#### SPECIAL ORDERS, PRESENTATIONS AND REPORTS

#### **Administration Report:**

Community Development Director Jackie Wilde—stated that this morning she had given her two-weeks' notice of her resignation as Community Development Director. Wilde stated that the planning process is meant to serve the public interest, and requires a consistency of policies held that support the entire community. Those who practice planning need to adhere to a higher level of ethics in their practice. Wilde wanted to thank every commissioner and council member and City staff who she has worked with over the past 11 years.

**Other Reports, Announcements, and Presentations** – None

#### UNFINISHED BUSINESS REQUIRING A PUBLIC HEARING

Resolution 2021-014 Of The Seward Planning And Zoning Commission Of The City Of Seward, Alaska, Recommending Kenai Peninsula Borough Approval Of The Preliminary Right Of Way (ROW) Acquisition Plat For The Seward Airport On Various Legals Located In Sec 2 & 3, T1S, R1W And Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport, Physical Location, 2310 Airport Road

**Tom Swann** opened public hearing on this item.

Public Comments: Steve Leirer stated the he owns parcel 4 shown in the preliminary ROW acquisition replat. Leirer stated that he would not sell only 1.986 acres of his property, and that he would only consider selling the entire 19 acres. Bob Linville stated that the long runway is essentially a dyke, and if it is not maintained it will be breeched at some point. Linville stated that the DOT never listened to the concerns the citizens expressed during the whole process of the Airport project. Linville asked the Planning Commission to vote 'no' to the preliminary ROW acquisition replat. Carol Griswold stated that she agreed with the previous comments about the Airport, and stated that the Commission should vote 'no' to the preliminary ROW acquisition replat. She stated that the parcels being acquired for the ROW would not make the approach to the new runway safe. Retaining the existing long-runway would prevent unnecessary filling, clearing, and grubbing.

Applicant Comments: Joy Vaughn stated that the DOT cannot raise the current runway because of the FEMA Firm map that was adopted completely separate from the airport project. Whenever there is a floodway placed on an official map, a property owner cannot add fill to where the floodway is located. Also, the project is funded by FFA, which has their own requirements. The runway cannot simply be repaved, the DOT would have to dig down a certain amount and reconstruct the entire runway. If the DOT completely reconstructs the runway they have to prove that there are a certain amount of aircraft using the airport, and the DOT could not prove that. So, the DOT cannot add more fill because of FEMA, and cannot reconstruct because of FFA. Vaughn stated that the FFA also requires a larger separation between the apron and the runway, which is why the shorter runway is being shifted. DOT is trying to be sensitive to the Salmon streams.

#### Motion (Sullivan/Charbonneau)

Resolution 2021-014 Of The Seward Planning And Zoning Commission Of The City Of Seward, Alaska, Recommending Kenai Peninsula Borough Approval Of The Preliminary Right Of Way (ROW) Acquisition Plat For The Seward Airport On Various Legals Located In Sec 2 & 3, T1S, R1W And Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport, Physical Location, 2310 Airport Road

**Tom Swann** closed public hearing and asked for the staff report. **Bringhurst** stated that there was a Substitute Resolution that needed to be brought forward with a motion.

Motion (Charbonneau/Verhey)

Substitute Resolution 2021-014 Of The Seward Planning And Zoning Commission Of The City Of Seward, Alaska, Recommending Kenai Peninsula Borough Approval Of The Preliminary Right Of Way (ROW) Acquisition Plat With Amendments For The Seward Airport On Various Legals Located In Sec 2 & 3, T1S, R1W And Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport, Physical Location, 2310 Airport Road

**Bringhurst** read the staff report from the Substitute Resolution and Agenda statement. **Tom Swann** stated that the Commission should be aware that their decision tonight is simply about the acquisition of the three parcels of land and whether or not they were suitable to be acquired by the airport, and that they were not to discuss other aspects of the Airport project that did not pertain to the acquisition of those three parcels of land. The Commissioners agreed.

Motion Passed AYES: Sullivan, Swann, Charbonneau,

Verhey

**NOES:** None

#### **PUBLIC HEARINGS**

Resolution 2021-019 Of The Seward Planning And Zoning Commission, Granting A Conditional Use Permit To James Protzman To Construct A Mixed-Use Building On Lots 37-40, Block 4, Original Townsite Of Seward Alaska, Located At 134 Fourth Avenue; Within A Central Business (CB) Zoning District

**Tom Swann** opened public hearing on this item.

Sponsored by: Applicant

# CITY OF SEWARD, ALASKA PLANNING AND ZONING COMMISSION RESOLUTION 2021-014

A RESOLUTION OF THE PLANNING AND ZONING COMMISSION OF THE CITY OF SEWARD, ALASKA, RECOMMENDING KENAI PENINSULA BOROUGH APPROVAL OF THE PRELIMINARY RIGHT OF WAY (ROW) ACQUISITION PLAT FOR THE SEWARD AIRPORT ON VARIOUS LEGALS LOCATED IN SEC 2 & 3, T1S, R1W AND SEC 34 & 35, T1N, R1W, SEWARD MERIDIAN SW, THAT POINT KNOWN AS THE SEWARD AIRPORT, PHYSICAL LOCATION, 2310 AIRPORT ROAD.

**WHEREAS**, The Seward Airport has submitted a preliminary plat to the City of Seward for review and recommendation to the Kenai Peninsula Borough; and

**WHEREAS,** this platting action will acquire Parcel 1, owned by Civil Air Patrol, Parcel 4, owned by Leirer Family Limited Partnership, and Parcel 5, owned by the City of Seward, in Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level; and

WHEREAS, the parcel located at 2310 Airport Road is zoned Industrial (I); and

**WHEREAS,** the property is currently serviced by municipal road, water, sewer, electric and other utilities, but the exact parcels for acquisition are not developed and are part of the Tidelands; and

**WHEREAS,** City staff have stated that a subdivision installation agreement is not required for this replat; and

**WHEREAS,** all conditions required by Seward City Code §16.01.015, Conditions to plat approval, were met; the property owners and leaseholders within 300 feet of the requested replat were notified of the proposed subdivision, and the property was posted with public notice signage; and

**WHEREAS,** it is the Planning and Zoning Commission's responsibility to act in an advisory capacity to the Seward City Council and the Kenai Peninsula Borough regarding subdivision plat proposals.

**NOW, THEREFORE, BE IT RESOLVED** by the Seward Planning and Zoning Commission that:

Section 1. The Commission hereby recommends that, in accordance with Seward City Code Section 16.01.015 (B), the City Council approve the submittal of the replat of Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport to acquire Parcel 1, owned by Civil Air Patrol, Parcel 4, owned by Leirer Family Limited Partnership, and Parcel 5, owned by the City of Seward, to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level.

**Section 2.** This resolution shall take effect immediately upon its adoption.

**PASSED AND APPROVED** by the Seward Planning and Zoning Commission this 6<sup>th</sup> day of July 2021.

	THE CITY OF SEWARD, ALASKA
	Cindy L. Ecklund, Chair
AYES: NOES: ABSENT: ABSTAIN:	
ATTEST:	
Brenda Ballou, MMC City Clerk	-
(City Seal)	

## P&Z Agenda Statement

Meeting Date: July 6, 2021

Through: Jackie C. Wilde, Community Development Director

From: Courtney L Bringhurst, Planner

Agenda Item: Recommending City Council And Kenai Peninsula Borough

Approval Of ROW Acquisition Plat For The Seward Airport Improvements On Various Legals Located In Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport. (Physical location 2310)

Airport Road)

#### **BACKGROUND & JUSTIFICATION:**

Attached for the Commission's review and recommendation to the Kenai Peninsula Borough Planning Commission is a preliminary plat submitted by Alaska DOT and PF. This platting action acquires Parcel 1, owned by Civil Air Patrol, Parcel 4, owned by Leirer Family Limited Partnership, and Parcel 5, owned by the City of Seward, in Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level.

The Seward Airport has needed to make improvements for some time now that will substantially reduce the damage the airport is experiencing from recurrent flooding, and to meet FAA design standards based on current aircraft utilizing the airport and forecasted aviation needs.

Currently, the runway lighting is old and needs replacement. Much of the pavement needs rehabilitation or replacement. Testing has revealed a weakened embankment under the pavement of Runway 13/31, necessitating a restriction of allowable aircraft weights to those under 12,500 pounds. Improvement of aging and deteriorating airport facilities is another major goal of this project.

The river delta adjacent to the airport has been rising relative to airport elevations, increasing the frequency and severity of overtopping floods. The main runway is now too low and in the direct path of the river, which has been repeatedly damaging it during high water events. Overtopping events were initially limited to the fall but have been occurring June through November in recent years, making maintaining the runway increasingly difficult. In response to multiple flood events during of the summer of 2013, DOT&PF constructed an emergency dike that is providing some temporary relief.

The most recent revision of the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map (FIRM) has now established a regulatory floodway across the existing main runway (RW 13/31) of the airport. By federal regulation, allowable construction is extremely limited in a regulatory floodway. DOT&PF completed a hydrologic study to help identify and evaluate feasible alternatives.

RW 13/31 is adjacent to the Resurrection River which has flooded it and Taxiway A repeatedly in recent years, periodically closing the runway and causing ongoing repair expenses. To address this problem, this project will shift, lengthen, and raise the current crosswind runway (RW 16/34) above the 100-year flood level. Some taxiways will be raised to meet the new runway elevation while others will be removed in accordance with current FAA guidance. New runway and taxiway lighting will be installed. The river side of the raised runway will receive rip rap armoring to protect it during flood events. The aprons will be repaved, and new navigation aids will be installed. RW 13/31 and Taxiway A will be closed, but the runway embankment will be left in place as additional protection against future flood events.

Three alternatives were evaluated during the scoping and environmental process. The current project scope corresponds to Alternative 2.2 in the approved Environmental Assessment. Alternative 2.2 had the most advantages and least number of disadvantages.

In accordance with Borough requirements, the City must review and comment on a plat before submittal to the Borough for approval.

#### **SUBDIVISION REVIEW:**

**Zoning:** The property is zoned Industrial (I).

<u>Size:</u> The amount of land to be acquired is, 38.224 acres from Parcel 1, 1.986 acres from parcel 4, and 25.395 acres from parcel 5.

<u>Utilities</u>: There are no utilities on these parcels. Tract "F" is served by the existing public utilities, maintained streets and a hydrant.

**Existing Use:** The three parcels currently do not have any development, and are part of the Seward Tidelands.

<u>Access:</u> These parcels will not have vehicular access, but will only provide an extended Right of Way for the airport to shift, lengthen, and raise Runway 16/34.

*Flood Zone:* The lots are within an AE Flood Zone.

CO	NSISTENCY CHECKLIST:	Yes	No	N/A
	Comprehensive Plan (2030, approved by Council 2017):  Vol 1 Ch 2.2.12.5 – Air Traffic  • "Support the State's airport improvement plan"			
1.	Vol 1 Ch 3.1.1.2 – Update and expand infrastructure for commercial and industrial properties that are currently underdeveloped  • "Support and improve airport."	Х		

	Vol 1 Ch 3.4.3 – Improve the usability of the state-owned airport			1
	• "Encourage the State to:			
	<ul> <li>Complete and implement a flood mitigation project to</li> </ul>			
	protect the runways from flooding"			
	Strategic Plan (1999):			Ī
	Improve the state Airport			
2.	• "Develop a flood mitigation project to protect the runway from flooding" (page 16).	X		

#### **Staff Comments:**

Department	Comments	No	N/A
		Comment	
<b>Building Department</b>		X	
Fire Department		X	
Public Works	I'm concerned about the hazard		
Department	easement / clear zone off of the		
	Dieckgraeff Road may conflict		
	with the City's Snow Dump site		
Harbor Department		X	
Police Department		X	
<b>Electric Department</b>		X	·
Telecommunications			X

#### **Public Comment:**

Lease holders within three hundred (300) feet of the proposed platting action were notified of this public hearing. Public notice signs were posted on the property and all other public hearing requirements of Seward City Code §15.01.040 were complied with.

At the time of this publication the Community Development Department has received no public inquiries. If any correspondence is received after publication of this agenda statement, it will be presented as a lay down item at the Commission meeting.

**RECOMMENDATION:** Commission approve Resolution 2021-014, recommending that, in accordance with Seward City Code Section 16.01.015 (B), the City Council approve the ROW acquisition plat for the Seward Airport improvements on various Legals located in Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, that point known as the Seward Airport.

Sponsored by: Applicant

# CITY OF SEWARD, ALASKA PLANNING AND ZONING COMMISSION SUBSTITUTE RESOLUTION 2021-014

A SUBSTITUTE RESOLUTION OF THE PLANNING AND ZONING COMMISSION OF THE CITY OF SEWARD, ALASKA, RECOMMENDING KENAI PENINSULA BOROUGH APPROVAL OF THE PRELIMINARY RIGHT OF WAY (ROW) ACQUISITION PLAT WITH AMENDMENTS FOR THE SEWARD AIRPORT ON VARIOUS LEGALS LOCATED IN SEC 2 & 3, T1S, R1W AND SEC 34 & 35, T1N, R1W, SEWARD MERIDIAN SW, THAT POINT KNOWN AS THE SEWARD AIRPORT, PHYSICAL LOCATION, 2310 AIRPORT ROAD.

**WHEREAS**, The Seward Airport has submitted a preliminary plat to the City of Seward for review and recommendation to the Kenai Peninsula Borough; and

**WHEREAS,** this Preliminary platting action recommends the acquisition of Parcel 1, owned by Civil Air Patrol, Parcel 4, owned by Leirer Enterprises LLC, and Parcel 5, owned by the City of Seward, in Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level; and

WHEREAS, the parcel located at 2310 Airport Road is zoned Industrial (I); and

**WHEREAS,** City staff have stated that a subdivision installation agreement is not required for this ROW Acquisition Plat since per the definition of a *subdivision*, the land being acquired will not be used for "future sale, lease, or building development" §16.01.010; and

**WHEREAS,** all conditions required by Seward City Code §16.01.015, Conditions to plat approval, were met; the property owners and leaseholders within 300 feet of the requested replat were notified, and the property was posted with public notice signage; and

WHEREAS, the Planning and Zoning Commission held a joint work session with the Port and Commerce Advisory Board, and the Seward Bear Creek Flood Board on August 11, 2021, and agreed that there were certain conditions they felt were necessary to request in order to approve this Preliminary ROW Acquisition Plat; and

**WHEREAS,** it is the Planning and Zoning Commission's responsibility to act in an advisory capacity to the Seward City Council and the Kenai Peninsula Borough regarding Preliminary ROW Acquisition Plat proposals.

**NOW, THEREFORE, BE IT RESOLVED** by the Seward Planning and Zoning Commission that:

<u>Section 1.</u> The Commission hereby recommends that, in accordance with Seward City Code Section 16.01.015 (B), the City Council approve the submittal of the Preliminary ROW Acquisition Plat of Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport with amendments proposing the action to acquire Parcel 1, owned by Civil Air Patrol, Parcel 4, owned by Leirer Enterprises LLC, and Parcel 5, owned by the City of Seward, to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level.

#### Section 2. Amendments to this Resolution are as follows

- 1. The Planning and Zoning Commission recommends this resolution as long as the following conditions are met:
  - a. Public access to the beach to the south of the Airport property is provided
  - b. A fire hydrant is installed on the Airport property
  - c. Water and sewer are brought to the Airport facilities

**Section 2.** This resolution shall take effect immediately upon its adoption.

**PASSED AND APPROVED** by the Seward Planning and Zoning Commission this 7<sup>th</sup> day of September 2021.

	THE CITY OF SEWARD, ALASKA
	Cindy L. Ecklund, Chair
AYES: NOES: ABSENT: ABSTAIN:	

ATTEST:	
Brenda Ballou, MMC City Clerk	
(City Seal)	

### Substitute P&Z Agenda Statement

Meeting Date: September 7, 2021

Through: Jackie C. Wilde, Community Development Director

From: Courtney L Bringhurst, Planner

Agenda Item: Recommending City Council And Kenai Peninsula Borough

Approval Of Preliminary ROW Acquisition Plat With Amendments For The Seward Airport Improvements On Various Legals Located In Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport. (Physical location 2310 Airport Road)

#### **BACKGROUND & JUSTIFICATION:**

Attached for the Commission's review and recommendation to the Kenai Peninsula Borough Planning Commission is a preliminary ROW acquisition plat submitted by Alaska DOT and PF. This platting action shows certain parcels the DOT wishes to acquire for the necessary ROW on the new runway. Parcel 1 is owned by Civil Air Patrol, Parcel 4 is owned by Leirer Enterprises LLC, and Parcel 5 is owned by the City of Seward. These parcels are located within Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, That Point Known As The Seward Airport, and will be part of the Airport Improve Project to create a new ROW for Runway 16/34, which will be shifted, lengthened, and raised above the 100-year flood level.

The Seward Airport has needed to make improvements for some time now that will substantially reduce the damage the airport is experiencing from recurrent flooding, and to meet FAA design standards based on current aircraft utilizing the airport and forecasted aviation needs.

Currently, the runway lighting is old and needs replacement. Much of the pavement needs rehabilitation or replacement. Testing has revealed a weakened embankment under the pavement of Runway 13/31, necessitating a restriction of allowable aircraft weights to those under 12,500 pounds. Improvement of aging and deteriorating airport facilities is another major goal of this project.

The river delta adjacent to the airport has been rising relative to airport elevations, increasing the frequency and severity of overtopping floods. The main runway is now too low and in the direct path of the river, which has been repeatedly damaging it during high water events. Overtopping events were initially limited to the fall but have been occurring June through November in recent years, making maintaining the runway increasingly difficult. In response to multiple flood events during of the summer of 2013, DOT&PF constructed an emergency dike that is providing some temporary relief.

The most recent revision of the Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map (FIRM) has now established a regulatory floodway across the existing main runway (RW 13/31) of the airport. By federal regulation, allowable construction is extremely limited in a regulatory floodway. DOT&PF completed a hydrologic study to help identify and evaluate feasible alternatives.

RW 13/31 is adjacent to the Resurrection River which has flooded it and Taxiway A repeatedly in recent years, periodically closing the runway and causing ongoing repair expenses. To address this problem, this project will shift, lengthen, and raise the current crosswind runway (RW 16/34) above the 100-year flood level. Some taxiways will be raised to meet the new runway elevation while others will be removed in accordance with current FAA guidance. New runway and taxiway lighting will be installed. The river side of the raised runway will receive rip rap armoring to protect it during flood events. The aprons will be repaved, and new navigation aids will be installed. RW 13/31 and Taxiway A will be closed, but the runway embankment will be left in place as additional protection against future flood events.

Three alternatives were evaluated during the scoping and environmental process. The current project scope corresponds to Alternative 2.2 in the approved Environmental Assessment. Alternative 2.2 had the most advantages and least number of disadvantages.

In accordance with Borough requirements, the City must review and comment on a plat before submittal to the Borough for approval.

#### **SUBDIVISION REVIEW:**

**Zoning:** The property is zoned Industrial (I).

<u>Size:</u> The amount of land to be acquired is, 38.224 acres from parcel 1, 1.986 acres from parcel 4, and 25.395 acres from parcel 5.

*Utilities:* There are no utilities on these parcels.

*Existing Use:* The three parcels currently do not have any development.

<u>Access:</u> These parcels will not have vehicular access, but will only provide an extended Right of Way for the airport to shift, lengthen, and raise Runway 16/34.

**Flood Zone:** The lots are within an AE Flood Zone.

CO	NSISTENCY CHECKLIST:	Yes	No	N/A
1.	Comprehensive Plan (2030, approved by Council 2017):  Vol 1 Ch 2.2.12.5 – Air Traffic  • "Support the State's airport improvement plan"  Vol 1 Ch 3.1.1.2 – Update and expand infrastructure for commercial and industrial properties that are currently underdeveloped  • "Support and improve airport."  Vol 1 Ch 3.4.3 – Improve the usability of the state-owned airport	x		

		<ul> <li>"Encourage the State to:         <ul> <li>Complete and implement a flood mitigation project to protect the runways from flooding"</li> </ul> </li> </ul>		
2	2.	<ul> <li>Strategic Plan (1999):</li> <li>Improve the state Airport</li> <li>"Develop a flood mitigation project to protect the runway from flooding" (page 16).</li> </ul>	x	

#### **Staff Comments:**

Department	Comments	No	N/A
		Comment	
<b>Building Department</b>		X	
Fire Department		X	
*Public Works	*I'm concerned about the hazard		
Department	easement / clear zone off of the		
	Dieckgraeff Road may conflict		
	with the City's Snow Dump site		
Harbor Department		X	
<b>Police Department</b>		X	
<b>Electric Department</b>		X	
Telecommunications			X

<sup>\*</sup>This Aviation and Hazard Easement already exists and is not part of the changes proposed in this preliminary plat. The parcels being acquired will not conflict with the City's Snow Dump site.

#### **Public Comment:**

Lease holders within three hundred (300) feet of the proposed platting action were notified of the public hearing. Public notice signs were posted on the property and all other public hearing requirements of Seward City Code §15.01.040 were complied with.

At the time of this publication the Community Development Department has received no public inquiries. If any correspondence is received after publication of this agenda statement, it will be presented as a lay down item at the Commission meeting.

**RECOMMENDATION:** Commission approve Resolution 2021-014, recommending that, in accordance with Seward City Code Section 16.01.015 (B), the City Council approve the preliminary ROW acquisition plat with amendments for the Seward Airport improvements on various Legals located in Sec 2 & 3, T1S, R1W and Sec 34 & 35, T1N, R1W, Seward Meridian SW, that point known as the Seward Airport.



## **Seward Aiport ROW Replat**

Due to different data sources property lines and aerial imagery do not overlay correctly. Map is to be used for orientation and reference purposes only.



	$\Lambda$		Property Map	
	$\widetilde{N}$	Drawn By: Co	urtney Bringhurst	
	#	0 700	1,400	2,800 Feet
_		Mapping Assist	ance by Alaska Map Co	mpany, LLC



#### Department of Transportation and **Public Facilities**

**DESIGN & ENGINEEERING SERVICES** Right of Way Engineering

> PO Box 196900 Anchorage, AK 99519-6900 Phone Number: 907 269 0700

Toll Free: 800 770 5263 TDD: 907 269 0473 TTY: 800 770 8973 Fax Number: 907 269 0489

Web Site: dot.alaska.gov

March 31, 2021

Jackie C. Wilde, Community Development Director City of Seward Alaska 238 Fifth Avenue Seward, Alaska 99664

In Re: Preliminary ROW Acquisition Plat for the Seward Airport Improvements \ Z548570000

Dear Ms. Wilde

Find attached a submittal for Preliminary Right-of-Way Acquisition Plat approval. One full-size and seven half-size Right-of-Way plans for the project are included. A check in the amount of \$75.00 to cover the plat processing fee is also included. Plat application has also been made to the Kenai Peninsula Borough.

The project website can be accessed at: http://www.dot.alaska.gov/creg/sewardairport/index.shtml

If you have any questions please don't hesitate to call me at (907) 269-0713 or toll free at 1-800-770-5263.

Respectfully,

P. Louise Hooyer, PLS, CFedS, SR/WA

**ROW Engineering Supervisor** Central Region Right-of-Way

Attachments: 1 Full-size Right-of-Way plan set

7 Half-size Right-of-Way plans Check for Plat submittal

City of Seward

APR 1 2 2021

Community Development

cc:

Joy Vaughn, PE, Project Manager

James Sowerwine, Project Coordination Supervisor

Randy Vanderwood, PE, Right-of-Way Chief, Central Region Right-of-Way

W:\Projects\Airport\Admin\Platting\Preliminary Plat Approval Request to City of Seward.doc

144 N. Binkley Street, Soldotna, Alaska 99669 • (907) 714-2200 • (907) 714-2378 Fax

#### PRELIMINARY PLAT SUBMITTAL FORM

	PLAT (no fee required)	
PHASED PRELIMINARY PLAT PRELIMINARY I	PLAT FOR PRIVATE STREETS / GATED SUBDIVISION	
- all requirements of chapter 20, excluding 20.30.210	and 20.50 apply and must be met.	
SUBDIVISION PLAT NAME: must be a unique nam		
Right of Way Acquisition Plat for Sewa		
ATT LEADING AND ADMINISTRATION	Mar importantial	
PROPERTY INFORMATION:		
legal description various legals located with	portions of:	
Section, Township, Range Sec 2 & 3, T1S, R		
General area description Seward Airport		
City (if applicable) Seward	Total Acreage	
WWW.		
SURVEYOR	La company to the Desire	
Company: AK DOT&PF Mailing Address: 4111 Aviation Ave	Contact Person: Louise Hooyer,	
Phone: 907-269-0713	e-mail: louise.hooyer@alaska.gov	
THORE: 007 200 07 10	e-mail. Touise. Hooyet (wataska.gov	
PROPOSED WASTEWATER AND WATER SUPPLY		
WASTEWATER on site City community	WATER on site ✓City community	
SUBMITTAL REQUIREMENTS		
A preliminary plat application will be scheduled	for the next available plat committee meeting	
after a complete application has been received.		
□ 1 – full size paper copy		Mr. gal
□ 7 – reduced sized drawing (11 x 17)	A LOUIS	
preliminary plat NON-REFUNDABLE submittal fe		
city Planning Commission minutes when locate certificate to plat for <u>ALL</u> parcels included in the	d within city limits or Bridge Creek Watershed District	
	ority (partnerships, corporations, estates, trusts, etc.)	
□ ALL requirements of KPB 20.25.070 (see page 2		
EXCEPTIONS REQUESTED TO PLATTING CODE: A		
substantial evidence justifying the requested exce	. 6. 기타 10. 10. 10. 10. 10. 10. 10. 10. 10. 10.	
exception request, and the facts relied upon, MUS		
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APPLICANT: SIGNATURES OF ALL LEGAL PROPER		
sheets can be attached. When signing on behalf		
partnership, etc., documentation is required to s	how authority of the individual(s) signing.	
Contact KPB staff for clarification if needed.  OWNER(s)		
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the state of the s	5.8.144.15	25
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		- 60 M
Name (printed):	Signature:	Of a The street
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DECEMED BY DATE CHI	DAUTTED WAS ALL III	

#### Hooyer, Patricia (DOT)

From: Andy Bacon <abacon@cityofseward.net> Sent: Wednesday, February 24, 2021 11:59 AM

To: Hooyer, Patricia (DOT); Jackie Wilde

Subject: RE: Seward Airport Right of Way Acquisition Preliminary Plat approval

Hi Louise,

The City charges a \$75 plat review fee. Please use the Borough application form to accompany your preliminary plat submittal: https://www.kpb.us/images/KPB/PLN/Plan Comm/Forms/application preliminary plat.pdf

Please let one of us know if you have any other questions, and we look forward to receiving the application

Andy Bacon **Planning Assistant** 

From: Hooyer, Patricia (DOT) < louise.hooyer@alaska.gov>

Sent: Wednesday, February 24, 2021 11:49 AM To: Jackie Wilde <jwilde@cityofseward.net> Cc: Andy Bacon <abacon@cityofseward.net>

Subject: Seward Airport Right of Way Acquisition Preliminary Plat approval

External Email: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

#### Jackie:

DOT will be submitting a preliminary plat, for the Seward Airport, to the City in a few weeks before we submit to the Kenai Peninsula Borough. I am wondering if there are any platting fees attached to that submittal? Thank you for your response.

Louise Hooyer, PLS, CFedS, SR/WA SOA CR DOT&PF Right of Way Engineering Supervisor 907-269-0713 4111 Aviation Ave Anchorage, AK 99502

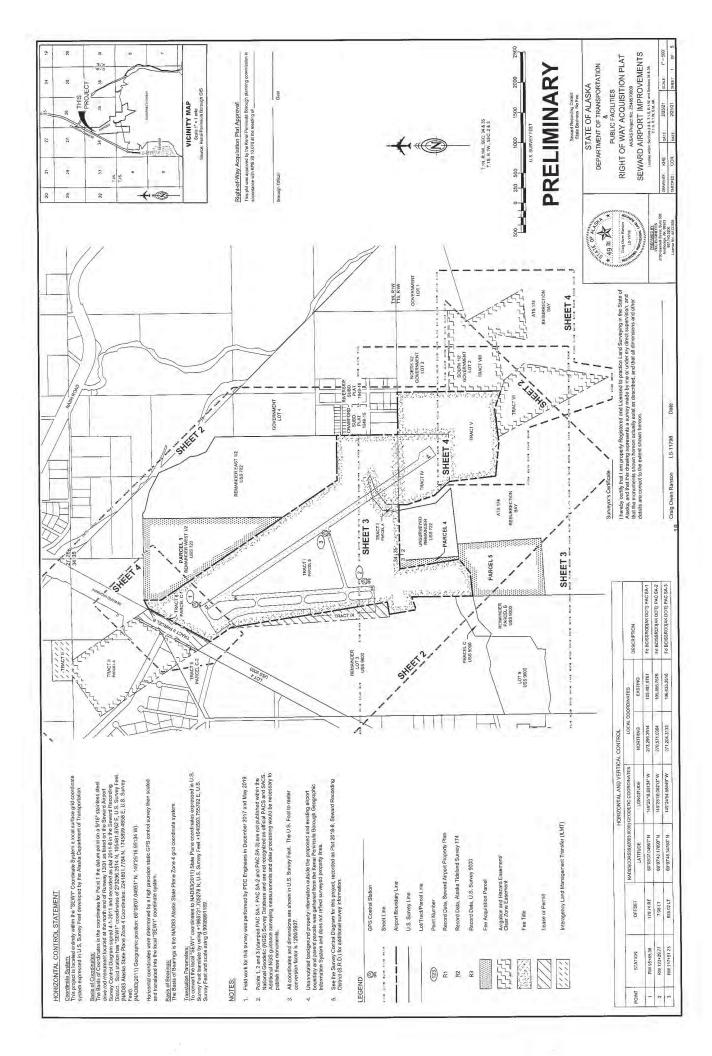


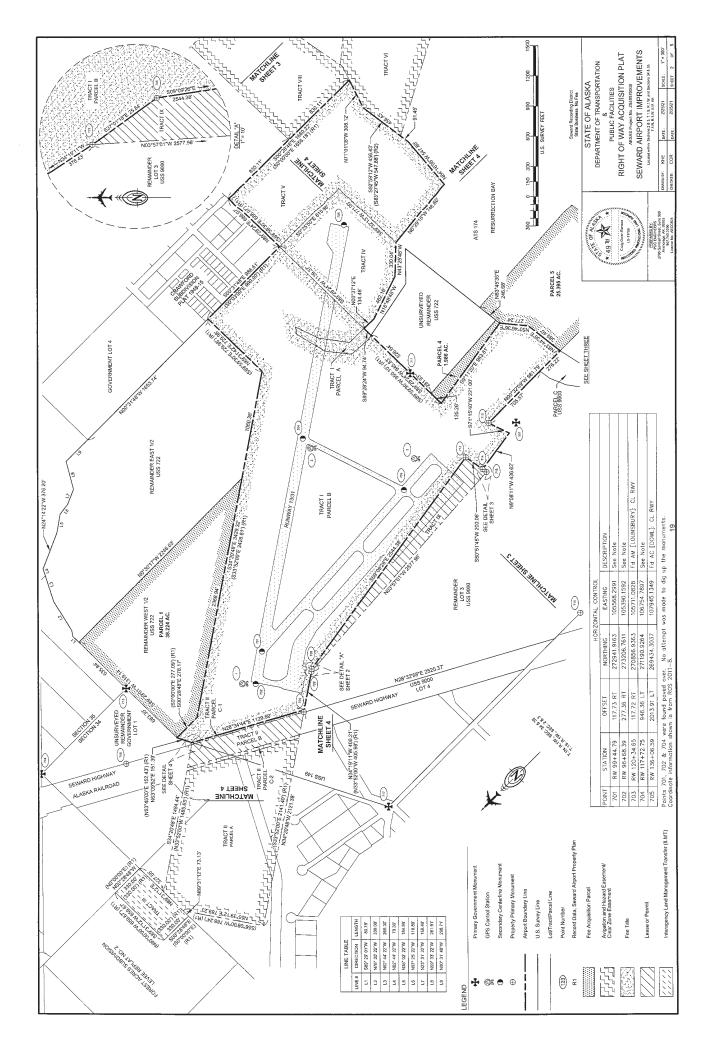
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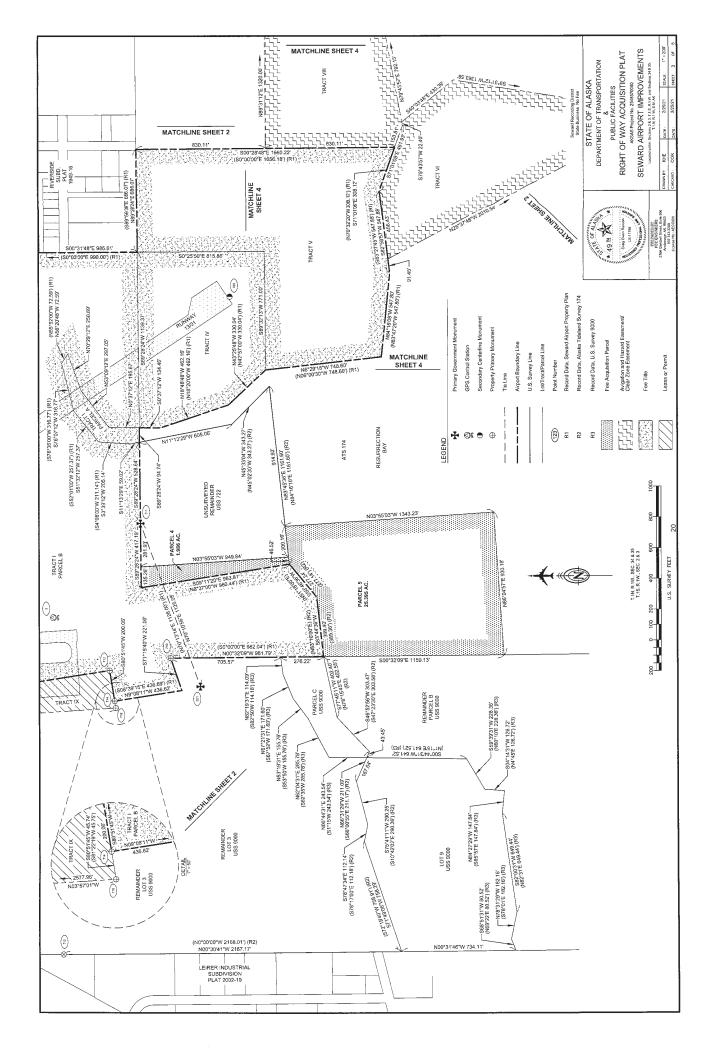
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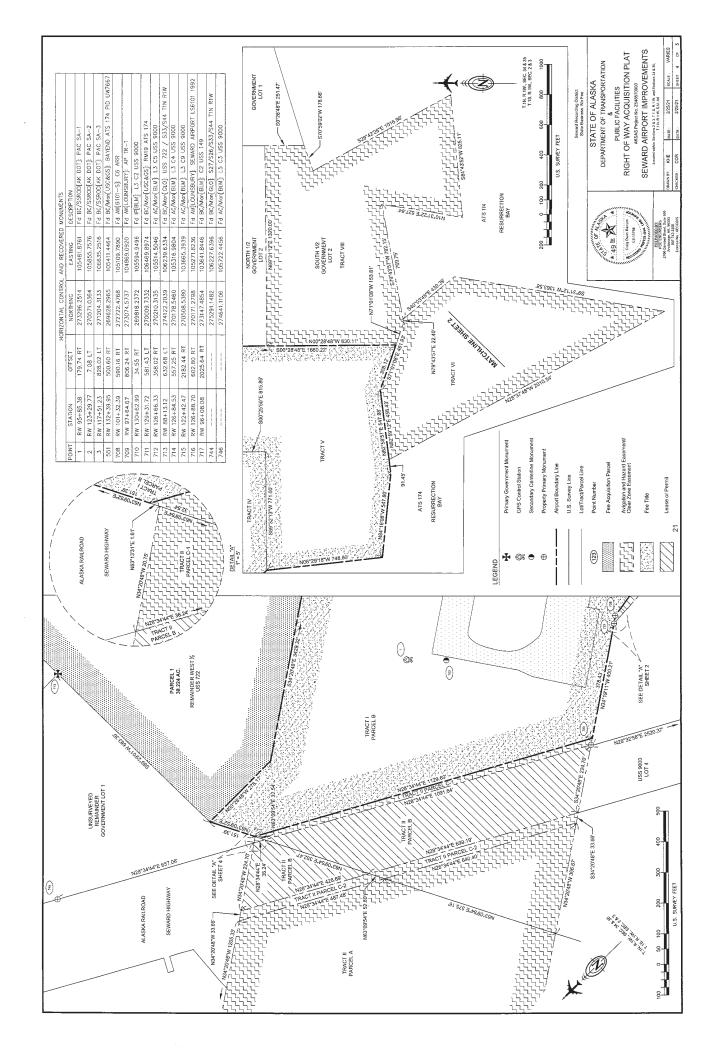
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Community Development









- SEWARD AIRPORT BOUNDARY NOTES
  The (alexing resources were used in the proportion of this plot.

  Serval Algor Archyr Planu, about May 14, 1999 and revised October 24, 1990.

  3. U.S. Survey 122, approved April 3rd, 1908

  3. U.S. Survey 1722, approved April 3rd, 1908

  4. Author Teledona Survey 174, research May 900, itel as September 20th, 1963

  5. U.S. Survey 9000, itel as September 20th, 1963

  6. U.S. Survey Sourvey Survey Control Diagram, recorded as Post 2009–3 in the Sevard Recording Detrict.

# BOUNDARY NOTES

- The exterior critical bundary lines were determined by PDC Inc. Engineers and depict the land use needs of the Securior Aircraft.
   The Pracet I boundary lines are defined by the Seward Airport property plan and the limits of U.S. Sarvay 722.
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DINE - DEPARTMENT OF PUBLIC WORKS, DIVISION OF AVIATION
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FOUND 3 1/4" ALUMINUM PRIMARY MONUMENT FLUSH WITH GROUND GOOD CONDITION

FOUND 3.1/4" ALUMINUM PRIMARY MONUMENT 1.3" ABOVE GROUND GOOD CONDITION

FOUND 3 1/4" BRASS CAP FLUSH WITH GROUND GOOD CONDITION



DEPARTMENT OF TRANSPORTATION STATE OF ALASKA PUBLIC FACILITIES

AKSAS Project No. 2548570000
SEWARD AIRPORT IMPROVEMENTS RIGHT OF WAY ACQUISITION PLAT Septions 2 & 3, T.1.5, R.1.W. and T.1.N. R.1.W. S.M. AK

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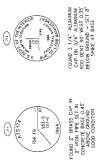
PREPARED BY:
PICE ENGINEERS
2700 Gambell Street, Saile 500
Anchorege, AK 59303
BOT.143,3200
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FOUND 3 1/2" ALUMINUM CAP ON ORIVE ROD 0.3" ABOVE GROUND GOOD CONDITION

FOUND 2 1/2" BRASS CAP FLUSH WITH GROUND GOOD CONDITION

FOUND 2 1/2" BRASS CAP IN B" IRON CASING 1.8" BELOW GROUND GOOD CONDITION

FOUND 3 1/4"ALLMINUM PRIMARY MONUMENT 0.1 ABOVE GROUND GOOD CONDITION





# Seward Airport Improvements

ADOT&PF Project Number: Z548570000 AIP No. 3-02-0259-XXX-20XX

#### **Project Need**

The Main Runway (13/31) at Seward Airport is frequently overtopped by the Resurrection River, often several times a year, forcing repeated closure and repair of the Main Runway. Recurrent flooding has resulted in a weakened runway embankment, prompting the department to reduce the loading on the runway to service only light aircraft.

The frequency and severity of flooding has been steadily increasing. The river is directly adjacent to the Main Runway for over half the runway length. Floodwaters flow over the runway and threaten to cut through the runway embankment during high water.

Pavement on aprons and taxiways is old with evident ponding and cracking. The airfield lighting system is beyond its useful life and needs to be replaced.

#### **Project Description**

The purpose of this project is make improvements that protect the airport from further flood damage while upgrading the airport to current FAA standards.

Improvements include:

- Shift and lengthen Runway 16/34 to 75' x 3,300';
- Raise Runway 16/34 above the design flood elevation and provide armor protection;
- Close Runway 13/31;
- Reconstruct taxiways to meet the new runway elevation, and eliminate taxiways within the center 1/3 of the runway, per FAA guidance;

- Install new airfield edge lighting and electrical enclosure building;
- Install new airport beacon, segmented circle, and wind cones;
- · Repave the existing aprons and taxilane;
- · Improve airport drainage;
- Purchase property for airspace.

#### **Funding**

The Alaska Department of Transportation and Public Facilities (ADOT&PF) and the Federal Aviation Administration (FAA) will provide funding for the project (approximately 6% and 94% respectively).

#### Schedule

**Expected Milestones:** 

- Airport Layout Plan Summer 2021
- Property acquisition Summer/Fall 2021
- Final design Fall 2021
- Construction Summer 2022

#### Questions?

To learn more, submit questions or comments, or sign up for the project email list, please visit the project website at:

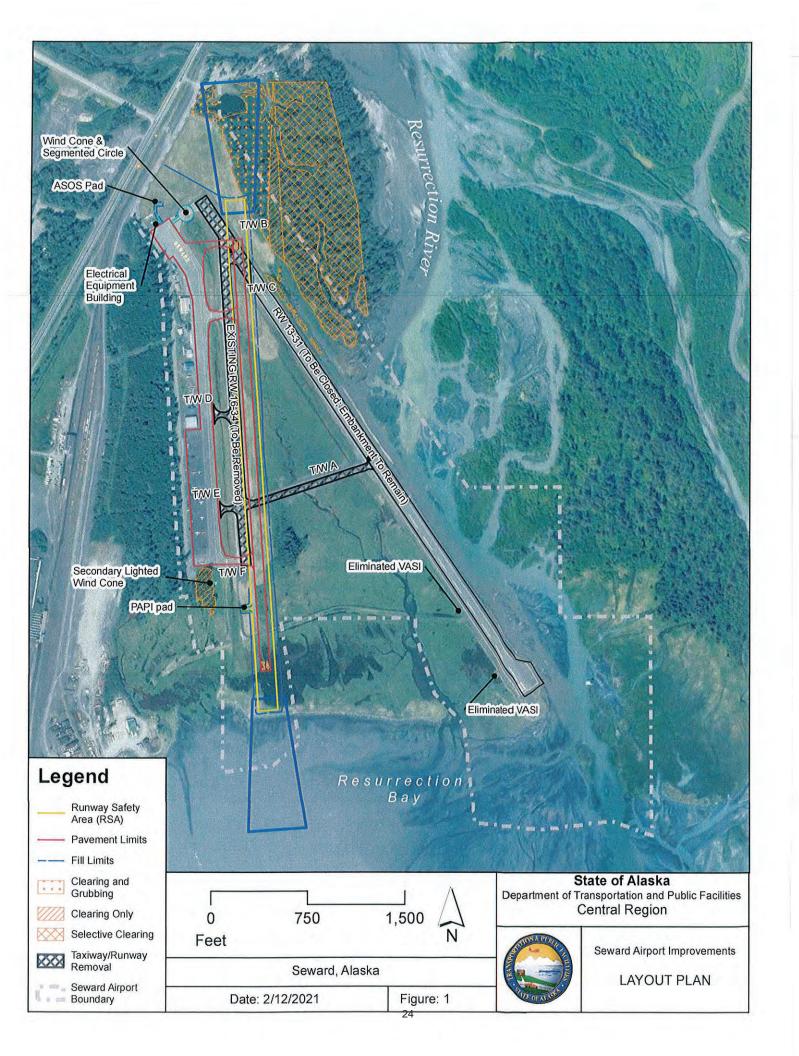
http://dot.alaska.gov/creg/sewardairport/ind ex.shtml

Public Involvement Coordinator:

Robin Reich Solstice Alaska Consulting, Inc. Phone: (907) 929-5960 Email: solsticeak@solsticeak.com

ADOT Project Manager:

Joy Vaughn, P.E. Phone: (907) 269-0812 Email: joy.vaughn@alaska.gov



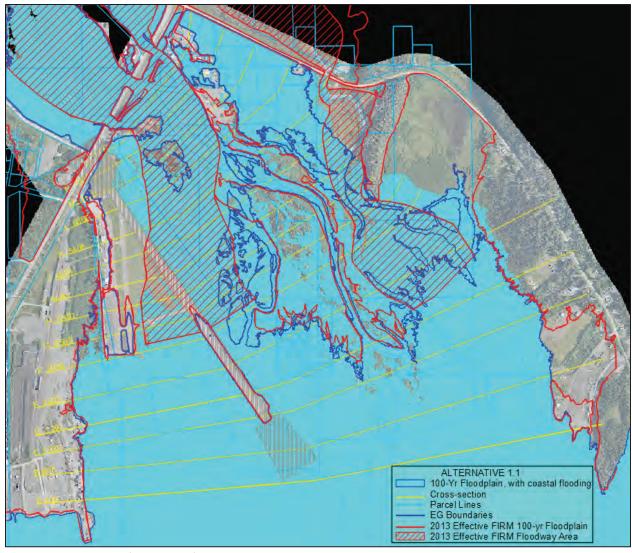


Figure 15. 100-year flood map for Alternative 1.1.

Alt 1.1-This design alternative raises the elevation of Runway 13/31 above the 100-year flood with a 2-ft freeboard. Both runways remain above the base flood elevation. The Alt 1.1 water surface elevations across the floodplain east of the runway are substantially higher than those of the EG model. Water surface elevation increases of greater than 1 foot occur from Cross-section D to Cross-section J. The maximum water surface elevation increase is 4.04 feet, and occurs at Cross-section F. The private parcels in the middle of the Resurrection River floodplain are completely inundated. At some areas of the 100-year floodplain between the Seward Highway and Resurrection Bay, the eastern limit has expanded. At Cross-sections D and E, the Alt 1.1 floodplain boundary is 70 feet to the east of the Effective FIRM floodplain (red line). At Cross-sections F and G, the Alt 1.1 floodplain boundary is 300 to 500 feet east of the EG model boundary (dark blue line). Though it is within the Salmon Creek Effective FIRM floodplain Zone AH, the Alt 1.1 water surface elevations of Cross-sections F and G are slightly higher (1-2 feet) than the FIRM base flood elevations there. At Cross-section K, the Alt 1.1 floodplain boundary is approximately 400 feet northeast of the EG model boundary, but still within the Salmon Creek Effective FIRM base flood and floodway boundary. See FIRM Panel 4544.

## <u>DOT&PF clarifications of items from public comment, the July P&Z meeting, & questions ahead of the Aug. 11<sup>th</sup> joint work session:</u>

- 1) The proposed airport improvements will leave the embankment of the existing long runway (RW 13/34) in place. Runway pavement/asphalt, lights, and NAVAIDS (VASI's) will be removed. Grass will be planted on the existing embankment to stabilize and negate its appearance as a runway from the air.
- 2) The proposed improved RW 16/34 embankment will be built to full runway strength beyond the south end of the new runway and to the end of the embankment to facilitate eventual lengthening of the runway when FAA approved operational forecasts support federal funding. DOT has gained FAA approval to include a future, longer 4000-foot runway in federally reviewed planning documents for implementation when justified.
- 3) Taxiway A, that connects the two runways, will be removed entirely, including the embankment, and the area restored to like-natural conditions.
- 4) The only utility work included in the project is an extension to provide power to the new FAA PAPI for the new runway, not to be confused with utilities for other purposes at the airport.
- 5) Tree clearing at the north end of the new runway is required to meet FAA standards for safe approach and departure of aircraft. However, in response to public comments, we are re-evaluating and discussing with FAA if there is any possibility of reducing the amount of tree clearing required. We are also looking into whether we can reduce the amount of tree clearing south of the GA apron.
- 6) We are not filling in the pond to the north of the airport. In response to public comments, a buffer of vegetation will remain around the pond.
- 7) FEMA flood regulations preclude placing fill in a regulatory floodway. Because a regulatory floodway crosses the existing main runway (RW 13/31), the runway cannot be raised without placing fill in the regulatory floodway. The flood map from the Hydrologic and Hydraulic report is attached (see Flood Map). Hydrologic studies provided to the city and borough show that raising the main runway above flood-level could cause floodwater levels to increase by as much as four feet in places and cause the area of potential flooding to expand significantly, especially to the east of the Resurrection River, potentially threatening the property of numerous Seward area residents and organizations.
- 8) According to hydrologists because a very large amount of sediment flows down the Resurrection River, a dredged channel would not maintain itself and dredging would have to be done periodically on a continual basis. This would be an additional DOT maintenance expense, not reimbursable by the federal government. Since state transportation maintenance funds have been reduced significantly over the last few budget cycles, there is already a shortage of funds for existing maintenance commitments.
- 9) To restore strength to RW 13/31 would require reconstruction of the embankment, not merely repaving. Alternative 1.1, reconstructing the long runway (RW 13/31) to existing dimensions and raising it above flood level, would result in flood impacts to adjacent property owners, be expensive to build and would not be eligible for federal funding.
- 10) Federal money (with a state match) is available for the proposed improvements to the existing crosswind runway (RW 16/43) also known as Alternative 2.2.
- 11) The shortage of maintenance funds could prohibit the DOT&PF from frequently repairing flood damage to RW 13/31 if the project were not to proceed.

- 12) The proposed improved RW 16/34 will be of sufficient size to support fixed-wing medivac flights. If the main runway is damaged beyond repair before the proposed improvements are completed, fixed-wing medivacs may be unable to operate on the existing RW 16/34 because of its short length.
- 13) Will the airport improvements include water, sewer, electricity, and a fire hydrant? If not, is there a plan to provide these improvements in the future?

  The only utility work included in the project is an extension to provide power to the new FAA PAPI for the new runway. There is not a plan to provide these utilities in the future.
- 14) Is the DOT responsible for the maintenance of the dry fire hydrant at the pond?

  From our research DOT&PF did not install nor do we maintain this dry fire hydrant. From speaking with the Seward Fire Chief, his understanding is that the dry fire hydrant was installed with a State of Alaska grant that went to the City of Seward Public Works Department. Both the Fire Chief and Public Works were unclear who has maintenance responsibility and are looking into it.
- 15) If the DOT only acquires the smaller triangle of the private property of the Leirer lot, is creating access to the larger remainder required as part of the replat?

  No, creating access is not required as part of the platting process.
- 16) Why hasn't DOT contacted and negotiated with the land owners already?

  DOT&PF Right-of-Way doesn't contact land owners with a request to purchase or negotiate prior to having an approved appraisal in conjunction with an approved preliminary Right-of-Way Acquisition Plat. Obtaining the appraisal and the preliminary ROW Acquisition Plat is the current process we are in. Once both of those have been approved we would proceed with contacting the owner with a request to purchase and proceed with negotiations as needed. The size and location of the parcel acquisition could change based on negotiations with the owner. Any changes agreed upon with the owner would be reflected in the final ROW acquisition plat.
- 17) I'm concerned about the hazard easement / clear zone off of the Dieckgraeff Road may conflict with the City's Snow Dump site.

  This Avigation and Hazard Easement already exists and is not part of the changes proposed in this preliminary plat. Since this comment is included in the meeting materials, please consider clarifying this fact for readers.
- 18) What is the Right-of-Way acquisition plat process?

  Please refer to Kenai Peninsula Borough (KPB) Code of Ordinances Title 20.10.070 Right-of-way acquisition plat (see attached Code of Ordinances). In this ordinance it appears the KPB planning director has the authority to approve the final plat without conferring with the city a second time if they so choose. This is our understanding from reading the ordinance, you may want to consider clarifying the process with KPB.
- 19) There has been some confusion as to whether this is a subdivision. If it is a subdivision, then City code requires certain improvements, which is why some people have been asking whether or not the City should require the DOT to provide utility improvements to the property. My understanding, is that this is an ROW Acquisition Plat. There is no subdividing, just re-platting of the boundary of the airport. Is this correct?

  This is NOT a subdivision plat, this is a Preliminary Right-of-Way acquisition plat. The land added to the airport would become State Land/Airport Property, and thus not a re-sellable parcel.
- 20) Is the ROW that is needed by the DOT on these three parcels simply a ROW for airspace, or also land? If it also is a land ROW, will there be any construction on the land?

  The ROW is needed for airspace and land use. The current project does not propose any improvements be constructed on these acquisition parcels, however improvements may need to be constructed on these parcels in the future based on airport need.