wide section line easement to adequately design a transition to that alignment.

60-foot-wide dedication re-directing to the northeast and connection to previous dedication of Big D Road allows for a feasibly constructible transition between Derk's Lake Road and Big D Road.

Notification: Public notice appeared in the November 3, 2022 issue of the Peninsula Clarion as a separate ad. The public hearing notice was published in the November 10, 2022 issue of the Peninsula Clarion as part of the Commission's tentative agenda.

The public notice was posted on the Planning Commission bulletin board at the Kenai Peninsula Borough George A. Navarre Administration building. Additional notices were mailed to the following with the request to be posted for public viewing.

Library of Soldotna

Post Office of Soldotna

Nine certified mailings were sent to owners of property within 600 feet of the proposed vacation. Four receipts had been returned when the staff report was prepared.

Sixteen public hearing notices were emailed to agencies and interested parties as shown below;

State of Alaska Dept. of Fish and Game State of Alaska DNR State of Alaska DOT State of Alaska DNR Forestry Central Emergency Services Alaska Communication Systems (ACS) ENSTAR Natural Gas General Communications Inc, (GCI) Homer Electric Association (HEA)

Legal Access (existing and proposed): Legal access to Derks Lake Road is via Mackey Lake Road to Denise Lake Road. An alternate route is from Denise Lake to Aksala Lane and Arctic Tern Road.

Nearby right-of-way Goldeneye Avenue provides additional access.

Tatum Denise Subdivision, Plat KN 2022-43, finalized a partial vacation of Derks Lake Road and then provide a new dedication for the right-of-way to provide a realignment of Derks Lake Road. The vacation was for a 100 foot width of Derks Lake Road that was atop a 100 foot section line easement. The new dedication was code compliant at 60 foot in width. The Kenai Peninsula Borough Planning Commission and Assembly also heard the vacation of the underlying section line easement and recommended to the state approval of the vacation. The owners finalized their subdivision with the right-of-way vacation and realignment but are still working with the state on the section line easement vacation. The state is requesting that the new portion of Derks Lake Road be expanded to 100 feet. There is a partial dedication to the south but the intersection is not in line with Derks Lake Road. Vacating the east-west portion of Big D Road and providing a new connection in line with Derks Lake Road will improve the situation and bring the area into compliance with requests made by the state.

A small portion of Cinnamon Street is proposed for vacation and is not improved. The Plat Committee did not require a dedication for the southern portion of Cinnamon Street when reviewing Tatum Denise Subdivision, Plat KN 2022-43, as there are section line easements present for access, a dedication would cross anadromous Soldotna Creek, and to the south is a material site that did not require public access via dedication. They are now requesting to vacate a small portion of Cinnamon Street south of the Derks Lake Road dedication. The area proposed to remain will provide an access to the other rights-of-way and section line easements in the area. The section line easement that is underlying to the right-of-way dedication proposed for vacation will remain.

The portion of Big D Street proposed for vacation appears to have a constructed road but is not maintained by the borough. The proposal will move the Big D Street intersection in line with Derks Lake Road and will increase the width at the intersection to 160 feet when including the previously unnamed dedication along the south and 193 feet when considering section line easements. The new design will follow the terrain and avoid Soldotna Creek. The new road will curve northerly to connect to the existing Big D Road north-south dedication.

Due to the proximity to Soldotna Creek and material sites, the block containing the lots does not comply. The tracts have a similar situation due to large acreage parcels in the area and Soldotna Creek. The northern block for the Tracts is not currently compliant in length. The relocation will result in the length being longer.

KPB Roads Dept. comments	Out of Jurisdiction: No
	Roads Director: Uhlin, Dil Comments: No comments
SOA DOT comments	No comment - Engineering

<u>Site Investigation</u>: The area contains some steep slopes and wetlands in addition to anadromous stream, Soldotna Creek. The areas proposed for vacation appear to be areas free of terrain issues as do the new proposed dedications.

KPB River Center review	Floodplain: No Comments State Parks: No Comments Habitat Protection: IS totally or partially within HPD
Alaska Fish and Game	No objections

Staff Analysis: The lots south of Derks Lake Road have limited buildable area due to restrictions associated with Soldotna Creek wetlands. The vacation and realignment of Derks Lake Road was to provide more usable area for the lots. The request to vacate the small portion of Cinnamon Street is stated to provide additional area to the lot. The area proposed for vacation is .05 acres and the lot is still subject to section line easements that will limit development area.

The now required 40 feet of additional width for Derks Lake Road creates an intersection issue with the unnamed dedication along the section line easements to the southeast. Providing a dedication to bring the intersection into compliance would be needed. The owners are willing to do such and provide a connection to the existing north-south dedication of Big D Road. In exchange for that new dedication the owners are petitioning to vacate the existing east-west dedication of Big D Road.

Currently Derks Lake Road is constructed within the dedication until it approaches the lots within this proposal. The roadway continues within the former dedication before angling to the north through several lots until it connects with Cinnamon Street and then is within the Big D Road dedication. The roadway continues to the north within the dedication and then veers outside the dedication through property. All the property the roadway goes through and is currently owned by the same owners of the petition. One additional owner appears to have a trail off Big D Road to their property. The property does not appear to have any improvements.

As the portion of Big D Road proposed for vacation is constructed and provides access to numerous parcels, staff would request that the new dedication be built to borough standards prior to finalization of the vacation. The Kenai Peninsula Borough Roads department will have to notify the planning department that the new right-of-way has been constructed and is acceptable.

A 10 foot wide utility easement will adjoin all dedicated rights-of-way within the proposed subdivision. The vacation of the rights-of-way includes the vacation of associated utility easements.

Approval of the vacation will be subject to consent or veto by the Kenai Peninsula Borough Assembly. The petition to vacate is tentatively scheduled for the December 13, 2022 Assembly meeting.

20.65.050 – Action on vacation application

- D. The planning commission shall consider the merits of each vacation request and in all cases the planning commission shall deem the area being vacated to be of value to the public. It shall be incumbent upon the applicant to show that the area proposed for vacation is no longer practical for the uses or purposes authorized, or that other provisions have been made which are more beneficial to the public. In evaluating the merits of the proposed vacation, the planning commission shall consider whether:
 - The right-of-way or public easement to be vacated is being used; Staff comments: Cinnamon Street is not constructed and section line easement will remain for access. The portion of Big D Road proposed is constructed.
 - A road is impossible or impractical to construct, and alternative access has been provided; Staff comments: Section line easement will remain under the Cinnamon Street vacation for access and a new connection for Big D Road is proposed. Additional section line easements and dedications are in the area.
 - 3. The surrounding area is fully developed and all planned or needed rights-of-way and utilities are constructed;

Staff comments: Many parcels in the area are large acreage properties within minimal development.

- The vacation of a public right-of-way provides access to a lake, river, or other area with public interest or value, and if so, whether equal or superior access is provided;
 Staff comments: Does not provide access to public lands.
- 5 The proposed vacation would limit opportunities for interconnectivity with adjacent parcels, whether developed or undeveloped;

Staff comments: The vacation and new dedications will not limit opportunities but the vacation contains a constructed roadway

- 6. Other public access, other than general road use, exist or are feasible for the right-of-way; **Staff comments:**
- 7. All existing and future utility requirements are met. Rights-of-way which are utilized by a utility, or which logically would be required by a utility, shall not be vacated, unless it can be demonstrated that equal or superior access is or will be available. Where an easement would satisfactorily serve the utility interests, and no other public need for the right-of-way exists, the commission may approve the vacation and require that a utility easement be granted in place of the right-of-way.
 Staff comments:
- 8. Any other factors that are relevant to the vacation application or the area proposed to be vacated. **Staff comments:**

A KPB Planning Commission decision denying a vacation application is final. A KPB Planning Commission decision to approve the vacation application is subject to consent or veto by the KPB Assembly, or City Council if located within City boundaries. The KPB Assembly, or City Council must hear the vacation within thirty days of the Planning Commission decision.

The Assembly will hear the vacation at their scheduled December 13, 2022 meeting.

If approved, Tatum Denise Subdivision Derks Lake Addition will finalize the proposed right-of-way vacations. The Plat Committee is scheduled to review the plat at the November 14, 2022 meeting.

KPB department / agency review:

Planner	Reviewer: Raidmae, Ryan
	There are not any Local Option Zoning District issues with this proposed
	plat.

	Prior Existing Use PEU Recognized Date: 5/10/2001 Conditional Land Use Permit CLUP Resolution Number: 2020-38 CLUP Approval Date: 12/14/2020 Material Site Comments: The CLUP is located South and adjacent to newly subdivided lots 10B through 14B. The PEU is located on the newly subdivided lot 1A. Per section 21.29.120(A), the PEU status will be considered abandoned due to the subdivision.
Code Compliance	Reviewer: Ogren, Eric Comments: No comments
Addressing	Reviewer: Haws, Derek Affected Addresses: 37180 CINNAMON ST 37140 CINNAMON ST Existing Street Names are Correct: Yes List of Correct Street Names: DERKS LAKE RD CINNAMON ST BIG D RD WHISTLER CIR GOLDENEYE AVE Existing Street Names are Approved: No List of Approved Street Names: List of Street Names Denied: Comments: 37180 CINNAMON ST will remain with lot 2A. 37140 CINNAMON ST will remain with lot 1A.
Assessing	Reviewer: Windsor, Heather Comments: No comment

Utility provider review:

HEA	Locate and depict the overhead and primary electric line on the final plat. Provide a label or plat note stating, "The existing overhead powerline is the centerline of a 30-foot-wide electric easement, including guys and anchors, granted this plat."
ENSTAR	No comments or recommendations
ACS	No objection
GCI	Approved as shown

RECOMMENDATION:

Based on consideration of the merits as per KPB 20.65.050(D) as outlined by Staff comments, Staff recommends <u>APPROVAL</u> as petitioned, subject to:

- 1. Consent by KPB Assembly.
- 2. Compliance with the requirements for preliminary plats per Chapter 20 of the KPB Code.
- 3. Grant utility easements requested by the utility providers.
- 4. Construction of the new right-of-way and approval of the KPB Roads Department.
- 5. Submittal of a final plat within a timeframe such that the plat can be recorded within one year of vacation consent (KPB 20.70.130).

KPB 20.65.050 – Action on vacation application

- H. A planning commission decision to approve a vacation is not effective without the consent of the city council, if the vacated area to be vacated is within a city, or by the assembly in all other cases. The council or assembly shall have 30 days from the date of the planning commission approval to either consent to or veto the vacation. Notice of veto of the vacation shall be immediately given to the planning commission. Failure to act on the vacation within 30 days shall be considered to be consent to the vacation. This provision does not apply to alterations of utility easements under KPB 20.65.070 which do not require the consent of the assembly or city council unless city code specifically provides otherwise.
- I. Upon approval of the vacation request by the planning commission and no veto by the city council or assembly, where applicable, the applicant shall have a surveyor prepare and submit a plat including the entire area approved for vacation in conformance with KPB 20.10.080. Only the area approved for vacation by the assembly or council may be included on the plat. The final plat must be recorded within one year of the vacation consent.
- J. A planning commission decision denying a vacation application is final. No reapplication or petition concerning the same vacation may be filed within one calendar year of the date of the final denial action except in the case where new evidence or circumstances exist that were not available or present when the original petition was filed.
- K. An appeal of the planning commission, city council or assembly vacation action under this chapter must be filed in the superior court in accordance with the Alaska Rules of Appellate Procedure.

The 2019 Kenai Peninsula Borough Comprehensive Plan adopted November, 2019 by Ordinance No. 2019-25. The relevant objectives are listed.

Goal 3. Preserve and improve quality of life on the Kenai Peninsula Borough through increased access to local and regional facilities, activities, programs and services.

- Focus Area: Energy and Utilities
 - Objective A Encourage coordination or residential, commercial, and industrial development with extension of utilities and other infrastructure.
 - Strategy 1. Near Term: Maintain existing easements (especially section line easements) in addition to establishing adequate utility rights of way or easements to serve existing and future utility needs.
 - Strategy 2. Near Term: Maintain regular contact with utility operators to coordinate and review utility easement requests that are part of subdivision plat approval.
 - Strategy 3. Near Term: Identify potential utility routes on Borough lands.
 - Housing
 - Objective D. Encourage efficient use of land, infrastructure and services outside incorporated cities by prioritizing future growth in the most suitable areas.
 - Strategy 1. Near Term: Collaborate with the AK Department of Transportation, incorporated cities within the borough, utility providers, other agencies overseeing local services, and existing communities located adjacent to the undeveloped areas

that are appropriate for future growth, to align plans for future expansion of services to serve future residential development and manage growth.

Goal 4. Improve access to, from and connectivity within the Kenai Peninsula Borough

- Focus Area: Transportation
 - Objective B. Ensure new roads are developed in alignment with existing and planned growth and development.
 - Strategy 2. Near Term: Establish subdivision codes that dictate road construction standards to accommodate future interconnectivity and/or public safety.
 - Strategy 3. Near Term: Identify areas of anticipated growth to determine future access needs.

END OF STAFF REPORT



Aerial View







Wetlands









Aerial with 5-foot Contours

















E2-20

T 5 N 3 (WEST-264000) 6 1/4 12 7 -1-13 18 1 \mathcal{Q}_{μ} 10 12 DERK'S LAKE IA THIS UBD ß Δ Z24 22 23 0 STERLING ~~~ RIOW R9W 1/4 1/4 VICINITY MAP 14 1 13, 18 13 Scale (" = 1 mile 10 . ast 50, NOTES: easement power line This is a paper plat of the SW 1/4 SW1/4 of Section 13, divided by aliquot parts as shown. Utility existing All bearings and distances refer to the G.L.O. datum of record, shown thus (), E 20' \$0.00 WEST - 1320.0 ± - 660.0± -- 660.0± 1% 10' Utility Easement -TRACT 2 TRACT 3 30 3 NW 1/4 SW 1/4 SW 1/4 NE 1/4 SW 1/4 SW 1/4 OF SECTION 13 U. G. OF SECTION 13 IO AC ± INC. R/W IO AC. ± INC. R/W CERTIFICATE OF OWNERSHIP AND DEDICATION. We hereby certify that we are the owners of said property, and request the approval of this plat showing such easements for public utilities, roadways, and or streets dedicated by us for public use. red & Der Summer Date 10 R040 60' R/W BIG owner -8 660.0± - WEST -660.0 E. In Dellevorkin 1 mes NOTARY'S ACKNOWLEDGEMENT. Subscribed and sworn before me this 17-44 day of 1974 TRACT I TRACT 4 SW 1/4 SW 1/4 SW 1/4 SE 1/4 SW 1/4 SW 1/4 My commission "expire's _ OF SECTION 13 OF SECTION 13 , °~ ÷ 0 1 Geor Ŀ notary public for Alaska DERK'S LAKE SUBDIVISION 33' section line Alfred Derkevorkian (owner) R/W-(2640.00) 14 13 660.0± 13 7 660.0+ 111 P.O. Box 428 Soldotna, Alaska 99669 23 1320'+ 14-9 24 19 (WEST - 5280.00) PLAT APPROVAL. DESCRIPTION SW1/4 SW1/4 OF SECTION 13, T5N, RIOW erentin - FILED 2-Plat approved by the Commission this S.M. ALASKA CONTAINING 40 AC ± IN KENAL ATC. DIST. doy of January ___. 1974 THE KENAI PENINSULA BOROUGH Alanley F. The Mayor vn 1-21 _ 1:74 Thomas . THE 1:29 -- P Prepared by: Stanley S. McLane R.L.S. Soldotna , Alaska 99669 Br RougH DATE DEC. 5.1973 SCALE 1" = 200' E2-21