## Kenai Peninsula Borough Planning Department

#### **MEMORANDUM**

**TO:** Wayne Ogle, Assembly President

Kenai Peninsula Borough Assembly Members

FROM: Max Best, Planning Director

**DATE:** June 27, 2018

RE: Vacation of the 30-foot wide right-of-way on the west 30 feet of the W 1/2 SW 1/4 SE 1/4 SE

1/4 of Section 35, Township 7 North, Range 12 West, Seward Meridian, KPB, Alaska, off Miller

Loop Road, Nikiski, within the Kenai Peninsula Borough; KPB File 2018-064V

In accordance with AS 29.40.140, no vacation of a Borough right-of-way and/or easement may be made without the consent of the Borough Assembly.

During their regularly scheduled meeting of June 25, 2018, the Kenai Peninsula Borough Planning Commission granted approval of the proposed right-of-way and utility easement vacations by unanimous consent based on the following findings of fact. This petition is being sent to you for your consideration and action.

#### **Findings**

- 1. The right-of-way proposed to be vacated was created by warranty deed, which was recorded in Book 49 Page 168 KRD on November 29, 1967.
- 2. If the 30-foot right-of-way is vacated, the block would be generally defined by Miller Loop Road, Birch Lane, Foley Drive, and Balto Drive.
- 3. If the 30-foot right-of-way is vacated, the block would be a platted, looped access.
- 4. If the 30-foot right-of-way is vacated, most of the block's rights-of-way are maintained by the State Department of Transportation or KPB. Per 2016 imagery, the northern segment of Birch Lane is not constructed at this time.
- 5. Per the submittal, the right-of-way proposed for vacation has not been constructed.
- 6. Per the submittal, the right-of-way proposed for vacation is not in use for access.
- 7. KPB Roads Department submitted a statement of no comments.
- 8. Sufficient rights-of-way exist to serve surrounding properties.
- 9. No surrounding properties will be denied access.
- 24. ACS requested a 10-foot utility easement centered on their existing facilities in the 30-foot right-of-way.
- 27. Since the subject 30-foot wide right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps.
- 28. Existence of the 30-foot wide right-of-way would not be known unless research of relevant conveyance documents was conducted.
- 29. Development occurred without the knowledge of the 30-foot right-of-way, which was created by a 1967 warranty deed.
- 30. The ten-acre parcel to the west, if further subdivided, could grant a 60 foot wide right of way to provide access.

- 31. A drive constructed within the 30 road easement would access North Miller Loop, a state maintained right of way. Any new driveways will require DOT approval.
- 32. A drive located within the access easement would be located very close to the existing drive.

Draft, unapproved minutes of the pertinent portion of the meeting and other related materials are attached.

cc: petitioners' w/minutes only

#### AGENDA ITEM F. PUBLIC HEARINGS

1. Vacation of the 30-foot wide right-of-way on the west 30 feet of the W 1/2 SW 1/4 SE 1/4 SE 1/4 of Section 35, Township 7 North, Range 12 West, Seward Meridian, KPB, Alaska as dedicated per the deed recorded in Book 49 Page 168, Kenai Recording District, Alaska; Section 35, Township 7 North, Range 12 West, Seward Meridian, Alaska, off Miller Loop Road, Nikiski, within the Kenai Peninsula Borough; KPB File 2018-064V

Staff Report given by Scott Huff

<u>Purpose as stated in petition</u>: The parcel is being subdivided. The roadway easement was created in 1967 by deed, but was never constructed. The surrounding parcels have alternative physical and legal access. The owners' septic leach field is situated within a portion of the road easement. There is an overhead electric line situated along the west property line.

PC Meeting: 6/25/18

Petitioners: Timothy and Lorlie Shield of Kenai, Alaska

#### Notification:

Public notice appeared in the June14, 2018 issue of the Peninsula Clarion as a separate ad and in the June 21 issue as part of the Commission's tentative agenda.

Ten certified mailings were sent to owners of property within 300 feet of the proposed vacation. Two receipts had been returned when the staff report was prepared.

Public hearing notices were sent by regular mail to two owners within 600 feet of the proposed vacation.

Notices were emailed to 16 agencies and interested parties. The public hearing notice was emailed to the Nikiski Fire Department. Notices were made available to 9 KPB staff via a shared database.

The public hearing notice was mailed to the Nikiski Post Office and Nikiski Community Library with a request to be posted in public locations.

The notice and maps were posted on the Borough bulletin board and Planning Department public hearing notice web site.

#### Comments Received:

ACS: ACS has an existing cable in the right-of-way proposed to be vacated. Retain a 5-foot easement on either side of the existing cable.

ENSTAR: No comments, recommendations, or objections.

Homer Electric Association: Reviewed/no comments.

KPB Addressing/Street Name Review: 45841 will be retained on Lot 1. Street names are correct.

KPB Code Compliance: No comments.

KPB Planning: No material site or local option zone issues.

KPB Roads Department: No comments.

River Center: The proposed vacation is not within a mapped flood hazard zone and it is not affected by the Habitat Protection District.

State Parks: No comments.

#### Staff Discussion:

If the 30-foot right-of-way is vacated, the block would be generally defined by Miller Loop Road, Birch Lane, Foley Drive, and Balto Drive, which exceeds the maximum length per KPB 20.30.170. However, the block is a looped access. Most of the block's rights-of-way are maintained by the State Department of Transportation or KPB. Imagery indicates the northern segment of Birch Lane is not constructed at this time.

With the 30-foot right-of-way, the block is generally defined by the 30-foot right-of-way, Foley Drive, Balto Drive, and Miller Loop Road. The block's length is closer to compliance with KPB 20.30.170 if the 30-foot right-of-way is part of the block.

Treetop VIP Estates Subdivision No. 2 to the west has a 60-foot Treetop Street that is in a good location to extend to Foley Drive to shorten the block; however, this right-of-way is actually a long cul-de-sac. The other north/south right-of-way in the block is another cul-de-sac (Bristol Circle), which cannot help shorten the block.

If the vacation is approved, it will be finalized by recording Lindsey Reader Subdivision. The preliminary plat is scheduled for review by the Plat Committee on July 16, 2018.

Vacation of the right-of-way would resolve the encroachment; however, staff cannot recommend vacating a public right-of-way based on incorrectly located improvements.

#### Findings:

- 1. The right-of-way proposed to be vacated was created by warranty deed, which was recorded in Book 49 Page 168 KRD on November 29, 1967.
- 2. If the 30-foot right-of-way is vacated, the block would be generally defined by Miller Loop Road, Birch Lane, Foley Drive, and Balto Drive.
- 3. If the 30-foot right-of-way is vacated, the block would be a platted, looped access.
- 4. If the 30-foot right-of-way is vacated, most of the block's rights-of-way are maintained by the State Department of Transportation or KPB. Per 2016 imagery, the northern segment of Birch Lane is not constructed at this time.
- 5. Per the submittal, the right-of-way proposed for vacation has not been constructed.
- 6. Per the submittal, the right-of-way proposed for vacation is not in use for access.
- 7. KPB Roads Department submitted a statement of no comments.
- 8. Sufficient rights-of-way exist to serve surrounding properties.
- 9. No surrounding properties will be denied access.
- 10. The block length exceeds the maximum length per KPB 20.30.170.
- 11. With the 30-foot right-of-way in place, the block is incomplete, but it is closer to compliance with block length per KPB 20.30.170.
- 12. The proposed subdivision plat creates a 40,000 square foot lot in the southeast corner and a 3.709-acre lot.
- 13. Further subdivision of proposed Lot 1 (3.709 acres) would require a 60-foot right of way dedication.
- 14. The location of proposed Lot 2's boundaries and the location of the existing house would not allow a full 60 foot right of way dedication to occur; therefore, limiting the possibility that Lot 1 could be further subdivided in the future.
- 15. The 10-acre parcel to the west fronts on 660 feet of the 30-foot public access easement.
- 16. The 10-acre parcel to the west can be further subdivided.
- 17. If further subdivided, the 10-acre parcel to the west will be required to grant a matching 30 foot right of way for a full 60-foot right of way dedication.
- 18. The 11.8-acre parcel to the north fronts on 30 feet of the 30-foot wide public access easement.
- 19. The 11.8-acre parcel to the north can be further subdivided.
- 20. If further subdivided, the 11.8-acre parcel to the north may be required to extend right of way or dedicate a cul-de-sac.

- 21. Per KPB 20.70.170, where two or more access points are necessary for large vacant or semi-vacant areas of land, the commission shall consider density, use, projected development, and maintain sufficient rights-of-way to serve potential use.
- 22. Per KPB 20.70.210, The commission shall consider the intended purpose of the area, and any future uses of the area when making a decision.
- 23. The 30-foot right of way provides access for possible future subdivisions for the subject property and adjacent acreage lots/parcels.
- 24. ACS requested a 10-foot utility easement centered on their existing facilities in the 30-foot right-of-way.
- 25. Per Kenai Watershed Forum 2013 Cook Inlet Wetlands Mapping, the subject property and surrounding lots/parcels are not affected by low wet areas.
- 26. Per KPB GIS 4-foot contours, terrain within the subject property and block is generally flat.

STAFF RECOMMENDATION: Based on Findings 1, 10-23, 25, and 26, staff cannot recommend approval of the vacation as petitioned.

If the proposed vacation is denied, the preliminary plat may continue through the process, but the 30-foot right-of-way will remain intact.

If the Commission approves the proposed vacation, staff recommends the approval be subject to:

- 1. Attach findings to the motion to approve the proposed vacation.
- Consent of the vacation by the KPB Assembly.
- 3. Submittal of a final plat in accordance with KPB Title 20 within a timeframe such that the plat can be recorded within one year of vacation consent.
- 4. Grant utility easements requested by the utility providers.

#### **KPB 20.70.110:**

A vacation of a street right-of-way, public area, or public easement within the borough outside of the limits of cities may not be made without the consent of the borough assembly. The assembly shall have 30 calendar days from the date of approval in which to veto the planning commission decision. If no veto is received by the planning director within the specified period, the city or borough shall be considered to have given consent to the vacation.

#### **KPB 20.70.120:**

- A. Denial of a vacation petition is a final act for which no further consideration shall be given by the Kenai Peninsula Borough.
- B. Upon denial by the planning commission, no reapplication or petition concerning the same vacation may be filed within one calendar year of the date of the final denial action except in the case where new evidence or circumstances exist that were not available or present when the original petition was filed.

#### KPB 20.70.130:

THE FINAL PLAT MUST BE RECORDED WITHIN ONE YEAR OF THE VACATION CONSENT IN KPB 20.70.110.

**END OF STAFF REPORT** 

#### STAFF REPORT ADDENDUM

Staff Report Addendum given by Scott Huff

<u>Staff Discussion</u>: After the meeting packet was distributed, the surveyor submitted additional information and a proposed right-of-way alternative for the block.

PC Meeting: 6/25/18

The subject right-of-way was dedicated by a 1967 warranty deed instead of a subdivision plat. The warranty deed was recorded (Book 49 Page 168 KRD) so it is part of the public record. However, since the subject right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps. Therefore, subsequent development occurred without the knowledge of the 30-foot right-of-way.

A Certificate to Plat is not required for vacation petitions so staff does not know if the title company will specifically call out the right-of-way or if it will be included in the generic list of encumbrances affecting the property, such as: reservations, restrictions, conditions, and easements of record. It is the responsibility of the owner(s) to research each reservation, restriction, condition, and easement of record individually.

The surveyor provided a sketch of an alternative design for the block, which would provide a looped access and bring the block closer to compliance with KPB 20.30.170. However, the proposed alternative design would require the cooperation of four property owners, one of whom is the petitioner.

A full 60 foot right of way would require a 30-foot match from the property located to the west. Per the surveyor's additional submittal, a roadway constructed in the center of a 60 foot right of way would require relocation of existing utilities. The cost to move said utilities is approximately \$72,000. Staff cannot cite expense as a finding to support vacating a public right-of-way; however, staff recognizes it is a burden to the owners.

One alternative for future subdivision of Lot 1 suggested by the surveyor would include a flag lot design. Staff considered a similar alternative, which would require an exception to KPB 20.30.190 unless the flag was 60 feet wide.

#### **Additional Findings:**

- 27. Since the subject 30-foot wide right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps.
- 28. Existence of the 30-foot wide right-of-way would not be known unless research of relevant conveyance documents was conducted.
- 29. Development occurred without the knowledge of the 30-foot right-of-way, which was created by a 1967 warranty deed.
- 30. The ten-acre parcel to the west, if further subdivided, could grant a 60-foot-wide right of way to provide access.
- 31. A drive constructed within the 30 road easement would access North Miller Loop, a state maintained right of way. Any new driveways will require DOT approval.
- 32. A drive located within the access easement would be located very close to the existing drive.

**AMENDED STAFF RECOMMENDATION:** Based on Findings 1-9, 24, and 27-32, staff recommends approval of the vacation as petitioned, subject to:

- 1. Attach findings to the motion to approve the proposed vacation.
- Consent of the vacation by the KPB Assembly.
- 3. Submittal of a final plat in accordance with KPB Title 20 within a timeframe such that the plat can be recorded within one year of vacation consent.
- Grant utility easements requested by the utility providers.

#### **KPB 20.70.110:**

A vacation of a street right-of-way, public area, or public easement within the borough outside of the limits of cities may not be made without the consent of the borough assembly. The assembly shall have 30 calendar days from the date of approval in which to veto the planning commission decision. If no veto is received by the planning director within the specified period, the city or borough shall be considered to have given consent to the vacation.

#### KPB 20.70.120:

- A. Denial of a vacation petition is a final act for which no further consideration shall be given by the Kenai Peninsula Borough.
- B. Upon denial by the planning commission, no reapplication or petition concerning the same vacation may be filed within one calendar year of the date of the final denial action except in the case where new evidence or circumstances exist that were not available or present when the original petition was filed.

#### KPB 20.70.130:

THE FINAL PLAT MUST BE RECORDED WITHIN ONE YEAR OF THE VACATION CONSENT IN KPB 20.70.110.

#### END OF STAFF REPORT ADDENDUM

Chairman Martin opened the meeting for public comment. Seeing and hearing no one wishing to speak Chairman Martin closed the public comment period and opened discussion among the Commission.

**MOTION:** Commissioner Foster moved, seconded by Commissioner Whitney to approve the vacation of the 30-foot wide right-of-way based on the following findings and staff recommendations.

#### **Findings**

- 1. The right-of-way proposed to be vacated was created by warranty deed, which was recorded in Book 49 Page 168 KRD on November 29, 1967.
- 2. If the 30-foot right-of-way is vacated, the block would be generally defined by Miller Loop Road, Birch Lane, Foley Drive, and Balto Drive.
- If the 30-foot right-of-way is vacated, the block would be a platted, looped access.
- 4. If the 30-foot right-of-way is vacated, most of the block's rights-of-way are maintained by the State Department of Transportation or KPB. Per 2016 imagery, the northern segment of Birch Lane is not constructed at this time.
- 5. Per the submittal, the right-of-way proposed for vacation has not been constructed.
- 6. Per the submittal, the right-of-way proposed for vacation is not in use for access.
- KPB Roads Department submitted a statement of no comments.
- 8. Sufficient rights-of-way exist to serve surrounding properties.
- No surrounding properties will be denied access.
- ACS requested a 10-foot utility easement centered on their existing facilities in the 30-foot right-ofway.
- 27. Since the subject 30-foot wide right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps.
- 28. Existence of the 30-foot wide right-of-way would not be known unless research of relevant conveyance documents was conducted.
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- 30. The ten-acre parcel to the west, if further subdivided, could grant a 60 foot wide right of way to provide access.
- 31. A drive constructed within the 30 road easement would access North Miller Loop, a state maintained right of way. Any new driveways will require DOT approval.
- 32. A drive located within the access easement would be located very close to the existing drive.

#### **VOTE:** The motion passed by unanimous consent.

BENTZ	CARLUCCIO	ECKLUND	ERNST	FIKES	FOSTER	ISHAM
YES	YES	ABSENT	ABSENT	YES	YES	ABSENT
MARTIN	MORGAN	RUFFNER	VENUTI	WHITNEY		9 YES
YES	YES	YES	YES	YES		3 ABSENT

AGENDA ITEM F.

**PUBLIC HEARING** 

144 N. Binkley Street, Soldotna, Alaska 99669 • (907) 714-2200 • (907) 714-2378 Fax

Charlie Pierce Borough Mayor

June 27, 2018

## KENAI PENINSULA BOROUGH PLANNING COMMISSION NOTICE OF DECISION

#### **MEETING OF JUNE 25, 2018**

RE: Vacation of the 30-foot wide right-of-way on the west 30 feet of the W 1/2 SW 1/4 SE 1/4 SE 1/4 of Section 35, Township 7 North, Range 12 West, Seward Meridian, KPB, Alaska as dedicated per the deed recorded in Book 49 Page 168, Kenai Recording District, Alaska; Section 35, Township 7 North, Range 12 West, Seward Meridian, Alaska, off Miller Loop Road, Nikiski, within the Kenai Peninsula Borough; KPB File 2018-064V

By unanimous consent, the Kenai Peninsula Borough Planning Commission granted approval of the proposed right-of-way and utility easement vacations during their regularly scheduled meeting of June 25, 2018 based on the following findings of fact and conditions.

#### **Findings**

- 1. KPB Roads Department submitted a statement of no comments.
- 2. Per the submittal, a pond and muskeg area is within close proximity to the right-of-way proposed to be vacated.
- 3. Per the submittal, a large boulder is partially in the right-of-way proposed to be vacated.
- 4. ACS submitted a statement of no objections.
- 5. Homer Electric Association submitted a statement of reviewed/no comments.
- 7. One of the petitioners owns 8-15, Block 2, KN 86-109 (Iyuptulla No. 2 Subdivision).
- 9. Tract A and Tract B, KN 2009-55, have been issued Lopez Avenue addresses.
- 13. Sufficient rights-of-way exist to serve surrounding properties.
- 14. No surrounding properties will be denied access.
- 15. Per the submittal, the right-of-way proposed for vacation is not in use for access.
- 16. Per the submittal, the right-of-way proposed for vacation has not been constructed.

In accordance with AS 29.40.140, no vacation of a Borough right-of-way and/or easement may be made without the consent of the Borough Assembly. The proposed vacation will be forwarded to the Borough Assembly. The Assembly shall have 30 calendar days from the date of approval (June 25, 2018) in which to veto the Planning Commission decision. If the Planning Director receives no veto within the specified period, the Assembly shall be considered to have given consent to the vacation.

Please contact the Borough Clerk's office (907-714-2160 or 1-800-478-4441 toll-free within the borough) for additional information.

This notice and unapproved minutes of the subject portion of the meeting were sent June 27, 2018 to:

Timothy & Lorlie Shield PO Box 867 Kenai, AK 99611-0867

Richard & Misty Cole 46205 Balto Dr. Kenai, AK 99611-9608 David & Lucille Egge PO Box 653 Kenai, AK 99611-0653

McLane Consulting, LLC PO Box 468 Soldotna, AK 99669

#### AGENDA ITEM F. PUBLIC HEARINGS

Vacation of the 30-foot wide right-of-way on the west 30 feet of the W 1/2 SW 1/4 SE 1/4 SE 1/4
of Section 35, Township 7 North, Range 12 West, Seward Meridian, KPB, Alaska as dedicated
per the deed recorded in Book 49 Page 168, Kenai Recording District, Alaska; Section 35,
Township 7 North, Range 12 West, Seward Meridian, Alaska, off Miller Loop Road, Nikiski, within
the Kenai Peninsula Borough; KPB File 2018-064V

STAFF REPORT

PC Meeting: 6/25/18

<u>Purpose as stated in petition</u>: The parcel is being subdivided. The roadway easement was created in 1967 by deed, but was never constructed. The surrounding parcels have alternative physical and legal access. The owners' septic leach field is situated within a portion of the road easement. There is an overhead electric line situated along the west property line

Petitioners: Timothy and Lorlie Shield of Kenai, Alaska

#### Notification:

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#### Comments Received:

ACS: ACS has an existing cable in the right-of-way proposed to be vacated. Retain a 5-foot easement on either side of the existing cable.

ENSTAR: No comments, recommendations, or objections.

Homer Electric Association: Reviewed/no comments.

KPB Addressing/Street Name Review: 45841 will be retained on Lot 1. Street names are correct.

KPB Code Compliance: No comments.

KPB Planning: No material site or local option zone issues.

KPB Roads Department: No comments.

River Center: The proposed vacation is not within a mapped flood hazard zone, and it is not affected by the Habitat Protection District.

State Parks: No comments.

#### Staff Discussion:

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#### Findings:

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- 16. The 10-acre parcel to the west can be further subdivided.
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- 18. The 11.8-acre parcel to the north fronts on 30 feet of the 30-foot wide public access easement.
- 19. The 11.8-acre parcel to the north can be further subdivided.

- 20. If further subdivided, the 11.8-acre parcel to the north may be required to extend right of way or dedicate a cul-de-sac.
- 21. Per KPB 20.70.170, where two or more access points are necessary for large vacant or semivacant areas of land, the commission shall consider density, use, projected development, and maintain sufficient rights-of-way to serve potential use.
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- 25. Per Kenai Watershed Forum 2013 Cook Inlet Wetlands Mapping, the subject property and surrounding lots/parcels are not affected by low wet areas.
- 26. Per KPB GIS 4-foot contours, terrain within the subject property and block is generally flat.

STAFF RECOMMENDATION: Based on Findings 1, 10-23, 25, and 26, staff cannot recommend approval of the vacation as petitioned.

If the proposed vacation is denied, the preliminary plat may continue through the process, but the 30-foot right-of-way will remain intact.

If the Commission approves the proposed vacation, staff recommends the approval be subject to:

- 1. Attach findings to the motion to approve the proposed vacation.
- Consent of the vacation by the KPB Assembly.
- 3. Submittal of a final plat in accordance with KPB Title 20 within a timeframe such that the plat can be recorded within one year of vacation consent.
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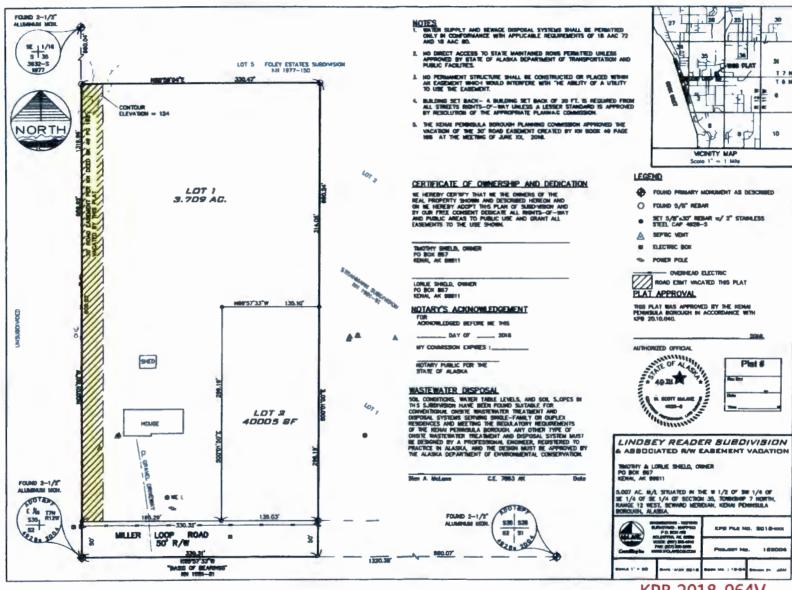
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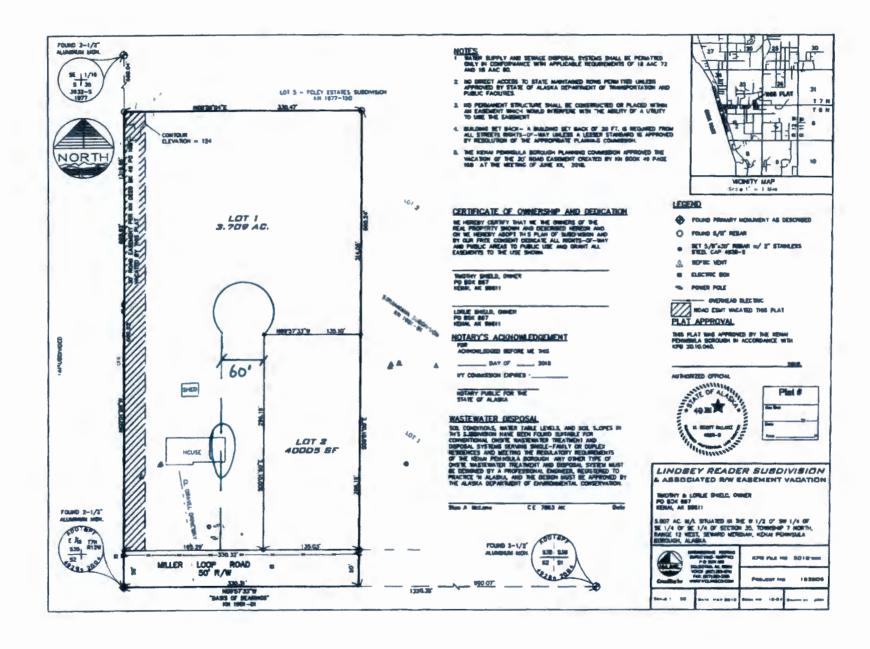
#### **KPB 20.70.130:**

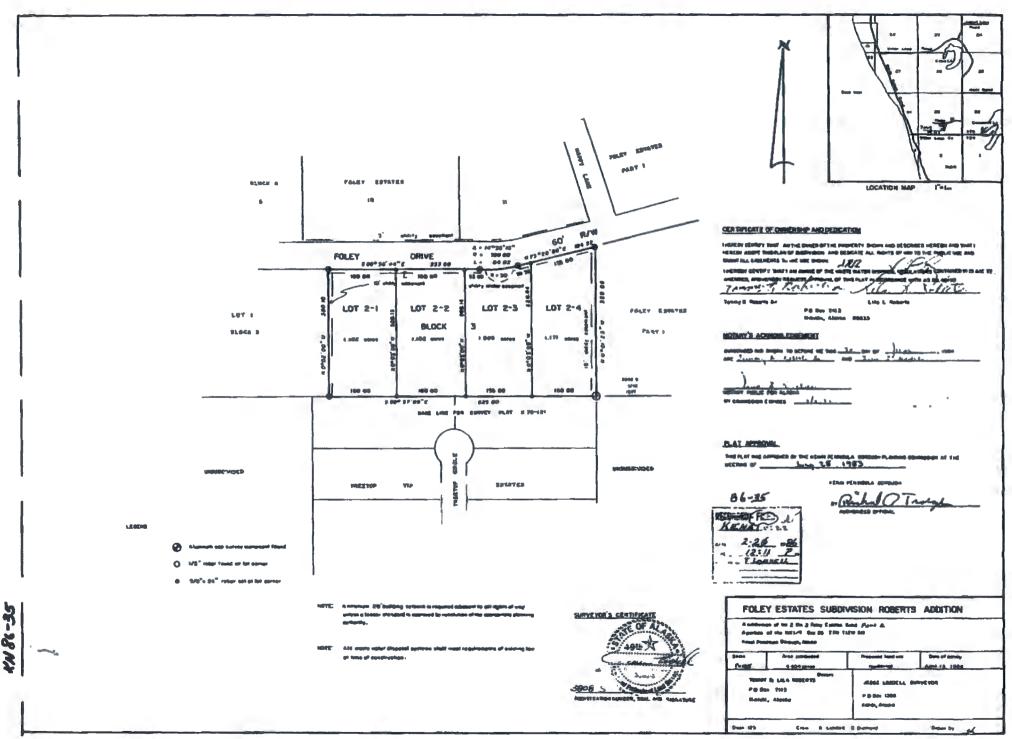
THE FINAL PLAT MUST BE RECORDED WITHIN ONE YEAR OF THE VACATION CONSENT IN KPB 20.70.110.

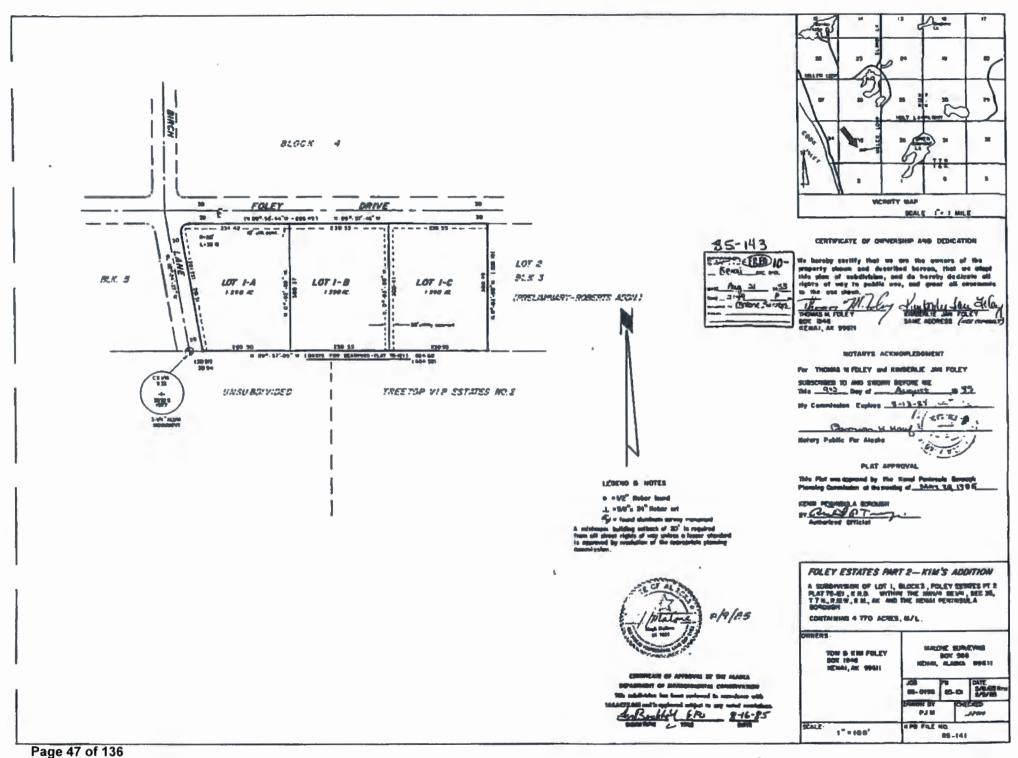
**END OF STAFF REPORT** 

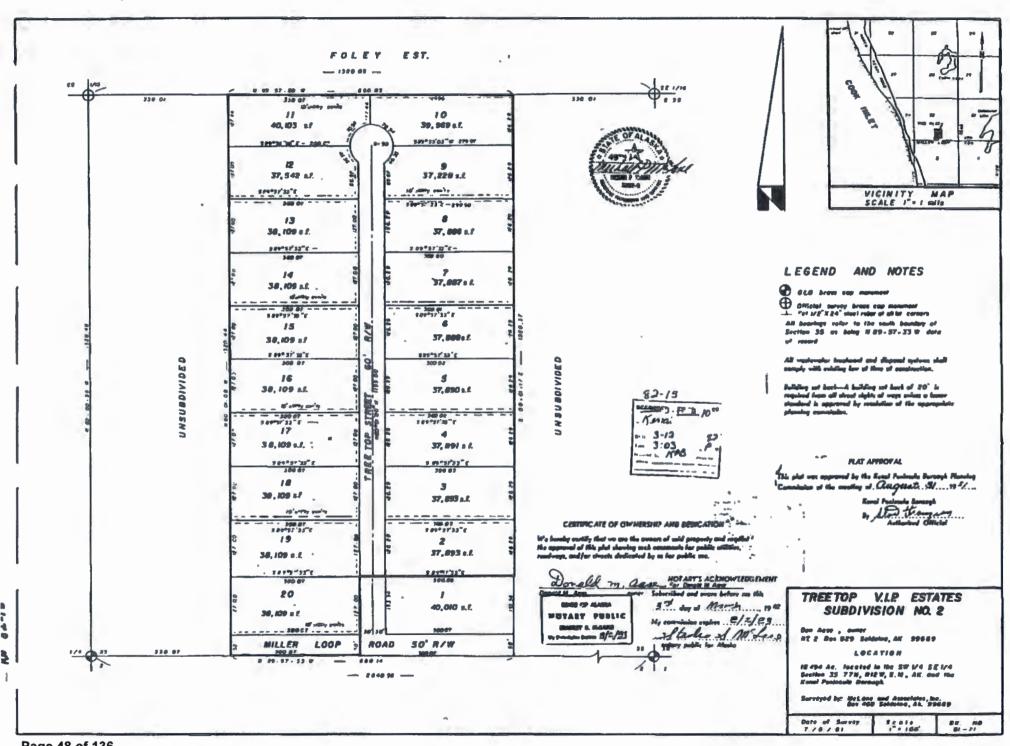


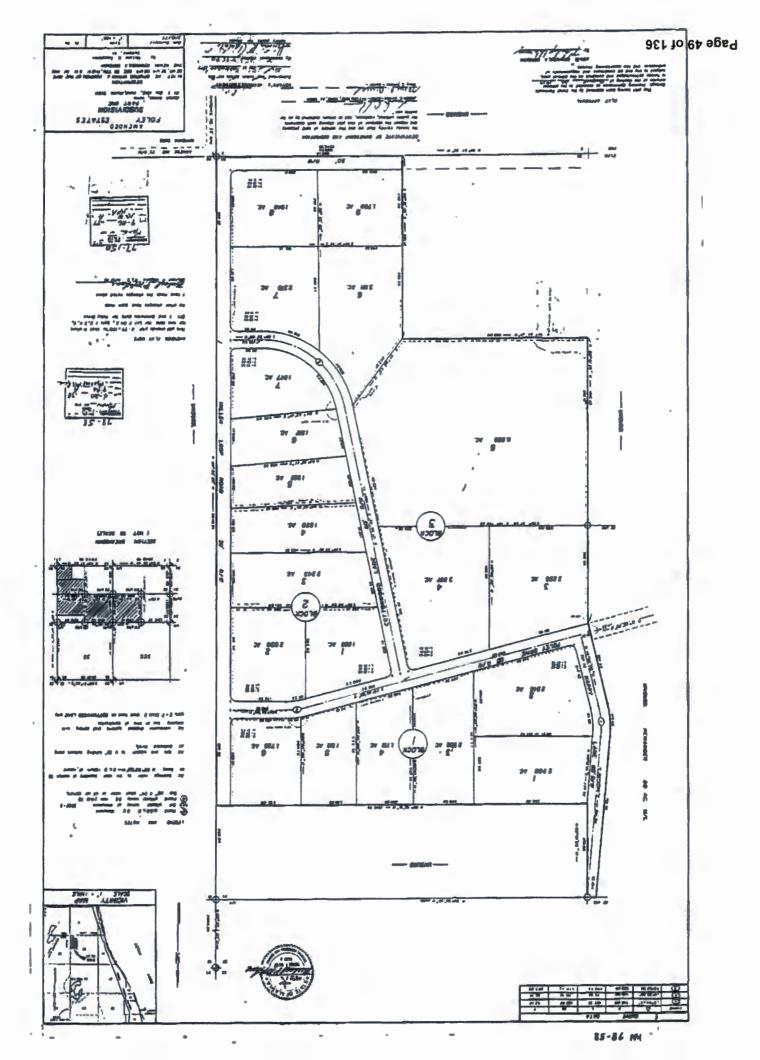
KPB 2018-064V

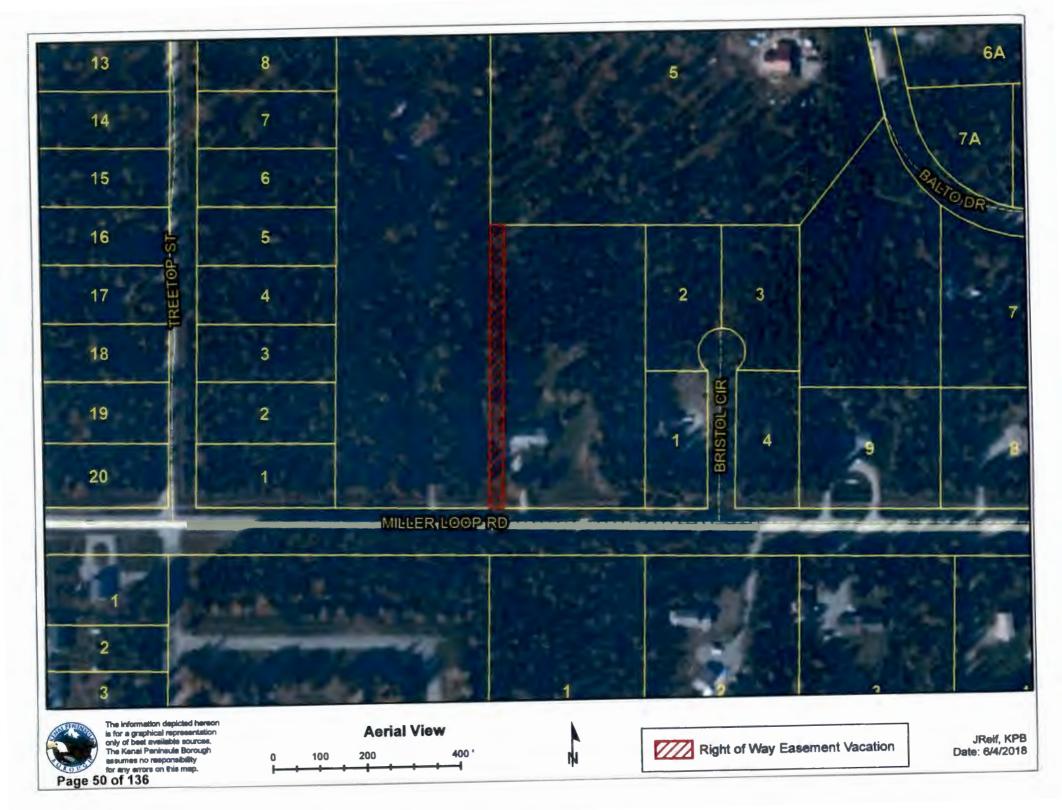


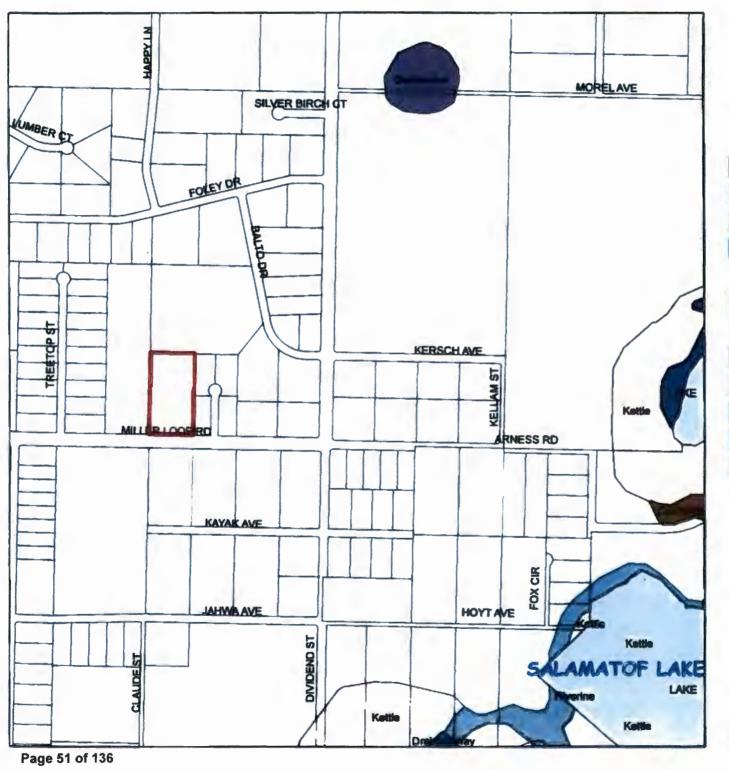












Kenai Peninsula Borough Planning Department

Lindsey Reader Subdivision

### Kenai Watershed Forum 2013 Cook Inlet Wetlands Mapping

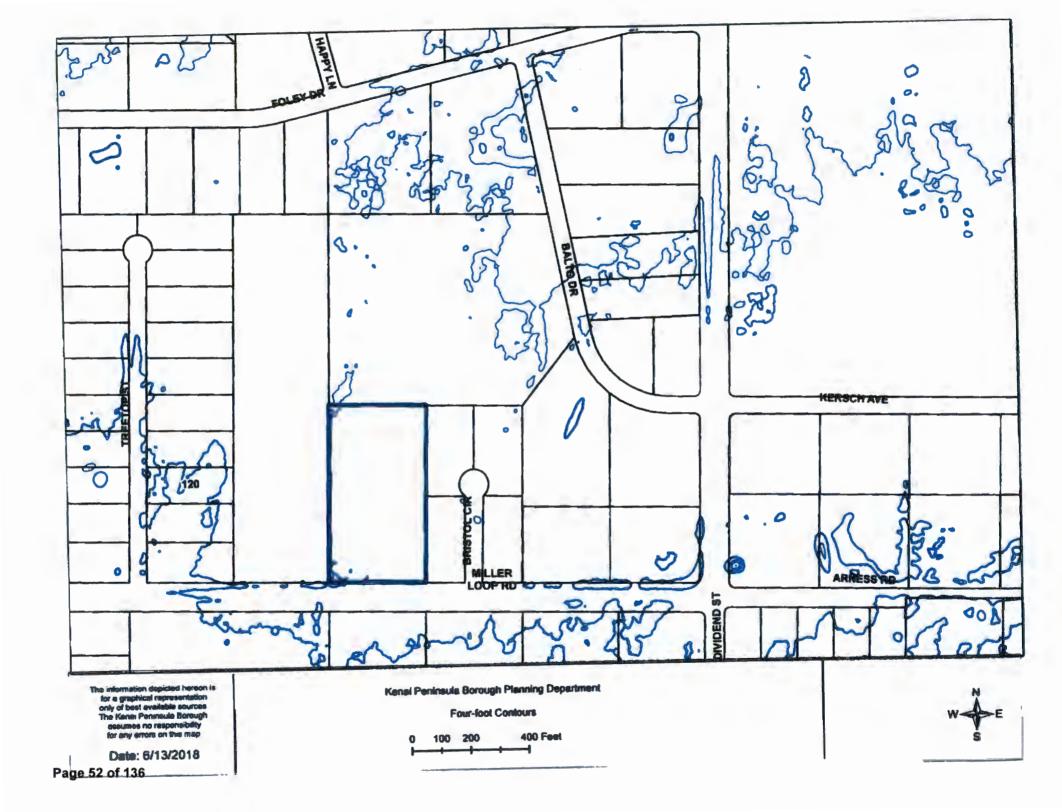


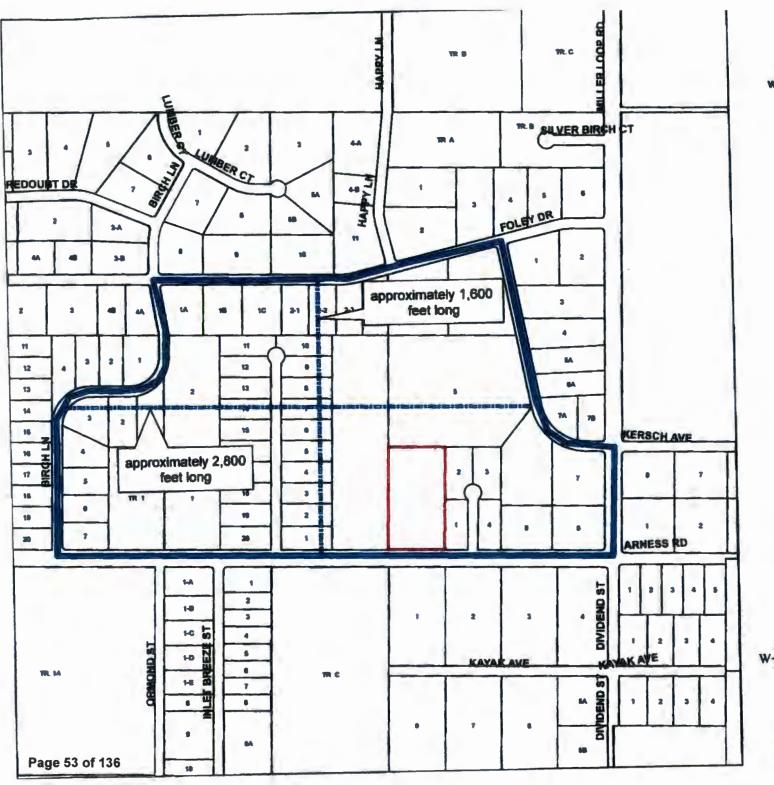


The information depicted heres is for a graphical representation only of best evallable sources. The Kens Pennisula Borough assumes no responsibility for any errors on this map

Date: 6/13/2018

05000200 feet





Kenai Peninsula Borough Planning Department

Lindsey Reader Subdivision with the 30-foot right-of-way vacated

approximate block limits

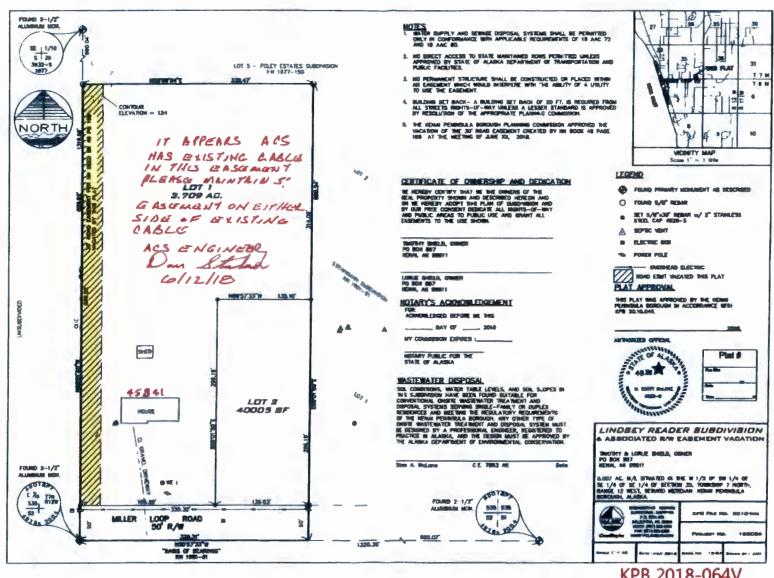




The information depicted here is for a graphical representationly of best available source. The Kenel Peninsula Boroug assumes no responsibility for any errors on this map.



created by meweppy
Date: 6/13/2018



KPB 2018-064V



# Kenai Peninsula Borough Planning Department 144 North Binkley Soldotna, Alaska 99669-7599 Toll free within the Borough 1-800-478-4441, extension 2200 (907) 714-2200

RECEIVED

KENAI PERINSULA BOROUGH PLANNING DEPARTMENT

## Petition to Vacate Public Right-of-Way/Easement/Platted Public Area Public Hearing Required

Upon receipt of complete application with fees and all required attachments, a public hearing before the Planning Commission will be scheduled. The petition with all required information and attachments must be in the Planning Department at least 30 days prior to the preferred hearing date. By State Statute and Borough Code, the public hearing must be scheduled within 60 days of receipt of complete application.

		ory Plan	ble fee to help de ning Commission t.						on, alo	ing wi	ith a c	ору	
			c right-of-way					dedicated	d by	the	plat	of in	
	Subdivision, filed as Plat Noin Recording District.												
	Are there associated utility easements to be vacated?												
Ħ	Are easements in use by any utility company? If so, which company												
M			public road o				(specify	type	of d	ocume	ent)		
	Warranty Deed as reco					Book 49		Page _	168		_of	the	
	Recording District. (Copy of recorded document must be submitted with												
	petition.)												
V	Submit three copies of plat or map showing area proposed to be vacated. Must not exceed 11x17 inches in size. In the case of public right-of-way, the submittal must include a sketch showing which parcels the vacated area will be attached to. Proposed alternative dedication is to be shown and labeled on the sketch.												
	Has right	-of-way l	een fully or part	ally constru	icted?			Yes 🕜 N					
	is right-o	f-way use	ed by vehicles / p	edestrians /	other?		Yes	<b>(</b>	☑ No				
	Is alternative right-of-way being provided?							Yes	$\checkmark$	No			
	etitioner r arcel being		vide reasonable j ed	ustification	for the vac	ation. Rea	ason fo	or vacatir	e:				
2) R	oadway ea	sement v	vas created in 19	67 by deed	but never	constructed	4						
3) 8(	urrounding	parceis	nave alternative p	nyical and	egai acces	18							
32	Over	hee	ieid is situated w id Elec ned (written sign	tric	41+4	=+cd	a lo	and fron	ting the	- Pr	-01-	4	line
			ed public area p										
-		-	his/her property.										
Cular	nitted By:				Sie	nature as:							
Subii		lame:	McLane Consul	ting Inc.		Petitioner		Ren	resenta	tive			
	-	Address				Citioner		1100	16261164				
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#### AGENDA ITEM F. PUBLIC HEARINGS

Vacation of the 30-foot wide right-of-way on the west 30 feet of the W 1/2 SW 1/4 SE 1/4 SE 1/4
of Section 35, Township 7 North, Range 12 West, Seward Meridian, KPB, Alaska as dedicated
per the deed recorded in Book 49 Page 168, Kenai Recording District, Alaska; Section 35,
Township 7 North, Range 12 West, Seward Meridian, Alaska, off Miller Loop Road, Nikiski, within
the Kenai Peninsula Borough; KPB File 2018-064V

#### STAFF REPORT ADDENDUM

<u>Staff Discussion</u>: After the meeting packet was distributed, the surveyor submitted additional information and a proposed right-of-way alternative for the block.

PC Meeting: 6/25/18

The subject right-of-way was dedicated by a 1967 warranty deed instead of a subdivision plat. The warranty deed was recorded (Book 49 Page 168 KRD) so it is part of the public record. However, since the subject right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps. Therefore, subsequent development occurred without the knowledge of the 30-foot right-of-way.

A Certificate to Plat is not required for vacation petitions so staff does not know if the title company will specifically call out the right-of-way or if it will be included in the generic list of encumbrances affecting the property, such as: reservations, restrictions, conditions, and easements of record. It is the responsibility of the owner(s) to research each reservation, restriction, condition, and easement of record individually.

The surveyor provided a sketch of an alternative design for the block, which would provide a looped access and bring the block closer to compliance with KPB 20.30.170. However, the proposed alternative design would require the cooperation of four property owners, one of whom is the petitioner.

A full 60 foot right of way would require a 30-foot match from the property located to the west. Per the surveyor's additional submittal, a roadway constructed in the center of a 60 foot right of way would require relocation of existing utilities. The cost to move said utilities is approximately \$72,000. Staff cannot cite expense as a finding to support vacating a public right-of-way; however, staff recognizes it is a burden to the owners.

One alternative for future subdivision of Lot 1 suggested by the surveyor would include a flag lot design. Staff considered a similar alternative, which would require an exception to KPB 20.30.190 unless the flag was 60 feet wide.

#### Additional Findings:

- 27. Since the subject 30-foot wide right-of-way was not dedicated by a subdivision plat, the right-of-way was not depicted on any of KPB's maps.
- 28. Existence of the 30-foot wide right-of-way would not be known unless research of relevant conveyance documents was conducted.
- Development occurred without the knowledge of the 30-foot right-of-way, which was created by a 1967 warranty deed.
- 30. The ten-acre parcel to the west, if further subdivided, could grant a 60 foot wide right of way to provide access.
- 31. A drive constructed within the 30 road easement would access North Miller Loop, a state maintained right of way. Any new driveways will require DOT approval.
- 32. A drive located within the access easement would be located very close to the existing drive.

**AMENDED STAFF RECOMMENDATION:** Based on Findings 1-9, 24, and 27-32, staff recommends approval of the vacation as petitioned, subject to:

- Attach findings to the motion to approve the proposed vacation.
- Consent of the vacation by the KPB Assembly.

- 3. Submittal of a final plat in accordance with KPB Title 20 within a timeframe such that the plat can be recorded within one year of vacation consent.
- 4. Grant utility easements requested by the utility providers.

#### KPB 20.70.110:

A vacation of a street right-of-way, public area, or public easement within the borough outside of the limits of cities may not be made without the consent of the borough assembly. The assembly shall have 30 calendar days from the date of approval in which to veto the planning commission decision. If no veto is received by the planning director within the specified period, the city or borough shall be considered to have given consent to the vacation.

#### **KPB 20.70.120:**

- A. Denial of a vacation petition is a final act for which no further consideration shall be given by the Kenai Peninsula Borough.
- B. Upon denial by the planning commission, no reapplication or petition concerning the same vacation may be filed within one calendar year of the date of the final denial action except in the case where new evidence or circumstances exist that were not available or present when the original petition was filed.

#### KPB 20.70.130:

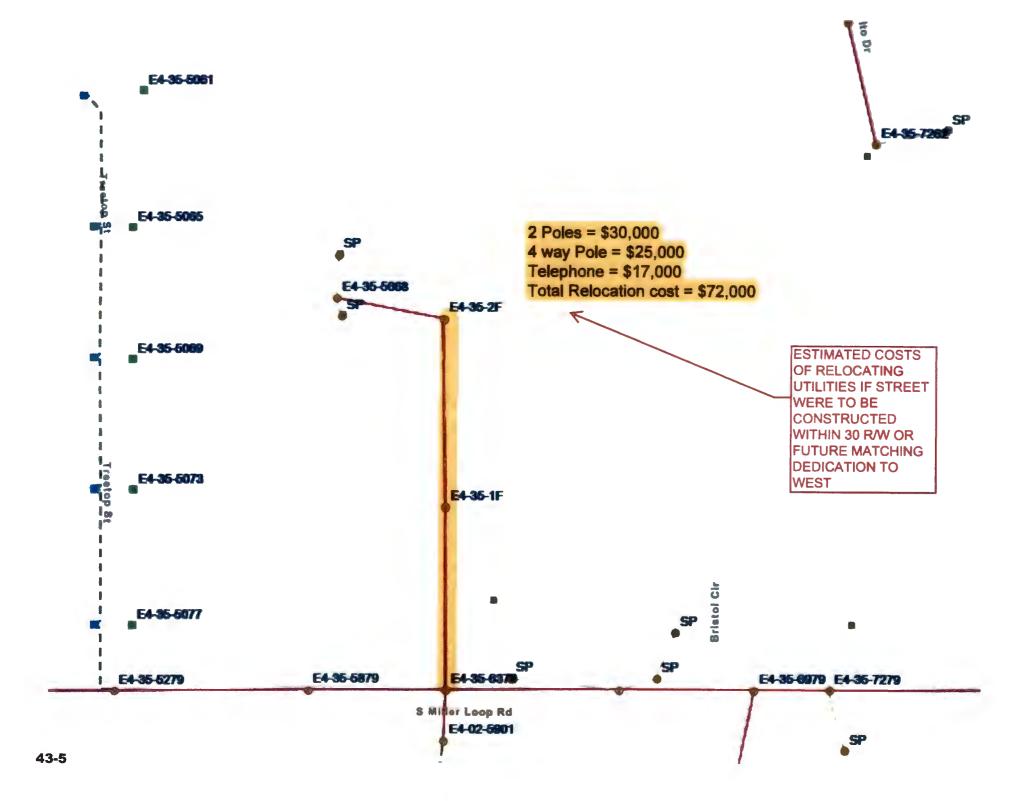
THE FINAL PLAT MUST BE RECORDED WITHIN ONE YEAR OF THE VACATION CONSENT IN KPB 20.70.110.

**END OF STAFF REPORT ADDENDUM** 

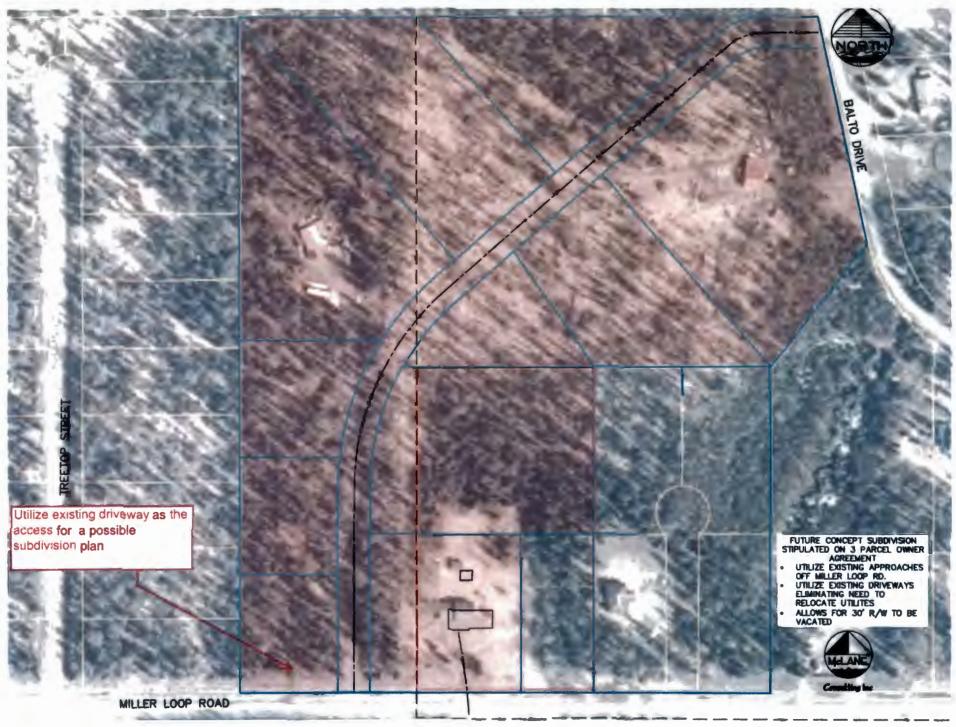
- The right-of-way proposed to be vacated was created by warranty deed, which was recorded in Book 49 Page 168 KRD on November 29, 1967.
  - The R/W was unknown to exist until recent Title Report revealed it in this warranty deed
    mentioned. The special limited warranty deed acquired by the owner only displays
    "easements of record". The right of way was created before the borough had a platting
    ordinance.
  - 50 years of being largely unknown has put several hurdles in the path of utilizing this R/W
    for future use. Along the property line is an overhead powerline and buried telephone lines
    constructed for the 10-acre parcel to the west.
  - Existing driveway approaches within a close proximity will make permitting another ADOT&PF approach within this right of way problematic. One or more of the existing approaches would mostly likely be required to be obliterated by State.
- 2. The block length exceeds the maximum length per KPB 20.30.170.
- With the 30-foot right-of-way in place, the block is incomplete, but it is closer to compliance with block length per KPB 20.30.170.
  - Each parcel in the block has adequate access and maintained roads at each frontage.
- The proposed subdivision plat creates a 40,000 square foot lot in the southeast corner and a 3.709acre lot.
- 5. Further subdivision of proposed Lot 1 (3.709 acres) would require a 60-foot right of way dedication.
- 6. The location of proposed Lot 2's boundaries and the location of the existing house would not allow a full 60 foot right of way dedication to occur; therefore, limiting the possibility that Lot 1 could be further subdivided in the future.
  - Future subdivision of Lot 1 could utilize a Flag Lot configuration with a 25' access driveway to remainder.
- 7. The 10-acre parcel to the west fronts on 660 feet of the 30-foot public access easement.
- 8. The 10-acre parcel to the west can be further subdivided.
- If further subdivided, the 10-acre parcel to the west will be required to grant a matching 30 foot right of way for a full 60-foot right of way dedication.
  - The overhead powerline is located along the eastern property line of the 10-acre parcel. If the subdivision was required to utilize the 30' R/W on Shields parcel the overhead powerline and buried telephone would need to be relocated with an estimated cost of \$72,000 associated with the move of utilities.
  - The 4-way power pole at the corner common to both parcels would be right at Centerline of any future R/W access to this future subdivision. (see attached)
  - By utilizing the existing approaches off Miller Loop Road and the driveway to the 10-acre parcel, future development and subdivision could occur with far less impact on existing utilities and access to the parcels.
  - Requiring a matching the dedication will create two parallel roads within 150 feet of each other. Having redundant access roads does not appear to serve the property owners or public interest well. Overlaying a future road dedication on the existing driveway will reduce future subdivision developments costs significantly.
- 10. The 11.8-acre parcel to the north fronts on 30 feet of the 30-foot wide public access easement.
- 11. The 11.8-acre parcel to the north can be further subdivided.
- If further subdivided, the 11.8-acre parcel to the north may be required to extend right of way or dedicate a cul-de-sac.
  - For the 11.8-acre parcel to extend R/W there would still be a need to take 30' from the 10-acre parcel off the adjoiner to the west. This parcel has ample frontage along Balto and is not being denied access. Extending this right of way or terminating with a culdesac are both expensive options if they were to subdivide. Vacating the right of way eliminates this expense.
- 13. Per KPB 20.70.170, where two or more access points are necessary for large vacant or semivacant areas of land, the commission shall consider density, use, projected development, and maintain sufficient rights-of-way to serve potential use.
- 14. Per KPB 20.70.210, The commission shall consider the intended purpose of the area, and any future uses of the area when making a decision.

23. The 30-foot right of way provides access for possible future subdivisions for the subject property and adjacent acreage lots/parcels.

The cost associated with utilizing this R/W for any future subdivision is extensive and relies heavily on a common goal for the 3 affected parcels. With the 30' R/W being unknown until recent research there has been significant improvements that would need to be relocated before any future development. Concepts on future development using existing features would be far more beneficial than relying on this 30' R/W for access. (See attached exhibit)







8d son P. A.W. toca WARRANTY

KENAL

GRANTORS, Jatee Whites and Lillian D. White, husband and wife, of Kenai, Alaska for and in the consideration of Ten Dollars and other valuable consideration, all paid in lewful money of the United States of America by the Grantes, conveys and warrants to George W. Reed, the following described real estate described as ·follows, to-wit:

> The WhSWksEksEk Section 35, T.,7N., R. 12W., Seward Meridian, Alaska, Kenai Alaska Recording Precinct Third Division, Alaska, containing 5 acres, more or less. And subject to the following:

- 1) One half of all oil, gas, mineral and hydrowarbon rights are reserved by the Grantors.
- 2) All reservations contained in the original patent.
- Any utility easements now of record, if any.
   Along westerly side a 30 foot right of way for road purposes is seserved for public use.

Dated this Li day of October, 1967. KEDFO - FEEFD

Grantors.

THIS CERTIFIES that on this \_// day of October, 1967, before the undersigned, personally appeared Jates White and Lillian D. White, both known to me and to me  $\cdot$ ; known to be the identical individuals named in and who executed  $\cdot$ the foregoing instrument; that they each for himself did state they signed same freely and voluntarily for the purposes and uses therein stated.

Witness my hand and Official Seal the day and year

inabove last written.

E yest Plan ... auch - 99503